

## **GUAM POWER AUTHORITY**

## ATURIDÅT ILEKTRESEDÅT GUAHAN P.O. BOX 2977 HAGATNA, GUAM U.S.A. 96932-2977

November 05, 2009

RECEIVED
OFFICE OF THE PUBLIC AUDITOR
PROCUREMENT APPEALS

NOV 05 2009

### **MEMORANDUM**

TO:

Office of the Public Auditor

FROM:

General Manager

SUBJECT:

Agency Report, Case No.: OPA-PA-09-008

RE:

Invitation for Re-Bid Multi-Step Bid No.: GPA-013-07 for Performance Management

Contract (PMC) Cabras 1&2 Steam Power Plants

In compliance with the Office of the Public Auditor Agency Report request, the Authority is herewith forwarding: four (4) copies plus one (1) original (OPA), two (2) sets (GPA) and one (1) set (Appellant), a total eight (8) sets.

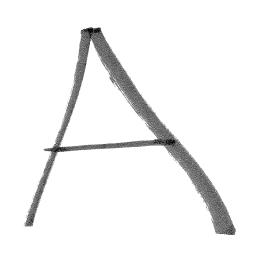
Should you require any additional information, please feel free to contact Mrs. Jamie L.C. Pangelinan, Supply Management Administrator at (671) 648-3054/55.

JOAQUÍN C. FLORES, P.E.

General Manager

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## Jesse Reyes

From:

Graham Botha

Sent:

Thursday, October 29, 2009 8:31 AM

To:

Lou Sablan

Cc:

Jesse Reyes; Jamie Pangelinan

Subject: FW: OPA-PA-09-008 Agency Report Due Date

Lou:

Please calendar Thursday, November 5, 2009 for deadline to file Agency Report and other docs with the OPA. Jamie/Jesse, please set aside the Cabras 1&2 procurement file so we can Xerox and include the entire file, since the OPA believes we didn't include everything for the last one!

Graham

From: Rodalyn Marquez [mailto:rmarquez@guamopa.org]

Sent: Wednesday, October 28, 2009 11:57 PM

**To:** Graham Botha **Cc:** Anne Camacho

Subject: OPA-PA-09-008 Agency Report Due Date

Hafa Adai Mr. Botha,

Just to clarify, the due date for the agency report on OPA-PA-09-008 will be Thursday, November 5, 2009, which will be five working days from the date of OPA's receipt of notice of appeal sent to your office on 10/28/09.

Please let me know if you have any questions.

Best Regards,

Rodalyn May G. Marquez CIA CGFM CPA CGAP Office of Public Accountability Tel. 475-0390 ext. 203 Fax 472-7951

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This e-mail transmission and accompanying attachment(s) may contain confidential or privileged information. If you are not the intended recipient of this e-mail, please inform the sender and delete the email transmission, as well as any other electronic or hard copies immediately. Do not distribute or disclose the contents to anyone. Thank You.





