

**GOVERNMENT OF GUAM  
TOURIST ATTRACTION FUND**

**(A GOVERNMENTAL FUND OF THE  
GOVERNMENT OF GUAM)**

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**FINANCIAL STATEMENTS,  
ADDITIONAL INFORMATION AND  
INDEPENDENT AUDITORS' REPORT**

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**YEAR ENDED SEPTEMBER 30, 2010**

**GOVERNMENT OF GUAM  
TOURIST ATTRACTION FUND**

Year Ended September 30, 2010  
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## **INDEPENDENT AUDITORS' REPORT**

Honorable Eddie Baza Calvo  
Governor of Guam:

We have audited the accompanying balance sheet of the Tourist Attraction Fund and of those funds related to the Government of Guam Limited Obligation Infrastructure Improvement Bonds, 1997 Series A (the Funds), as of September 30, 2010 and related statement of revenues, expenditures, and changes in fund balances for the year then ended. These financial statements are the responsibility of the Government of Guam's management. Our responsibility is to express an opinion on these financial statements based on our audit.

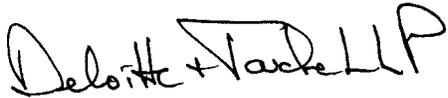
We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Funds' internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the financial statements present only the Tourist Attraction Fund and those funds related to the Government of Guam Limited Obligation Infrastructure Improvement Bonds, 1997 Series A. They are not intended to present the financial position and results of operations of the Government of Guam in conformity with accounting principles generally accepted in the United States of America.

In our opinion, such financial statements present fairly, in all material respects, the respective financial position of the Tourist Attraction Fund and of those funds related to the Government of Guam Limited Obligation Infrastructure Improvement Bonds, 1997 Series A, as of September 30, 2010, and the results of their operations for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Our audit was conducted for the purpose of forming an opinion on the basic financial statements taken as a whole. The additional information on pages 13 to 18 is presented for the purpose of additional analysis and is not a required part of the basic financial statements. This additional information is the responsibility of the Government of Guam's management. Such additional information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects when considered in relation to the basic financial statements taken as a whole.

In accordance with *Government Auditing Standards*, we have also issued our report dated February 8, 2011 on our consideration of the Funds' internal control over financial reporting and on our tests of their compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

A handwritten signature in black ink that reads "Deloitte + Tuckers LLP". The signature is written in a cursive, stylized font.

February 8, 2011

**GOVERNMENT OF GUAM  
TOURIST ATTRACTION FUND**

Balance Sheet  
September 30, 2010

	Tourist Attraction Fund	Capital Projects Fund	Debt Service Fund	Total
<u>ASSETS</u>				
Cash and cash equivalents	\$ 832,274	\$ -	\$ 38	\$ 832,312
Restricted assets:				
Cash and cash equivalents	-	2,624,928	7,957,733	10,582,661
Investments	-	-	1,212,757	1,212,757
Taxes receivable	1,995,271	-	-	1,995,271
Total assets	\$ 2,827,545	\$ 2,624,928	\$ 9,170,528	\$ 14,623,001
<u>LIABILITIES</u>				
Accrued payroll and other	\$ -	\$ 287,853	\$ -	\$ 287,853
Commitments				
<u>FUND BALANCES</u>				
Fund balances:				
Reserved for:				
Continuing appropriations	114,184	1,859,981	-	1,974,165
Debt service	-	-	9,170,490	9,170,490
Encumbrances	23,267	-	-	23,267
Unreserved	2,690,094	477,094	38	3,167,226
Total fund balances	2,827,545	2,337,075	9,170,528	14,335,148
Total liabilities and fund balances	\$ 2,827,545	\$ 2,624,928	\$ 9,170,528	\$ 14,623,001

See accompanying notes to financial statements.

**GOVERNMENT OF GUAM  
TOURIST ATTRACTION FUND**

Statement of Revenues, Expenditures, and Changes in Fund Balances  
Year Ended September 30, 2010

