

Appendix A: Notice of Appeal Form PROCUREMENT APPEAL

OFFICE COUNTY AND STATE OF THE STATE OF THE

12-001

PART I- To be completed by OPA

In the Appeal of) NOTICE OF APPEAL
MEDALLION GUAM,	LLC)
(Name of Company),	
PART II- Appellant	t Information
Name: Mailing Address:	MEDALLION GUAM, LLC -c/o Teker Torres & Teker, P.C. Suite 2A, 130 Aspinall Avenue
	Hagatna, Guam 96910
Business Address:	
Daytime Contact No:	(671) 477-9891 - 4
PART III- Appeal I	nformation
A) Purchasing Agenc	cy: Guam Housing and Urban Renewal Authority ("GHURA")
B) Identification/Num	nber of Procurement, Solicitation, or Contract: 2011 QAP Low Income Housin Credit Program (LIHTC)
C) Decision being app Chief Procurem	pealed was made on (date) by: nent Officer Director of Public Works Head of Purchasing Agency
** Agency has r	refused to render decision. **
Note: You must serve filing.	e the Agency checked here with a copy of this Appeal within 24 hours of
D) Appeal is made fro	om:
(Please select one and	d attach a copy of the Decision to this form)
	otest of Method, Solicitation or Award
	ebarment or Suspension
	intract or Breach of Contract Controversy aims of money owed to or by the government)
	on Award not Stayed Pending Protest or Appeal
(Agency decisi	ion that award pending protest or appeal was necessary to protect the
substantial inte	erests of the government of Guam)



	Ironwood Highlands Senior Housing
	Ironwood Lada Senior Village Great Homes, LLC
	Tumon Heights Tower
PAR	T IV- Form and Filing
	dition to this form, the Rules of Procedure for Procurement Appeals require the submission her with this form of additional information, including BUT NOT LIMITED TO:
	 A concise, logically arranged, and direct statement of the grounds for appeal; A statement specifying the ruling requested; Supporting exhibits, evidence, or documents to substantiate any claims and the grounds for appeal unless not available within the filing time in which case the expected availability date shall be indicated.
Note:	Please refer to 2 GAR § 12104 for the full text of filing requirements.
PAR'	ΓV- Declaration Re Court Action
in a d	ant to 5 GCA Chapter 5, unless the court requests, expects, or otherwise expresses interes ecision by the Public Auditor, the Office of the Public Auditor will not take action on any l where action concerning the protest or appeal has commenced in any court.
The u	ndersigned party does hereby confirm that to the best of his or her knowledge, no case or

action concerning the subject of this Appeal has been commenced in court. All parties are required to and the undersigned party agrees to notify the Office of the Public Auditor within 24 hours if court action commences regarding this Appeal or the underlying procurement action.

Submitted this Way of Jaure 20 12.
By:APPELLANT
or SAAA
By Milly Touls
Appellant's Duty Authorized Representative
(Address) Joseph C. Razzano, Esq.
(Address) (Phone No.) Joseph C. Razzano, Esq. TEKER TORRES & TEKER, P.C. Suite 2A, 130 Aspinal Avenue Hagatna, Guam 96910 (671) 477-9891 APPENDIX A

1 TEKER | TORRES | TEKER, P.C. SUITE 2A, 130 ASPINALL AVENUE HAGÅTÑA, GUAM 96910 2 TELEPHONE: (671) 477-9891-4 FACSIMILE: (671) 472-2601 3 4 Attorneys for Appellant 5 6 OFFICE OF PUBLIC ACCOUNTABILITY 7 PROCUREMENT APPEALS 8 IN THE APPEAL OF DOCKET NO. OPA-PA 9 APPELLANT'S ADDITIONAL 10 MEDALLION GUAM, LLC, INFORMATION SUBMITTED PURSUANT TO NOTICE OF 1 1 APPEAL FORM PART IV: Appellant. EXHIBITS "A" - "G" 12 13 I. **INTRODUCTION** 14 Medallion Guam, LLC ("Medallion" or "Appellant") was an offeror who submitted an application 15 to participate in the Low Income Housing Tax Credit Program (LIHTC) administered by the Guam 16 Housing and Urban Renewal Authority ("GHURA" or "Agency") for Guam for 2011. Medallion appeals 17 from GHURA's final decision to refuse to render a decision in conformity with 5 GCA §5425(c). This 18 submission is offered to supplement Appendix A: Notice of Appeal Form, Part IV. 19 GHURA's October 2011 application indicated that an award would be issued on December 15, 20 2011. It was made clear from documents disseminated at GHURA's meeting held on that date that 21 Medallion's proposed development—Talo Isla Village—was ranked first by GHURA's evaluation 22 committee. See GHURA memorandum, December 14, 2011, attached hereto as Exhibit "A." This was

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also confirmed during the GHURA board meeting held on December 27, 2011. Despite this fact GHURA's leadership has instead decided to ignore the committee and award the LIHTC to Great Homes, LLC and Tumon Heights Tower— offerors whose applications were ranked fourth and fifth by the GHURA evaluation committee.

Medallion protests the award of the LIHTC on the grounds that an award to any other offeror violates Guam law, applicable Federal provisions, the procurement code, and the LIHTC Application itself.

II. STATEMENT OF GROUNDS FOR APPEAL

1 1

A. GHURA, BY REFUSING TO RENDER A DECISION IN CONFORMITY WITH GUAMLAW, HAS IMPLICITLY RENDERED A FINAL DECISION AGAINST MEDALLION'S PROTEST.