ATURIDÅT ILEKTRESEDÅT GUAHAN P.O.BOX 2977 • AGANA, GUAM U.S.A. 96932-2977

, M.D. ernor

	Felix P. Camacho Governor	MER TO SERV	Telephone Nos. (671) 64	8-3054/55 Fax: 648-3165	Michael W. Cruz, M Lieutenant Governo
Accou	ıntability	· Impartiality	· Competence	· Openness ·	Value
		-BID MULTI-STEP BID N rmance Management Co		ower Authority Cabras #1 a	nd #2 Steam Power Plant
to the boxes electric Evaluation Proportion Control Co	FIFB to ascertains, one (1) original ronic copy on one ration Workbook osal closing. Bidages with the pro	to read the Sealed Bid S that all of the following r I and six (6) bound copie e disk of the Qualitative S in a separate sealed enviders are reminded the m per information (Refer to al Submittal: Refer to Se	requirements checked It is of their TECHNICAL Scoring Workbook and velope marked "PRICEI anually submitted Properson 2.10.2.5) cleans	CTIVE BIDDERS ons, and General Terms are pelow are submitted in the I (UNPRICED) Proposal includenter on another disk of D PROPOSAL", at the date osals shall be submitted in the rly marked on the outside of Bidders, 2.10.2.7: Electronic	bid envelopes and/or uding one completed the Price Proposal and time of Technical separate sealed if each side.
(XX)	BID GUARANT a. b. c. d.	0601-007247, Routing No.:  Letter of Credit or  Surety Bond – Valid only if a  Current Certificate of At  Power of Attorney issue	d Check made payable to the er Authority (Account Name 121405115, Bank of Guam, accompanied by: uthority to do business on God by the Surety to the Resi	<ul> <li>Guam Power Authorify Reven P.O. Box BW, Hagatna, Guam S</li> <li>Guam issued by the Department</li> </ul>	of Revenue and Taxation:
(XX)	STATEMENT C	F QUALIFICATION;			
( )	SAMPLES;				
( )	BROCHURES/	DESCRIPTIVE LITERAT	URE;		
(XX)	NON-COLLUSI	ON AFFIDAVIT;			
	AFFIDAVIT OF requirements:  a. b. c.	The affidavit must be signed Date of signature of the pers	within 60 days of the date to son authorized to sign the bi	- Affidavits must comply wi he bid is due; d and the notary date must be th e Bid Number/Agency where ori	e same.
(XX)	OTHER REQUI	REMENTS:	o IFB) and other additio	nal requirements stated in i	
	Working on Go by P.L. 28-98: If a contra has been convicted of Chapter 28 of Title 9 heretofore defined, on prope-ty, with the exc subsequent to an aw, the conviction, and we be in violation of any service provider shall Government when ac then the Government	ct for services is awarded to the infa sex offense under the provision of the Guam Code Annotated, or who is listed on the Sex Offendoreption of public highways. If any and of a contract, then the service ill immediately remove such convolute to the provisions of this paragrap take corrective action within twee it on has been taken. If the service in its sole discretion may susper ninder must be signed an equirements will mean a	bidder or offeror, then the servons of Chapter 25 of Title 9 of a who has been convicted in an er Registry, shall provide service provides a provider warrants that it will novicted person from providing seath, then the Government will gintly-four hours of notice from the provider fails to take corrected temporarily any contract for and returned in the bid en disqualification and rej	Providers to Government 5253, enacted by P.L. 28- ice provider must warrant that no pe the Guam Code Annotated or of an it y other jurisdiction of an offense with tes on behalf of the service provider or is providing services on government orify the Government of the conviction vices on government property. If the venotice to the service provider to the e Government, and the service provider is et government, and the service provider services until corrective action has be nivelope together with the be ection of the bid.  9, 1,	24 and amended  rson in its employment who offense defined in Article 2 cf in the same elements as while on government of Guam int property and is convicied on within twenty-four hours of the service provider is found to take corrective action. The ridder shall notify the in ordice from the Government. In the side of the service provider is found to the service provider is found to the corrective action. The ridder shall notify the in ordice from the Government. The side of the service provider is found to the service prov

special reminder to prospective bidders with the above referenced IFB.