	Tourist Attraction Fund	Capital Projects Fund	Debt Service Fund	Total
Revenues:				
Taxes	\$ 22,233,222	\$ -	\$ -	\$ 22,233,222
Use of money and property	-	593	(257)	336
Total revenues	<u>22,233,222</u>	<u>593</u>	<u>(257)</u>	<u>22,233,558</u>
Expenditures:				
Current:				
General government	18,000	8,622	-	26,622
Community services	24,996	-	-	24,996
Recreation	518,393	-	-	518,393
Payments to Guam Visitors Bureau	13,461,095	-	-	13,461,095
Payments to University of Guam	140,000	-	-	140,000
Payments to Guam Community College	21,739	-	-	21,739
Capital projects	-	1,535,549	-	1,535,549
Debt service:				
Principal	-	-	4,960,000	4,960,000
Interest	-	-	1,697,176	1,697,176
Total expenditures	<u>14,184,223</u>	<u>1,544,171</u>	<u>6,657,176</u>	<u>22,385,570</u>
Excess (deficiency) of revenues over (under) expenditures	<u>8,048,999</u>	<u>(1,543,578)</u>	<u>(6,657,433)</u>	<u>(152,012)</u>
Other financing sources (uses):				
Operating transfers in	-	-	2,949,054	2,949,054
Operating transfers out	<u>(7,367,165)</u>	<u>-</u>	<u>-</u>	<u>(7,367,165)</u>
Total other financing sources (uses)	<u>(7,367,165)</u>	<u>-</u>	<u>2,949,054</u>	<u>(4,418,111)</u>
Net change in fund balances	681,834	(1,543,578)	(3,708,379)	(4,570,123)
Fund balances at the beginning of the year	<u>2,145,711</u>	<u>3,880,653</u>	<u>12,878,907</u>	<u>18,905,271</u>
Fund balances at the end of the year	<u>\$ 2,827,545</u>	<u>\$ 2,337,075</u>	<u>\$ 9,170,528</u>	<u>\$ 14,335,148</u>

See accompanying notes to financial statements.

**GOVERNMENT OF GUAM  
TOURIST ATTRACTION FUND**

Notes to Financial Statements  
September 30, 2010

(1) Summary of Significant Accounting Policies

The accompanying financial statements have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the recognized standard-setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the significant accounting policies used by the Tourist Attraction Fund.

A. Reporting Entity

The Government of Guam (GovGuam) Tourist Attraction Fund, created by 11 GCA 30107, was established to fund various recreational projects and visitor industry activities. Additionally, 11 GCA 30108 provides for 25 percent of all revenues collected by the Tourist Attraction Fund be appropriated to the Infrastructure Improvement Fund. Revenues are derived from an excise tax that is levied and imposed on transient occupants of a room or rooms in a hotel, lodging house, or similar facility in Guam. On December 1, 1997, Limited Obligation Infrastructure Improvement Bonds, 1997 Series A, were issued. The Capital Projects Fund is used to account for the construction of capital improvement projects from bond proceeds. The Debt Service Fund is used to account for funds required by the bond indenture to redeem bond principal and to pay bond interest as such becomes due.

B. Fund Accounting

The accompanying financial statements present a balance sheet and a statement of revenues, expenditures, and changes in fund balances. The assets, liabilities and fund balances of the Tourist Attraction Fund and funds related to the Limited Obligation Infrastructure Improvement Bonds, 1997 Series A, are reported in self-balancing funds. Transactions between funds, if any, have not been eliminated.

C. Measurement Focus and Basis of Accounting

The accompanying financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as they become susceptible to accrual; generally when they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, revenues are considered available if they are collected within 60 days of the end of the current fiscal period. Revenues susceptible to accrual include excise taxes. Miscellaneous revenues from other financing sources are recognized when received in cash because they are generally not measurable until actually received. Investment earnings are recorded as earned, since they are both measurable and available. Expenditures generally are recorded in the period in which the related fund liability is incurred, as under accrual accounting, with the exception of debt service expenditures, which are recorded only when payment is due.

The excise tax rate is set at eleven percent of the rental price charged or paid per occupancy per day. If the room or rooms are rented more than once within a twenty-four hour period, each time of occupancy shall be subject to the tax for such accommodations. This tax applies and is collectible when the sale is made, regardless of the time when the price is paid or delivered. It shall be paid by the consumer to the operator or owner of the hotel or rooming house facility.

**GOVERNMENT OF GUAM  
TOURIST ATTRACTION FUND**

Notes to Financial Statements  
September 30, 2010

(1) Summary of Significant Accounting Policies, Continued

D. Appropriations

Section 26 of Public Law 25-98 authorized the reprogramming and re-appropriation of appropriations from completed capital improvement projects. Specifically, all unexpended, un-obligated and unencumbered balances of the appropriations in Subsection (i) of Section 1505, Article 5, Chapter 1 of Title 5 of the Guam Code Annotated, were reprogrammed and re-appropriated.

E. Budgetary Process

Legislation requires the Governor to present a proposed budget to the Legislature at the beginning of each annual session. The Legislature enacts the budget through passage of specific departmental appropriations. Before signing the Appropriations Act, the Governor may veto or reduce any specific appropriation, subject to legislative override. Once passed and signed, the budget becomes the Territorial financial plan for the ensuing fiscal year. Supplemental appropriations for specific purposes are made throughout the year.