On December 28, 2011, Appellant submitted its Letter of Protest to the Agency. See GHURA Procurement Protest, attached hereto as Exhibit "B." On December 30, 2011, the Agency notified Medallion that any dispute of the Agency's decision should refer to the LIHTC application itself and the appeal procedures referenced in that Agency document. See GHURA correspondence, December 30, 2011, attached hereto as Exhibit "C." On January 4, 2012, Medallion responded by, inter alia, informing the Agency that Guam law requires resolution of procurement protests in accordance with the Guam procurement code and that the referenced LIHTC appeal procedures, according to GHURA staff contacted earlier, did not exist and were unavailable. See Medallion correspondence, January 4, 2012, attached hereto as Exhibit "D." Medallion then asked for an immediate copy of the agency's suggested appeal procedures. Medallion also specifically asked if the Agency would be rendering a decision in conformity with 5 GCA §5425(c) and informed GHURA that GHURA's silence would be understood to be confirmation of the Agency's decision to not act on the protest before it. See Id.

GHURA did not immediately respond. Instead, the Agency responded 2 days later by providing

GHURA has steadfastly refused to provide minutes of these meetings despite formal requests made by Medallion. See infra, II, E.

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Medallion with the purported appeal procedures 3 hours before the purported appeal deadline would expire. *See* GHURA correspondence, January 6, 2011, attached hereto as Exhibit "E." GHURA refused to confirm that a decision in conformity with Guam law would be provided. That final agency decision predicated this Appeal to the OPA.

B. THE AWARD OF THE LIHTC TO THE FOURTH AND FIFTH RANKED OFFERORS WAS IN VIOLATION OF GUAM LAW.

Guam procurement law is meant to be construed broadly and cover territorial acts that include "federal assistance." 5 GCA §5004(b). It is plain that an award to the last ranked offerors does not comply with Guam law which requires the agency to "select, in the order of their respective qualification ranking, no fewer than three acceptable offerors... deemed best qualified to provide the required services." 2 GAR §3114(j). The Agency then must "negotiate a contract with the best qualified offeror for the required services..." 2 GAR §3114(l) (1). The procurement act also binds government agencies to act in a manner that increases public confidence in the procedures followed in public procurement, ensures fair and equitable treatment of offerors, and exemplifies good faith. The casting aside of GHURA's evaluation committee conclusions seriously impinges upon these standards of conduct, and renders the final decision of GHURA with regard to the LIHTC invalid.

C. THE AWARD OF THE LIHTC TO THE FOURTH AND FIFTH RANKED OFFERORS VIOLATED THE ANNOUNCED LIHTC SELECTION PROCESSES.

The plain language of the GHURA Qualified Application Plan (QAP) for the LIHTC project states unequivocally that "[e]ach application will be ranked and tax credits awarded to the applicants according to the Qualified Allocation Plan and as determined by GHURA." *See* QAP, Cover letter, 2: The QAP is attached hereto as Exhibit "F." The Application goes on to describe how "[t]he ranking of projects, along with all other relevant data, will determine the priorities to be followed

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by GHURA in allocating tax credits to the projects under consideration." QAP, 1. GHURA states plainly that it will evaluate the "scores derived" in the application as well as "all relevant data required in the application." QAP, 1 (emphasis added). Reference to an undefined rubric beyond the application is not made. The Application also states that the applications "shall then be evaluated in accordance with the allocation plan to determine the project's rank in relation to other projects in the evaluation." Application Overview, 2. There is no equivocation in the instruction: the highest ranking projects **shall** be evaluated for the tax credits. That is not what the Agency has done. Moreover, the Agency has also failed to abide by the Federal regulations and law that apply to the award of these credits.

During its December 27, 2011 meeting to remove Medallion from the list of offerors the Agency cited issues related to "site control" as the proffered reason to eliminate Medallion. This contention is completely without merit. Medallion submitted evidence in its application of site control in a form acceptable under the plain terms of the QAP. Moreover, the Agency was tasked in the Qualified Allocation Plan to specifically inform offerors if their applications were deficient—an action GHURA did not take and indicative of the Agency's earlier finding that Medallion's application was indeed complete. Further, the Qualified Allocation Plan specifically calls for evaluation only of offerors who submit "complete applications." QAP, 2. As the Agency itself acknowledges, Medallion's submission was not only evaluated, but deemed to be superior to all other submissions. GHURA, by evaluating Medallion's submission, determined that Medallion's submission was complete and proper under the Qualified Allocation Plan. GHURA's reversal of this conclusion during its December 2011 meetings is completely without basis, and arbitrarily discards its own evaluators who reviewed the Medallion proposal and found it superior to all other offers.

D. GHURA'S PRE AWARD NEGOTIATIONS WITH THE FOURTH AND FIFTH RANKED OFFERORS VIOLATED GUAM LAW.

The Agency also announced during its December 27 meeting that negotiations have been ongoing TEKER | TORRES | TEKER | TORRES | TEKER | HEATTHA, GUAM 96910 | TELEPHONE: (671) 477-9891-4

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with the fourth and fifth ranked awardees **prior** to the December 27 meeting that discarded Medallion as an offeror. This early negotiation with an offeror prior to an award selection is not contemplated by established law.

E. GHURA HAS VIOLATED GUAM LAW BY REFUSING TO PROVIDE MEDALLION WITH INFORMATION THE AGENCY IS STATUTORILY REQUIRED TO PROVIDE.

On December 28, 2011, Medallion requested that, pursuant to 2 GAR §3115(e)(4), a detailed explanation of the reasons why its submission was rejected. No such explanation beyond the issue of "site control" was provided. On December 29, 2011, Medallion submitted to GHURA a Sunshine Act information request pursuant to 5 G.C.A. §10101, et seq. See Sunshine Act Request attached hereto as Exhibit "G." The Agency's response was statutorily mandated to be provided by January 5, 2012, but no response has been provided. GHURA's information blackout both violates Guam law, and prejudices Medallion's ability to intelligently investigate why its first ranked submission was ultimately rejected by the agency. Medallion continues to await the receipt of information that would illuminate issues of site control, potential conflicts of interest, and licencing that might have affected other offerors.

