### **Agency Report**

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- 7. Copy of Letter of Stay of Procurement
- 8. Newspaper Advertisement
- 9. Approval of Specifications
- 10. Copy of Requisition

# **Copy of Agency Report**



Office of the Attorney General Leonardo M. Rapadas Attorney General of Guam Civil Litigation Division 287 West O'Brien Drive Hagātūa, Guam 96910 • USA Tcl. (671) 475-3324 • Fax (671) 472-2493 www.guamattorneygeneral.com

Attorneys for the Government of Guam

# PROCUREMENT APPEAL

IN THE APPEAL OF	) DOCKET NO. OPA-PA-11-007
TOWN HOUSE DEPARTMENT STORES, INC., dba ISLAND BUSINESS SYSTEMS AND SUPPLIES ("IBSS"),	AGENCY REPORT
Appellant.	)

Comes now the Office of the Attorney General, attorneys for the General Services Agency ("GSA"), submits this Agency Report as required by Guam law and the procurement regulation duly enacted by the Office of the Public Auditor.

### Matters Required by 2 GAR, Div. 4, §12105

- (a) A copy of the bid protest letter may be found at Tab 1, Procurement Record.
- (b) A copy of the protest response is found at Tab 2 of the Procurement Record.
- (c) A copy of the original Invitation for Bid is found at Tab 3 of the Procurement

page 1 of 4 pages Agency Report In the Appeal of IBSS: Docket No. OPA-PA-11-007 4 April 2011 Record. A copy of Amendment No. 1 thereto is at Tab 5.

- (d) A copy of the bid register is at Tab 4, Procurement Record.
- (e) A copy of the Stay of Procurement Letter is at Procurement Record Tab 6.
- (f) A copy of the newspaper advertisement is at Procurement Record, Tab 7.
- (g) A copy of the Specifications Approval is at Procurement Record, Tab 8.
- (h) A copy of the Requisition is at Procurement Record, Tab 9.

### **OVERVIEW**

On 18 February 2011, GSA issued Invitation for Bid No. GSA-028-11 for the 60 month lease of a Color Multifunction Copier/Printer/Scanner/Fax device, requisitioned by Government of Guam Department Public Health and Social Services ("DPHSS") on 30 December 2010. The bid announcement appeared in the *Marianas Variety*, newspaper, Guam Edition on 18 February 2011. See Procurement Record, Tab 7.

Between 18 and 28 February 2011, four (4) vendors picked up the bid package, to wit: Xerox, IBSS, Sharp and All Star, Inc.

Then on 3 March 2011 GSA received a Protest Letter from IBSS, denominating itself as a "potential bidder". The sole basis for the IBSS protest is the decision by DPHSS to requisition the kind of printer it needed in the first place. In other words, IBSS objects to the solicitation basically because the specified device is overkill, uneconomical and unique in nature. IBSS also seems to be objecting that the IFB is asking for a printer that somehow isn't relevant, and/or they believe it is favors one bidder over another. According to IBSS, this type of all-in-one high speed apparatus which prints, faxes, scans and copies in the same unit is an improper expenditure of public funds.

Exercising its original bid protest jurisdiction, after its review, GSA on 11 March 2011

page 2 of 4 pages Agency Report In the Appeal of IBSS; Docket No. OPA-PA-11-007 4 April 2011

decided the Protest against appellant. It found that the machine specified by Public Health reflected a genuine need for precisely this type of equipment.

Unsatisfied, IBSS filed its appeal from the protest decision on 21 March 2011, still insisting on second-guessing the Purchasing Agency's decision to buy the multifunction, highspeed device specified. Appellant does not claim that the IFB specifies only a brand name product instead of allowing an equal product to be offered in describing the performance and other relevant requirements of the procurement. Nor does Appellant complain that IFB calls for the lease of a custom made machine. In fact the device to be procured is (a) already commercially produced and (b) has already been procured by at least 3 GovGuam Agencies. I. Appellant has an open opportunity to bid on the device sought. However, it is unclear whether IBSS can offer such a product itself, and if so, whether they would still be making their protest.

### CONCLUSION

It is the Purchasing Agency's position that the combined functions and high performance specifications of the machine sought will enable output efficiencies leading to overall economies and cost-reductions for GovGuam (see attached Declaration) which miniaturize its lease price. The specifications seek a standard commercial product. 5 GCA §5268(c); 2 GAR Div.4, §§4106, 4106(a) and 4109. The IFB specifications are only restrictive in light of what the buyer requires. They are not restrictive in terms of the market place and competition. But for the buyer's needs appellant sees nothing wrong with the specifications. There is not a statute violated or a rule and regulation of which GSA has run afoul; nor does appellant claim that it has. That IBSS does not approve of the essential physical characteristics and functions, falls short of the legal basis for a procurement protest-appeal. GSA submits that it is the buyer who decides this, not the seller. In this regard,

page 3 of 4 pages Agency Report in the Appeal of IBSS: Docket No. OP4-PA-11-007

it is suggested that ISBB's objections are shallow and largely irrelevant.

Respectfully submitted, this 4th day of April 2011.

OFFICE OF THE ATTORNEY GENERAL Leonardo M. Rapadas, Attorney General

By:

BENJAMIN M. ABRAMS Assistant Attorney General

and,

JOHN WEISENBERGER

Assistant Attorney General



Office of the Attorney General Leonardo M. Rapadas

Attorney General of Guam

Civil Litigation Division

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Attorneys for the Government of Guam

# PROCUREMENT APPEAL

IN THE APPEAL OF	)	DOCKET NO. OPA-PA-11-007
TOWN HOUSE DEPARTMENT STORES, INC., dba ISLAND BUSINESS SYSTEMS AND SUPPLIES ("IBSS"),	)	DECLARATION
Appellant.	)	

- I, Charles H. Morris, do hereby declare:
  - 1. I make this declaration based upon my information and belief.
  - 2. I am the Administrator of the Bureau of Nutrition Services, Department of Public Health and Social Services.
  - 3. I am primarily responsible for the efforts to acquire a new photocopier for the Tiyan office of the Women, Infants and Children (WIC) nutrition program.
  - 4. The specifications for the photocopier to be acquired were developed within my program and were based upon input from staff and an understanding of the needs and the objectives of the program itself.

- 5. Included within the specifications that were developed was the requirement that the photocopier have the capacity to copy both black and white copies as well as color copies and be able to print at least 85 copies, black and white, per minute, as well as high speed color prints.
- 6. The WIC program produces, prints and distributes nutrition education materials for our clients. The photocopier is intended to print all of these materials. In addition, the same device will accommodate our faxing, and scanning requirements for all WIC administrative staff. It is the intention to have all administrative staff networked with this photocopier through their computers to accommodate individual printing functions.
- 7. This office has found that it is cost effective to print our own nutrition education materials rather than contracting out these printing services as had been done in the past.
- 8. For the high level of utilization that is required by this program, the photocopier has to be able to print at a high rate of speed to maximize availability in accommodating the continuously high work demand of the Tiyan WIC Office.
- 9. The WIC program has averaged 7,757 participating clients per month over the past 12 months.

I declare under penalty of perjury that the foregoing statements are true to the best of my information and belief.

Executed this 4th day of April, 2011.

Charles H. Morris

**Copy of Bid Protest Letter** 





### Island Business Systems & Supplies

Canon

Lutharizad Davie

Guam Office:

P.O. Box 7 Hagatna, Guam 96932 • Tel (671) 477-7454, 472-2200 • Fax: (671) 477-7660 • email: support@ibssguam.com

Salpan Office:

P.O. Box 167 CK Saipan MP 96950 • Tel (670) 234-8002, 234-5155 • Fax: (670) 234-8050 • email: support@ibssguam.com

Date: March 3, 2011

To: General Services Agency

Attn: Ms. Claudia S. Acfalle Chief Procurement Officer

Re: Letter of Protest for GSA-028-011

IBSS (Island Business Systems and Supplies), is a division of Town House Department Stores, Inc., a J&G affiliate, a locally owned and operated Guam corporation. IBSS provides document management services and equipment and is a potential bidder for the referenced GSA IFB.

The IFB is issued to procure a copier with its own specifications.

The hardware specifications are overly restrictive by deviating unnecessarily over competitive common industry standards, in a manner that both costs the government far more than necessary and favors Xerox products above others. The specifications thus violate the policy of 5 GCA § 5001(b)(5) and (6) and the requirements of 5 GCA §§ 5268(a) and (b), and 2 GAR §§ 4102(a)(1) and (a)(3).

"It is the general policy of this territory to procure standard commercial products whenever practicable. In developing specifications, accepted commercial standards shall be used and unique requirements shall be avoided to the extent practicable." (2 GAR § 4103(a)(3).)

Having carefully reviewed the specifications, attached is our comparative cost analysis showing commercial standards and the tremendous savings that can be realized by modifying the copying speed/pages per minute in accordance with commercial standards published by independent analytical group Buyers Lab/Feature by Segment Chart.