## BID INVITATION & AWARD

JOAQUIN C. FLORES, P.E. DATE General Manager	ISSUING OFFICE:  GUAM POWER AUTHORITY  PROCUREMENT MANAGEMENT MATLS. SUPPLY  GPA CENTRAL OFFICE, 1st. Floor  1911 Route 16  Harmon, Guam 96911
DATE ISSUED: April 21, 2009	RE-BID (MULTI-STEP) BID INVITATION NO.: GPA-013-07
inis bit shall be submitted in duplicate and sealed to the	Dublicly poened. Bid submitted after the time and date specified above
BID FOR: Performance Management Contra Steam Power Plant SPECIFICATION: See Attached DESTINATION: See Attached	ct for the Guam Power Authority Cabras #1 and #2
REQUIRED DELIVERY DATE: See Attached	
respective items listed on the schedule provided, unless of the Government in opening, tabulating, and evaluating	time specified, the articles and services at the price stated opposite the otherwise specified by the bidder. In consideration to the expense of this and other bids, and other considerations, the undersigned agrees the price of this and other bids, and other considerations, the undersigned agrees that the price of this and other bids, and other considerations, the undersigned agrees that the price of the
INDICATE WHETHER: INDIVIDUAL	PARTNERSHIP CORPORATION
INCORPORATED IN:	
NAME AND ADDRESS OF BIDDER:	SIGNATURE AND TITLE OF PERSON AUTHORIZED TO SIGN THIS BID:
	SIGNATURE AND TITLE OF PERSON AUTHORIZED
	SIGNATURE AND TITLE OF PERSON AUTHORIZED
NAME AND ADDRESS OF BIDDER:	SIGNATURE AND TITLE OF PERSON AUTHORIZED TO SIGN THIS BID:
NAME AND ADDRESS OF BIDDER:  AWARD: CONTRACT NO.:	SIGNATURE AND TITLE OF PERSON AUTHORIZED TO SIGN THIS BID:
NAME AND ADDRESS OF BIDDER:  AWARD: CONTRACT NO.:  ACCEPTED AS TO ITEMS NUMBERED:	SIGNATURE AND TITLE OF PERSON AUTHORIZED TO SIGN THIS BID:
NAME AND ADDRESS OF BIDDER:  AWARD: CONTRACT NO.:  ACCEPTED AS TO ITEMS NUMBERED:	SIGNATURE AND TITLE OF PERSON AUTHORIZED TO SIGN THIS BID:  AMOUNT:  DATE:



## GUAM POWER AUTHORITY

ATURIDAT ILEKTRESEDAT GUAHAN
P.O. BOX 2977 • AGANA, GUAM U.S.A. 96910-2977

Accountability • Impartiality • Competence • Openness • Value

### LOCAL PROCUREMENT PREFERENCE APPLICATION

Based on the law stipulated below, please place a checkmark or an "X" on the block indicating the item that applies to your business:

5 GCA, Chapter 5, Section 5008, "Policy in Favor of Local Procurement" of the Guam Procurement Law states:

All procurement of supplies and services shall be made from among businesses licensed to do business on Guam and that maintains an office or other facility on Guam, whenever a business that is willing to be a contractor is:

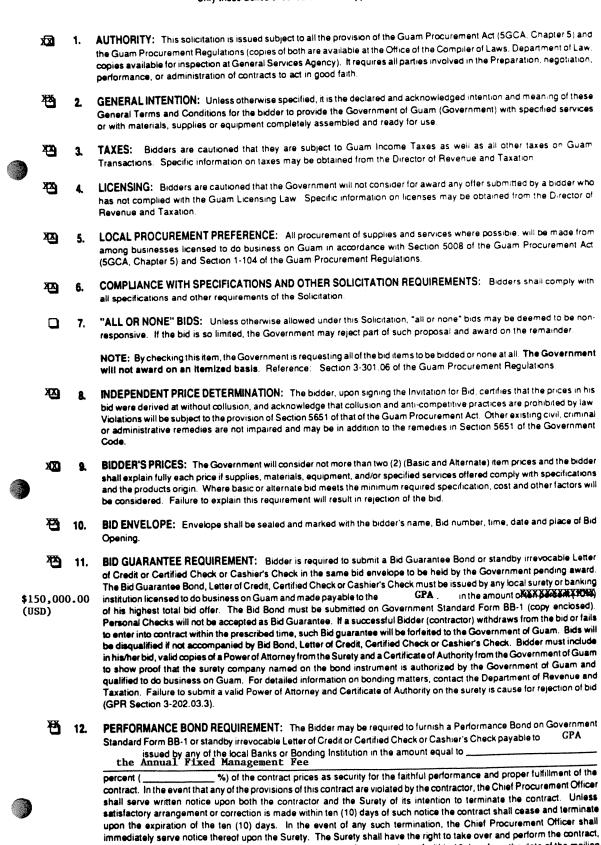
(	)	(a)	A licensed bonafide manufacturing business that adds at least twenty-five percent (25%) of the value of an item, not to include administrative overhead, suing workers who are U.S. Citizens or lawfully admitted permanent residents or nationals of the United States, or persons who are lawfully admitted to the United States to work, based on their former citizenship in the Trust Territory for the Pacific Islands; or
(	)	(b)	A business that regularly carries an inventory for regular immediate sale of at least fifty percent (50%) of the items of supplies to be procured; or
(	)	(c)	A business that has a bonafide retail or wholesale business location that regularly carries an inventory on Guam of a value of at least one half of the value of the bid or One Hundred Fifty Thousand Dollars (\$150,000) whichever is less, of supplies and items of a similar nature to those being sought; or
(	)	*(d)	A service actually in business, doing a substantial business on Guam, and hiring at least 95% U.S. Citizens, lawfully admitted permanent residents or nationals of the United States, or persons who are lawfully admitted to the United States to work, based on their citizenship in any of the nations previously comprising the Trust Territory of the Pacific Islands.
	•	Local Service	ers indicating qualification under (d) may be considered QUALIFIED for the Procurement Preference only if the Government's requirement is for service. The is defined Pursuant to 5 GCA Government Operations Subparagraph 5030 and DEFINITIONS under Chapter 5 of the Guam Procurement Law.
	1.	given By fill Servic	ead the requirements of the law cited above and do hereby qualify and elect to be the LOCAL PROCUREMENT PREFERENCE for Bid No. GPA ing in this information and placing my signature below, Lunderstand that General es Agency and GPA will review this application and provide me with a nination whether or not the 15% preference will be applied to this bid.
	2.		ead the requirements of the law cited above, and do not wish to apply for the Local rement Preference for Bid No. GPA
			Bidder Representative Signature
			Date



## GENERAL TERMS AND CONDITIONS

### SEALED BID SOLICITATION AND AWARD

Only those Boxes checked below are applicable to this bid.



provided, however, that if the Surety does not commence performance thereof within 10 days from the date of the mailing

of notice of termination, the Government may take over and prosecute the same to complete the contract or force account for the account and at the expense of the contractor, and the contractor and his Surety shall be liable to the Government for any excess cost occasioned the Government thereby (GPR Section 3-202.03.4).