III. RULING REQUESTED

Medallion respectfully requests that the OPA rule that the award to the fourth and fifth ranked offerors was legally impermissible, and that the LIHTC award be issued to Medallion.

Respectfully submitted this 20th day of January 2012 at Hagatna, Guam.

TEKER | TORRES | TEKER, P.C.

JOSEPH C. RAZZANO, Esq.

Attorneys for Appellant

JDW:june

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003 APPELLANT'S ADDITIONAL INFORMATION SUBMITTED PURSUANT TO NOTICE OF APPEAL FORM.wpd

EXHIBIT A

GUAM HOUSING AND URBAN RENEWAL AUTHORITY ATURIDAT GINIMA YAN RINUEBAN SIUDAT

December 14, 2011

MEMORANDUM:

TO:

Board of Commissioners

FROM:

2011 Low Income Housing Tax Credit (LIHTC) Selection

Committee

Ray Topasna Mike Duenas Henry Taitano

SUBJECT:

Review and Evaluation of 2011 Application

The committee completed their review and evaluation of the five (5) application received for the 2011 and 2010 LIHTC funding round. The application has been considered complete and in compliance of the IRS Section 42 Low Income Housing Tax Credit Program.

The Five Program Applicants are ranked as follow by the Committee:

- 1. Talo Isla Village
- 2. Ironwood Highlands Senior Housing
- 3. Ironwood Lada Senior Village
- 4. Great Homes. LLC
- 5. Tumon Heights Tower

EXHIBIT B

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A PROFESSIONAL LAW CORPORATION
130 ASPINALL AVENUE, SUITE 2A, HAGÅTÑA, GUAM 96910-5018

December 28, 2011

VIA HAND DELIVERY

Marcel G. Camacho Executive Director Guam Housing and Urban Renewal Authority 117 Bien Venida Avenue Sinajana, Guam 96910

Re: GHURA Procurement Protest

Dear Director Camacho:

Our office represents Medallion Guam, LLC (Medallion). As you know, Medallion was an offeror who submitted an application to participate in the Low Income Housing Tax Credit Program (LIHTC) administered by Guam Housing and Urban Renewal Authority (GHURA) for Guam for 2011. This correspondence serves as Medallion's protest of GHURA's award of the LIHTC project and a statutory trigger for an Automatic Stay regarding this project. *See* 5 GCA § 5425(g).

GHURA's October 2011 application indicated that an award would be issued on December 15, 2011. It was made clear from documents disseminated at GHURA's meeting held on that date that Medallion's proposed development— *Talo Isla Village*— was ranked first by GHURA's evaluation committee and identified as having a complete and compliant application. *See* Exhibit A. This ranking was also confirmed during the GHURA board meeting held on December 27, 2011. Despite this fact, our office has been made aware that GHURA has instead decided to ignore the committee and award the LIHTC to Great Homes, LLC and Tumon Heights Tower— offerors whose applications were ranked fourth and fifth by the evaluation committee. Apparently, this determination was made during the December 15 special meeting and confirmed during the December 27 meeting.



Marcel G. Camacho Executive Director Guam Housing and Urban Renewal Authority December 28, 2011 Page 2

We understand that GHURA formally declared during its December 27, 2011 meeting to remove Medallion from the list of offerors due to issues related to "site control," and relayed directly to Medallion that conclusion through correspondence from GHURA's legal counsel on December 28, 2011. Such a proffered reason to eliminate Medallion is completely without merit. To be certain, Medallion submitted evidence **in its application** of site control in the form of **executed** land purchase agreements. This is significant because GHURA's Qualified Allocation Plan lists such agreements as an acceptable form to demonstrate site control. Qualified Allocation Plan, 2.

Moreover, GHURA was tasked to specifically inform offerors if their applications were deficient— an action GHURA did not take and indicative of GHURA's earlier finding that Medallion's application was indeed complete. Further, the Qualified Allocation Plan specifically calls for evaluation of offerors who submit "complete applications." Qualified Allocation Plan, 2. As GHURA itself acknowledges, Medallion's submission was not only evaluated, but deemed to be superior to all other submissions. GHURA's unqualified acceptance of Medallion's application coupled with the completed evaluation of Medallion's proposal leads to one conclusion: GHURA determined that Medallion's submission was complete and proper under the Qualified Allocation Plan. GHURA's reversal of this conclusion during its December 2011 meetings is completely without basis, and arbitrarily discards its own evaluators who reviewed the Medallion proposal and found it superior to all other offers. Simply put, this singular basis to exclude Medallion's submission is no basis at all.

GHURA's error with regard to its December conclusion regarding Medallion's "Site Control" can still be corrected. The Guam Code calls for protests to be settled and resolved through "mutual agreement" where possible. 5 GCA § 5426(b) (c) Therefore, GHURA needs to recant its allocation award and begin negotiations with Medallion.

