Suite 401 Pacific News Building 238 Archbishop Flores St. Hagåtña, Guam 96910

Phone: (671) 475-0390 FAX: (671) 472-7951





То:	Ms. Sylvia Flores, President, Department of Chamorro Affairs Mr. Douglas Moylan, Esq., Attorney for Appellant Guam Cleaning Masters	From:	Doris Flores Brooks, Public Auditor
Agency:		Pages	7 2 (Including cover)
CC:		Date:	Wednesday, Oct. 28, 2009
Fax:	475-0376 (DCA); 475-9293 (D. Moylan)	Phone:	
Re:	OPA-PA-09-009: Notice of Appeal		
☐ Urgen	t X For Review □ Please Comn	nent X	National Please Recycle □ Please Recycle
•Commo	ents:		
See att	ached letter and enclosures. Ple	ase ack	knowledge receipt of this fax by
re-senc	ling this cover page stamped wit	h your	agency name, date, and initials.
Thank	you.		
	Roc	dalyn Mar	quez x. 203 rmarquez@guamopa.org

This facsimile transmission and accompanying documents may contain confidential or privileged information. If you are not the intended recipient of this fax transmission, please call our office and notify us immediately. Do not distribute or disclose the contents to anyone. Thank you.



### OFFICE OF THE PUBLIC AUDITOR Doris Flores Brooks, CPA, CGFM Public Auditor

October 28, 2009

Ms. Sylvia Flores
President
Department of Chamorro Affairs
P. O. Box 2950
Hagatna, Guam 96932

#### VIA FACSIMILE 475-0376

Re: Receipt of Notice of Appeal Regarding DCA RFP CV10-002 Janitorial and Maintenance Service.

Dear Ms. Flores,

Please be advised that the Guam Cleaning Masters has filed an appeal with the Office of Public Accountability on October 27, 2009, of your protest decision on the above-stated procurement action. The appeal has been assigned Master File No. **OPA-PA-09-009**.

Immediate action is required of your office pursuant to the Rules of Procedure for Procurement Appeals, found in Chapter 12 of the Guam Administrative Regulations. Copies of the rules, the appeal, and all filing deadlines are available at our office and on our website at <a href="https://www.guamopa.org">www.guamopa.org</a>. The transmittal letter and the first page of the notice of appeal files are enclosed for your reference.

Please provide the required notice of this appeal to the required parties with instruction that they should communicate directly with OPA regarding the appeal. You are also responsible for giving notice to the Attorney General or other counsel for your agency. Promptly provide OPA with the identities and addresses of interested parties and a formal entry of appearance by your counsel.

Please submit one complete copy of the procurement record to OPA by Tuesday, November 3, 2009, five working days following receipt of this notice of appeal. When filing required documents with our office please provide an original and two copies for OPA and serve a copy to the Appellant (protesting vendor).

Thank you for your prompt attention to this matter. Please contact Rodalyn Marquez at ext. 204 if you have any questions regarding this notice.

Sincerely,

Doris Flores Brooks, CPA, CGFM

**Public Auditor** 

Enclosure: First Page of Notice of Appeal- OPA-PA-09-009

Cc: Mr. Douglas Moylan, Attorney for Appellant Guam Cleaning Masters (Via Facsimile 475-9293)



### OFFICE OF THE PUBLIC AUDITOR

### Appendix A: Notice of Appeal Form PROCUREMENT APPEAL

### RECEIVED OFFICE OF THE PUBLIC AUDITOR PROCUREMENT APPEALS

OCT 27 2009

TIME:4	iZem
BY:	H.
	A 09-009

### PART I- To be completed by OPA

In the Appeal of		) NOTICE OF APPEA	AL.		
Guam Cleaning Mast		)			
(Name of Company	), APPELLANT	) Docket No. OPA-PA_0	09-009		
PART II- Appellan	nt Information		***************************************		
Name:	Guam Cleaning Mast	ers			
Mailing Address:	P.O. Box 9500				
	Dededo, Guam 9692	9			
Business Address:					
Daytime Contact No	475-9292 (Law Office	s of Douglas B. Moylan)			
PART III- Appeal I	nformation				
A) Purchasing Agenc	y: Department of Char	norro Affairs			
B) Identification/Nun	nber of Procurement.	Solicitation, or Contract: DCA RF	P CV10-002		
	Δ.	/20/00000			
Chief Procurent	pealed was made on	729709&10712709 (date) by: ctor of Public Works ⊠ Head of	Down 1		
Note: Vou must some		Tead of	Purchasing Agency		
filing.	the Agency checked h	here with a copy of this Appeal wit	thin 24 hours of		
D) Appeal is made from: Please see attachments for specific grounds.  (Please select one and attach a copy of the Decision to this form)					
Decision on Debarment or Suspension					
Decision on Contract or Breach of Contract Contractor					
(Excluding claims of money owed to or by the government)  Determination on Award not Stayed Pending Protest or Appeal					
(Agency decision that award pending protest or appeal was account.)					
substantial inter	rests of the governmen	nt of Guam)	o broteet me		



E) Names of Competing Bidders, Offerors, or C Trusted Janitorial & Lawn Care	ontractors known to Appellant:  JJ Global Service
4-E Janitorial Service	Maids to Order Maintenance
LuckyKidsLawnCare&JanitorialService	
Top Quality Maintenance Service	
Guam Cleaning Masters	
	***************************************

PART IV- Form and Filing

Please find attachment.

In addition to this form, the Rules of Procedure for Procurement Appeals require the submission together with this form of additional information, including BUT NOT LIMITED TO:

- 1. A concise, logically arranged, and direct statement of the grounds for appeal;
- 2. A statement specifying the ruling requested;
- 3. Supporting exhibits, evidence, or documents to substantiate any claims and the grounds for appeal unless not available within the filing time in which case the expected availability date shall be indicated.

Note: Please refer to 2 GAR § 12104 for the full text of filing requirements.

### PART V- Declaration Re Court Action

Pursuant to 5 GCA Chapter 5, unless the court requests, expects, or otherwise expresses interest in a decision by the Public Auditor, the Office of the Public Auditor will not take action on any appeal where action concerning the protest or appeal has commenced in any court.

The undersigned party does hereby confirm that to the best of his or her knowledge, no case or action concerning the subject of this Appeal has been commenced in court. All parties are required to and the undersigned party agrees to notify the Office of the Public Auditor within 24 hours if court action commences regarding this Appeal or the underlying procurement action.