- 13. PERFORMANCE GUARANTEE: Bidders who are awarded a contract under this solicitation, guarantee that goods will be delivered or required services performed within the time specified. Failure to perform the contract in a satisfactory manner may be cause for suspension or debarment from doing business with the Government and to enforce Section 12 of these General Terms and Conditions. In addition, the Government will hold the Vendor liable and will enforce the requirements as set forth in Section 41 of these General Terms and Conditions.
- 44. SURETY BONDS: Bid and Performance Bonds coverage must be signed or countersigned in Guam by a foreign or alien surety's resident general agent. The Surety must be an Insurance Company, authorized by the Government of Guam and qualified to do business in Guam. Bids will be disqualified if the Surety Company does not have a valid Certificate of Authority from the Government of Guam to conduct business in Guam.
- 15. COMPETENCY OF BIDDERS: Bids will be considered only from the such bidders who, in the opinion of the Government, can show evidence of their ability, experience, equipment, and facilities to render satisfactory service
- 16. DETERMINATION OF RESPONSIBILITY OF BIDDERS: The Chief Procurement Officer reserves the right for securing from bidders information to determine whether or not they are responsible and to inspect plant site, place of business, and supplies and services as necessary to determine their responsibility in accordance with Section 15 of these General Terms and Conditions (GPR Section 3-401).
  - T7. STANDARD FOR DETERMINATION OF LOWEST RESPONSIBLE BIDDER: In determining the lowest responsible offer, the Chief Procurement Officer shall be guided by the following.
    - a) Price of Items offered.
    - b) The ability, capacity, and skill of the Bidder to perform
    - c) Whether the Bidder can perform promptly or within the specified time
    - d) The quality of performance of the Bidder with regards to awards previously made to him
    - The previous and existing compliance by the Bidder with laws and regulations relative to procurement
    - f) The sufficiency of the financial resources and ability of the Bidder to perform
    - g) The ability of the bidder to provide future maintenance and services for the subject of the award
    - The compliance with all of the conditions to the Solicitation.
- 18. TIE BIDS: If the bids are for the same unit price or total amount in the whole or in part, the Chief Procurement Officer will determine award based on Section 3.202.15.2, or to reject all such bids (GPR Section 3-202.15.2)
- 19. BRAND NAMES: Any reference in the Solicitation to manufacturer's Brand Names and number is due to lack of a satisfactory specification of commodity description. Such preference is intended to be descriptive, but nor restrictive and for the sole purpose of indicating prospective bidders a description of the article or services that will be satisfactory. Bids on comparable items will be considered provided the bidder clearly states in his bid the exact articles he is offering and how it differs from the original specification.
- 20. DESCRIPTIVE LITERATURE: Descriptive literature(s) as specified in this solicitation must be furnished as a part of the bid and must be received at the date and time set for opening Bids. The literature furnished must clearly identify the item(s) in the Bid. The descriptive literature is required to establish, for the purpose of evaluation and award, details of the product(s) the bidder proposes to furnish including design, materials, components, performance characteristics, methods of manufacture, construction, assembly or other characteristics which are considered appropriate. Rejection of the Bid will be required if the descriptive literature(s) do not show that the product(s) offered conform(s) to the specifications and other requirements of this solicitation. Failure to furnish the descriptive literature(s) by the time specified in the Solicitation will require rejection of the bid.
- 21. SAMPLES: Sample(s) of item(s) as specified in this solicitation must be furnished as a part of the bid and must be received at the date and time set for opening Bids. The sample(s) should represent exactly what the Bidder proposes to furnish and will be used to determine if the item(s) offered complies with the specifications. Rejection of the Bid will be required if the sample(s) do not show that the product(s) offerred conform(s) to the specifications and other requirements of this solicitation. Failure to furnish the sample(s) by the time specified in the Solicitation will require rejection of the Bid.
- 22. LABORATORY TEST: Successful bidder is required to accompany delivery of his goods with a Laboratory Test Report indicating that the product he is furnishing the Government meets with the specifications. This report is on the bidder's account and must be from a certified Testing Association.
- 23. AWARD, CANCELLATION & REJECTION: Award shall be made to the lowest responsible and responsive bidder, whose bid is determined to be the most advantageous to the Government, taking into consideration the evaluation factors set forth in this solicitation. No other factors or criteria shall be used in the evaluation. The right is reserved as the interest of the Government may require to waive any minor irregularity in bids received. The Chief Procurement Officer shall have the authority to award, cancel, or reject bids, in whole or in part for any one or more items if he determines it is in the public interest. Award issued to the lowest responsible bidder within the specified time for acceptance as indicated in the solicitation, results in a bidding contract without further action by either party. In case of an error in the extension of prices, unit price will govern. It is the policy of the Government to award contracts to qualified local bidders. The Government reserves the right to increase or decrease the quantity of the items for award and make additional awards for the same type items and the vendor agrees to such modifications and additional awards based on the bid prices for a period of thirty (30) days after original award. No award shall be made under this solicitation which shall require advance payment or irrevocable letter of credit from the government (GPR Section 3-202.14.1).
- 24. MARKING: Each outside container shall be marked with the Purchase Order number, item number, brief item description and quantity. Letter marking shall not be less than 3/4" in height.

