August 12, 2014

The Honorable Judith T. Won Pat, Ed.D, Speaker
32nd Guam Legislature
Mina’trentai Tres Na Lihesluran Guåhan
155 Hesler Place
Hagåtña, Guam 96910

Re.: Citizen Centric Report (CCR) for the Fiscal Year ended September 30, 2013

Dear Madam Speaker,

Pursuant to Section 2(a) of Public Law 30-127 relative to the Citizen Centric Report, we are pleased to transmit our report to you. The Department of Public Works (DPW) will post the Citizen Centric Report for the Fiscal Year Ended, September 30, 2013 on our website: www.dpw.guam.gov.

Should you need additional information, or have any questions or concerns, please call me at 646-3131.

Sincerely,

CARL V. DOMINGUEZ
Director

Attachment

cc: The Honorable Governor Eddie Baza Calvo
The Honorable Senator Thomas C. Ada
The Honorable Senator Michael San Nicolas
Office of the Public Accountability
DEPARTMENT OF PUBLIC WORKS
CITIZEN CENTRIC REPORT
FISCAL YEAR ENDED SEPTEMBER 30, 2013

Overview
The Department was established by Public Law 1-88 and enacted in 1952 under section 5104. The Department of Public Works is charged with the responsibility in providing to the people of Guam five (5) major and essential services to the community of namely: (1) Public Safety, (2) Transportation, (3) Highway Maintenance, (4) Government-Wide Support, and (5) Capital Improvement Projects.

Mission Statement
Department of Public Works is responsible for providing government-wide services such as school bus, transportation, highway, construction and maintenance, capital improvement projects, building facilities and equipment, administrative and financial support, and maintain the Governor’s Office of Highway Safety. Essential services includes: Public Safety is administered through the enforcement of building codes, flood control measures and public education on highway safety. Transportation services are provided for safe and efficient transportation system for our school children as well as to the public as needed and during times of calamities and emergencies. Highway Maintenance services are provided to ensure safe, efficient and modern Highway System that is responsive to the needs of the people. Government-Wide Support is administered to enhance program effectiveness and efficiency by formulating policies, allocating resources, and administering budgetary and financial information related to operations and personnel, to provide maintenance services, repairs, construction services and custodial work to upkeep public buildings and other government facilities. Capital Improvement Projects is to provide professional and technical services for the government’s infrastructure projects.

(Please note in pursuant to the Order of the District Court of Guam, dated March 17, 2008, appointing Gershaman, Britner & Bratton, Inc. (GBB) as Receiver for the Solid Waste Management Division. Furthermore, Public Law 31-20 enacted in April 2011 created the Solid Waste Authority as an autonomous public corporation.

Goals and Objectives
- Enforce building codes, review and inspect construction plans for all vertical construction projects on island.
- Provide safe and efficient transportation service for our 39,000 plus school children.
- Maintain and repair DPW’s school buses, vehicles and equipment.
- Construct and maintain a safe and efficient highway system that is responsive to the total transportation needs of the people.
- Manage all Government of Guam capital improvement projects and ensure that all projects comply with applicable building, territory and federal guidelines.
- Maintain Governor’s Office of Highway Safety to provide community outreach and resource partnership with Superior Court of Guam, Airport and Port Police.
- To provide maintenance, repairs, construction services and custodial work to upkeep public buildings and other government facilities.
- To enhance administrative and program effectiveness and efficiency by formulating and conforming to existing policies, allocating resources and administering operations and personnel.
FUTURE CHALLENGES & ECONOMIC OUTLOOK

AUDITED REPORTS
The Department of Public Works is a line agency of the Government of Guam’s Executive Branch. As a result, an audit of the basic financial statements of all governmental activities of GovGuam includes all of DPW’s funding sources and operational expenditures for FY2013. DPW’s funding sources are identified as follows: the General Fund (GF), all Federal Grants Funding (FHWA, NHTSA, USDOT, US HUD and FEMA) and the Capital Project Funds of the Territorial Educational Facilities Fund (TEFF), Guam Highway Fund (GHF) and Tourist Attraction Fund (TAF). Separate audits and issued reports for FY2013 were completed for and Capital Project Funds resulting from the bond funds of the Guam Highway Fund (GHF) and the Tourist Attraction Fund (TAF) funds, respectively.

MILITARY BUILDUP
DPW compiled (using a conservative approach) our budgetary needs that will impact our operations both directly and indirectly from the upcoming military buildup. The estimated amount of DPW projected is $46 Million at a minimum. Inclusive of this $46M amount, is the cost for DPW to operate under the SEIS conditions to include the following costs’ categories: acquisition for additional school buses to transport the influx of new students from the public school system and other capital purchases (heavy equipment) to maintain the roads and supplies and materials to maintain and provide construction, hiring additional employees to include skilled labor, mechanics, professional and technical services related to the various public and infrastructure facilities including the public schools and the construction of a new fleet repair warehouse facility.

Furthermore, the Final Environmental Impact Statement (SEIS) discusses the various road projects related to the Guam Road Network (GRN). However, federal funding for these respective GRN projects are not guaranteed. The total costs of these various projects if they were to be fully funded or partially funded by either FHWA or by the DAR road program were not adequately discussed.

PERFORMANCE BASED BUDGETING (PBB)
Department of Public Works provided their Performance Based Budget Reports for two fiscal year periods, FY2009 and FY2010. Our PBB budget submission is based upon the Bureau of Budget and Management Research (BBMR) budget ceiling respectfully. During FY2011 thru FY2013, we have improved our tracking mechanism in order to measure our current and past performances.

Our PBB budget formulation model included actual source documents derived from the employee’s position description (PD) for every section of the various divisions. Each position description entails all functions performed with his/her position title. These functions are quantitatively measured for each work standard performed. The performance measurement and standards are linked to our department’s mission and goals. These functions are then grouped into tasks with the costs per each activity and workflow process. The employee’s hourly rate was multiplied by the hours worked to get a cost for each task performed as a baseline measure. As of the date of this Citizen Centric Report, we have yet to receive any feedback or a gap analysis report from BBMR and the Legislature related to our PBB report submission.

CURRENT YEAR BUDGET & PRIOR YEARS: OBLIGATION
Our budget for FY 2013 and the past fiscal years have been kept at a bare bones minimum. We are working with BBMR and DOA in resolving the remaining unpaid prior year obligations during FY2013. A schedule of amounts has been forwarded to BBMR, DOA and the Legislature.

COMMENTS / FEEDBACK
Should you have any questions or comments, please contact DPW Controller, Mrs. Arleen U. Pierce at 646-3154 or arleen.pierce@dpw.guam.gov.

Respectfully Submitted,

CARL V. DOMINGUEZ
Director