Submitted this

Alex Thomas, President, Guam Cleaning Masters

By: Douglas B. Moylan, Attorney for Appellant

Appellant's Duly Authorized Representative

(Address) Law Offices of Douglas B. Moylan, P.O. Box 7822, Tamuning, GU 96931

(Phone No.) 475-9292 / fax 475-9293 / dbmoylan@gmail.com

APPENDIX A



### Procurement Appeal Grounds Part IV

- 1. Appellant Guam Cleaning Masters ("GCM") submits its Procurement Appeal of the Department of Chamorro Affairs ("DCA") decision awarding Request for Proposal Number DCA RFP CV10-002 for "Janitorial and Maintenance Service" to Lucky Kids Lawn Care & Janitorial Service ("Awardee") based upon the following grounds:
  - (a) GCM was the lowest and most qualified bidder;
  - (b) The Request for Proposal was not lawful solicitation method, as opposed to what should have been used, a Bid procurement method (Fleet Services v. DOA & Kloppenburg Enterprises, Inc., 2006 Guam 6);
  - (c) The Awardee submitted an unlawful RFP as their price structure cannot comply with wage and hour laws in light of RFP's personnel requirements, including required under 26-111 (Exhibit A), and may have done so by inadvertence or by fraud to obtain the award;
  - (d) DCA illegally solicited price quotes from GCM in violation of the procurement law (Exhibits B & C);
  - (e) DCA engaged in collusive activity by soliciting price quotes from GCM before the RFP due date, and did not award (Exhibits B & C);
  - (f) DCA permitted Awardee to continue to provide services after filing of GCM's September 30, 2009 protest (Exhibit D);

- (g) Response to GCM's September 30, 2009 protest inadequate under Procurement Law (note 5 G.C.A. § 5425(c) and content of response) Exhibit E;
- (h) Notice published & other procedures followed by DCA if soliciting under the auspices of a "Bid" are defective;
- (i) Procedures implemented and nomenclature utilized by DCA of either a bid or a RFP format are intermingled & hence defective, thereby tainting procurement process and award (Exhibits F, G, H, I, J, K & L, bid proposal vs. Request for Proposal, Exhibits M, N & O); and
- (j) Appellant reserves the right to supplement these grounds and supporting documentation as the procurement record is produced on this appeal.

Exhibit P is the subject request for proposal (or bid). Exhibit Q is the notice of non-award issued to GCM. Exhibit R is the initial protest letter sent. Exhibit S is DCA's October 12, 2009 response (received 10/16/09). Exhibit T is GCM's response to DCA's October 12, 2009 letter.

- 2. GCM has been substantially prejudiced based upon the above appeal grounds, and seek either the award or cancellation of the RFP depending upon the grounds decided by the OPA. Further that its costs and attorneys fees be reimbursed.
- 3. GCM believes that any 1 of the foregoing reasons alone or jointly support the relief requested herein.

GCM requests a hearing on this matter and is concurrently filing a Hearing Request Form (Form Appendix D). There are no court cases currently before the judiciary.

Respectfully submitted this 27th day of October, 2009.

Douglas B. Moylan Aitorney at Law

Douglas B. Moylan

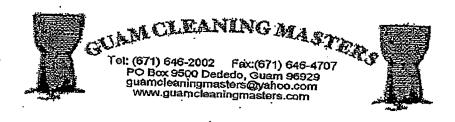
Acknowledged:

Alex Thomas

President

**Guam Cleaning Masters** 

## Exhibit A



#### C. Schedule

a. 1 maintenance worker daily 8 hours x7 days a week = 56 HRS a week x 52 weeks
 a year = 2,912 man hours a year

b. 6 maintenance workers once a week 6HRS x 5 pax = 36 HRS a week x 52 weeks a year = 1,872 hours a year

c. 2 Maintenance workers every THU 4HRS x 52 weeks = 208 HRS a year

d. 2 additional workers bi-weekly 16 HRS x 2 times a month=32 HRS x 12 months = 384 HRS.

3. Maintenance company shall provide a full maintenance cleaning (stripping, waxing, buffing) twice a month all public restroom, dining and dressing room.

Total Man Hours a year = 5,376 hrs. x \$ 11.47 = \$ 61,662.72 salary only

FICA and SS \$  $61,662.72 \times .0762 = $4,698.70$ 

GRT  $$61,662.72 \times 4\% = $2,466.48$ 

Sub total \$ 68,827.90 a year, again this amount not included the maintenance on twice a month at Main Pavillion to all the restrooms buffing and waxing or major cleaning if G.C.M to include the man hours on that month 32 hrs x 12 = 384 man hours a year X \$11.47 = \$ 4,404.48 x .0762= \$ 335.62 Fica and SS, GRT 4% \$ 176.17

Grand total \$ 61,662.72 a year salary without striping and waxing \$4,698.48 FICA/SS \$2,466.48 GRT

\$68,827.68

\$4,404.48 a year labor for the strip and waxing \$335.62 FICA and SS

\$176.17 GRT

\$4,916.27

Grand total with everything a year expenses \$73,743.95

## Exhibit B

### DEPARTMENT OF CHAMORRO AFFAIRS THE CHAMORRO VILLAGE

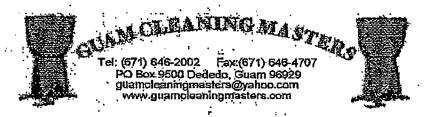
P.O. BOX 2950, HAGATNA, GUAM 98932 TRL: 475-0377 FAX: 475-8376

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FA	CSIMILE TRANSMITTAL SE	EET	
To	PROM		
Alex Thomas	Michael C	i ma	
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OTPS/COMMENTS			
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would like to request a quotation is	or maintenance service for our	, nbcowing O	cean Night Market
	1		•
cope of Work as follows:	ļ		
	İ		
CEAN NIGHT MARKET, every F	riday's starting October 2, 2006	3	
	,		
1. The Maintenance Company hours from 5:00 p.m. to 1:	to provide six (6) maintenant	e workers o	has a want for all to
nours from 5:00 p.m. to 1:	1:00 p.m. to maintain the digit ht Market	NO Areas w	alknesse arounds and
office during the Ocean Nigl	nt Market.		was alternative aut
All maintenance workers mu     The Maintenance Company	ist be in uniform when on duty.	•	
			or cellular phone to
salestates ou daily to comit	unicate with our office during the	16 event.	The state product of
lease fax your response to 475 (	1276 ma lateral in 12 as		
lease fax your response to 476-0 109. Should you need additional it	formation places feet formation	<u>Wednesday.</u>	September 16,
	warmwarm biggsa issi lise fo (	contact me al	Tel: 475-0377.
hank you for your attention this is n	natter.		
The state of the s			_
Icheel Cura			•
namorro Village Manager			
-	•		
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	į		

This facsimile transmission and accompanying documents may contain confidential or privileged information. If you are not the intended recipient of this fax transmission, please call our office and notify us immediately. Do not distribute or disclose the contents to anyone. Thank you.

4...