٥	25.	CPA CAR WAREHOUSE (671) 475-5319  SCHEDULE FOR DELIVER. Successful bidder shall notify the GPA DEDESO WAREHOUSE at (671)635-2073	
		, at least twenty-four (24) hours before delivery of any item under this solicitation.	
0	26.	BILL OF SALE: Successful Supplier shall render Bills of Sale for each item delivered under this contract. Failure to comply with this requirement will result in rejection of delivery. The Bill of Sale must accompany the items delivered but will not be considered as an invoice for payment. Supplier shall bill the Government in accordance with billing instructions as indicated on the Purchase Order.	
٥	27.	MANUFACTURER'S CERTIFICATE: Successful bidder is required, upon delivery of any item under this contract, to furnish a certificate from the manufacturer indicating that the goods meet the specifications. Failure to comply with this request will result in rejection of delivery.	
0	28.	INSPECTION: All supplies, materials, equipment, or services delivered under this contract shall be subject to the inspection and/or test conducted by the Government at destination. If in any case the supplies, materials, equipment, or services are found to be defective in material, workmanship, performance, or otherwise do not conform with the specifications, the Government shall have the right to reject the items or require that they be corrected. The number of days required for correction will be determined by the Government.	
Q	29.	MOTOR VEHICLE SAFETY REQUIREMENTS: The Government will only consider Bids on motor vehicles which comply with requirements of the National Traffic and Motor Vehicle Safety Act of 1966 (Public Law 89-563) and Clean Air Act as amended (Public Law 88-206), that are applicable to Guam. Bidders shall state if the equipment offered comply with these aforementioned Federal Laws.	
0	30.	<b>SAFETY INSPECTION:</b> All motor vehicles delivered under this contract must pass the Government of Guam Vehicle Inspection before delivery at destination.	
평	31.	a) Guarantee of Vehicle Type of Equipment:  The successful bidder shall guarantee vehicular type of equipment offered against defective parts, workmanship, and performance, for a period of not less than one (1) year after date of receipt of equipment. Bidder shall also provide service to the equipment for at least one (1) year. Service to be provided shall include, but will not be limited to tune-ups (change of spark plugs, contact points and condensers) and lubrication (change of engine and transmission oil). All parts and labor shall be at the expense of the bidder. All parts found defective and not caused by misuse, negligence or accident within the guarantee period shall be repaired, replaced, or adjusted within six (6) working days after notice from the Government and without cost to the Government. Vehicular type of equipment as used in this context shall include equipment used for transportation as differentiated from tractors, backholes, etc.  b) Guarantee of Other Type of Equipment:  The successful bidder shall guarantee all other types of equipment offered, except those mentioned in 31a, above, against defective parts, workmanship, and performance for a period of not less than three (3) months after date of receipt of equipment. Bidder shall also provide service to the equipment for at least three (3) months. All parts found defective within that period shall be repaired or replaced by the Contractor without cost to the Government. Repairs, adjustments or replacements of defective parts shall be completed by the Contractor within six (6) working days after notice from the Government.	
ØΚ	22	Compliance with this Section is a condition of this Bid.	

32. REPRESENTATION REGARDING ETHICS IN PUBLIC PROCUREMENT: The bidder or contractor represents that it has not knowingly influenced and promises that it will not knowingly influence a Government employee to breach any of the ethical standards and represents that it has not violated, is not violating, and promises that it will not violate the prohibition against gratuities and kickbacks set forth on Chapter 11 (Ethics in Public Contracting) of the Guam Procurement Act and in Chapter 11 of the Guam Procurement Regulations.

33. REPRESENTATION REGARDING CONTINGENT FEES: The contractor represents that it has not retained a person to solicit or secure a Government contract upon an agreement or understanding for a commission, percentage, prokerage, or contingent fee, except for retention of bona fide employees or bona fide established commercial selling agencies for the purpose of securing business (GPR Section 11-207).

34. EQUAL EMPLOYMENT OPPORTUNITY: Contractors shall not discriminate against any employee or applicant for employment because of race, color, religion, sex, or national origin. The contractor will take affirmative action to ensure that employees are treated equally during employment without regards to their race, color, religion, sex, or national origin.

35. COMPLIANCE WITH LAWS: Bidders awarded a contract under this Solicitation shall comply with the applicable standard, provisions, and stipulations of all pertinent Federal and/or local laws, rules, and regulations relative to the performance of this contract and the furnishing of goods.

36. CHANGE ORDER: Any change order issued relative to awards made under this solicitation will be subject to and in accordance with the provisions of Section 6-101.03.1 of the Guam Procurement Regulations.