Encumbrances are commitments related to unperformed (executory) contracts for goods or services and are generally evidenced by outstanding purchase orders, contracts, and intradepartmental work requests. Encumbrances outstanding at year end are reported as reservations of fund balances since they do not constitute expenditures or liabilities. Unencumbered appropriations normally lapse at the end of each fiscal year unless they are designated by the Legislature as representing continuing appropriations.

F. Cash and Cash Equivalents

Cash and cash equivalents includes short-term investments in U.S. Treasury obligations and commercial paper with a maturity date within three months of the date acquired.

G. Investments

Investments and related investment earnings are recorded at fair value. Fair value is the amount at which a financial instrument could be exchanged in a current transaction between willing parties, other than in a forced or liquidation sale.

H. Receivables

Receivables are due from businesses residing on the island of Guam and are uncollateralized and non-interest bearing.

I. Interfund Receivables/Payables

During the course of its operations, GovGuam's General Fund records transactions between individual funds for goods provided or services rendered. Receivables resulting from transactions between GovGuam's General Fund and the Tourist Attraction Fund are classified as "due from the General Fund" on the balance sheet.

**GOVERNMENT OF GUAM**  
**TOURIST ATTRACTION FUND**

Notes to Financial Statements  
September 30, 2010

(1) Summary of Significant Accounting Policies, Continued

I. Interfund Receivables/Payables, Continued

These balances result from the time lag between the dates that 1) interfund goods and services are provided or reimbursable expenditures occur, 2) transactions are recorded in the accounting system, and 3) payments between funds are made, and are scheduled to be collected in the subsequent year.

J. Restricted Assets

The bond indenture relating to the Limited Obligation Infrastructure Improvement Bonds, 1997 Series A, requires amounts to be restricted for capital projects and set aside for debt service principal and interest, operations and maintenance, and a bond reserve. These amounts have been classified as restricted assets.

K. Fund Balance

In the accompanying financial statements, reservations of fund balance are reported for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose, which includes continuing appropriations, amounts reserved for debt service, and amounts committed to liquidate contracts and purchase orders of the prior period. Designations of fund balance represent tentative management plans that are subject to change.

L. Management Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

(2) Deposits and Investments

GASB Statement No. 40 addresses common deposit and investment risks related to credit risk, concentration of credit risk, interest rate risk and foreign currency risk. As an element of interest rate risk, disclosure is required of investments that have fair values that are highly sensitive to changes in interest rates. GASB Statement No. 40 also requires disclosure of formal policies related to deposit and investment risks.

The deposit and investment policies of GovGuam are governed by 5 GCA 21, Investments and Deposits, in conjunction with applicable bond indentures. The Director of Administration is responsible for the safekeeping of all monies paid into the Treasury of Guam. The Director of Administration invests any monies of GovGuam that are deemed not necessary for immediate use. Legally authorized investments include securities issued or guaranteed by the U.S. Treasury or agencies of the United States government; demand and time deposits in or certificates of deposit of, or bankers' acceptances issued by, any eligible institution; corporate debt obligations, including commercial paper; certain money market funds; state and local government securities, including municipal bonds; and repurchase and investment agreements. With the exception of investments in U.S. government securities, which are explicitly or implicitly guaranteed by the United States government, all other investments must be rated Aa1/P-1 by Moody's.

**GOVERNMENT OF GUAM  
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Notes to Financial Statements  
September 30, 2010

(2) Deposits and Investments, Continued

A. Deposits

GASB Statement No. 3 previously required government entities to present deposit risks in terms of whether the deposits fell into the following categories:

- Category 1 Deposits that are federally insured or collateralized with securities held by the governmental entity or its agent in the entity's name;
- Category 2 Deposits that are uninsured but fully collateralized with securities held by the pledging financial institution's trust department or agent in the entity's name; or
- Category 3 Deposits that are collateralized with securities held by the pledging financial institution's trust department or agent but not in the entity's name and non-collateralized deposits.

GASB Statement No. 40 amended GASB Statement No. 3 to in effect eliminate disclosure for deposits falling into categories 1 and 2 but retained disclosures for deposits falling under category 3. Category 3 deposits are those deposits that have exposure to custodial credit risk. Custodial credit risk is the risk that in the event of a bank failure, the entity's deposits may not be returned to it. Such deposits are not covered by depository insurance and are either uncollateralized, or collateralized with securities held by the pledging financial institution or held by the pledging financial institution but not in the depositor-government's name.