### Exhibit C



#### FACSIMILE TRANSMITTAL SHEET

TO: Mt. Michael Cura	PROM: Alex Thomas	
COMPANY: Department Of Chamorro Affairs	DATE: 09-16-2009	
PAX NUMBER 475-0376	. TOTAL NO, OF PAGES INCLUDING CO	VER
рнопе number 475-0377	sender's reference number: 646-2002	
Hafa Adai, attached is the price quotation for the Ocean Night Market event. Thank you & God Bless!	your reference number: 646-2002	
Murgent Ofor review Oplease	COMMENT MPLEASE REPLY [	] please recycli



Date	Estimate#	
9/14/2009	410	

Name / Address	Ship To		
Department of Chamorro Affaairs Mr.Michael . Cura			_
Description	Qty	Cost	Total
Thank you for allowing Guam Cleaning Masters the opportunity to submit a quotation for your cleaning needs. Our services are as follows:  Scope of work for night market on Friday's.  1. G.C.M will provide 6 personal on Friday's from 1700 HRS to 2300 HRS to maintain the dining areas, walkways, grounds and restroom's during the night market.  2. All G.C.M employees must be on uniform and badge on it.  3. G.C.M supervisor have a radio and cell phone.  Onco week services with six personal price for every month and year here follows	12	2,184.00	26,208.00

Aproved By:

Total

Page 1



Date	Estimate #		
9/14/2009	410		

Name / Address	Ship To		,	****
Department of Chamorro Affaairs Mr.Michael . Cura		•		
Description	Qty	Cost	Total	
Again, thank you for giving us this opportunity to provide our services with you. Our staff is qualified and trained to provide and uphold the professional services that Guam Cleaning Masters is known for. GCM is bonded and insured, will be responsible and assume liability related to its employees should injury occur. In the event of an after hours operation, a supervisor is always assigned to ensure the safety of your establishment.  If there are any additional questions, comments, or suggestions that you may have, please feel free to contact me at the numbers listed above.  Sincerely,				
General Manager				

Aproved By:

Total

\$26,208.00

### DEPARTMENT OF REVENUE AND TAXATION

GÖVERNMENT-OF GUAM P.G. Bok 23807 Bangadas Guam 36921

GUND DEEANING WASTERS

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13-000098118-003 FEE

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PENALTY

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DOING BUSINESS AS: TYPE OF LICENSES

BUSINESS LOCATION:

MAILING ADDRESS:

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ZHUKAS, AMEX.

JUN 0 2 2009

DEPT OF REV & TAX . Collection Branch - Di

PO MOK: 9500.

ZIP: 26929 645-2002

5/02/09

TELEPHONE: HOME

DIRECTOR OF REVENUE AND TAXATION

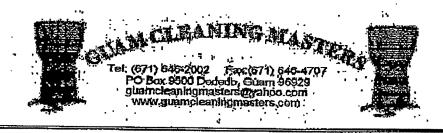
Keep Posted in a conspicuous plac License must be produced upon Demand to any authorized govt OFFICIAL.

#### TRANSMISSION VERIFICATION REPORT

09/16/2009 10:04

: G8J712464

09/16 10:03 4750375 00:00:35 04 OK STANDARD ECM



#### FACSIMILE TRANSMITTAL SHEET FROM Mr. Michael Cuta Alex Thomas DATE: Department Of Chamorio Affairs 09-16-2009 FAX NUMBER: TOTAL NO. OF PAGES INCLUDING COVER: 475-0376 PHONE NUMBER \$ENDER'S REFERENCE NUMBER: 475-0377 646-2002 RP YOUR REFERENCE NUMBER: Hafa Adai, attached is the price 646-2002 quotation for the Ocean Night Market event Thank you & God Bless!

MURGENT DFOR REVIEW. Splease comment Splease reply ☐ PLBASE RECYCLE

## Exhibit D

ľ			
1			
2	Douglas B. Moylan  Law Offices of Douglas B. Moylan		
3	Suite 201 Skinner Plaza Building  138 West Seaton Boulevard • Hagåtña		
4	P.O. Box 7822 • Tamuning, Guam 96931 USA		
5	(671) 475-9292 • (671) 483-9292 (cellular) (671) 475-9293 (fax) dbmoylan@gmail.com		
6	Counsel for Guam Cleaning Masters		
7	PROCUREMENT APPEAL		
8			
9	In the Appeal of Docket No. OPA-PA		
10	) Declaration		
11	GUAM CLEANING MASTERS, ) Declaration		
12	APPELLANT.		
13			
14	I, Alex Thomas, declare		
15	1. I make this declaration based upon my personal knowledge and would so		
16	testify if asked.		
17	2. I am the President of Guam Cleaning Masters.		
18	3. On September 30, 2009 I submitted a protest pertaining to Department		
19	of Chamorro Affairs request for proposal number DCA RFP CV10-002.		
20	4. After the protest was submitted I personally witnessed employees of		
21	Lucky Lawn Care and Janitorial Service working at the Chamorro Village facility.		
22	5. I witnessed the employees working on approximately three separate		
23	occasions (separate days) in the week following September 30, 2009.		
24	Occupiono (copulato dajo) in ano montonomina de persona		
25			
	Page 1 Declaration Procurement Appeal No. OPA-PA		

On October 16, 2009 I received via mail DCA's October 12, 2009 letter, 6. signed by Mr. Joseph Cameron on behalf of Ms. Sylvia Flores (President of DCA). THE FOREGOING is true and correct to the best of my knowledge and belief, under penalty of perjury of the laws of Guam, this declaration being sworn and made in lieu of an affidavit pursuant to Title 6 Guam Code Annotated §4308, at Hagåtña, Guam, this 27th day of October, 2009. Declaration Procurement Appeal No. OPA-PA\_

## Exhibit E



#### DIPÁTTAMENTON I KAOHAO GUINAHAN CHAMORRO DEPARTMENT OF CHAMORRO ÁFFAIRS



Sylvia M. Flores
Acting President

Honorable Michael W. Cruz



October 12, 2009

Alex Thomas
President, Guam Cleaning Masters
P.O. Box 9500
Dededo, Guam 96929

Dear Mr. Thomas:

Hafa Adai! Thank you for your letter dated September 30, 2009. Please be reminded that, by mandate, all Government of Guain agencies, departments and instrumentalities are required to adhere to the prescribed regulatory guidelines in the furtherance of all BID processes.

You've made numerous references [public laws and Guam Code Annotated] on how the Department of Chamorro Affairs had not adhered to the mandates governing BIDs. Your allegations are unfounded and your company's continued posturing in bad light concerns me tremendously.

It is unfortunate, although, that your fine company was unable to be awarded the BID in question. The [Department] looks forward to your company continued interest of our agency's needs. Thank your in advance.

Senseramente,

Sylvia M. Flores

Acting President

cc: GSA, Chief Procurement Office

"Department of Chamorro Affairs is an Equal Opportunity Provider and Employer"

238 Archbishop F.C. Flores St. • DNA Building: Ste. 408 Hagatria, Guam 96910 • P.O. Box 2950 Hagatria, Guam 96932 • Phone: (671)475-4278/9 • Fox: (671)475-4227

## Exhibit F

### LEPARTMENT OF CHAMORRO AFFAIRS CHAMORRO VILLAGE

PY 2010
PRE-BID CONFERENCE
DCA, CONFERENCE ROOM
SEPTEMBER 11, 2009
10:00AM
SIGN-IN SHEET

FOLL NAME (REPRSENTATIVE)	in in the second	NAME OF COMPANY	TELENOR OFF	SIGNATURE
1 RUDY LASHANGE Corbett	OPS MONAGER	Pacific Island Security Agency	644.8084 644.7459	Rept 4
2 Curlay Chufaro	GM	Cucky Kids	734-2474 678-1758	that D
3 DAN BORNARDO	OP ERATIONS	TRUSTED JONITORA L	987-1897	
4 ESTHER CHORG	Ops. Cohor-	Secretary	647-8877	Jotpla
5 Jackie S. Castro	Office/Sales Manager	Lagu Sarifation	649:5281/se	
6 SOHN ROSARIO	Gen. MGK	JT6lob4L	632-3570 E 632-1179	
7 TOMAS IRIARTE	warten	JJ CLOBAL	6323556 632-1179	201 <del>20</del>
8 IGNACIO MEGOFNA	OPERATIONS MOR	Brugnest	637981 797-1030	Isk-
, Alex thomas	† Pesidant	Cham Cleaning Masters	483-111	Det
10 Omgel Racalin	Adrhin . Acc .	И	446-2002	for.
PAUL ROMIAS	V.P.	NO KA 01	7341773	Falle
12 Servica Sachuo	Admin Fort.	Top Quality Maintenance	688-0859	Sal
13 Arnette Papuran	Bus Dev.	G45 Security	C4Te-8341	at
14 Fronk Crisostonio-Kaqi)		645 Sourity	488-5432	. ne