Given the relatively low volume requirements in the IFB, the print speed requirements are excessively high over the commercial standards, resulting in a disproportionately high cost to the government and noncompetitive requirements. The commercial standard print speed for the indicated volume is only 31-40 ppm, which is less than half the speed you require. The indicated cost of a machine for your required print speed is \$31,500, whereas the indicated cost of a machine that meets the commercial standard print speed is only \$9,400. The thousands of dollars that could be saved, based on the suggested retail prices, can be used for other DPHSS Projects that could include improvements in its facilities.

Sincerely,

Roland R. Franquez General Manager

Cc: AttorneyJohn Thos. Brown

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	Item Vs
	UOG's Quantity
85/75ppm	GSA's Copier Speed Specifications- Pages-Per-Minute (PPM)
10,000-2,000	GSA's Copier Speed Specifications- Pages-Per-Minute (PPM) GSA's Monthly Print Volume Black- Color
\$31,500.00	Retail Price Based on GSAs Copier Speed Specifications
31-40ppm	BLI's Copier Speed Recommendation Based on Monthly Print Volume
\$9,400.00	BLI's Average BLI's Copier Speed Suggested Retail Price Recommendation Based on the BLI's Based on Monthly Recommended Copier Print Volume Speed
\$22,100.00	DPHSS's Estimated Savings)

The chart, which cannot be reproduced or reprinted without BLI's approval, can be viewed from their website www.buyerslab.com.

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**GENERAL SERVICE AGENCY** 

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From		***************************************		
Ò	Asst Chief Procurement Officer  Date:	•••		
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## **Protest Response**

Eddie Baza Calvo Governor GSA

GENERAL SERVICE AGENCY
(Ahensian Setbision Hinirat)

Ray Tenorio
Lieutenant Governor

Lieutenant Governor

Benita A. Mangiona
Acting Director

Department of Administration 148 Route 1 Marine Drive, Piti, Guam 96915 Tel: (671) 475-1707 Fax Nos: (671) 475-1727 / 475-1716

George A. Santos
Deputy Director

March 11, 2011

Roland R. Franquez General Manager Island Business Systems & Supplies P.O. BOX 7 Hagatna, Guam 96932

Re: Invitation for Bid No.: GSA-028-11

(60 Months Lease Agreement for Color Copier/Printer/Scan/Fax Machine

Dear Mr. Franquez:

Hafa Adai! This is in reference to your protest letter dated March 03, 2011 that was lodged on the above referenced bid number.

Upon review of your protest it has been determined that your protest is without merit based on the following:

### Issue

Given the relatively low volume requirements in the IFB, the print speed requirements are excessively high over the commercial standards, resulting in a disproportionately high cost to the government and noncompetitive requirements. The commercial standard print speed for the indicated volume is only 31-40 ppm, which is less than half the speed you require. The indicated cost of a machine for your required print speed is \$31,500, whereas the indicated cost of a machine that meets the commercial standard print speed is only \$9,400.

### Response:

The department needs more than a commercial standard print speed. The department has justified the need to acquire the speed of higher level of utilization the copier has to be able to print at a higher rate of speed to maximize availability in accommodating the continuously high demand of servicing 8,000 WIC clients. Therefore, the minimum speed indicated on the invitation for bid remains the same.

Based on the above, it is our determination that your protest is without merit. Upon receipt of this letter, you are, therefore, notified of our determination and that you have a right to seek administrative and or judicial review.

Sincerely,

CLAUDIA S. ACFALLE Chief Procurement Officer

cc: Office of the Attorney General

Eddie Baza Calvo Governor



GENERAL SERVICES AGENCY
(Ahensian Setbision Hinirat)

Ray Tenorio
Lieutenant Governor

Benita A. Manglona Acting Director Department of Administration 148 Route 1 Marine Drive, Piti, Guam 96915 Tel: (671) 475-1707 Fax Nos: (671) 475-1727 / 475-1716

George A. Santos
Deputy Director

March 11, 2011

Roland R. Franquez
General Manager
Island Business Systems & Supplies
P.O. BOX 7
Hagatna, Guam 96932

Re: Invitation for Bid No.: GSA-028-11

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### Response:

The department needs more than a commercial standard print speed. The department has justified the need to acquire the speed of higher level of utilization the copier has to be able to print at a higher rate of speed to maximize availability in accommodating the continuously high demand of servicing 8,000 WIC clients. Therefore, the minimum speed indicated on the invitation for bid remains the same.

ACKNOWLEDGER

Please print/sign & fa Inez @ 475-1716

COMMITED TO EXCELLENCEDATE:

Island Business System fax 477-766



Inez Perez <inez.perez@gsa.guam.gov>

## Q11-1712-079 - Copier Lease

# Charlie Morris <charles.morris@dphss.guam.gov> To: claudia.acfalle@gsa.guam.gov Cc: inez.perez@gsa.guam.gov, Julito Martinez <julito.martinez@dphss.guam.gov>, David Gumataotao <david.gumataotao@dphss.guam.gov>, Rose Castro <rose.castro@dphss.guam.gov> Hi Claudia,

In regards to addressing an apparent vendor protest, Ms. Inez Perez asked us to provide you with an explanation of why we need to include in our specifications a photocopier which prints 85 copies per minute. Our reason is as follows:

In servicing our 8,000 WIC Clients we use our Tiyan photocopier for printing all of the WIC Program's nutrition education materials and utilize the same printer for performing all of our faxing and scanning. In regard to printing our nutrition education materials, we have found that this is much more cost effective than contracting out the printing services (i.e., as we once did). Additionally all of our WIC Administrative staff have their computers networked to this same photocopier and use it to print their own correspondence. For this high level of utilization, the printer has to be able to print at a higher rate of speed to maximize availability in accommodating the continuously high work demand at the Tiyan WIC Office.

Please let me know if you have questions or require clarification.

Thank you,

Charlie

CHARLES H. MORRIS, MPH, RD, LDN

Administrator, Bureau of Nutrition Services

Department of Public Health and Social Services

15-6100 Mariner Avenue

Barrigada, GU 96913-1601

Phone: (671) 475-0287

Fax: (671) 477-7945

Mobile: (671) 488-4510

Email: charles.morris@dphss.guam.gov



### GSA GENERAL SERVICES AGENCY

(Ahensian Setbision Hinirat) Government of Guam 148 Route 1 Marine Drive, Piti Guam 96915

Tel: 475-1713 \* Telefax: 472-4217; 475-1716; 475-1727

Accountability	*	Impartiality	*	Commetence	sie	O		7. 1	
		шпрагнанту		Competence	•	Openness	~	Value	
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INVITATION FOR BID NO. : GSA-028-11

# <u>DESCRIPTION:</u> 60 MONTH LEASE AGREEMENT OF A COLOR MULTIFUNCTION COPIER/PRINTER/SCANNER/FAX

### SPECIAL REMINDER TO PROSPECTIVE BIDDERS

Bidders are reminded to read the Sealed Bid Solicitation and Instructions, and General Terms and conditions attached to the IFB to ascertain that all of the following requirements checked below are submitted in the bid enveloped, in duplicate, at the date and time for bid opening.

- (X) BID GUARANTEE (15% of Bid Amount) May be in the form of; Reference #11 on the General Terms and Conditions
  - a. Cashier's Check or Certified Check
  - b. Letter of Credit
  - c. Surety Bond Valid only if accompanied by:
    - 1. Current Certificate of Authority issued by the Insurance Commissioner;
    - 2. Power of Attorney issued by the Surety to the Resident General Agent;
    - Power of Attorney issued by two (2) major officers of the Surety to whoever is signing on their behalf.
- (X) BROCHURES/DESCRIPTIVE LITERATURE;
- (X) AFFIDAVIT DISCLOSING OWNERSHIP and COMMISSION
  - Date of signature of the person authorized to sign the bid and the notary date must be the same.
- (X) OTHER REQUIREMENTS:

Ethical Standard Affidavit, No Gratuities or Kickbacks Affidavit, Restriction Against Sexual Offenders Affidavit, D.O.L. Wage Determination Affidavit, Non-Collusion Affidavit, Affidavit Disclosing Ownership and Commission, and Affidavit re Contingent Fees

This reminder must be signed and returned in the bid envelope together with the bid. Failure to comply with the above requirements may be cause for disqualification and rejection of the bid.

On this	day of	, 2011, I,			,	
authorized repr special	resentative of		acknowledge	receipt	of	this
reminder to pro	spective bidders with the abo	ve referenced IFB.				