As of September 30, 2010, the carrying amount of cash and cash equivalents was \$11,414,973 and the corresponding bank balances were \$11,414,973, which represent short-term investments held and administered by GovGuam's trustees in accordance with various trust agreements and bond indentures. Based on negotiated trust and custody contracts, all of these investments were held in GovGuam's name by GovGuam's custodial financial institutions at September 30, 2010.

B. Investments

GASB Statement No. 3 previously required government entities to present investment risks in terms of whether the investments fell into the following categories:

- Category 1 Investments that are insured or registered, or securities held by the governmental entity or its agent in the entity's name;
- Category 2 Investments that are uninsured and unregistered for which the securities are held by the counterparty's trust department or agent in the entity's name; or
- Category 3 Investments that are uninsured and unregistered, with securities held by the counterparty, or by its trust department or agent but not in the entity's name.

**GOVERNMENT OF GUAM  
TOURIST ATTRACTION FUND**

Notes to Financial Statements  
September 30, 2010

(2) Deposits and Investments, Continued

B. Investments, Continued

GASB Statement No. 40 amended GASB Statement No. 3 to in effect eliminate disclosure for investments falling into categories 1 and 2, and provided for disclosure requirements addressing other common risks of investments such as credit risk, interest rate risk, concentration of credit risk, and foreign currency risk. GASB Statement No. 40 did retain and expand the element of custodial credit risk in GASB Statement No. 3.

Custodial credit risk for investments is the risk that in the event of the failure of the counterparty to the transaction, GovGuam will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. GovGuam's investments are held and administered by trustees. Based on negotiated trust and custody contracts, all of these investments were held in GovGuam's name by GovGuam's custodial financial institutions at September 30, 2010.

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Bond indentures limit investments in commercial paper rated in the highest rating category issued by Standard and Poor's and which mature no more than 270 days after the date of purchase.

At September 30, 2010, the Debt Service Fund relating to the Limited Obligation Infrastructure Improvement Bonds, 1997 Series A, recorded fixed income securities as follows:

	<u>S &amp; P Credit Rating</u>	<u>Maturity Date</u>	<u>Total</u>
Corporate notes:			
Irish Life and Permanent PLC	A-2	11/01/2010	\$ 808,838
Allied Irish Banks	A-1	11/01/2010	<u>403,919</u>
			<u>\$ 1,212,757</u>

(3) Interfund Transfer Activity

Interfund transfers from the Tourist Attraction Fund to the General Fund represent the transfer of equity to fund General Fund operations. This transfer was based on a determination by management that the repayment of an interfund receivable due from the General Fund of \$4,418,111 was not expected to be made within a reasonable time. Interfund transfers to the Debt Service Fund represent the transfer of pledged revenues as required by the bond indenture.

**GOVERNMENT OF GUAM  
TOURIST ATTRACTION FUND**

Notes to Financial Statements  
September 30, 2010

(3) Interfund Transfer Activity, Continued

Interfund transfer activity during the year ended September 30, 2010, is summarized below:

	<u>Tourist Attraction Fund</u>	<u>Capital Projects Fund</u>	<u>Debt Service Fund</u>
Transfers Out To:			
General Fund	\$ 4,418,111	\$ -	\$ -
Debt Service Fund	<u>2,949,054</u>	<u>-</u>	<u>-</u>
	<u>\$ 7,367,165</u>	<u>\$ -</u>	<u>\$ -</u>
Transfers In From:			
Tourist Attraction Fund	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 2,949,054</u>

(4) Bonds Payable

On December 1, 1997, the Limited Obligation Infrastructure Improvement Bonds, 1997 Series A, were issued in fully registered form, in denominations of \$5,000 or multiples thereof in the aggregate principal amount of \$76,275,000. The bonds mature annually on November 1, 1999 through November 1, 2012, and subsequently on November 1, 2012 and 2017 (term bonds). Interest on the bonds is payable semiannually on May 1 and November 1 of each year, with varying interest rates of 4.8% - 5.25% per annum. The term bonds are subject to mandatory sinking fund requirements and to redemption prices (as percentages of the face value of the bonds) as follows:

November 1, 2009 and thereafter	100%
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The 1997 Series A bonds are limited obligations of GovGuam payable entirely from a first lien and pledge of revenues. Revenues are defined in the bond indenture as all amounts received from the imposition of hotel occupancy taxes. GovGuam has pledged to maintain these revenues at a level sufficient to equal the sum of 125 percent of the aggregate debt service becoming due within the next fiscal year, plus amounts required to be deposited pursuant to the tax certificate for the bonds and amounts required to meet the bond reserve fund requirement.