#### ~ÉPARTMENT OF CHAMORRO AFFAÍNS CHAMORRO VILLAGE

FY 2010
PRE-BID CONFERENCE
DCA, CONFERENCE ROOM
SEPTEMBER 11, 2009
10:00AM
SIGN-IN SHEET

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## Exhibit G



### DIPATTAMENTON I KAOHAO GUINAHAN CHAMORRO DEPARTMENT OF CHAMORRO AFFAIRS

Honorable Felix P. Camacho Governor of Guam

Sylvia M. Flores Acting President Honorable Michael W. Cruz Lt Governor of Guam



# CHAMORRO VILLAGE PRE-BID CONFERENCE AGENDA DCA, CONFERENCE ROOM SEPTEMBER 11, 2009 10:00AM

- I. Introduction
- II. Sign-in Sheet
- III. Services
  - a. DCA RFP CV10-001 PEST CONTROL SERVICE
  - b. DCA RFP CV10-002 JANITORIAL AND MAINTENANCE SERVICE
  - c. DCA RFP CV10-003 UNARMED SECURITY SERVICE
  - d. DCA RFP CV10-004 TRASH COLLECTION SERVICE
- IV. Proposal Requirements
- V. Contract Period
- VI. (Bid Submission Requirement
  - One (1) original proposal
  - Five (5) copies of proposal - Sealed in an envelope
  - Attention the President, Department of Chamorro Affairs
  - VII. (Bid Submission Deadline
    - 12:00P.M., FRIDAY SEPTEMBER 18, 2009 at the DCA issuing office.
- VIII. (Bid Opening
  - 0:00A.M., TUESDAY, SEPTEMBER 22, 2009 at the DCA issuing office.
  - IX. Bid Review & Selection
    - Committee to review and recommend selection for the approval by the President, Department of Chamorro Affairs
    - X. Issuance of current U.S.Minimum & Prevailing Wage Determinations for Guam in accordance with Guam Public Law No. 28
      - This law requires the contractor, the Covernment of Guam agency whose employs a person whose purpose, in wholes the part, is the direct delivery of service contracted by the government of Guam agency for the moloyee(s) in accordance with the Wage Determination for Guam issued the government of Labor.
      - Most recent U.S. DOL WAGE DETERMINATION revised on 7/22/2009 (WD 05-2147 rev. 9)
    - XI. Invitation for Site Visit to Chamorro Village
  - XII. Q&A

## Exhibit H

### DEPARTMENT OF CHAMORRO AFFAIRS CHAMORRO VILLAGE

#### FY 2010 BID OPENING September 22, 2009 - 10am

SP PRULLENAME SERVE		C. Managorio ao many 2	Esternikas	Clanavira
Lucky Chuton	o Manager	(ucky Kids	734-2474	John the
BASLAND VOYO		. ,	8987472	
HAT BELLAND	D .	Thus		
PAUL Romins		NO KA OI	734177	Pull
Jackie S. Cashi	Mice Bakes Manager	Lagu Sanifetion	649.5681/2	Baston
argel Rocalin	Admin-Joan	Quam Cleaning Marchers	CHG-2002	Shi
Barni D. Mosa	Admir -	Pws	(46-DX)	Br
Rupy Conseft	Manager	Pisa	649-8084	AAA H
ANNETTE PABULIAN	BOCOORDINATE	<u> </u>	646-8341	al
JOHN ROSUM	6.4.	JJ Elobal	632-1179	4
Frank Cryptomo. Kon	thus BD	648	488-5432	- me
Eric Orof	Mgr	4E Lorp	68-9711	810
		<b>y</b>		
	: l			

## Exhibit I

#### Janitorial & Maintenance Service DCA RFP CV10-002



Trusted Janitorial & Lawn Care Control #CV02-008	
4-E Janitorial Service	
Control#CV02-010	
Lucky Kids Lawn Care & Janitorial Service Control #CV02-003	
Top Quality Maintenance Service Control #CV02-005	
Guam Cleaning Masters	
Control #CV02-002	1
JJ Global Service	1
Control #CV02-006	
Maids to Order Maintenance	\
Control #CV02-009	

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Bid:	8850.00
Bid:	10,500.00
	5762.70
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Bid:	6614.02
Bid:_	5249.50
Bid:	1850.00
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REMARAS;			
		-	
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### Exhibit J

DEPARTMENT OF CHAMORRO AFFAIRS CHAMORRO VILLAGE

PROPOSAL BACKAGE LOG BHEET

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THE PROPOSALS SHALL BE SUBMITISE NOTATER THAN 12:00PM, SEPTIMBER 18, 2009

DEPARTMENT OF CHAMORRO AFFAIRS CHAMORRO VILLAGE

PROPOSAL PACKAGE LOG SHEET

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### Exhibit K



#### DIPÅTTAMENTON I KAOHAO GUINAHAN CHAMORRO DEPARTMENT OF CHAMORRO AFFAIRS

Honorable Felix P, Camacho Governor of Guarn Sylvia M. Flores Acting President Honorable Michael W. Cruz Lt. Governor of Guarn



October 21, 2009

Alex Thomas President GUAM CLEANING MASTER P.O. Box 9500 Dededo, Guam 96929

Re: RFP DCA CV10-002, JANITORIAL AND MAINTENANCE SERVICES

Dear Mr. Thomas:

This letter is in response to your request received on October 5, 2009, regarding the above reference matter. Provided below is an abstract list of contractors that submitted bids for fiscal year 2009-2010, Janitorial and Maintenance services at the Chamorro Villager

NAME OF COMPANY	MONTHLY BID AMOUNT	BID STATUS
	. The standard section	Company less than one (1) year. Personnel has worked in
1. Trusted Janitorial & Lawn Care	\$ 8,850.00	janitorial service for almost 5 years. Bid meet wage & hour requirements but not the lowest bid
. 2. 4-E Janitorial Service	\$ 10,500.00	Bid meet all requirements but not the lowest bid.
Lucky Kids Lawn Care     & Janitorial Service	\$ 5,762.70	Contractor bid included a no cost on Thursday maintenance cleaning.  Bid meet all requirements and was the lowest bid submitted.  Contractor awarded FY10  Janitorial & Maintenance service.
Top Quality     Maintenance Service	\$ 1780,00	Bid disqualified for not meeting wage & hour requirements.
5. Guam Cleaning Masters	<b>V. 66 (49</b> )	Bid meet all requirements but not the lowest bid
6. JJ Global Service	\$ 5,24950	Bid disqualified for not meeting holiday wage & hour requirements.
7. Maids To Order Maintenance	\$ 7,850.00	Bid meet all requirements but not the lowest bid

238 Archbishop Felixberto C. Flores Street • Pacific News Building, Suite 408 Hagatña, Guam 96910 • P.O. Box 2950 Hagatña, Guam 96932

DIBISION FINO'YAN KOTTURAN CHAMORRO Chamorro Language and Culture Division I SENGSONG CHAMORRO Chamorro Village DIBISION INALIGAO, TINIGE, YAN FINA'NA'GUE Research, Publications and Training Division

## Exhibit L

JANITORIAL AND MAINTENANCE SERVICE Proposal Package DCA RFP CV10-002 Page 4 of 4

J. BID OPENING

A bid opening will be schedule at 10:00A.M., Tuesday, September 22, 2009 at the issuing office to gather and rate each bid proposal for recommendation to the President of the Department of Chamorro Affairs. A representative must be present during the bid opening in case further information is needed.