Medallion protests its exclusion and the subsequent award of the LIHTC to inferior offerors on the grounds that such an award violates Guam law, the procurement code, the federal tax code governing the program (Section 42), and the LIHTC Application and Qualified Allocation Plan as published by GHURA. The Guam Procurement Code is meant to be construed broadly and cover territorial acts that include "federal assistance." 5 GCA §5004(b). It is plain that an award to the last ranked offerors does not comply with Guam law which requires the agency to "select, in the order of their respective qualification ranking, no fewer than three acceptable offerors... deemed best qualified to provide the required services." 2 GAR §3114(j). The Agency then must "negotiate a contract with the best qualified offeror for the required services...." 2 GAR §3114(l) (1). The procurement act also binds government agencies to act in a manner that increases public confidence in the procedures followed in public procurement, ensures fair and equitable treatment of offerors,

Marcel G. Camacho Executive Director Guam Housing and Urban Renewal Authority December 28, 2011 Page 3

and exemplifies good faith. The casting aside of GHURA's evaluation committee conclusions seriously impinges upon these standards of conduct.

The plain language of the GHURA application for the LIHTC project states unequivocally that "Each application will be ranked and tax credits awarded to the applicants according to the Qualified Allocation Plan and as determined by GHURA." Application Cover letter, 2. The Application goes on to describe how "The ranking of projects, along with all other relevant data, will determine the priorities to be followed by GHURA in allocating tax credits to the projects under consideration." Qualified Allocation Plan, 1. GHURA states plainly that it will evaluate the "scores derived" in the application as well as "all relevant data required in the application." Qualified Allocation Plan, 1 (emphasis added). Reference to an undefined rubric beyond the application is not made. The Application also states that the applications "shall then be evaluated in accordance with the allocation plan to determine the project's rank in relation to other projects in the evaluation." Application Overview, 2. There is no equivocation in the instruction: the highest ranking projects shall be evaluated for the tax credits. That is not occurring here.

It is also our understanding from the GHURA board meeting that negotiations have been ongoing with the fourth and fifth ranked awardees **prior** to the December 27 meeting that discarded Medallion as an offeror and the December 28 letter that informed Medallion of that fact. If the GHURA board did not decide until December 27 to award the LIHTC project to the fourth and fifth ranked offerors, how did negotiations begin with them prior to the December 27 meeting?

Medallion's offering of *Talo Isla Village* is a housing development that offers the people of Guam 170 centrally located single family homes. Those homes not only cater to families of all sizes, but our *manamko* and disabled as well. *Talo Isla* would also offer its residents an environmentally responsible community with impressive family common areas and green spaces. The casting aside of Medallion's offering at the 12th hour in favor of denser, urban style housing projects that provide fewer units to Guam residents not only strains credulity, but ignores the director's stated edict in the Qualified Allocation Plan to act "in the best interests of meeting housing needs." Qualified Allocation Plan, 2. Such a path also keeps us further away from meeting Governor Calvo's call for the creation of 3,000 affordable homes by 2017.

In addition to the instant protest, Medallion also requests, pursuant to 2 GAR §3115(e)(4), for a detailed explanation of the reasons why its submission was rejected.

Marcel G. Camacho Executive Director Guam Housing and Urban Renewal Authority December 28, 2011 Page 4

Given the time sensitivity of the tax credits at issue, we look forward to your prompt and expeditious resolution of this protest.

Very truly yours,

Via Facsimile No.: 477-8831

Mark S. Smith

JDW/JCR:june 001 LTR-GHURA DIRECTOR-jdw.wpd

cc:

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A PROFESSIONAL LAW CORPORATION
130 ASPINALL AVENUE, SUITE 2A, HAGÁTÑA, GUAM 96910-S018

December 28, 2011

VIA HAND DELIVERY

Marcel G. Camacho Executive Director Guam Housing and Urban Renewal Authority Sinajana, Guam 96910

Re: GHURA Procurement Protest

Dear Director Camacho:

Our office represents Medallion Guam, LLC (Medallion). As you know, Medallion was an Our office represents Mediation Quam, LLC (Mediation). As you know, Mediation was an offeror who submitted an application to participate in the Low Income Housing Tax Credit Program (LIHTC) administered by Guam Housing and Urban Renewal Authority (GHURA) for Guam for 2011. This correspondence serves as Medallion's protest of GHURA's award of the LIHTC project and a statutory trigger for an Automatic Stay regarding this project. See 5 GCA § 5425(g).

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LAWRENCE J. TEKER | PHILLIP TORRES | SAMUEL S. TEKER | JOSEPH C. RAZZANO JOSHUA D. WALSH | BENJAMIN F. MUEBER | OF COUNSEL; NAGATOMO YAMAGKA

Email: <u>jrazzano@ttiguamlawyers.com</u> Telephone: (671) 472-9891/4 | FACSIMILE: (671) 472-2601

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EXHIBIT "A"

Medallion Guam, LLC's GHURA PROCUREMENT PROTEST December 28, 2011

GUAM HOUSING AND URBAN RENEWAL AUTHORITY ATURIDAT GINIMA YAN RINUEBAN SIUDAT

December 14, 2011

MEMORANDUM:

TO:

Board of Commissioners

FROM:

2011 Low Income Housing Tax Credit (LIHTC) Selection

Committee

Ray Topasna Mike Duenas Henry Taitano

SUBJECT:

Review and Evaluation of 2011 Application

The committee completed their review and evaluation of the five (5) application received for the 2011 and 2010 LIHTC funding round. The application has been considered complete and in compliance of the IRS Section 42 Low Income Housing Tax Credit Program.

The Five Program Applicants are ranked as follow by the Committee:

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LAW OFFICES

TEKER TORRES & TEKER, P.C.

Suite 2A, 130 Aspinall Avenue Hagåtña, Guam 96910 TELEPHONE NO.: (671) 477-9891-4 FACSIMILE NO.: (671) 472-2601

FACSIMILE TRANSMITTAL MESSAGE

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Date: December 29, 2011

File No.: 71838-01

FAX TO	COMPANY	FACSIMILE NUMBER
Mark S. Smith, Esq.	Law Offices of Mark S. Smith 2 Agana Bay, Suite 101B 440 East Marine Corp. Drive Hagatna, Guam 96910	477-8831

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June M.C. Boff

Legal Secretary

Email:

jborja@tttguamlawyers.com

Subject:

Medallion Guam, LLC's GHURA Procurement Protest

Remarks:

Dear Mr. Smith,

Please find the attached regarding the above matter.