Bidder Representative's Signature

DOA 132 Rev: 1/95

I	NVITATION FOR I	BID	
	ISSUING OFFICE:		
CLAUDIA \$. ACFALLE Chief Procurement Officer	GENERAL SERVIC GOVERNMENT OF 148 ROUTE 1, MAR PITI, GUAM 96915	GUAM	
DATE ISSUED: 2/18/11	BID IN	/ITATION NO:GSA	-028-11
BID FOR: 60 MONTH LEASE AGREE COPIER/PRINTER/SCANN		IULTIFUNCTION	
SPECIFICATION: See Attached			
DESTINATION: DEPARTMENT OF PI	UBLIC HEALTH & SOC	IAL SERVICES	
REQUIRED DELIVERY DATE: 30 DA	YS AFTER RECEIPT	OF PURCHASE ORD	ER
INSTRUCTION TO BIDDERS:			
INDICATE WHETHER:INDIVIDU	JALPARTNERSHIF	CORPORATION	
INCORPORATED IN:	***************************************		
This bid shall be submitted in duplicate and sealed to the publicly opened. Bid submitted after the time and discounting the submitted after the time and discounting the submitted after	he issuing office above no later that ate specified above shall be reje	an (Time) <u>10:00am</u> Date: cted. See attached General To	3/07/11 and sharms and Conditions
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ITEM NO.	DESCRIPTION	QTY	UNIT	ان. ۱۸UN	RICE EXTENSIO
1.1	60 Month Lease Agreement for a Color Multifunction Copier/Printer/Scanner/Fat To include Maintenance, Parts, Labor, and Supplies (Except Paper & Staples)		MOS.	S	<b>\$</b>
NOTE: Cha	arges for overage of copies exc	eeding	the month	ly allowance	prints.
	10,000 Black/White Print C	opies		\$	\$
	2,000 Color Print Copies			<b>S</b>	<u> </u>
SPECIFICA	TIONS:			BIDDING	ON OR REMAI
*Minimum o minute in bl	f 85 print copies per ack/white			**************************************	
*Minimum o In color	f 70 print copies per minute				***************************************
*Handles up	to 11 X 17 paper				
*Handles pap	er weight up to 220gsm				
*3,300 total s	heet capacity				W
*4 paper trays	s				
*By-Pass tray	holding 100 sheets or greater				
*2 Sided dupl	lexing				
*Two-sided p up to 11 X 1	rinting, copying, faxing & scan 7 from document feeder & glas	ning ss			
*Automatic st	tapling up to 100 sheets in 2 pos	sitions			
*Minimum of	75 images per minute B&W				
*Minimum of	51 images per minute in color				
*Reduction/E	nlargement 25% to 400%				
Must be able	to fax from computer				
PCL & PS pr	int drivers required			***************************************	
'Minimum of	1 GHz processor speed				
Minimum of	80 GB/512MB hard drive/RAM	1			
10/100/1000	Base Ethernet			***************************************	
Secure print of	or scan using SSL or IPSec.			***	
Built in firew	all to prohibit unauthorized use	rs			

***

Rev: 1/95

### ETHICAL STANDARDS AFFIDAVIT

TERRITORY OF GUAM	1 ) SS.
HAGATNA, GUAM	)
~	, being first duly sworn, deposes and says:
That I am (the Sole Propri	rietor, a Partner or Officer of the Bidder)
	er, representative, agent, subcontractor, or employee of Bidder will know
	nt of Guam employee to breach any ethical standard set for in 5 GCA Chap
	Signature of individual if Bidder is a sole Proprietorship;
influence any governmen Article 11.	
	Signature of individual if Bidder is a sole Proprietorship;
Article 11.	Signature of individual if Bidder is a sole Proprietorship; Partner, if the Bidder is a Partnership;
Article 11.	Signature of individual if Bidder is a sole Proprietorship; Partner, if the Bidder is a Partnership; Officer, if the Bidder is a Corporation.

### NO GRATUITIES OR KICKBACKS AFFIDAVIT

TERRITORY OF G	•
HAGATNA, GUAM	) SS.
	, being first duly sworn, deposes and says:
	d representative of the Bidder, that neither I nor of the Bidder's officers,
	s, subcontractors, or employees has or have offered, given or agreed to give an
	employee or former employee, any payment, gift, kickback, gratuity or offer o
employment in connec	ction with Bidder's proposal.
	Signature of individual if Bidder is a sole Proprietorship;
	Partner, if the Bidder is a Partnership;
	• * *
SUPSCRIPER AND	Partner, if the Bidder is a Partnership; Officer, if the Bidder is a Corporation.
SUBSCRIBED AND	Partner, if the Bidder is a Partnership;
SUBSCRIBED AND	Partner, if the Bidder is a Partnership; Officer, if the Bidder is a Corporation.  SWORN to before me this day of, 2011
SUBSCRIBED AND	Partner, if the Bidder is a Partnership; Officer, if the Bidder is a Corporation.

Eddie Baza Calvo Governor

### **GENERAL SERVICES AGENCY**

Government of Guam 148 Route 1 Marine Drive Corp Piti, Guam 96915 Ray Tenorio Lt. Governor

Vacant Director, Dept. of Administration

George A. Santos Deputy Director

### **Special Provisions**

Restriction against Sex Offenders Employed by service providers to Government of Guam from working on Government Property.

If a contract for services is awarded to the bidder or offeror, then the service provider must warranty that no person in its employment who has been convicted of a sex offense under the provisions of chapter 25 of Title 9 of Guam code Annotated or of an offense defined in Article 2 of chapter 28 of Title 9 of the Guam Code annotated, or who has been convicted in any other jurisdiction of an offense with the same elements as heretofore defined, or who is listed on the Sex Offender Registry, shall provide services on behalf of the service provider while on government of Guam property, with the exception of public highways. If any employee of a service provider is providing services on government property and is convicted subsequent to an award of a contract, then the service provider warrants that it will notify the Government of the conviction within twenty-four (24) hours of the conviction, and will immediately remove such convicted person from providing services on government property. If the service provider is found to be in violation of any of the provisions of this paragraph, then the government will give notice to the service provider to take corrective action. The service provider shall take corrective action within twenty-four (24) hours of notice from the Government, and the service provider shall notify the Government when action has been taken. If the service providers fail to take corrective steps within twenty-four (24) hours of notice from the Government, then the Government in its sole discretion may suspend temporarily and contract for services until corrective action has been taken.

	Signature of Bid	der	Date
	Proposer, if an individual; Partner, if a partnership; Officer, if a corporation.		
Subscribed and sworn before me this	day of	, 2011	
Notary Public			

Eddie Baza Calvo

Governor

### **GENERAL SERVICES AGENCY**

Ray Tenorio

(Ahensian Setbision Hinirat) Government of Guam 148 Route 1 Marine Drive Corp. Piti, Guam 96915 Lt. Governor

Vacant Director, Dept. of Admin.

George A. Santos Deputy Director

# FORM E DECLARATION RE COMPLIANCE WITH U.S. D.O.L. WAGE DETERMINATION

Procurement No:
Name of Offeror Company:
hereby certifies under penalty of perjury:
(1) That I am(the offeror, a partner of the offeror, an officer of the offeror) making the bid or proposal in the foregoing identified procurement;
(2) That I have read and understand the provisions of 5 GCA § 5801 and § 5802 which read:
§ 5801. Wage Determination Established.
In such cases where the government of Guam enters into contractual arrangements with a sole proprietorship, a partnership or a corporation ("contractor") for the provision of a service to the government of Guam, and in such cases where the contractor employs a person(s) whose purpose, in whole or in part, is the direct delivery of service contracted by the government of Guam, then the contractor shall pay such employee(s) in accordance with the Wage Determination for Guam and the Northern Mariana Islands issued and promulgated by the U.S. Department of Labor for such labor as is employed in the direct delivery of contract deliverables to the government of Guam.
The Wage Determination most recently issued by the U.S. Department of Labor at the time a contract is awarded to a contractor by the government of Guam shall be used to determine wages, which shall be paid to employees pursuant to this Article. Should any contract contain a renewal clause, then at the time of renewal adjustments, there shall be made stipulations contained in that contract for applying the Wage Determination, as required by this Article, so that the Wage Determination promulgated by the U.S. Department of Labor on a date most recent to the renewal date shall apply.
§ 5802. Benefits.
in addition to the Wage Determination detailed in this Article, any contract to which this Article applies shall also contain provisions mandating health and similar benefits for employees covered by this Article, such benefits having a minimum value as detailed in the Wage Determination issued and promulgated by the U.S. Department of Labor, and shall contain provisions guaranteeing a minimum of ten (10) paid holidays per annum per employee.
(3) That the offeror is in full compliance with 5 GCA $\S$ 5801 and $\S$ 5802, as may be applicable to the procurement referenced herein;
(4) That I have attached the most recent wage determination applicable to Guam issued by the U.S. Department of Labor. [INSTRUCTIONS – Please attach!]
Signature Date

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Pt26 III rev 6 22-10 - 05 2148 (Rev. 11) was first posted on waw.whol.gov on 05 224/000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 25 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2000 - 05 2
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                   States: snam, sorthern Martanas, wake Island
                Area: Guam Statewide
Area: Giana Statewide
Northern Marianas Statewide
Northern Marianas Statewide