For additional information, please contact the Chamorro Village office at Tel: 475-0377 or Department of Chamorro Affairs at Tel: 475-4278/9.

;
K. COMPANY INFORMATION & BID AMOUNT
COMPANY NAME: TRUSTED JAN 170 RIAL LAWN SERVICE
DUVSICAL ADDRESS LOT 5357-4-2 ADAGAO, MANGILAD
MAILING ADDRESS: P.O. BOX 6771 TAMUNING, GU 96931
CONTACT NUMBER (S): 987-1898 OFFICE 633-3474 FAX
OTHER NUMBER (S):
CONTACT PERSON: DAN BERNARDO
TITLE: ADMINISTRATION MANAGER
I am hereby submitting the following bid amount and acknowledge that I have read and understand all the work requirements, schedule, terms and conditions, deadlines, bid fee and miscellaneous provisions mentioned above.
MONTHLY COST: \$ 8,850.00 TOTAL AMOUNT: \$ 106,200.00
SIGNATURE: for M. Burant
PRINT NAME: DAN M. BERNARDO
DATE: 09/17/69
NOTE: COMPANY IS LESS THAN A YEAR
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### Exhibit M

Jan the nucess of Gunn's premier jecothy company.

We are scalary motorated and energeic professionals to fill the following position:

Sales Associate

Japanese & English Speaking preferred. Foll Tane / Part Time

Lint, Jewity offers competitive wages and great benefits. Apply in parant at Lint's Jewity Main Branch in East Hagetha.

AUCHAELA CHUZ MD.

REQUEST FOR PROPOSAL GOVERNO OF THE

The Department of Chaumotro Maker and Chaumotro Milaga managament are secting francism to companies to provide proposate for the bullowing services. \*DCA REP CYIO-001
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RPP partiages may be obtained at the Department of Chercomo Afairs, DWA Building. 4th floor, Suite 408, Hagains, Guen commercing Tuestacks, Begisnicher 8, 2009, Monday thu Friday (accluding weekennis and holidays), between 8,000 nn. 16,800 p.m.

RFP SCHEDULE:

\*Pradu Conference (canolul, FRIDA), SETTEMBER (1, 2006)
\*Bid Summission Dejaline - 1230/Pul, FRIDA), SETTEMBER (4, 2006)
\*Bid Opening (both All, TUESDA), SETTEMBER 72, 2008

PLACE DEPARTMENT OF CHANCRRO AFFAIRS, HAGATHA, GUAM

All proposate to be considered must include one (1) original and then copies which steal be exacted for each proposat and must be received to the sessing office no later than the above bid submission designs. Proposate must be properly seeled and attention to the President, Department of Chemotro Affairs. Late proposate will not be considered.

A "non-soluciable" lies of \$50.00 per bid package will be required upon plates. Certified Charle, Clash will be accepted, No personal or company Chards.

The Department of Chamamo Affaire and Chamono Village manugament repaires the right to reject any or all proposals, solicit new, proposals, white mice the might be referred affaires or tengularities or examt service in whole or in part.

For more information, please contact the Department of Chamoro Affairs at Tel. 475-42789 or Chamoro Village office at Tel. 475-4377. IN EYLVIA M. FLORES DCA, ACTING PRESIDENT

This actual comment is paid by Inventors pains send from the Comment Values Mon-Appropriated Findle.
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Dag Has \$50-\$110, Chicken coop \$250-\$325, Carry Box \$55, Chick Brooder\$225, Dry bx \$75, 4728198 Cicines from Thalandl Brand Newl Ali Must go, Lv. Island \$1,000, Cell 633-0025

Nawi Cement Moor \$250 16 Ton Pipe Bender \$175 Aumhunn Col \$40 dopes. De dynder \$25 Col \$40 dopes. De grinder \$25 Col \$40 dopes to grinder \$25 Kit \$250 Cal 784-7789

PLANTS: CHÄMPAGNE BOTTLE PALM TREES Starting at \$1. Call 687-0686 or 734-6475 20140' Suel Commission to Sale.
Nachday to Fiday Jam'spin
685-6877 / 885-953

Robin 2-Stroke Bush Cutter 9440, Robin 4-Stroke Bush Cutter \$480, Reggle, 738-2639. Used Rectaurant Equipment Cali Jacide at 687-1022

Pacific Baily Rews, Friday, September 4, 2009

Factory Unicoled Photoma 5GB for 1900. Call 462-0714 or sand \$1100. Call 462-0715 or DOKONO. Bleabooth & camera. \$150-698-4572 New UNLOCKED IPHONE 305 1635 Frm \$800.Free Case & Som Protector.Call 849-2818/786-9770

Repair Kt. X-Box 360, Red Light Problem, 675, PSP Kt. also available. Call 537-8324 available. Call 537-8324 \$500 BRANT HO LCD 52 \$500 BRANT Conditional Call 886-1008

We Buy BROKEN or WORKING PSP'S for parts. Call 646-0187 118 Consolution & Dededo III Mayors off. New Isernat Blue 228 Saf. & Sun, Ge-3p 632-3808

guampan.com

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24K BTU AC \$325, Solabed \$150, Draper \$45, Ent. Center \$45, TV Stand \$30, Microwave \$45, Bread Mach \$45, Comp. \$275, \$49-1052

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NOTICE OF TEMPORARY JOB OPPORTUNITIES (VAID 2- YEAR) EXPERIENCE

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WHITE: COUNTER-HEIGHT DINING SET, 6 SEATS \$350. CALL 969-0138.

## Exhibit N

### NOTICE OF JOB OPPORTUNITIES WITH TWO YEARS EXPERIENCE

BI - REINFORCING METALWORKERS 30 REPUISOR SELECTION AND ANNIVOYMENTS \$272.50(1).

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Tel: 475-4278/9 or Chamorre Village office at Tel: 475-0077.