If you have any questions, please let me know.

Thank you.

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please call	our office	at the ab	ove numb	ers or noti	ifv us via fa	csimile	e at (671) 4	72-2601.		

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Suite 2A, 130 Aspinall Avenue Hagătña, Guam 96910 TELEPHONE NO.: (671) 477-9891-4 FACSIMILE NO.: (671) 472-2601

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Date: December 29, 2011

File No.: 71838-01

FAX TO	COMPANY	FACSIMILE NUMBER
Mark S. Smith, Esq.	Law Offices of Mark S. Smith 2 Agana Bay, Suite 101B 440 East Marine Corp. Drive Hagatna, Guam 96910	477-8831

From:

June M.C. Boffa Legal Secretary

Email:

jbotja@tttguamlawyers.com

Subject: Medallion Guam, LLC's GHURA Procurement Protest

Remarks:

Dear Mr. Smith,

Please find the attached regarding the above matter.

If you have any questions, please let me know

Thank you.

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Broadcast Relay Send Auto Send

MP: Multi Polling BF: Box Fax Forward TM: Terminated

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EXHIBIT C

THE LAW OFFICES OF MARK S. SMITH

Two Agana Bay, 440 East Marine Corps. Dr., Suite 101-B Hagatna, Guam 96910 Telephone: (671) 477-6631/32 Facsimile: (671) 477-8831 E-mail: markshawnsmith@hotmail.com

December 30, 2011

<u>VIA FACSIMILE/E-MAIL</u> (671) 472-2601

Joseph C. Razzano, Esq. Teker Torres & Teker, P.C. Suite 2A, 130 Aspinall Avenue Hagatna, Guam 96910

RE: MEDALLION GUAM, LLC PROCUREMENT PROTEST

Dear Joe:

I serve as legal counsel for Guam Housing and Urban Renewal Authority ("GHURA") and I am writing this letter in response to your December 28, 2011 procurement protest. If you dispute the decision of GHURA's award of LIHTC, please look to the 2011 Qualified Allocation Plan ("QAP") Section VIII. Appeal.

On another matter, pursuant to your request under 2 G.A.R. §3115(e)(4), I will respond by early next week.

If you have any further questions or comments, please do not hesitate to contact me.

Sincerely,

Mark S Smith

cc: GHURA Chairman of the Board GHURA Board of Directors

Mr. Ray Topasna, Deputy Director, GHURA

EXHIBIT D

TEKER | TORRES | TEKER

A PROFESSIONAL LAW CORPORATION

130 ASPINALL AVENUE, SUITE ZA, HAGÅTÑA, GUAM 96910-5018

January 4, 2012

VFAXED. \$ 01/04/2012

VIA FACSIMILE NO.: 477-8831

Mark S. Smith, Esq, Law Office of Mark Smith Suite 101B, 2 Agana Bay 440 East Marine Corp. Drive Hagåtña, Guam 96910

Re: Guam Housing and Urban Renewal Authority - Procurement Protest

Dear Mr. Smith:

We are in receipt of Guam Housing and Urban Renewal Authority's ("GHURA") December 30, 2011 response to Medallion's procurement protest and its invitation to review Section VIII of the 2011 Qualified Allocation Plan ("QAP"). After inquiry by our office both prior to and after commencing our protest, it is apparent that the GHURA "Appeals and Process Procedure" referenced in Section VII and promised to be "maintained at the GHURA office" does not exist. GHURA staff has explicitly informed us that no such appeal packet is available. If GHURA has since promulgated such "procedures," please forward a copy of them to our office immediately so we can determine its applicability.

Of course, the lack of GHURA appeals procedures for the 2011 QAP is not significant *vis a vis* resolution of the instant protest since it is the Guam Procurement Law—as opposed to the "procedures" referenced in your letter—that applies to an offeror's protest of an award by a government agency. *See* 5 GCA 5004. GHURA's December 30 letter ignores the application of Guam procurement law and quizzically wonders "If (Medallion) disputes(s) the decision of GHURA's award of LIHTC...." Medallion's letter of December 28, 2011 could not have been clearer with regard to Medallion's protest of the award, and GHURA's response appears to be an agency determination to either ignore the protest received on December 28, 2011 or refuse to render a decision in conformance with the requirements of Guam law.

Mark S. Smith, Esq. January 4, 2012 Page 2

VCALENDARED \$ 01/04/12

Please confirm by January 6, 2012 that GHURA intends to render a further decision regarding the protest that conforms to the rubrics laid out by the Procurement Code. My Client will construe GHURA's silence as a decision and confirmation of GHURA's December 30, 2011 decision to not recognize the protest before it and take action accordingly.

Very truly yours,

JDW/JCR:thm/june

M:\COMMON\USERS\CLIENT FOLDERS\MEDALLION GROUP\002 LTR-MARK SMITH.wpd

WorkCentre 7345 Transmission Report

as ID

Date/Time: 01/04/2012; 10:07AM Page: 1 (Last Page)

Loca! Name Logo TEKER TORRES & TEKER, P. C.