"Fringe Benefits Required follow the Occupational Listing" of the Northern Marianas Statewide

"Fringe Benefits Required follow the Occupational Listing" of the Northern Marianas Statewide

OLOU Administrative Support and Clerical Occupations

01011 - Accounting Clerk II
01012 Accounting Clerk II
01013 Accounting Clerk III
01020 Administrative Assistant
01040 - Court Reporter
01051 - Data Entry Operator I
01052 Data Entry Operator I
01052 Data Entry Operator II
01053 Data Entry Operator II
01060 Data Entry Operator II
01060 Data Entry Operator II
01070 Clerk II
01112 Ceneral Clerk II
01112 Ceneral Clerk II
01112 Ceneral Clerk III
01120 Data Entry III
01120 Order Clerk II
01121 Order Clerk II
01122 Order Clerk II
01124 Order Clerk II
01251 Personnel Assistant (Employment) II
01261 Personnel Assistant (Employment) III
01262 Personnel Assistant (Employment) III
01263 Personnel Assistant (Employment) III
01264 Personnel Assistant (Employment) III
01270 Personnel Assistant (Employment) III
01270 Personnel Assistant (Employment) III
01270 Personnel Assistant (Employment) III
01370 Service Order Dispatcher
01410 Survey Worker
01511 Travel Clerk II
01532 Travel Clerk II
01532 Travel Clerk II
01533 Cravel Clerk II
01534 Cravel Clerk II
01535 Automotive Service Occupations
05000 Automotive Dervice Occupations
05000 Automotive Glass Installer
05000 Automotive Glass Installer
05000 Page I
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Mobile Equipment Servicer
Motor Equipment Metal Worker
Motor Vehicle Methanic
Motor Vehicle Methanic
Motor Vehicle Methanic
Motor Vehicle Methanic
Motor Vehicle Hipholstery Worker
Motor Vehicle Mrecker
Painter, Automotive
Radiator Repairs Specialisa
fire Repairer 7.81 12.80 11.86 05110 05130 05160 05190 05220 05250 05250 9,92 11.86 05310 05370 fire Repair Specialist
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07016 Raker
07041 Cunk I
07042 - Cook IT
07070 - Bishwasher
07110 - Food Service worker
07210 Meat Cutter
07210 - Waiter/Waiterss
07000 - Furniture Maintenance and Repair Occupations
09010 - Electrostatic Spray Mainter
09010 - Furniture Handler
09000 Furniture Refinisher
09000 - Furniture Refinisher Helper
09100 - Furniture Refinisher Helper
09110 - Furniture Repairer, Minor
09130 Upholsterer
11000 - General Services And Support Occupations
11010 Cleaner, Vehicles
11060 Flovator Operator
11090 Gardener
11112 Housekeeping Aide 10.17 8.67 10.71 7.25 7.66 14.30 14.30 13.55 Tioso Creamer, Venicles
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Housekeeping Aide
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Health Occupations
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Page 3

Page 4

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Wathinery Maintenance Mechanic
Wathinist, Maintenance Statutum Continuous
Statistical Pathnician 1
Metrology Technician 11
Metrology Technician 11
Metrology Technician 11
Milleright
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Painter, Maintenance
Pipefitter, Maintenance
Plumber, Maintenance
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Ringer
Stale Methanic

Sheet Metal Worker, Maintenance

Small Engine Mechanic

Felecommunications Mechanic I

Felecommunications Mechanic II

Welder, Combination, Maintenance

Well Driller

Woodworker

Personal Needs Occupations

Child Care Attendant

Child Care Center Clerk

Chore Aide
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confid Care Attendant
child Care Center Clerk
24610 - Chore Aide
24620 - Chore Aide
25040 - Sewage Plant Operation
25040 - Sewage Plant Operator
25040 - Sewage Plant Operator
25190 - Ventilation Equipment Tender
25190 - Ventilation Equipment Tender
27007 - Water Treatment Plant Operator
27008 - Corrective Service Occupations
27008 - Alarm Monitor
27008 - Alarm Monitor
27008 - Alarm Monitor
27008 - Corrective Service Occupations
27008 - Corrective Service Occupations
27009 - Protective Service Occupations
27000 - Corrections Officer
27010 - Court Security Difficer
27010 - Court Security Dif
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Page 5

Page 6

21.26 Fill rev n 27 10 - 05 2148, (vi

22810	Sales cleek	
99820		8,95
	School crossing ward	14.87
99830	Survey Party Chief	
99831	Surveying Aide	19,95
94832	Surveying Jerhajajan	11.34
99840		14.74
	vending Machine Attendant	18.45
99843	Vending Machine Repairer	
99847	Vending Machine Repairer notion	21.43
	Acording agentine relativity (fighlan)	18.35

### ALL OCCUPATIONS LISTED ABOVE RECTIVE THE COLLINGUES BENEFITS:

HEALTH & wellake: tife, accident, and health insurance plans, sick leave, pension plans, civic and personal leave, science pay, and crings and theft plan. Minimum employer contributions costing an average of \$3.50 per hour computed on the basis of all hours worked by service employees employed on the contract.

VACATION: 2 weeks paid vacation after 1 year of service with a contractor or successor; and 4 weeks after 3 years. Length of service includes the whole span of continuous service with the present contractor or successor, wherever employed, and with the predecessor contractors in the performance of similar work at the same federal facility. (Reg. 29 CFR 1.173)

HOLIDAYS: A minimum of ten paid bolidays per year, New Year's Day, Martin futher king Jr's Birthday, washington's Rectimay, Memorial Day, Independence Day, Labor Day, Columbus Day, Veterans' Day, Thanksgiving Day, and christmas Day. Ta contractor may substitute for any of the named holidays another day off with pay is accordance with a plan communicated to the employees involved.) (See 29 (16 4174)

### THE OCCUPATIONS WHICH HAVE MANBERED FOOTSDEEN IN PARENTHESES RECEIVE THE FOLLOWING:

1) COMPUTER EMPLOYEES: Under the SCA at section 8(b), this waye determination does not apply to any employee who individually qualifies as a bona fide executive, administrative, or professional employee as defined in 29 C.F.R. Part 541. Because most Computer system analysts and Computer Programmers who are compensated at a rate not less than 127.63 (or on a salary or fee basis at a rate not less than 1455 per week) an hour would likely qualify as exempt computer professionals, (C) C.F.R. 541. 400) mage rate may not be listed a thin adje determination for all a galling. Within those job families. In addition, because this wage determination and not list a waye rate for some or all occupations within those job families. In addition, because this wage determination and not list a waye rate for the register south. If the curve state is in the second for some or all occupations within those pib families. For each \$27.63 per hour conformances may be recreased for the register south. In each cast, for example, if an individual employee is nonexempt for certain nonexempt employees. For example, if an individual employee is nonexempt that nevertheles per hour conformance coccupations for which this wage determination does not specify an SCA waye rate, then the wage rate for that employee must be conformed in accordance with the conformance procedures described in the conformance note included on this wage determination.

Additionally, because job titles vary aidely and change quickly in the computer tudustry, job titles are not determinative of the application of the computer professional exemption. Therefore, the exemption applies only to computer semple, each outsity the compensation requirements and whose primary data consider at the tapplication of systems analysis techniques and procedures, including consulting with users, to determine hardware, software or system functional specifications;

(2) The design, development, documentation, analysis, creation, testing or

modification of computer systems or programs, including projectly per bread or and referred to a error system design specification or modification of computer (1) the design, showmentation, restring, restring or modification of computer programs related to machine operating systems, or (4) V combination of the aforementioned anxies, the performance of which requires the same level of skills. (2011.00).

2) AIR TRAFFIC COMPROFIES AMD MEATINER OBSERVERS. NIGHT DAY & SUBDAY DAY: 11 you work at night as part of a regular tour of duty, you will earn a night differential and receive an additional 10% of basic pay for any bours worked between 6pm and 5mm, if you are a full time employed (40 hours a week) and sunday is part of your regularly adequied workweek, you are part at your rate of basic pay plus a Sunday premium of 25% of your basic rate for each hour of Sunday work which is not overtime tour of sunday is considered overtime out it.

magazinous for notifications. An apartesis differential is applicable to employees employed in a position that represents a high degree of hazard when working with or in close proximity to ordinance, explosives, and incendiary materials. This includes work such as screening, blending, dying, mixing, and pressing of sensitive ordance, explosives, and pyrotechnic compositions such as lead axide. Black powder and photoflash powder. All dry house activities involving propellants or explosives.

explosives.

Demilitarization, modification, renovation, demolition, and maintenance operations on sensitive ordinance, explosives and incendiary materials. All operations involving regrading and cleaning of artillery ranges.