Minimum debt service payments are as follows:

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2011	\$ 3,290,000	\$ 1,488,016	\$ 4,778,016
2012	3,445,000	1,320,778	4,765,778
2013	3,625,000	1,141,875	4,766,875
2014	3,805,000	956,125	4,761,125
2015	3,995,000	761,125	4,756,125
2016 - 2018	<u>13,225,000</u>	<u>1,013,375</u>	<u>14,238,375</u>
	<u>\$ 31,385,000</u>	<u>\$ 6,681,294</u>	<u>\$ 38,066,294</u>

**GOVERNMENT OF GUAM  
TOURIST ATTRACTION FUND**

Notes to Financial Statements  
September 30, 2010

(4) Bonds Payable, Continued

In accordance with the bond indentures, the depository has established trust accounts as follows:

- Construction Fund – amounts deposited therein are used to (1) implement infrastructure improvement projects prescribed in Public Law 23-137, adopted on January 2, 1997, (2) pay the cost of bond issuance and letter of credit fees and (3) pay the principal and interest on the bonds should other sources be insufficient. The Construction Fund account is accounted for within the Capital Projects Fund.

All pledged revenues are to be deposited into a special account entitled the "Revenue Fund." In addition, all interest and other profit derived from investments, except those in the "Construction Fund," are to be transferred monthly to the "Revenue Fund." Transactions of the "Revenue Fund" account are accounted for in the Tourist Attraction Fund. On the twentieth day of each month following the month the revenues are deposited, the depository is to deposit into the following funds (all accounted for within the Debt Service Fund) the specified amounts in the following order of priority:

- Bond Fund - an amount equal to the sum of (1) the aggregate amount of interest to accrue on the bonds during the then current calendar month upon all bonds then outstanding, plus (2) an amount which, if paid in equal monthly installments in each month over the semiannual or annual period prior to the next principal payment date, would aggregate to the amount of the principal becoming due and payable on the outstanding serial bonds on such principal payment date, plus (3) an amount which, if paid in equal monthly installments in each month over the semiannual or annual period prior to the next principal payment date, would aggregate to the amount of mandatory sinking fund account payments required to be paid for the outstanding term bonds on such principal payment date.
- Rebate Fund - an amount, if any, needed to be deposited therein pursuant to the rebate certificate with respect to the 1997 Series A Bonds.
- Bond Reserve Fund - an amount, if any, needed to equal the least of (1) the maximum annual debt service, (2) 10% of the proceeds received from the sale of the bonds or (3) 125% of average annual debt service on the bonds or an amount as may be specified by supplemental indentures providing for the issuance of a series of bonds. The maximum annual debt service is defined as the sum of (1) the interest falling due on the then outstanding bonds, (2) the principal amount of the outstanding serial bonds falling due by their terms, and (3) the aggregate amount of all mandatory sinking fund payments required; all as computed for the bond year in which such sum shall be the largest. Amounts in the Bond Reserve Fund are to be used for the purpose of making up any deficiency in the Bond Fund.
- Bond Expense Fund - an amount equal to the amount of bond expenses estimated by the trustee to be due and payable during the next succeeding calendar month.

**GOVERNMENT OF GUAM  
TOURIST ATTRACTION FUND**

Notes to Financial Statements  
September 30, 2010

(4) Bonds Payable, Continued

During the year ended September 30, 2010, payments to the trustee totaled \$6,657,176, of which \$4,960,000 represents payment on principal and \$1,697,176 as interest:

Bonds payable at October 1, 2009	\$ 36,345,000
Principal repayment	<u>4,960,000</u>
 Bonds payable at September 30, 2010	 \$ <u>31,385,000</u>

Tax revenues of the Tourist Attraction Fund have been pledged to repay 1997 Series A bond principal and interest. Total debt service for the 1997 Series A bond for the year ended September 30, 2010 amounted to \$6,657,176, which represents 30% of 2010 tax revenues collected.

At September 30, 2010, \$9,170,490 of the fund balance in the Debt Service Fund is reserved for debt service purposes.

At September 30, 2010, management of the Funds is of the opinion that it is in compliance with the bond covenants as outlined in the bond indenture.

(5) Payments to Autonomous Agencies

Public Law 30-55 authorizes the general appropriation to autonomous agencies of GovGuam for operations to be paid from the Tourist Attraction Fund. Specifically, Public Law 30-55 authorizes the funding of operations and personnel services for the Guam Visitors Bureau (GVB) as well as special projects to be administered by GVB. During the year ended September 30, 2010, total appropriations made to GVB for operations and special projects amounted to \$13,461,095.