Document has been sent. V

TEKER | TORRES | TEKER

A PROFESSIONAL LAW CORPORATION 130 ASPINALL AVENUE, SHITE 2A, HABÁTNA, GUAM 96910-5018

January 4, 2012

VIA FACSIMILE NO.: 477-8831

Mark S. Smith, Esq, Law Office of Mark Smith Suite 101B, 2 Agana Bay 440 East Marine Corp. Drive Hagåtña, Guam 96910

Re: Guam Housing and Urban Renewal Authority - Procurement Profest

Dear Mr. Smith:

We are in receipt of Guam Housing and Urban Renewal Authority's ("GHURA") December 30, 2011 response to Medallion's procurement protest and its invitation to review Section VIII of the 2011 Qualified Allocation Plan ("QAP"). After inquiry by our office both prior to and after commencing our protest, it is apparent that the GHURA "Appeals and Process Procedure" referenced in Section VII and promised to be "maintained at the GHURA office" does not exist. GHURA staffhas explicitly informed us that no such appeal packet is available. If GHURA has since promulgated such "procedures," please forward a copy of them to our office immediately so we can determine its applicability.

Of course, the lack of GHURA appeals procedures for the 2011 QAP is not significant vis a vis resolution of the instant protest since it is the Guam Procurement Law—as opposed to the "procedures" referenced in your letter—that applies to an offeror's protest of an award by a government agency. See 5 GCA 5004. GHURA's December 30 letter ignores the application of Guam procurement law and quizzically wonders "If (Medallion) disputes(s) the decision of GHURA's award of LHTC..." Medallion's letter of December 28, 2011 could not have been clearer with regard to Medallion's protest of the award, and GHURA's response appears to be an agency determination to either ignore the protest received on December 28, 2011 or refuse to render a decision in conformance with the requirements of Guam law.

LAWRENCE J. TEKER | PHILLIP TORRES | SAMUEL S. TEKER | JOSEPH C. RAZZANO JOSHUA D. WALSH | BENJAMIN F. HUEBER | OF COUNSEL! NAGATOMO YAMADEA

Email: <u>jrazzano@ttiguamlawyers.com</u>
TELEPHONE: (671) 477-9891/4 | FACBIMILE: (671) 472-2601

lote: RE: Resend MB: Send to Mailbox PG: Polling RB: Relay Broadcast PA: Send Again EN: Engaged BC: Broadcast RS: Relay Send AS: Auto Send MP: Multi Polling BF: Box Fax Forward FM: Terminated

RV: Remote Service CP: Completed

EXHIBIT E



Two Agana Bay
440 East Marine Corps Drive, Suite 101-B
Hagåtña, Guam 96910
Telephone: (671) 477-6631/32
Facsimile: (671) 477-8831
E-mail: markshawnsmith@hotmail.com

January 6, 2012

Joseph C. Razzano TEKER TORRES & TEKER 130 Aspinall Avenue, Suite 2A Hagåtña, Guam 96910

RE: Guam Housing and Urban Renewal Authority - Procurement Protest

Dear Joe:

I am writing this letter in response to your January 4, 2012, letter requesting appeals and process procedure referencing Section VII of the LIHTC QAP.

Attached you will find a copy of the appeals and process procedure on record with GHURA.

If you have any questions or comments, please feel free contact me.

Sincerely,

MARK S. SMITH

Attachment

My Documents\Letters\GHURA.010612

I. PROCEDURE FOR APPEAL TO THE BOARD OF COMMISSIONERS

Right to Appeal

a) Any applicant providing a completed application may appeal to the Board of Commissioners concerning complaints regarding the selection, award process and decision.

2. Contents of Appeal

An appeal shall be in writing and shall set forth the applicant's reason for contesting the denial/rejection of its application.

3. Time Limit for Filing Appeal

An appeal shall be submitted within ten (10) calendar days after the Executive Director's award to the successful applicant/applicants.

4. <u>Presentation of Appeal</u>

An Applicant, when presenting its appeal, shall:

- a) Be assured freedom from restraint, interference, coercion, discrimination, or reprisal.
- b) Have the right to be accompanied, represented, and advised by a representative of its own choosing.

II. HEARING OF THE APPEAL

1. Ability to Present Case

An applicant's appeal before the Board of Commissioners will be heard, unless, within its discretion, the Board of Commissioners, decides to rely solely on the submitted briefs. The Applicant may appear at the hearing personally, and may be accompanied by its representative or its representative.

2. Place and Time of Hearing

The Board of Commissioners shall set the place, date and time of hearing as expeditiously as possible.

3. Conduct of Hearing

- a) The hearing shall be open to the public.
- b) The hearing shall be conducted so as to bring out pertinent facts, including the production of pertinent records.
- c) Decisions on the admissibility of evidence or testimony are made by the presiding officer of the Board of Commissioners without polling the members, except that when a member objects to a decision of the presiding officer, a ruling on the admissibility of the evidence or testimony in question is by a majority vote of the members with minority views recorded.
 - d) Testimony is under oath or affirmation.
- e) Each party shall have the right to call and examine witnesses, to introduce exhibits and to cross examine opposing witnesses on matters relevant to the issues. If the Applicant does not testify on his or her behalf, he or she may be called and examined by the members of the Board of Commissioners as if under cross-examination. Any member may direct questions at either party or any witness at any time during the proceedings.
- f) Rules of evidence are not applied strictly, but irrelevant or unduly repetitious testimony may be excluded.
- g) The presiding officer shall give the parties opportunities to examine witnesses for both sides.

4. The Burden of Proof

Applicant will be provided an opportunity to prove by preponderance of the evidence, the Executive Directors and/or awarding committee's unfairness, impropriety, bias or other grounds for reconsideration of its award. The executive director or his designee shall present evidence refuting applicant's claims.

The order of presentation in the hearing shall be as follows:

- a) Opening statements by the parties;
- b) Presentation by the Applicant, or his or her counsel, of evidence in support of the allegations, followed by examination by the Applicant;
- c) Presentation by the Executive Director, or his or her counsel, of such evidence as he or she may wish to offer, followed by examination by the Executive Director or his designee;

- d) Closing statement of Applicant;
- e) Closing statement of Authority.