A 4 percent differential is applicable to employees employed in a position that tepresents i low degree of hazard when working with, or in class proximity to ordance. (Or employees possibly adjacent to) explosives and incendacy materials which involves potential injury such as Laceration of hands, face, or arms of the employee engaged in the operation, irritation of the skin, minor horns and the like; minimal damage to immediate or adjacent work area or equipment being used. All operations involving, unloading, storage, and houling of ordance, explosive, and incendiary ordance material other than small arms amountation. These differentials are only applicable to work that has been specifically designated by the agency for ordance, explosives, and incendiary material differential pay.

" UNIFORM ALLOWANCE "

if employees are required to wear uniforms in the performance of this contract feither by the terms of the Government contract, by the employer, by the state or local low, so at the cost of binarybond such uniforms and maintaining the local low, so at the cost of binarybond such uniforms and maintaining the local low by a local low, so at the local loc

The contractor or subcontractor is required to furnish all employees with an adequate number of uniforms without cust or to reimburse employees for the actual cost of the uniforms. In addition, where uniform cleaning and maintenance is made the responsibility of the employee, all contractors and subcontractors subject to this wage determination shall in the absence of a bona fide collective bargaining agreement providing for a different amount, or the furnishing of contract affirmative proof as to the actual cost, reimburse all employees for such cleaning and maintenance at a rule of \$3.5 per week for \$5.67 cents per day. However in those instances where the uniforms furnished are made of "wash and a-re" materials, may be routinely assled and divid with other personal garment and do not require any special treatment such as dry cleaning, daily washing, or commercial laundering in order to meet the cleanliness or appearance standards set by the terms of the Government contract, by the contractor, by law, or by the nature of the work, there is no requirement that employees be reimbursed for uniform maintenance costs.

### PL26 111 rev 6 22 10 - 05 2148, (x1

the differ of emplayees under job files transfare those described in the "service contract Art Directory al occupations", with Edition, April Mills, unless otherwise indicated, Copies of the Directory are available on the Internet. A links to the Directory may be found on the war home page at http://www.dol.gov/esa/whole or through the Wage Deferminations on time (WDOL) web little it http://www.dol.gov/esa/whole or through the Wage Deferminations on time (WDOL) web little it

REQUEST THE ADDRESS OF ADDITIONAL (LASSIFICATION AND WASE RATE (Standard Form 1944 (SF 1444))

#### conformance process:

the contracting officer shall require that any class of service employee which is not listed herein and which is to be employed under the contract (i.e., the work to be performed is not performed by any classification listed in the wage determination), be classified by the contractor so as in provide a reasonable relationship (i.e., appropriate level of skill comparison) between lock unlisted classifications and the classifications listed in the wage determination. Such conformed classes of employees shall be paid the mometary wages and formished the fringe benefits as are determined. Such conforming process shall be initiated by the contractor prior to the performance of contract work by such unlisted class(es) of employees. The conformed classification, wage rate, and/or fringe benefits shall be retroactive to the commencement date of the contract. (See Section 4.6 (C)(vi)) when multiple wage determinations are included in a contract, a separate SF 1444 should be prepared for each wage determination to which a class(es) is to be conformed.

the process for preparing a conformance request is as follows:

- Is when preparing the bid, the contractor identifies the need for a conformed occupation(s) and computes a proposed raters (.
- 2) After contract award, the contractor prepares a written report insting in order proposed classification title(s), a Federal grade equivalency (TGC) for each proposed classification(s), job description(s), and rationale for proposed wage rate(s), including information regarding the agreement or disagreement of the authorized representative of the employees involved, or where there is no authorized representative, the employees themselves. This report should be submitted to the contracting officer no later than 30 days after such unlisted class(es) of employees performs any contract work.
- 1) the contracting officer reviews the proposed action and promptly about a coport of the action, together with the agency's recommondation and perform intermation including the position of the contractor and the explasor, to the wage and doubt Divi ion, impluyment standards Administration (0.8, becautement for the force, ion, 1000 performance) but the contractor of the part of the proposition (contractor) and the explasor.

In within 30 lays of receipt, the mage and Home or, is on approves, notifies, or disapproves the action via transmittal to the agency contracting officer, or outfiles the contracting officer that additional time will be required to process the request.

- 5) The contracting officer transmits the Wage and Hour decision to the contractor.
- of the contractor informs the affected employees.

Information required by the Regulations must be submitted on as [153] and paper

when preparing a conformance request, the "Service contract Not Director, of occupations" (the Directory) should be used to compare job definition, to induse that duries requested are not performed by a classification already listed in the wage determination. Remember, it is not the job title, but the required tacks that

ep/6 llfree o 2 to 30 J18 (c) determine whether i cliss is included in an abiable hed wage determine to a confine way that is a confine which is a good to each in a rather all, plin combine or good of a lassification of ted in the major determination.

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Eddie Baza Calvo

### GENERAL SERVICES AGENCY

Ray Tenorio

Governor



(Ahensian Setbision Hinirat) Government of Guam 148 Route 1, Marine Corp Drive Piti Guam 96915 Lt. Governor

Vacant Director, Dept. of Administration

George A. Santos Deputy Director

# FORM OF NON-COLLUSION AFFIDAVIT

AFFIDATE (Prime Proposer)		
STATE OF)		
CITY OF ) SS.		
	, being first du	ly sworn
That he/she is		
That he/she is (a Partner of	or Officer of the Firms of, etc.)	
The party making the foregoing proposal or sham, that said bidder has not colluded, const or person, to put in a sham or to refrain fir sought by agreement or collusion, or communaffiant or any other bidder, or to fix any over other bidder, or to secure any advantage again proposed contract, and that all statements in s	pired, connived or agreed, dire om bidding, and has not in ar inication or conference, with a chead, profit or cost element of inst the General Services Agen aid proposal or bid are true.	ctly or indirectly, with any bidder by manner, directly or indirectly, ny person, to fix the bid price of said bid price, or of that of any cy or any person interested in the
	Signature of Bidder	Date
	Proposer, if an individual Partner, if a partnership: Officer, if a corporation	
Subscribed and sworn before me this	day of	2011
Notary Public		

# AFFIDAVIT DISCLOSING OWNERSHIP and COMMISSION

	TE OF	)			
A. the	I, the undersigned, being first duly sworn, depose and say that I am an authorized representative offeror and that [please check only one];				
[]	The offeror is an individual or sole proprietor and owns the entire (100%) interest in the offering business.				
[]	The offeror is a corporation, partnership, joint venture, or association known as  [please state name of offeror company], and the persons, companies, partners, or joint venturers who have hele				
more the s	than 10% of the shares of it	and the persons, companies, nterest in the offering busines sal are as follows [if none, ple	s during the 365 days immediately pre-		
	Name	Address	% of Interest		
В.	other compensation for pro	sons who have received or are ocuring or assisting in obtainin nitted are as follows [if none, p	ng business related to the bid or propo-		
В.	other compensation for pro	ocuring or assisting in obtaining	e entitled to receive a commission, grating business related to the bid or proposolease so state]:  Compensation		
C. the disclos	other compensation for prowhich this affidavit is subm  Name  If the ownership of the offetime an award is made or a	Address  Add	ng business related to the bid or proposition of the following:  or is an individual; or is a partnership;		
C. the disclos	other compensation for prowhich this affidavit is subme  Name  If the ownership of the offetime an award is made or sure required by 5 GCA	Address  Add	ng business related to the bid or proposition of the following:  or is an individual; or is a partnership;		
C. the disclos	other compensation for prowhich this affidavit is subme  Name  If the ownership of the offetime an award is made or sure required by 5 GCA	Address  Add	ng business related to the bid or proposition of the following:  or is an individual; or is a partnership;		

# AFFIDAVIT re CONTINGENT FLES

donococo	od cove that	state name of affiant signing below], being first sworn,
deposes ar	nd says that:	
1.	The name of the of	ffering company or individual is [state name of company]
2. offering cor contingent 4 § 11108(f	npany has not retained arrangement to secure	ering company's bid or proposal, to the best of my knowledge, d any person or agency on a percentage, commission, or other this contract. This statement is made pursuant to 2 GAR Divi
3. offering con	npany has not retained	ering company's bid or proposal, to the best of my knowledge, I a person to solicit or secure a contract with the government o
contingent f selling ager	an agreement or under ee, except for retention icies for the purpose of	erstanding for a commission, percentage, brokerage, or n of bona fide employees or bona fide established commercial
contingent f selling ager Division 4 §	an agreement or under ee, except for retention icies for the purpose of 11108(f).	restanding for a commission, percentage, brokerage, or n of bona fide employees or bona fide established commercial f securing business. This statement is made pursuant to 2 GAF ments on behalf of myself as a representative of the offeror, an resentatives, agents, subcontractors, and employees.
contingent f selling ager Division 4 § 4.	an agreement or under ee, except for retention icies for the purpose of 11108(f).	erstanding for a commission, percentage, brokerage, or not bona fide employees or bona fide established commercial f securing business. This statement is made pursuant to 2 GAI ments on behalf of myself as a representative of the offeror, an
contingent f selling ager Division 4 §  4. behalf of the	an agreement or under ee, except for retention icies for the purpose of 11108(f).	erstanding for a commission, percentage, brokerage, or not bona fide employees or bona fide established commercial f securing business. This statement is made pursuant to 2 GAI ments on behalf of myself as a representative of the offeror, and resentatives, agents, subcontractors, and employees.  Signature of one of the following: Offeror, if the offeror is an individual; Partner, if the offeror is a partnership; Officer, if the offeror is a corporation.