NJ SYLVA ML PLORES DCA ACTING PRESIDENT

### PUBLIC ANNOUNCEMENT This Advantagement is paid with Government Funds By: Guern Preservation Trust

### REQUEST FOR PROPOSAL No. 09-006

REQUEST FOR PROPOSAL No. 09-006 g Independent Auditing Services

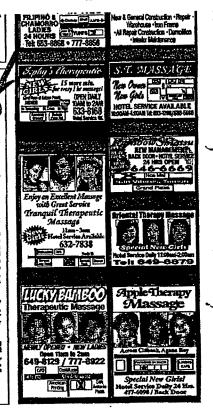
The Guess Preservation Trust (GPT) is soliciting proposals from a U.S. Certified Public Accounting Firm for financial sistement and compliance studi services for PY 2009, 2010 and 2011, subject to the availability par funds and certification from fiscal year to fiscal year. The required audit services will include an audit of the GPT financial statements in accordance with generably accepted auditing standards and Government Auditing Standards and, if applicable based on the amount of tederal awards expended, a compliance audit over federal award programs in accordance with generably accepted auditing standards. Government Auditing Standards, Government Auditing Standards,

Request for Proposal (RFP) packages may be obtained at the Gusar Preservation Trust Office, in Agans, Gusar, anytime from Monday through Friday, excluding holidays between 800 a.m. and 500 p.m. The RFP may also be downloaded at the Office of Public Accountability's website at www.cummon.org. Deadline for submitted of all proposals is 4:00 p.m. Chemotro Standard Time (Questi Time), Sophenber 22, 2:008. All proposals must be submitted to the attention of Mr. MCHAEL MACIO, Cheimsen of Quest Preservation Trust, Any proposals submitted after the above deadline will not be accepted.

GPT, with the written approval of Public Accountability (CPA), reserves the right to reject any or all proposals, solicit new proposals, we've minor informalities or irregularities or award the independent Auditor in whole or in part.

All questions regarding the proposals should be in writing directed to Mr. 30E QUINATA, Chief Program Officer at (671) 472-943940, Except to the above persons named, direct or indirect contact with GPT Management or Staff, Board members, or any person participating in the selection process is prohibited.

IM JOE QUINATA Chief Program Officer



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2009

September 7,

### Exhibit O

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FACILITIES WITHIN AIRPORT PARCEL 1, MUNICIPALITY OF BARRIGADA, TERRITORY OF GUAM, ELATE NUMBER 79125. LOT NUMBER GIAA-PACAIR CARGO

CALCONIDO.

FELIX P. CAMACHO Governor of Quem

## MICHAEL A. CRUZ, M.D. L. Governor REQUEST FOR PROPOSAL

The Department of Chemotro Makes and Chamotro Village management are seeking interested companies to provide progressis for the following services:

\*\*DCA REP CIVID-001

\*\*DCA REP CIVID-001

\*\*DCA REP CIVID-002

\*\*DCA REP CIVID-002

\*\*DCA REP CIVID-003

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The Department of Chemorro Atains and Chamorro Milage management reserves the right to reject say or all proposals, solicil new proposals, wahe minor informatises or irregularities or award service in whole or in part. RINDER HIRE ATTACKE

For more information, please contact the Department of Chancero Attains at Tel. 475-427849 or Chemotro Village office at Tel: 475-4377.

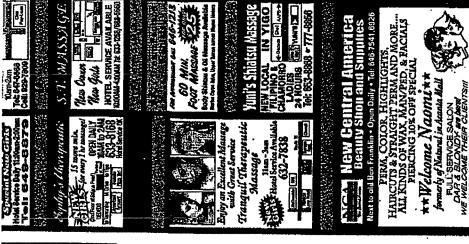
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- 364/1.55e - 1,361-/-ci - brate cubis included! - Armanities general 10# 09-2735 FODAY'S REALTY **GUAM BAR ASSOCIATION COMMITTEE** PUBLICATION NOTIFICATION FROM UNAUTHORIZED PRACTICE OF LAW ON PROFESSIONAL ETHICS AND - 214/1hs - 4,000-/-d - 1/4 updairs - 1/4-/-f - 1/4 updairs - 1/4 updair PACIFIC HAGATHA
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The Guam Bar Association's Committee on Practice of Law, known as the Ethics complaints regarding Guam attorneys and may either discipline them or make Ethics and Unauthorized Committee, is responsible for administering Association for the protection of the public and the administration of justice. The recommendations to the Supreme Court of Guam regarding discipline. Matters before certain limited exceptions. To make a Bar the public may contact the office of the the disciplinary system of the Guarn Bar complaint against a member of the Guam committee investigates and hears ethical the Committee are strictly confidential, with Guam Bar Association's Ethics Prosecutor at 4753167 or through secure facsimile at **Professional** 4753400.

This ad was paid for by Guam Bar Association Membership funds.

GIFT CERTIFICATE AVAILABLE



## Exhibit P

### I Sengsong Chamorro The Chamorro Village Departmenton I Kaohao Guinahan Chamorro Department of Chamorro Affairs GOVERNMENT OF GUAM

### JANITORIAL AND MAINTENANCE SERVICE Proposal Package DCA RFP CV10-002

### A. GENERAL

The Department of Chamorro Affairs and Chamorro Village management are seeking proposals for janitorial and maintenance service for the Chamorro Village facility located in Hagatna, Guam.

### **B. WORK REQUIRMENTS OF COMPANY**

- Maintain and clean the Chamorro Village facility which includes but not limited to public restrooms, dining areas, walkways, grounds, parking lots and office.
- Maintenance to include but not limited to brush cutting, raking, sweeping, mopping, waxing floors, window cleaning, disposal of trash, cleaning of all fixtures and fittings, restocking of soap, paper towel and toilet tissue, deodorizing restroom, control of water spills, removal or over-painting of graffiti, trimming of weeds and plants and policing of walkways, grounds and parking tots.
- Maintenance worker must report defective fixtures, lights, water leaks to Chamorro Village Office.
- Maintenance worker must report security issues to Chamorro Village Office.
- Maintenance worker must check in and out with the Chamorro Village Office and fill out Attendance Log Sheet.
- Maintenance worker must fill out Maintenance Log Sheets for all public restrooms and all other areas. Supplies used must be logged in the Maintenance Log Sheet.
- Maintenance worker must perform other related duties/tasks as required by the Chamorro Village management.

### C. SCHEDULE

- The work shall be performed seven days a week during the contract period. Including Holidays.
- 2. The Maintenance Company shall provide:
  - a. One (1) maintenance worker daily for eight (8) hours from 8:00 a.m. to 5:00 p.m.
  - b. Slx (6) maintenance workers once a week for six (6) hours from 5:00 p.m. to 11:00 p.m. to maintain the dinning areas, walkways, grounds and office during the Wednesday Night Market.
  - c. Two (2) maintenance workers every Thursday for a follow-up cleaning of the grounds for two (2) hours from 8:00 a.m. to 10:00 a.m.
  - d. Two (2) additional maintenance workers bi-weekly for (8) hours from 7:00 a.m. to 4:00 p.m. for ground maintenance which shall include brush cutting, trimming of trees, removal and disposal of debris and the cleaning of all walkways, public parking and tenant parking lots.

- Maintenance Company shall provide a full maintenance cleaning (i.e. stripping, waxing, buffing, cleaning all fixtures etc.) to be done twice a month every first and third Sunday for all public restroom, dinning areas, dressing room and office.
- Maintenance workers must check all restrooms every hour and as needed, and will keep an hourly log of the Restroom Maintenance.