5. Witnesses

- a) Both parties are entitled to produce witnesses.
- b) The Board of Commissioners may request additional witnesses; request documents and recall witnesses.
- c) The Executive Director shall make committee members and/or employees of the Authority available as witnesses before the Board of Commissioners when requested by the Board after consideration of a request by the Applicant.
- d) An employee is on duty status during the time he or she is made available as a witness. An employee who serves as a witness beyond his or her regular work time or his or her off duty time is entitled to compensatory time off. The Board of Commissioners shall furnish the Executive Director a certificate or certificates showing the time devoted to the hearing.
- e) The Executive Director shall assure witnesses freedom from restraint, interference, coercion, discrimination, or reprisal in presenting their testimony.

6. Record of Hearing

Oral evidence shall be taken under oath or affirmation and testimony may be tape recorded. It shall be transcribed only at the request and expense of the party concerned. The testimony and exhibits admitted in the hearing, together with all pleading, exceptions, motions, requests, and papers filed by the party or parties involved, shall constitute the complete and exclusive record.

III. TERMINATION

1. <u>Termination of Appeal</u>

The Board of Commissioners may terminate an applicant's appeal:

- a) At the Applicant's request;
- b) When an applicant failed to furnish required information necessary to proceed with the advancement of its appeal. However, instead of termination for failure to prosecute, the Board may adjudicate the appeal if sufficient information for that purpose is available.

IV. APPELLATE REVIEW AND DECISION

1. Scope of Appellate Review

The scope of the appellate review shall include, but shall, not be limited to:

- a) A review of the issues of fact;
- b) A review of compliance with procedural requirements relative to the review and decision to award.
 - c) Decision to award.

The Board of Commissioners shall consider the evidence presented in executive session. The Board may sustain, modify or revoke the award as in its judgment, is equitable and fair. The Board shall issue a written decision within thirty (30) days after the hearing is completed and shall send copies thereof to the Executive Director and the appellant. The board at its sole discretion, if it finds necessary, can extend an additional thirty (30) days to issue a written decision. If the order of the Executive Director is sustained by the Board, the effective date of said order shall stand as issued by the Executive Director. If the order of the Executive Director is modified or revoked by the Board, its decision shall be in accordance with and in proportion to the extent of such modification and any order therewith.

V. ACTION WHEN BOARD RECOMMENDS CORRECTIVE ACTION

The decision of the Board of Commissioners is final and compliance with its recommendation for corrective action is mandatory. The Executive Director shall comply, within five (5) working days after receipt of the decision and any order therewith.

VI. <u>ATTORNEY FEES AND COSTS</u>

All attorney fees and costs shall be awarded to GHURA's defense if applicant is not successful.

EXHIBIT F





Guahan Housing and Urban Renewal Authority Aturidat Ginima' Yan Rinueban Siudat Guahan 117 Bien Venida Avenue, Sinajana, GU 96910 Phone: (671) 477-9851 · Fax: (671) 300-7565 · TTY: (671) 472-3701 - EQUAL HOUSING-0°PORTUNITY

Eddie Baza Calvo Governor of Guahan Ray Tenorio
Lt. Governor of Guahan

Guam Housing and Urban Renewal Authority Notice of Low Income Housing Tax Credit Program

This ad is paid with Funds by GHURA

The United States 1986 Tax Reform Act created the federal low-income housing tax credit (the "Credit") under Section 42 of the Internal Revenue Code (the "Code") to assist the development of low-income rental housing by providing qualified owners with Credit to offset their federal tax obligations ("LIHTC"). Guam Housing and Urban Renewal Authority ("GHURA") is the agency authorized to allocate LIHTCs in Guam. The LIHTCs is available to owners of qualifying Buildings and projects that meet certain low-income occupancy and rent restrictions.

Section 42 of the Code provides that Guam prepare a *Qualified Allocation Plan* to determine housing priorities and to give preference to projects serving the lowest income tenants and projects obligated to serve qualified tenants for the longest periods. The *Qualified Allocation Plan* must incorporate selection criteria, which includes project location, housing need characteristics, sponsor characteristics, tenant populations with special housing needs, and public housing waiting lists.

GHURA has developed a *Qualified Allocation Plan* ("QAP") which is available at GHURA's office. The QAP describes the basis that GHURA will use to allocate LIHTCs. GHURA may allocate \$2,465,000.00 in LIHTCs for the 2011 program year and unused tax credit of \$1,168,241.00 from the 2010 program year.

Application for LIHTCs

Owners/Developers wishing to apply for LIHTCs should obtain and complete a LIHTC Application. The LIHTC Application may be obtained from GHURA's office. Owners/Developers must file the completed LIHTC Application and the \$1,500.00 Application Fee in GHURA offices by the Application Deadline of 4:00 pm Dec. 2,2011. GHURA staff will review the Application and will notify the Owner/Developer of any deficiencies by Dec. 4, 2011. The Owner/Developer will be given 5 days to correct any deficiencies. Any required corrections or supplemental information requested must be received by Dec. 10, 2011. The projects will be scored and recommendations to the GHURA Board of Commissioners for approval at its Dec. 15, 2011 meeting.

Notification of Awards

GHURA will notify Owners/Developers of the projects receiving 2011 LIHTCs and unused 2010 LIHTCs by <u>Dec. 15, 2011</u>. The reservation letter must be signed and returned to GHURA by <u>Dec. 20, 2011</u>.