# **GOVERNMENT OF GUAM**

GENERAL SERVICES AGENCY 148 Route 1, Marine Corp. Drive Piti, Guam 96915

## BID BOND NO.

KNOW ALL MEN BY THESE PRESENTS that Principal Hereinafter called the Principal, and (Bonding Company), A duly admitted insurer under the laws of the Territory of Guam, as Surety, hereinafter called the Surety are Held firmly bound unto the Territory of Guam for the sum of Dollars (\$ for Payment of which sum will and truly to be made, the said Principal and the said Surety bind ourselves, our heirs, executors, administrators, successors and assigns, jointly and severally, firmly by these presents. WHEREAS, the Principal has submitted a bid for (identify project by number and brief description) NOW, THEREFORE, if the Territory of Guam shall accept the bid of the Principal and the Principal shall enter into a Contract with the Territory of Guam in accordance with the terms of such bid, and give such bond or bonds as may be specified in bidding or Contract Documents with good and sufficient surety for the faithful performance of such Contract and for the prompt payment of labor and material furnished in the prosecution thereof, or in the event of the failure of the Principal to enter such Contract and give such bond or bonds, if the Principal shall pay to the Territory of Guam the difference not to exceed the penalty hereof between the amounts specified in said bid and such larger amount for which the Territory of Guam may in good faith contract with another party to perform work covered by said bid or an appropriate liquidated amount as specified in the Invitation for Bids then this obligation shall be null and void, otherwise to remain full force and effect. Signed and sealed this \_\_\_\_\_\_ day of \_\_\_\_\_ 2011 (PRINCIPAL) (SEAL) (WITNESS) (TITLE) (MAJOR OFFICER OF SURETY) (MAJOR OFFICER OF SURETY) (TITLE) (TITLE) (RESIDENT GENERAL AGENT)

DOA 113/Rev: 4-1-87

#### INSTRUCTION TO PROVIDERS:

NOTICE to all Insurance and Bonding Institutions:

The Bond requires the signatures of the Vendor, two (2) major Officers of the Surety and Resident General Agent, if the Surety is a foreign or alien surety.

When the form is submitted to General Services Agency, it should be accompanied with copies of The following:

- 1. Current Certificate of Authority to do business on Guam issued by the Department of Revenue and Taxation.
- 2. Power of Attorney issued by the Surety to the Resident General Agent.
- 3. Power of Attorney issued by two (2) major officers of the Surety to whoever is signing on their behalf.

Bonds, submitted as Bid Guarantee, without signatures and supporting documents are invalid and Bids will be rejected.

# GOVERNMENT OF GUAM GENERAL TERMS AND CONDITIONS

# SEALED BID SOLICITATION AND AWARD

#### Only those Boxes checked below are applicable to this bid.

- [X] 1. AUTHORITY: This solicitation is issued subject to all the provision of the Guam Procurement Act (5GCA, Chapter 5) and the Guam Procurement Regulations (copies of both are available at the Office of the Complier of laws, Department of Law, copies available for inspection at General Services Agency). It requires all parties involved in the Preparation, negotiation, performance, or administration of contracts to act in good faith.
- [X] 2. GENERAL INTENTION: Unless otherwise specified, it is the declared and acknowledged intention and meaning of these General Terms and conditions for the bidder to provide the Government of Guam (Government) with specified services or with materials, supplies or equipment completely assembled and ready for use.
- [X] 3. TAXES: Bidders are cautioned that they are subject to Guam Income Taxes as well as all other taxes on Guam Transactions. Specific information on taxes may be obtained from the Director of Revenue and Taxation.
- [X] 4. LICENSING: Bidders are cautioned that the Government will not consider for award any offer submitted by a bidder who has not complied with the Guam Licensing Law. Specific information on licenses may be obtained from the Director of Revenue and Taxation.
- [X] 5. LOCAL PROCUREMENT PREFERENCE: All procurement of supplies and services where possible, will be made from among businesses licensed to do business on Guam in accordance with section 5008 of the Guam Procurement Act (5GCA, Chapter 5) and Section 1-104 of the Guam Procurement Regulations.
- [X] 6. COMPLIANCE WITH SPECIFICATIONS AND OTHER SOLICITATION REQUIREMENTS: Bidders shall comply with all specifications and other requirements of the Solicitation.
- [ ] 7. "ALL OR NONE" BIDS: Unless otherwise allowed under this Solicitation. "all or none" bids may be deemed to be non-responsive. If the bid is so limited, the Government may reject part of such proposal and award on the remainder.

NOTE: By checking this item, the Government is requesting all of the bid items to be bided or none at all. The Government will not award on an itemized basis. Reference: Section 3-101.06 of the Guam Procurement Regulations.

- [X] 8. INDEPENDENT PRICE DETERMINATION: The bidder, upon signing the Invitation for Bid, certifies that the prices in his bid were derived at without collusion, and acknowledge that collusion and anti-competitive practices are prohibited by law. Violations will be subject to the provision of Section 5651 of that of the Guam Procurement Act. Other existing civil, criminal or administrative remedies are not impaired and may be in addition to the remedies in Section 5651 of the Government code.
- [X] 9. BIDDER'S PRICE: The Government will consider not more than two (2) (Basic and Alternate) item prices and the bidder shall explain fully each price if supplies, materials, equipment, and/or specified services offered comply with specifications and the products origin. Where basic or alternate bid meets the minimum required specification, cost and other factors will be considered. Failure to explain this requirement will result in rejection of the bid.
- [X] 10. BID ENVELOPE: Envelope shall be sealed and marked with the bidder's name, Bid number, time, date and place of Bid Opening.
- [X] 11. BID GUARANTEE REQUIREMENT: Bidder is required to submit a Bid Guarantee Bond or standby irrevocable Letter of Credit or Certified Check or Cashier's Check in the same bid envelope to be held by the Government pending award. The Bid Guarantee Bond, Letter of Credit, Certified Check or Cashier's Check must be issued by any local surety or banking institution licensed to do business on Guam and made payable to the Treasure of Guam in the amount of fifteen percent (15%) of his highest total bid offer. The Bid Bond must be submitted on Government Standard Form BB-1 (copy enclosed). Personal Checks will not be accepted as Bid Guarantee. If a successful Bidder (contractor) withdraws from the bid or fails to enter into contract within the prescribed time, such Bid guarantee will be forfeited to the Government of Guam. Bids will be disqualified if not accompanied by Bid Bond, Letter of Credit, Certified Check or Cashier's check. Bidder must include in his/her bid, valid copies of a Power of Attorney from the Surety and a Certificate of Authority from the Government of Guam to show proof that the surety company named on the bond instrument is authorized by the Government of Guam and qualified to do business on Guam. For detailed information on bonding matters, contact the Department of Revenue and Taxation. Failure to submit a valid Power of Attorney and Certificate of Authority on the surety is cause for rejection of Bid. (GPR Section 3-202.03.3) Pursuant to Public Law 27-127, all competitive sealed bidding for the procurement of supplies or services exceeding S25,000.00 a 15% Bid Security of the total bid price must accompany the bid package.
- [X] 12. PERFORMANCE GUARANTEE: Bidders who are awarded a contract under this solicitation, guarantee that goods will be delivered or required services performed within the time specified. Failure to perform the contract in a satisfactory manner may be cause for suspension or debarment from doing business with the Government and to enforce Section 23 of these General Terms and Conditions. In addition, the Government will hold the Vendor liable and will enforce the requirements as set forth in Section 41 of these General Terms and Conditions.
- [X] 13. SURETY BONDS: Bid and Performance Bonds coverage must be signed or countersigned in Guam by a foreign or alien surety's resident general agent. The surety must be an Insurance Company, authorized by the government of Guam and qualified to do business in Guam. Bids will be disqualified if the Surety Company does not have a valid Certificate of Authority from the Government of Guam to conduct business in Guam.

