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March 15, 2016

Dr. Robert Underwood  
President  
University of Guam  
UOG Station  
Mangilao, Guam 96923

Dear Dr. Underwood:

In planning and performing our audit of the financial statements of the University of Guam (the University) as of and for the year ended September 30, 2015 (on which we have issued our report dated March 15, 2016), in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, we considered the University's internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the University's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, in connection with our audit, we have identified, and included in the attached Appendix I, deficiencies related to the University's internal control over financial reporting and other matters as of September 30, 2015 that we wish to bring to your attention.

We have also issued a separate report to the Board of Regents, also dated March 15, 2016, on our consideration of the University's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters.

The definition of a deficiency is also set forth in the attached Appendix I.

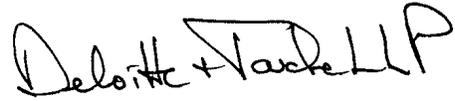
A description of the responsibility of management for establishing and maintaining internal control over financial reporting and of the objectives of and inherent limitations of internal control over financial reporting, is set forth in the attached Appendix II and should be read in conjunction with this report.

This report is intended solely for the information and use of management, the Board of Regents, others within the organization, the Office of Public Accountability - Guam and the Federal cognizant agency and is not intended to be and should not be used by anyone other than these specified parties.

We will be pleased to discuss the attached comments with you and, if desired, to assist you in implementing any of the suggestions.

We wish to thank the staff and management of the University for their cooperation and assistance during the course of this engagement.

Very truly yours,

A handwritten signature in black ink that reads "Deloitte + Touche LLP". The signature is written in a cursive, slightly stylized font. The word "Deloitte" is on the left, followed by a plus sign, and "Touche LLP" is on the right. The "T" in "Touche" is particularly large and loops back.

**SECTION I –DEFICIENCIES**

We identified the following deficiencies involving the University's internal control over financial reporting for the year ended September 30, 2015 that we wish to bring to your attention at this time:

**1. Bank Reconciliation**

Comment: Bank reconciliations included unrecorded reconciling items of \$95,336. These were subsequently recorded in January 2016.

Recommendation: Bank account reconciling items should be timely recorded.

**2. Notes Receivable**

Comment: Tests of notes receivable noted the following:

- A variance of \$25,962 existed between a note receivable confirmation reply and the subledger balance.
- The latest semi-annual employment verification is not available for 5 of 10 merit notes receivable tested.

Recommendation: The University should strengthen procedures to obtain required employment verifications.

**3. Procurement**

Comment: Tests of nonpayroll disbursements noted two disbursements (Reference nos. B9150774 and B9150015) under blanket purchase agreements were purchased from one source; however, documentation that at least two other potential sources were considered is not evident. Further, the University has not been able to establish and maintain a list of vendors offering similar products or services to document equal distribution of purchases.

Recommendation: We recommend that the University strengthen monitoring procedures to determine that procurement regulations are strictly followed. Specifically, the Procurement Office should maintain vendor listing by services offered to ensure transparency and competitive procurement in the selection process.

## SECTION II – OTHER MATTERS

Other matters related to our observations concerning operations, compliance with laws and regulations, and best practices involving internal control over financial reporting that we wish to bring to your attention at this time are as follows:

### 1. Travel

Comment: For four travel expenses (reference nos. PA150119, PA150562, PA150279 and PA150302), the travel clearance was not completed within ten business days after the end of the official travel.

Recommendation: We recommend that the University require compliance with its clearance policy.

### 2. Nonmoving and Inactive Accounts

Comment: Unearned revenue accounts included receivables of \$288,556 of which are nonmoving or inactive accounts. Further, tests of due from (to) accounts noted receivable balances of \$223,445 and payable balances of \$100,511, which did not move from the prior year.

Recommendation: We recommend that the University assess the specified accounts and document required corrective action.

## SECTION III – DEFINITION

The definition of a deficiency is as follows:

A *deficiency* in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A deficiency in design exists when (a) a control necessary to meet the control objective is missing or (b) an existing control is not properly designed so that, even if the control operates as designed, the control objective would not be met. A deficiency in operation exists when (a) a properly designed control does not operate as designed, or (b) the person performing the control does not possess the necessary authority or competence to perform the control effectively.

## **MANAGEMENT'S RESPONSIBILITY FOR, AND THE OBJECTIVES AND LIMITATIONS OF, INTERNAL CONTROL OVER FINANCIAL REPORTING**

The following comments concerning management's responsibility for internal control over financial reporting and the objectives and inherent limitations of internal control over financial reporting are adapted from auditing standards generally accepted in the United States of America.

### **Management's Responsibility**

The University's management is responsible for the overall accuracy of the financial statements and their conformity with generally accepted accounting principles. In this regard, management is also responsible for establishing and maintaining effective internal control over financial reporting.

### **Objectives of Internal Control over Financial Reporting**

Internal control over financial reporting is a process affected by those charged with governance, management, and other personnel and designed to provide reasonable assurance about the achievement of the entity's objectives with regard to reliability of financial reporting, effectiveness and efficiency of operations, and compliance with applicable laws and regulations. Internal control over the safeguarding of assets against unauthorized acquisition, use, or disposition may include controls related to financial reporting and operations objectives. Generally, controls that are relevant to an audit of financial statements are those that pertain to the entity's objective of reliable financial reporting (i.e., the preparation of reliable financial statements that are fairly presented in conformity with generally accepted accounting principles).

### **Inherent Limitations of Internal Control over Financial Reporting**

Because of the inherent limitations of internal control over financial reporting, including the possibility of collusion or improper management override of controls, material misstatements due to error or fraud may not be prevented or detected on a timely basis. Also, projections of any evaluation of the effectiveness of the internal control over financial reporting to future periods are subject to the risk that the controls may become inadequate because of changes in conditions, or that the degree of compliance with the policies or procedures may deteriorate.