Marcel G. Camacho Executive Director

EXHIBIT G



A PROFESSIONAL LAW CORPORATION

130 ASPINALL AVENUE, SUITE 2A, HAGÅTÑA, GUAM 96910-5018

December 29, 2011

VIA HAND DELIVERY

Marcel G. Camacho Executive Director Guam Housing and Urban Renewal Authority 117 Bien Venida Avenue Sinajana, Guam 96910

Re: Freedom of Information Act - Sunshine Act Request

Dear Director Camacho:

Please be advised that we represent Medallion Guam, LLC (Medallion). On behalf of our Client, we are requesting that you provide, pursuant to the Guam **Sunshine** Act, Public Law 25-06 and 5G.C.A. §10101, et seq., the following documents:

- 1. A copy of the Low Income Housing Tax Credit Program (LIHTC) application submitted to GHURA by Ironwood Highlands Senior Housing.
- 2. A copy of the LIHTC application and associated documents submitted to GHURA by Ironwood Lada Senior Village.
- 3. A copy of the LIHTC application and associated documents submitted to GHURA by Great Homes, LLC.
- 4. A copy of the LIHTC application and associated documents submitted to GHURA by Tumon Heights Tower.
- 5. Copies of all reviewer's notes and evaluation sheets used in review of the submitted LIHTC applications.
- 6. Copies of all documents, correspondence, memoranda, and letters in any form, including electronic, between Marcel Camacho and any party that references the 2011 Low Income

LAWRENCE J. TEKER | PHILLIP TORRES | SAMUEL S. TEKER | JOSEPH C. RAZZANO Joshua D. Walsh | Benjamin F. Hueber | Of Counsel: Nagatomo Yamaoka Marcel G. Camacho Executive Director Guam Housing and Urban Renewal Authority December 29, 2011 Page 2

Housing Tax credit Program (LIHTC) administered by Guam Housing and Urban Renewal Authority (GHURA) for Guam for 2011.

- 7. Evaluation sheets, reviewer notes, internal memoranda, and documents, including electronic, that detail GHURA's decision to award the LIHTC to Great Homes, LLC.
- 8. Evaluation sheets, reviewer notes, internal memoranda, and documents, including electronic, that detail GHURA's decision to award the LIHTC to Tumon Heights Tower.
- 9. All rules and regulations promulgated by GHURA relative to the LIHTC.
- 10. Evaluation Committee Conclusions detailing the final evaluation rankings of offerors for the LIHTC program on Guam since its inception.
- 11. A list of documents destroyed or deleted by GHURA, its director, or its staff relative to the 2011 LIHTC.
- 12. Meeting minutes for the December 15, December 21, and December 23, 2011 GHURA Board meetings.

Please advise me personally, or my Secretary June Borja, no later than January 5, 2012, when the documents are ready for pick up and, as provided in the Act, we, of course, will pay for all of your copying charges as detailed by statute.

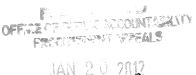
Very truly yours,

JDW/JCR:june

002 LTR-FREEDOM OF INFORMATION ACT-SUNSHINE REQUEST.wpd



Appendix B: Declaration Form PROCUREMENT APPEAL



4701 AC 12-001

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))))))))) Docket No. OPA-PA)

DECLARATION RE COURT ACTION

(To be signed by the Government Purchasing Agency.)

Pursuant to 5 GCA Chapter 5, unless the court requests, expects, or otherwise expresses interest in a decision by the Public Auditor, the Office of the Public Auditor will not take action on any appeal where action concerning the protest or appeal has commenced in any court.

The undersigned party does hereby confirm that to the best of his or her knowledge, no case or action concerning the subject of this Appeal has been commenced in court. All parties are required to and the undersigned party agrees to notify the Office of the Public Auditor within 24 hours if court action commences regarding this Appeal or the underlying procurement action.

Submitted this 20 day of 340, 20 \Z.

By: DECLARANT

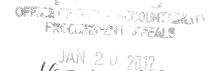
Print Declarant's Name

APPENDIX B





Appendix D: Hearing Request/Waiver Form PROCUREMENT APPEAL



4:00 AT 12-001

In the Appeal of)) HEARING) REQUEST/WAIVER
MEDALLION GUAM, LLC (Name of Company), APPELLANT	Docket No. OPA-PA
Please select one:), the undersigned party does hereby request a
hearing on the appeal stated above	/e.
Pursuant to 2 GAR § 12108(a), right to a hearing and is submitted the hearing.	the undersigned party does hereby waive his/her ting the appeal stated above on record without a
Submitted this 20 day of <u>NAN</u> , 20 12	
By: (Please select one)	
* APPELLANT	
Chief Procurement Officer	
Director of Public Works	
Head of Purchasing Agency	
Caroude	Joshua D. Walsh
Signature	Print Name





Appendix C: Notice of Hearing Form PROCUREMENT APPEAL



4: 70P AC 12-00 T

In the Appeal of MEDALLION GUAM, LLC (Name of Company), APPELLANT)) NOTICE OF HEARING)) Docket No. OPA-PA)
Hearings Officer for Procurement Appday of, 20, at the h Procurement Appeal. You may be prepresented by counsel; may present opportunity to cross-examine all witness issuance of subpoenas to compel the att	ng will be held before the Public Auditor or the peals at the Office of the Public Auditor on the hour of, relative to the above referenced resent at the hearing; may be, but need not be, any relevant evidence; and will be given full sees testifying against you. You are entitled to the tendance of witnesses and the production of books, to the Hearings Officer for Procurement Appeals,
Please acknowledge receipt of this Not immediately.	tice and return to the Office of the Public Auditor
Acknowledged receipt:	
Receiver's Signature	
Print Name	
Date	

 $\mathit{APPENDIX}\,\mathit{C}$