- [X] 14. COMPETENCY OF BIDDERS: Bids will be considered only from the such bidders who, in the opinion of the Government, can show evidence of their ability, experience, equipment, and facilities to render satisfactory service.
- [X] 15. **DETERMINATION OF RESPONSIBILITY OF BIDDERS**: The Chief Procurement Officer reserves the right for securing from bidders information to determine whether or not they are responsible and to inspect plant site, place of business; and supplies and services as necessary to determine their responsibility in accordance with Section 15 of these General Terms and Conditions (GPR Section 3-401).
- [X] 16. STANDARD FOR DETERMINATION OF LOWEST RESPONSIBLE BIDDER: In determining the lowest responsible offer, the Chief Procurement Officer shall be guided by the following:
  - a) Price of items offered.
  - b) The ability, capacity, and skill of the Bidder to perform.
  - Whether the Bidder can perform promptly or within the specified time.
  - d) The quality of performance of the Bidder with regards to awards previously made to him.
  - The previous and existing compliance by the Bidder with laws and regulations relative to procurement.
  - The sufficiency of the financial resources and ability of the Bidder to perform.
  - g) The ability of the bidder to provide future maintenance and services for the subject of the award.
  - The compliance with all of the conditions to the Solicitation.
- [X] 17. TIE BIDS: If the bids are for the same unit price or total amount in the whole or in part, the Chief Procurement Officer will determine award based on Section 3.202.15.2, or to reject all such bids (GPR Section 3-202.15.2).
- [X] 18. BRAND NAMES: Any reference in the Solicitation to manufacturer's Brand Names and number is due to lack of a satisfactory specification of commodity description. Such preference is intended to be descriptive, but nor restrictive and for the sole purpose of indicating prospective bidders a description of the article or services that will be satisfactory. Bids on comparable items will be considered provided the bidder clearly states in his bid the exact articles he is offering and how it differs from the original specification.
- [X] 19. DESCRIPTIVE LITERATURE: Descriptive literature(s) as specified in this solicitation must be furnished as a part of the bid and must be received at the date and time set for opening Bids. The literature furnished must clearly identify the item(s) in the Bid. The descriptive literature is required to establish, for the purpose of evaluation and award, details of the product(s) the bidder proposes to furnish including design, materials, components, performance characteristics, methods of manufacture, construction, assembly or other characteristics which are considered appropriate. Rejection of the Bid will be required if the descriptive literature(s) do not show that the product(s) offered conform(s) to the specifications and other requirements of this solicitation. Failure to furnish the descriptive literature(s) by the time specified in the Solicitation will require rejection of the bid.
- [ ] 20. SAMPLES: Sample(s) of item(s) as specified in this solicitation must be furnished as a part of the bid and must be received at the date and time set for opening Bids. The sample(s) should represent exactly what the bidder proposes to furnish and will be used to determine if the item(s) offered complies with the specifications. Rejection of the Bid will be required if the sample(s) do not show that the product(s) offered conform(s) to the specifications and other requirements of this solicitation. Failure to furnish the sample(s) by the time specified in the Solicitation will require rejection of the Bid.
- [ ] 21. LABORATORY TEST: Successful bidder is required to accompany delivery of his goods with a Laboratory Test Report indicating that the product he is furnishing the Government meets with the specifications. This report is on the bidder's account and must be from a certified Testing Association.
- [X] 22. AWARD, CANCELLATION, & REJECTION: Award shall be made to the lowest responsible and responsive bidder, whose bid is determined to be the most advantageous to the Government, taking into consideration the evaluation factors set forth in this solicitation. No other factors or criteria shall be used in the evaluation. The right is reserved as the interest of the Government may require to waive any minor irregularity in bid received. The Chief Procurement Officer shall have the authority to award, cancel, or reject bids, in whole or in part for any one or more items if he determines it is in the public interest. Award issued to the lowest responsible bidder within the specified time for acceptance as indicated in the solicitation, results in a bidding contract without further action by either party. In case of a error in the extension of prices, unit price will govern. It is the policy of the Government to award contracts to qualified local bidders. The Government reserves the right to increase or decrease the quantity of the items for award and make additional awards for the same type items and the vendor agrees to such modifications and additional awards based on the bid prices for a period of thirty (30) days after original award. No. award shall be made under this solicitation which shall require
- [ ] 23. MARKING: Each outside container shall be marked with the Purchase Order number, item number, brief item description and quantity. Letter marking shall not be less than 3/4" in height.
- [X] 24. SCHEDULE FOR DELIVERY: Successful bidder shall notify the General Services Agency, Telephone Nos. 475-1707 or 475-713, at least twenty-four (24) hours before delivery of any item under this solicitation.
- [X] 25. BILL OF SALE: Successful supplier shall render Bills of Sale for each item delivered under this contract. Failure to comply with this requirement will result in rejection of delivery. The Bill of Sale must accompany the items delivered but will not be considered as an invoice for payment. Supplier shall bill the Government in accordance with billing instructions as indicated on the Purchase Order.
- [ ] 26. MANUFACTURER'S CERTIFICATE: Successful bidder is required, upon delivery of any item under this contract, to furnish a certificate from the manufacturer indication that the goods meet the specifications. Failure to comply with this request will result in rejection of delivery payment. Supplier shall bill the Government in accordance with billing instructions as indicated on the Purchase Order.
- [X] 27. INSPECTION: All supplies, materials, equipment, or services delivered under this contract shall be subject to the inspection and/or test conducted by the Government at destination. If in any case the supplies, materials, equipment, or services are found to be defective in material, workmanship, performance, or otherwise do not conform with the specifications, the Government shall have the right to reject the items or require that they be corrected. The number of days required for correction will be determined by the Government.

- [X] 28 MOTOR VEHICLE SAFETY REQUIREMENTS: The Government will only consider Bids on motor vehicles which comply with the requirements of the National Traffic and Motor Vehicle safety Act of 1966 (Public Law 89-563) and Clean Air Act as amended (Public Law 88-206), that are applicable to Guam. Bidders shall state if the equipment offered comply with these aforementioned Federal Laws.
- [X] 29. SAFETY INSPECTION: All motor vehicles delivered under this contract must pass the Government of Guam Vehicle Inspection before delivery at destination.

#### [X] 30. GUARANTEE:

a) Guarantee of Vehicle Type of Equipment:

The successful bidder shall guarantee vehicular type of equipment offered against defective parts, workmanship, and performance, for a period of not less than one (1) year after date of receipt of equipment. Bidder shall also provide service to the equipment for at least one (1) year. Service to be provided shall include, but will not be limited to tune ups (change of spark plugs, contact points and condensers) and lubrication (change of engine and transmission oil). All parts and labor shall be at the expense of the bidder. All parts found defective and not caused by misuse, negligence or accident within the guarantee period shall be repaired, replaced, or adjusted within six (6) working days after notice from the Government and without cost to the Government. Vehicular type of equipment as used in this context shall include equipment used for transportation as differentiated from tractors, backhoes, etc.

The successful bidder shall guarantee all other types of equipment offered, except those mentioned in 31a, above, against defective parts, workmanship, and performance for a period of not less than three (3) months after date of receipt of equipment. Bidder shall also provide service to the equipment for at least three (3) months. All parts found defective within that period shall be repaired or replaced by the Contractor without cost to the Government. Repairs, adjustments or replacements of defective parts shall be completed by the contractor within six (6) working days after notice from the Government.

(c) Compliance with this Section is a condition of this Bid.

- [X] 31. REPRESENTATION REGARDING ETHICS IN PUBLIC PROCUREMENT: The bidder or contractor represents that it has not knowingly influenced and promises that it will not knowingly influence a Government employee to breach any of the ethical standards and represents that it has not violated, is not violating, and promises that it will not violate the prohibition against gratuities and kickbacks set forth on Chapter 11 (Ethics in Public Contracting) of the Guam Procurement Act and in Chapter 11 of the Guam Procurement Regulations.
- [X] 32. REPRESENTATION REGARDING CONTINGENT FEES: The contractor represents that it has not retained a person to solicit or secure a Government contract upon an agreement or understanding for a commission, percentage, brokerage, or contingent fee, except for retention of bona fide employees or bona fide established commercial selling agencies for the purpose of securing business (GPR Section 11-207).
- [X] 33. EQUAL EMPLOYMENT OPPORTUNITY: Contractors shall not discriminate against any employee or applicant of employment because of race, color, religion, se, or national origin. The contractor will take affirmative action to ensure that employees are treated equally during employment without regards to their race, color, religion, sex, or national origin.
- [X] 34. COMPLIANCE WITH LAWS: Bidders awarded a contract under this Solicitation shall comply with the applicable standard, provisions, and stipulations of all pertinent Federal and/or local laws, rules, and regulations relative to the performance of this contract and the furnishing of goods.
- [ ] 35. CHANGE ORDER: Any order issued relative to awards made under this solicitation will be subject to and in accordance with the provisions of Section 6-101-03.1 of the Guam Procurement Regulations.
- [ ] 36. STOP WORK ORDER: Any stop work order issued relative to awards made under this solicitation will be subject to and in accordance with the provisions of Section 6-101-04.1 of the Guam Procurement Regulations.
- [ ] 37. TERMINATION FOR CONVENIENCE: Any termination order for the convenience of the Government issued relative to wards made under this solicitation will be subject to and in accordance with the provisions of Section 6-101.10 of the Government Procurement Regulations.
- [X] 38. TIME FOR COMPLETION: It is hereby understood and mutually agreed by and between the contractor and the Government that the time for delivery to final destination or the timely performance of certain services is an essential condition of this contract. If the contractor refuses or fails to perform any of the provisions of this contract within the time specified in the Purchase Order (from the date Purchase Order is acknowledged by vendor), then the contractor is in default. Defaults will be treated subject to and in accordance with the provisions of Section 6-101-08 of the Guam Procurement Regulations.
- [X] 39. JUSTIFICATION OF DELAY: Bidders who are awarded contracts under this Solicitation, guarantee that the goods will be delivered to their destination or required services rendered within the time specified. If the bidder is not able to meet the specified delivery date, he is required to notify the Chief Procurement Officer of such delay. Notification shall be in writing and shall be receive by the Chief Procurement Officer at least twenty-four (24) hours before the specified delivery date. Notification of delay shall include an explanation of the causes and reasons for the delay including statement(s) from supplier or shipping company causing the delay. The Government reserves the right to reject delay justification if, in the opinion of the Chief Procurement Officer, such justification is not adequate.