In addition, Public Law 30-55 authorizes an appropriation to the University of Guam (UOG) for the operations of the Guampedia Foundation. During the year ended September 30, 2010, total appropriations made to UOG for operations of the Guampedia Foundation amounted to \$140,000.

Finally, Public Law 30-55 authorizes an appropriation to the Guam Community College (GCC) for the Lodging Management Program/Prostart Program. During the year ended September 30, 2010, total appropriations made to GCC for the Lodging Management Program/Prostart Program amounted to \$21,739.

(6) Commitments

During the year ended September 30, 2006, the Capital Projects Fund entered into a design-build construction contract for the reconstruction of Pale San Vitores Road in the amount of \$2,000,000. A total of \$1,502,442 in capital-related expenditures has been incurred under this contract during the year ended September 30, 2010. As of September 30, 2010, no further commitments exist under this construction contract.

(7) Subsequent Event

On December 22, 2010, the Guam Legislature authorized the issuance of limited obligation bonds for the purpose of acquiring, constructing and equipping an educational cultural facility and certain other projects that benefit Guam's tourism industry, and for the purpose of refunding the 1997 Series A bonds.

**GOVERNMENT OF GUAM  
TOURIST ATTRACTION FUND**

Comparative Balance Sheets  
September 30, 2010 and 2009

	Tourist Attraction Fund		Capital Projects Fund		Debt Service Fund	
	2010	2009	2010	2009	2010	2009
<b><u>ASSETS</u></b>						
Cash and cash equivalents	\$ 832,274	\$ 57,593	\$ -	\$ -	\$ 38	\$ 38
Restricted assets:						
Cash and cash equivalents	-	-	2,624,928	3,930,409	7,957,733	12,878,869
Investments	-	-	-	-	1,212,757	-
Taxes receivable	1,995,271	1,451,511	-	-	-	-
Due from General Fund	-	1,979,109	-	-	-	-
Total assets	<u>\$ 2,827,545</u>	<u>\$ 3,488,213</u>	<u>\$ 2,624,928</u>	<u>\$ 3,930,409</u>	<u>\$ 9,170,528</u>	<u>\$ 12,878,907</u>
<b><u>LIABILITIES</u></b>						
Accounts payable	\$ -	\$ -	\$ 287,853	\$ 49,756	\$ -	\$ -
Due to Guam Visitors Bureau	-	1,342,502	-	-	-	-
Total liabilities	<u>-</u>	<u>1,342,502</u>	<u>287,853</u>	<u>49,756</u>	<u>-</u>	<u>-</u>
<b><u>FUND BALANCES</u></b>						
Fund balances:						
Reserved for:						
Related assets	-	1,979,109	-	-	-	-
Continuing appropriations	114,184	141,996	1,859,981	1,899,847	-	-
Debt service	-	-	-	-	9,170,490	12,878,869
Encumbrances	23,267	19,929	-	1,535,615	-	-
Unreserved	<u>2,690,094</u>	<u>4,677</u>	<u>477,094</u>	<u>445,191</u>	<u>38</u>	<u>38</u>
Total fund balances	<u>2,827,545</u>	<u>2,145,711</u>	<u>2,337,075</u>	<u>3,880,653</u>	<u>9,170,528</u>	<u>12,878,907</u>
Total liabilities and fund balances	<u>\$ 2,827,545</u>	<u>\$ 3,488,213</u>	<u>\$ 2,624,928</u>	<u>\$ 3,930,409</u>	<u>\$ 9,170,528</u>	<u>\$ 12,878,907</u>

See accompanying independent auditors' report.

**GOVERNMENT OF GUAM  
TOURIST ATTRACTION FUND**

Comparative Schedules of Revenues, Expenditures by Function, and Changes in Fund Balances  
Years Ended September 30, 2010 and 2009