### D. MISCELLANEOUS PROVISIONS

- The Maintenance Company shall provide the Chamorro Village management with information as to where their office or base of operation is located and phone numbers at which they may be reached during business hours and after hours.
- The Maintenance Company shall provide in advance to the Chamorro Village Management the names of their employees and a copy of a picture ID who will perform these services at the Chamorro Village.
- 3. The Maintenance Company expressly agrees to indemnify and save the Government harmless from and against any and all claims, loss damage, injury and liability caused, resulting from and arising out of, or in any way connected with work to be performed under this contract. Maintenance Company shall submit a copy of general liability insurance policy to the Chamorro Village Management.
- 4. The Maintenance Company must be a registered company on Guam and have been in business for at least one (1) year. Maintenance Company shall submit a copy of their current business license to the Chamorro Village Management.
- The Maintenance Company will be available to meet with the Chamorro Village Manager and/or the President of Chamorro Affairs.
- 6. The Chamorro Village management will be responsible for providing the following supplies and equipment: All cleaning chemicals, trash bags, toilet tissue, paper towel, soap, deodorizer, broom, mop, mop bucket and hose.
- The Maintenance Company shall be responsible of providing all other supplies and equipment not provided by the Chamorro Village.
- 8. The Maintenance Company shall be responsible to provide their employees the proper safety gears and ensure that each of them understand the proper use of maintenance equipment and chemicals when performing duties at the Chamorro Village.
- The Maintenance Company agrees that each maintenance worker must check out supplies provided by the Chamorro Village Management and would be held accountable for the loss of property.
- The Maintenance Company will be responsible to remove yard debris and handle the disposal to the proper facility.
- 11. The Chamorro Village management reserves the right to adjust the maintenance schedule time that best accommodates the operation of the Chamorro Village.
- 12. The Maintenance Company must ensure that their employees must be in uniform and mandatory wear of an I.D. badge during working hours at the Chamorro Village.
- The Maintenance Company shall provide each worker with a working two-way radio or wireless cellular phone while on duty at the Charnorro Village.

- 14. The Maintenance Company shall continue to provide maintenance service during Condition of Readiness (COR) 2 to assist in securing the Chamorro Village facility for the impending storm. <u>THERE SHALL BE NO MAINTENACE WORKERS WORKING DURING CONDITION OF READINESS (COR) 1.</u> The Maintenance Company understands that it must have all maintenance workers report back to work immediately as soon as ALL CLEARED has been announced by the Governor of Guam or the Civil of Defense Office.
- Pursuant to Public Law 26-111, minimum and prevailing wage determinations and benefits requirements are mandated for all contractors of the Government of Guam.
- The Department of Chamorro Affairs reserves the right to reject any or all proposals, solicit new proposals, waive minor informalities or irregularities or award service in whole or in part.

### E. TERM OF CONTRACT

The contract shall be for a period of Twelve (12) months beginning October 1, 2009 to September 30, 2010, including weekends and holidays.

### F. BILLING AND PAYMENT

The Company shall bill the Chamorro Village on a monthly basis and submit an invoice to the Department of Chamorro Affairs office. Payment shall be made no later than 30 days after date of receipt of invoice. If there is a dispute on payment, Government representative in charge of facility may request a meeting with the Company prior to payment if services for previous month have been deemed inadequate. This meeting to determine that deductions should be made so that the Chamorro Village does not pay for services not received.

### G. BID SUBMISSION DEADLINE

All proposals must to be considered must include one (1) original and five (5) copies which shall be marked for each proposal and must be received to the Department of Chamorro Affairs, DNA Building, 4<sup>TH</sup> Floor, Suite 408, Hagatna, Guam 96910 no later than 12:00P.M., Friday, September 18, 2009. All proposals must be properly sealed and attention to the President, Department of Chamorro Affairs. Late proposals will not be considered.

### H. FEE

A "non-refundable" fee of \$50.00 per bid package will be required upon pickup. Certified Check, Cash will be accepted. No personal or company Check.

### I. PRE-BID CONFERENCE

A pre-bid conference will be scheduled at 10:00A.M., Friday, September 11, 2009 at the issuing office to review requirements for submission of each bid proposals.

JANITORIAL AND MAINTENANCE SERVICE Proposal Package DCA RFP CV10-002 Page 4 of 4

K. COMPANY INFORMATION & BID AMOUNT

### J. BID OPENING

A bid opening will be schedule at 10:00A.M., Tuesday, September 22, 2009 at the issuing office to gather and rate each bid proposal for recommendation to the President of the Department of Chamorro Affairs. A representative must be present during the bid opening in case further information is needed.

For additional information, please contact the Chamorro Village office at Tel: 475-0377 or Department of Chamorro Affairs at Tel: 475-4278/9.

COMPANY NAME:		
PHYSICAL ADDRESS:		
MAILING ADDRESS:		
CONTACT NUMBER (S):	OFFICE	FAX
OTHER NUMBER (S) :		
CONTACT PERSON:		
TITLE:		
I am hereby submitting the followin understand all the work requirements miscellaneous provisions mentioned a	, schedule, terms and conditions, d	
MONTHLY COST: \$		
TOTAL AMOUNT: \$_		
SIGNATURE:		
PRINT NAME:		
DATE:		

**CONTROL NO#: 02-010** 

# Exhibit Q



### DEPARTMENT OF CHAMORRO AFFAIRS 1 SENGSONG CHAMORRO

### Chamorro Village

### Government of Guam

153 West Marine Corps Dr., Suite 201, Hagutas, Guam 96910 Tel. No. (671) 475-0377 Fax No. (671) 475-0376 Email: chamotrovillage@yahoo.com



Sylvia Flores Acting President Honorable Felix P. Curesche Governor of Guara Honorable Michael W. Cruz Licuteman Governor of Guara

September 29, 2009

VIA FACSIMILE 646-4707

Mr. Alex Thomas
General Manager
GUAM CLEANING MASTERS
P.O. Box 9500
Dededo, Guam 96929

RE:

STATUS OF BID PROPOSAL

Janitorial and Maintenance Service

DCA RFP CV10-002

Dear Mr. Thómas:

We would like to thank you for submitting your proposal for Janitorial and Maintenance Service.

Unfortunately, we have selected another company to handle the above service at the Chamorro Village for the next twelve (12) months. The bidding was very competitive however our selection was based on the lowest bid submitted for this contract.

Once again, thank you for taking the time to submit your proposal. We wish you the best of luck and encourage you to submit for this service again during our next bid opening.

Please don't hesitate to contact us if you have any questions.

Si Yu'os Ma'aso'.

Michael A. Cura

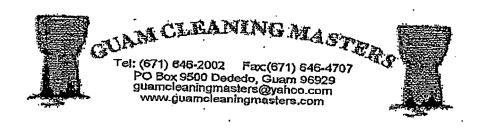
Chamorro Villago Manager

President, Department of Chamorro Affairs

cc: file

## Exhibit R

### FILE COPY



September 30, 2009

Sylvia Flores
President
Department of Chamotro Affairs
Government of Guam
152 W Marine Corps Drive
Hagatna, Guam 96910

P. H. B. Portodo-Hernandrez

P. H. B. Portodo

Subject: Bid Protest re: Janitorial & Maintenance Service; No. DCA RFP CV10-002

Dear President Flores:

We are in receipt of your September 29, 2009 letter pertaining to the above bid number for Janitorial & Maintenance Services. Your letter does not specify who won the bid, or the grounds for disqualification of the other bidders. It simply states that Guam Cleaning Masters ("GCM") was not selected. Based upon my call to Mr. Jeff San Nicolas, an employee of your Department, on Friday, September 25, 2009 at approximately 4:30 p.m. Lucky Kids Lawn Care & Janitorial Services was or will be awarded the bid.