- [X] 40. LIQUIDATED DAMAGES: When the contractor is given notice of delay or nonperformance as specified in Paragraph 1 (Default) of the Termination for Default Clause of this contract and fails to cure in the time specified, the contractor shall be liable for damages for delay in the amount of one-fourth of one percent (1%) of outstanding order per calendar day from date set for cure until either the territory reasonable obtains similar supplies or services if the contractor is terminated for default, or until the contractor provides the supplies or services if the contractor is not terminated for default. To the extent that the contractor's delay or nonperformance is excused under Paragraph 40 (Excuse for Nonperformance or Delayed Performance) of the Termination for Default Clause of this contract, liquidated damages shall not e due the territory. The contractor remains liable for damages caused other than by delay (GPR Section 6-101-09.1).
- [X] 41. PHYSICAL LIABILITY: If it becomes necessary for the Vendor, either as principal, agent or employee, to enter upon the premises or property of the Government of Guam in order to construct, erect, inspect, make delivery or remove property hereunder, the Vendor hereby covenants and agrees to take, use, provide and make all proper, necessary and sufficient precautions, safeguards and protections against the occurrence of any accidents, injuries or damages to any person or property during the progress of the work herein covered, and to be responsible for, and to indemnify and save harmless the Government of Guam from the payment of all sums of money by reason of all or any such accidents, injuries or damages that may occur upon or about such work, and fines, penalties and loss incurred for or by reasons of the violations of any territorial ordinance, regulations, or the laws of Guam or the United States, while the work is in progress. Contractor will carry insurance to indemnify the Government of Guam against any claim for loss, damage or injury to property or persons arising out of the performance of the Contractor or his employees and agents of the services covered by the contract and the use, misuse or failure of any equipment used by the contractor or his employees or agents, and shall provide certificates of such insurance to the Government of Guam when required.
- [X] 42. CONTACT FOR CONTRACT ADMINISTRATION: If your firm receives a contract as a result of this Solicitation, please designate a person whom we may contact for prompt administration.

Name:	Title:
Address:	Telephone:

#### GOVERNMENT OF GUAM

#### SEALED BID SOLICITAITON INSTRUCTIONS

BID FORMS: Each bidder shall be provided with two (2) sets of Solicitation forms. Additional copies may be provided upon
request. Bidders requesting additional copies of said forms will be charged per page in accordance with Section 6114 of
the Government Code of Guam. All payments for this purpose shall be by cash, certified check or money order and shall
be made payable to the General Services Agency (EO 86-24).

#### 2. PREPARATIONS OF BIDS:

- a) Bidders are required to examine the drawings, specifications, schedule, and all instructions. Failure to do so will be at bidder's risk.
- b) Each bidder shall furnish the information required by the Solicitation. The bidder shall sign the solicitation and print or type his name on the Schedule. Erasures or other changes must be initialed by the person signing the bid. Bids signed by an agent are to be accompanied by evidence of this authority unless such evidence has been previously furnished to the issuing office.
- c) Unit price for each unit offered shall be shown and such price shall include packing unless otherwise specified. A total shall be entered in the amount column of the Schedule for each item offered. In case of discrepancies between a unit price and extended price, the unit price will be presumed to be correct.
- d) Bids for supplies or services other than those specified will not be considered. Time, if stated as a number of days, means calendar days and will include Saturdays, Sundays, and holidays beginning the day after the issuance of a Notice to Proceed. Time stated ending on a Saturday, Sunday or Government of Guam legal holiday will end at the close of the next business day.
- 3. EXPLANATION TO BIDDERS: Any explanation desired by a bidder regarding the meaning or interpretation of the Solicitation, drawings, specifications, etc., must be submitted in writing and with sufficient time allowed for a written reply to reach all bidders before the submission of their bids. Oral explanations or instructions given before the award of the contract will not be binding. Any information given to a prospective bidder concerning a Solicitation will be furnished to all prospective bidders in writing as an amendment to the Solicitation if such information would be prejudicial to uninformed bidders.
- 4. ACKNOWLEDGEMENT OF AMENDMENTS TO SOLICITATIONS: Receipt of an amendment to a Solicitation by a bidder must be acknowledged by signing an acknowledgement of receipt of the amendment. Such acknowledgement must be received prior to the hour and date specified for receipt of bids.

#### 5. SUBMISSION OF BIDS:

- a) Bids and modifications thereof shall be enclosed in sealed envelopes and addressed to the office specified in the Solicitation. The bidder shall show the hour and date specified in the Solicitation for receipt, the Solicitation number, and the name and address of the bidder on the face of the envelope.
- b) Telegraphic bids will not be considered unless authorized by the Solicitation. However, bids may be modified or withdrawn by written or telegraphic notice, provided such notice is received prior to the hour and date specified for receipt (see paragraph 6 of these instructions).
- c) Samples of items, when required, must be submitted within the time specified, unless otherwise specified by the Government, at no expense to the Government. If not destroyed by testing, samples will be returned at bidder's request and expense, unless otherwise specified by the Solicitation.
- d) Samples or descriptive literature should not be submitted unless it is required on this solicitation. Regardless of any attempt by a bidder to condition the bid, unsolicited samples or descriptive literature will not be examined or tested at the bidder's risk, and will not be deemed to vary any of the provisions of this Solicitation.
- FAILURE TO SUBMIT BID: If no bid is to be submitted, do not return the solicitation unless otherwise specified. A
  letter or postcard shall be sent to the issuing office advising whether future Solicitations for the type of supplies or
  services covered by this Solicitation are desired.

# 7. LATE BID, LATE WITHDRAWALS, AND LATE MODIFICATIONS:

- a) Definition: Any bid received after the time and date set for receipt of bids is late. Any withdrawal or modification of
  a bid received after the time and date set for opening of bids at the place designated for opening is late (Guam
  Procurement Regulations Section 3-202)
- b) Treatment: No late bid, late modification, or late withdrawal will be considered unless received before contract award, and the bid, modification, or withdrawal would have been timely but for the action or inaction of territorial personnel directly serving the procurement activity.

#### 8. DISCOUNTS

- a) Notwithstanding the fact that prompt payment discounts may be offered, such offer will not be considered in evaluating bids for award unless otherwise specified in the Solicitation. However, offered discounts will be taken if payment is made within the discount period, even though not considered in the evaluation of bids.
- b) In connection with any discount offered, time will be computed from date of delivery and acceptance of the supplies to the destination as indicated in the purchase order or contract. Payment is deemed to be made for the purpose of earning the discount on the date of mailing of the Government check.
- GOVERNMENT FURNISHED PROPERTY: No material, labor or facilities will be furnished by the Government unless
  otherwise provided for in the Solicitation.

- 10. SELLER' INVOICES: Invoices shall be prepared and submitted in quadruplicate (one copy shall be marked "original") unless otherwise specified. Invoices shall be "certified true and correct" and shall contain the following information: Contract and order number (if any), item numbers, description of supplies or services, sizes, quantities, unit prices, and extended total. Bill of lading number and weight of shipment will be shown for shipments made on Government bills of lading.
- 11. RECEIPT, OPENING AND RECORDING OF BIDS: Bids and modifications shall be publicly opened in the presence of one or more witnesses, at the time, date, and place designated in the Invitation for Bids. The name of each bidder, the bid price, and such other information as is deemed appropriate by the Procurement Officer, shall be read aloud and recorded, or otherwise made available. The names and addresses of required witnesses shall be recorded at the opening. The opened bids shall be available for public inspection except to the extent the bidder designates trade secrets or other proprietary data to be confidential as set forth in accordance with Section 12, below. Material so designated shall accompany the bid and shall be readily separable from the bid in order to facilitate public inspection of the nonconfidential portion of the bid. Prices, makes and models or catalogue numbers of the items offered, deliveries, and terms of payment shall be publicly available at the time of bid opening regardless of any designation to the contrary (Guam Procurement Regulations Section 3-202.12.2).
- 12. CONFIDENTIAL DATA: The Procurement Officer shall examine the bids to determine the validity of any requests for non