	Tourist Attraction Fund		Capital Projects Fund		Debt Service Fund	
	2010	2009	2010	2009	2010	2009
Revenues:						
Taxes	\$ 22,233,222	\$ 19,398,833	\$ -	\$ -	\$ -	\$ -
Use of money and property	-	-	593	7,821	(257)	13,614
Total revenues	<u>22,233,222</u>	<u>19,398,833</u>	<u>593</u>	<u>7,821</u>	<u>(257)</u>	<u>13,614</u>
Expenditures:						
Current:						
General government	18,000	18,000	8,622	4,001	-	-
Community services	24,996	-	-	-	-	-
Recreation	518,393	429,254	-	-	-	-
Payments to Guam Visitors Bureau	13,461,095	12,358,831	-	-	-	-
Payments to University of Guam	140,000	-	-	-	-	-
Payments to Guam Community College	21,739	12,203	-	-	-	-
Capital projects	-	-	1,535,549	211,784	-	-
Debt service:						
Principal	-	-	-	-	4,960,000	5,250,000
Interest	-	-	-	-	1,697,176	1,971,751
Total expenditures	<u>14,184,223</u>	<u>12,818,288</u>	<u>1,544,171</u>	<u>215,785</u>	<u>6,657,176</u>	<u>7,221,751</u>
Excess (deficiency) of revenues over (under) expenditures	<u>8,048,999</u>	<u>6,580,545</u>	<u>(1,543,578)</u>	<u>(207,964)</u>	<u>(6,657,433)</u>	<u>(7,208,137)</u>
Other financing sources (uses):						
Operating transfers in	-	-	-	74,569	2,949,054	4,559,306
Operating transfers out	(7,367,165)	(4,633,875)	-	-	-	-
Total other financing sources (uses), net	<u>(7,367,165)</u>	<u>(4,633,875)</u>	<u>-</u>	<u>74,569</u>	<u>2,949,054</u>	<u>4,559,306</u>
Net change in fund balances	681,834	1,946,670	(1,543,578)	(133,395)	(3,708,379)	(2,648,831)
Fund balances at the beginning of the year	<u>2,145,711</u>	<u>199,041</u>	<u>3,880,653</u>	<u>4,014,048</u>	<u>12,878,907</u>	<u>15,527,738</u>
Fund balances at the end of the year	<u>\$ 2,827,545</u>	<u>\$ 2,145,711</u>	<u>\$ 2,337,075</u>	<u>\$ 3,880,653</u>	<u>\$ 9,170,528</u>	<u>\$ 12,878,907</u>

See accompanying independent auditors' report.

**GOVERNMENT OF GUAM  
TOURIST ATTRACTION FUND**

Comparative Schedules of Revenues, Expenditures by Object, and Changes in Fund Balances  
Years Ended September 30, 2010 and 2009

	Tourist Attraction Fund		Capital Projects Fund		Debt Service Fund	
	2010	2009	2010	2009	2010	2009
Revenues:						
Taxes	\$ 22,233,222	\$ 19,398,833	\$ -	\$ -	\$ -	-
Use of money and property	-	-	593	7,821	(257)	13,614
Total revenues	<u>22,233,222</u>	<u>19,398,833</u>	<u>593</u>	<u>7,821</u>	<u>(257)</u>	<u>13,614</u>
Expenditures:						
Contractual services	18,000	18,000	1,535,549	130,756	-	-
Supplies	543,389	429,254	-	-	-	-
Capital outlays	-	-	-	81,028	-	-
Grants and subsidies	13,622,834	12,371,034	-	-	-	-
Principal retirement	-	-	-	-	4,960,000	5,250,000
Interest and fiscal charges	-	-	-	-	1,697,176	1,971,751
Miscellaneous	-	-	8,622	4,001	-	-
Total expenditures	<u>14,184,223</u>	<u>12,818,288</u>	<u>1,544,171</u>	<u>215,785</u>	<u>6,657,176</u>	<u>7,221,751</u>
Excess (deficiency) of revenues over (under) expenditures	<u>8,048,999</u>	<u>6,580,545</u>	<u>(1,543,578)</u>	<u>(207,964)</u>	<u>(6,657,433)</u>	<u>(7,208,137)</u>
Other financing sources (uses):						
Operating transfers in	-	-	-	74,569	2,949,054	4,559,306
Operating transfers out	(7,367,165)	(4,633,875)	-	-	-	-
Total other financing sources (uses), net	<u>(7,367,165)</u>	<u>(4,633,875)</u>	<u>-</u>	<u>74,569</u>	<u>2,949,054</u>	<u>4,559,306</u>
Net change in fund balances	681,834	1,946,670	(1,543,578)	(133,395)	(3,708,379)	(2,648,831)
Fund balances at the beginning of the year	<u>2,145,711</u>	<u>199,041</u>	<u>3,880,653</u>	<u>4,014,048</u>	<u>12,878,907</u>	<u>15,527,738</u>
Fund balances at the end of the year	<u>\$ 2,827,545</u>	<u>\$ 2,145,711</u>	<u>\$ 2,337,075</u>	<u>\$ 3,880,653</u>	<u>\$ 9,170,528</u>	<u>\$ 12,878,907</u>

See accompanying independent auditors' report.