Guam Cleaning Masters ("GCM") hereby submits this bid protest pursuant to the Guam Procurement Law (5 G.C.A. § 5425(a)) for the award of the above bid.

The bases for this bid protest include, but are not limited to:

the three lowest bidders below GCM (Lucky Kids, Top Quality & JJ Global) could not possibly comply with the bid requirements for their bid amounts since under Bid Section "C. SCHEDULE" given the labor force required and the pay schedule required under Guam Public Law 26-111 (all applicable taxes) the minimum bid amount would have to be at least \$72,000.00 based upon the labor required & payment calculations to those workers;

- 2. the Department has violated procurement law by authorizing work before proper notices issued to bidders;
- 3. Lucky Kids was not the lowest bidder, there being 2 other lower bidders;
- GCM is the lowest and most qualified bidder under the terms and conditions as contained within the bid number DCA RFP CV10-002.

We request that your Department resolve this matter under your authority to resolve disputes by awarding this bid to GCM. (5 G.C.A. § 5425(b)).

GCM further requests its costs be reimbursed herein pursuant to 5 G.C.A. § 5425(h)(1).

We understand that Lucky Kids Lawn Care & Janitorial Services may have already begun work under the above-cited bid. Pursuant to 5 G.C.A. § 5425(g) we request that all work stop until our bid protest has been officially responded to.

Please do not hesitate to call upon us if it might assist in resolving this bid protest. Thank you.

Sincerely.

Alex Thomas President

: Ms. Claudia Acfalle, Chief Procurement Officer

General Services Agency Ms. Maria Connelley, Director,

Department of Labor

Patrick Candoleta, Wage & Hour Division,

U.S. Department of Labor Douglas B. Moylan, Esq.

Counsel, Guam Cleaning Masters

## Exhibit S



### DIPÅTTAMENTON I KAOHAO GUINAHAN CHAMORRO DEPARTMENT OF CHAMORRO AFFAIRS



Sylvia M. Flores
Acting President

Honorable Michael W. Cruz Lt. Governor of Guam



October 12, 2009

Alex Thomas
President, Guam Cleaning Masters
P.O. Box 9500
Dededo, Guam 96929

Dear Mr. Thomas:

Hafa Adal! Thank you for your letter dated September 30, 2009. Please be reminded that, by mandate, all Government of Guam agencies, departments and instrumentalities are required to adhere to the prescribed regulatory guidelines in the furtherance of all BID processes.

You've made numerous references [public laws and Guam Code Annotated] on how the Department of Chamorro Affairs had not adhered to the mandates governing BIDs. Your allegations are unfounded and your company's continued posturing in bad light concerns me tremendously.

It is unfortunate, although, that your fine company was unable to be awarded the BID in question. The [Department] looks forward to your company continued interest of our agency's needs. Thank your in advance.

Senseramente.

Sylvia M. Flores

Acting President

co: GSA, Chief Procurement Office

"Department of Chamorro Affairs is an Equal Opportunity Provider and Employer"

238 Archbishop F.C. Flores St. • DNA Building: Ste. 408 Hagatina, Guam 96910 • P.O. Box 2950 Hagatina, Guam 96932 • Phone: (671)475-4278/9 • Fox: (671)475-4227

## Exhibit T



October26th 2009

Sylvia Flores
President
Department of Chamorro Affairs
Government of Guam
152 W Marine Corps Drive
Hagatna, Guam 96910

Subject: Bid Protest re: Janitorial & Maintenance Service; No. DCA RFP CV10-002

Dear President Flores:

In regards to the above Request for Proposal, we received your Department's October 12, 2009 letter on October 16, 2009.

Before filing an appeal, please also consider the following in response to your letter:

- 1. apparent collusion in the award of the bid since our prices were solicited in advance of the RFP solicitation & award;
- 2. your Department's failure to have its awarded contractor (Lucky Kids Lawn Care & Janitorial Services) for the above RFP stop work when our protest was filed pursuant to 5 G.C.A. § 5425(g); and
- 3. the request for proposal was an improper method to solicit janitorial & maintenance services.

It is apparent that the award should be rescinded and the solicitation redone.

We request that your Department resolve this matter under your authority to resolve disputes by awarding this bid to GCM. (5 G.C.A. § 5425(b)).

GCM further requests its costs be reimbursed herein pursuant to 5 G.C.A. § 5425(h)(1).

Please do not hesitate to call upon us if it might assist in resolving this protest. We request your written response by noon tomorrow. Thank you.

CC: Ms. Claudia Acfalle, Chief Procurement Officer

General Services Agency Ms. Maria Connelley, Director,

Department of Labor Patrick Candoleta, Wage & Hour Division,

U.S. Department of Labor

Douglas B. Moylan, Esq. Counsel, Guam Cleaning Masters

\* · ·



### RECTIVED OFFICE OF THE PUBLIC AUDITOR PROCUREMENT APPEARS

OCT 27 2009

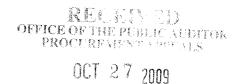
PROCUREMENT APPEAL		BY:
In the Appeal of )	HEARING REQUEST	
(Name of Company), APPELLANT ) Guam Cleaning Masters )	Docket No. ( )	OPA-PA
Please select one:		
Pursuant to 2 GAR § 12108(a), the hearing on the appeal stated above.	e undersigned party	y does hereby request a
Pursuant to 2 GAR § 12108(a), the uright to a hearing and is submitting thearing.	andersigned party de the appeal stated ab	oes hereby waive his/her pove on record without a
Submitted this day of, 20		
By: (Please select one)		
X APPELLANT		
Chief Procurement Officer		
Director of Public Works		
Head of Purchasing Agency		
4 Squalar 3. May	Douglas B. Moylan	n, Counsel for Guam Cleaning Masters

Signature



Print Name





OFFICE OF THE PUBLIC AUDITOR

### Appendix D: Hearing Request/Waiver Form BY PROCUREMENT APPEAL

TIME: 4:17pm

BY: 94

FILE No. OPA-PA 09-009

In the Appeal of	) ) HEARING ) REQUEST/WAIVER
(Name of Company), APPELLANT  Guam Cleaning Masters	) Docket No. OPA-PA )
Please select one:  Pursuant to 2 GAR § 12108(a) hearing on the appeal stated above	, the undersigned party does hereby request a
2 CAR \$ 12108(a)	the undersigned party does hereby waive his/her ting the appeal stated above on record without a
Submitted this day of, 20	· .
By: (Please select one)	
X APPELLANT	
Chief Procurement Officer	
Director of Public Works	
Head of Purchasing Agency	
Wanglas 3. Noy	Douglas B. Moylan, Counsel for Guam Cleaning Masters
Signature	Print Name



VAILED