**GOVERNMENT OF GUAM  
TOURIST ATTRACTION FUND**

Schedule of Expenditures by Department by Object  
Years Ended September 30, 2010 and 2009

	<u>2010</u>	<u>2009</u>
Department of Administration:		
Division of Accounts:		
Contractual services	\$ 18,000	\$ 18,000
Principal retirement	4,960,000	5,250,000
Interest and fiscal charges	1,697,176	1,971,751
Miscellaneous	8,622	4,001
Total Department of Administration	<u>6,683,798</u>	<u>7,243,752</u>
Department of Public Works:		
Capital Improvements Division		
Contractual services	1,502,442	130,756
Capital outlays	33,107	81,028
Total Department of Public Works	<u>1,535,549</u>	<u>211,784</u>
Department of Parks and Recreation:		
Maintenance and Repair of Public Restrooms:		
Supplies	518,393	429,254
Total Department of Parks and Recreation	<u>518,393</u>	<u>429,254</u>
Council on the Arts and Humanities:		
Guam Territorial Band:		
Grants and subsidies	24,996	-
Total Department of Parks and Recreation	<u>24,996</u>	<u>-</u>
Guam Visitors Bureau:		
Grants and subsidies	13,461,095	12,358,831
Total Guam Visitors Bureau	<u>13,461,095</u>	<u>12,358,831</u>
University of Guam:		
Grants and subsidies	140,000	-
Total University of Guam	<u>140,000</u>	<u>-</u>
Guam Community College:		
Grants and subsidies	21,739	12,203
Total Guam Community College	<u>21,739</u>	<u>12,203</u>
	<u>\$ 22,385,570</u>	<u>\$ 20,255,824</u>

See accompanying independent auditors' report.

**GOVERNMENT OF GUAM**  
**TOURIST ATTRACTION FUND**

Other Supplementary Information  
Years Ended September 30, 2010 and 2009

	<u>2010</u>	<u>2009</u>
Infrastructure Bond Cash and Investments:		
Infrastructure Improvement Bond Fund	\$ 832,274	\$ 57,593
Infrastructure Improvement Reserve Fund	5,909,143	7,476,844
Construction Fund	2,624,928	3,930,409
Revenue Fund	3,261,347	5,402,025
Bond Expense Fund	<u>38</u>	<u>38</u>
	<u>\$ 12,627,730</u>	<u>\$ 16,866,909</u>

See accompanying independent auditors' report.

**GOVERNMENT OF GUAM  
TOURIST ATTRACTION FUND**

Schedule of Construction Project Status  
Year Ended September 30, 2010

	Total Budget	Expenditures Year Ended September 30, 2010	Cumulative Expenditures	Outstanding Encumbrances	Continuing Appropriations
Tumon Redevelopment Projects:					
Tumon Area Infrastructure	\$ 3,842,921	\$ 1,502,442	\$ 497,558	\$ -	\$ 1,842,921
Sub-Total	<u>3,842,921</u>	<u>1,502,442</u>	<u>497,558</u>	<u>-</u>	<u>1,842,921</u>
Tumon Bay Projects:					
San Vitores Roadway Power Underground	4,912,060	-	4,912,060	-	-
Sub-Total	<u>4,912,060</u>	<u>-</u>	<u>4,912,060</u>	<u>-</u>	<u>-</u>
Agat Development Projects:					
Design and Construction	500,000	33,107	449,833	-	17,060
Sub-Total	<u>500,000</u>	<u>33,107</u>	<u>449,833</u>	<u>-</u>	<u>17,060</u>
	<u>\$ 9,254,981</u>	<u>\$ 1,535,549</u>	<u>\$ 5,859,451</u>	<u>-</u>	<u>\$ 1,859,981</u>

See accompanying independent auditors' report.

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Honorable Eddie Baza Calvo  
Governor of Guam:

We have audited the financial statements of the Tourist Attraction Fund and of those funds related to the Government of Guam Limited Obligation Infrastructure Improvement Bonds, 1997 Series A, (the Funds) as of and for the year ended September 30, 2010, and have issued our report thereon dated February 8, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Funds' internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Funds' internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Funds' internal control over financial reporting.

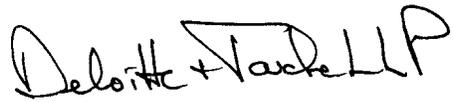
A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Funds' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the management of the Funds', the Office of Public Accountability of Guam, federal awarding agencies, pass-through entities, the cognizant audit and other federal agencies and is not intended to be and should not be used by anyone other than those specified parties. However, this report is also a matter of public record.

A handwritten signature in black ink that reads "Deloitte + Tatchell LLP". The signature is written in a cursive, slightly stylized font.

February 8, 2011