37. STOP WORK ORDER: Any stop work order issued relative to awards made under this solicitation will be subject to and in accordance with the provisions of Section 6-101.04.3 of the Guam Procurement Regulations.

38. TERMINATION FOR CONVENIENCE: Any termination order for the convenience of the Government issued relative to awards made under this solicitation will be subject to and in accordance with the provisions of Section 6-101.10 of the Guam Procurement Regulations.

39. TIME FOR COMPLETION: It is hereby understood and mutually agreed by and between the contractor and the Government that the time for delivery to final destination or the timely performance of certain services is an essential condition of this contract. If the contractor refuses or fails to perform any of the provisions of this contract within the time specified in the Purchase Order (from the date Purchase Order is acknowledged by vendor), then the contractor is in default. Defaults will be treated subject to and in accordance with the provisions of Section 6-101-08 of the Guam Procurement Regulations.

<b>8</b>	40.	JUSTIFICATION OF DELAY: Bidders who are awarded contracts under this Solicitation, guarantee that the goods will be delivered to their destination or required services rendered within the time specified. If the bidder is not able to meet the specified delivery date, he is required to notify the Chief Procurement Officer of such delay. Notification shall be in writing and shall be receive by the Chief Procurement Officer at least twenty-four (24) hours before the specified delivery date. Notification of delay shall include an explanation of the causes and reasons for the delay including statement(s) from supplier or shipping company causing the delay. The Government reserves the right to reject delay justification if, in the opinion of the Chief Procurement Officer, such justification is not adequate.
œx	41.	LIQUIDATED DAMAGES: When the Contractor is given notice of delay or nonperformance as specified in Paragraph 1 (Default) of the Termination for Default Clause of this contract and fails to cure in the time specified, the contractor shall be (Default) of the Termination for Default Clause of this contract and fails to cure in the time specified, the contractor shall be

- 41. LIQUIDATED DAMAGES: When the Contractor is given notice of delay or nonperformance as specified in Paragraph 1
  (Default) of the Termination for Default Clause of this contract and fails to cure in the time specified, the contractor shall be liable for damages for delay in the amount of one-fourth of one percent (1%) of outstanding order per calendar day from date set for cure until either the territory reasonably obtains similar supplies or services if the contractor is terminated for default, or until the contractor provides the supplies or services if the contractor is not terminated for default. To the extent that the contractor's delay or nonperformance is excused under Paragraph 40 (Excuse for Nonperformance or Delayed Performance) of the Termination for Default Clause of this contract, liquidated damages shall not be due the territory. The contractor remains liable for damages caused other than by delay (GPR Section 6-101.09.1).
- 42. PHYSICAL LIABILITY: If it becomes necessary for the Vendor, either as principal, agent or employee, to enter upon the premises or property of the Government of Guam in order to construct, erect, inspect, make delivery or remove property hereunder, the Vendor hereby covenants and agrees to take, use, provide and make all proper, necessary and sufficient precautions, safeguards and protections against the occurrence of any accidents, injuries or damages to any person or property during the progress of the work herein covered, and to be responsible for, and to indemnify and save harmless the government of Guam from the payment of all sums of money by reason of all or any such accidents, injuries or damages that may occur upon or about such work, and fines, penalties and loss incurred for or by reason of the violations of any territorial ordinance, regulations, or the laws of Guam or the United States, while the work is in progress. Contractor will carry insurance to indemnify the government of Guam against any claim for loss, damage or injury to property or persons arising out of the performance of the Contractor or his employees and agents of the services covered by the Contract and the use, misuse or failure of any equipment used by the contractor or his employees or agents, and shall provide certificates of such insurance to the Government of Guam when required.
- 43. CONTACT FOR CONTRACT ADMINISTRATION: If your firm receives a contract as a result of this Solicitation, please designate a person whom we may contact for prompt administration.

Name:	Trile:
Address:	Telephone:

#### **GOVERNMENT OF GUAM**

## SEALED BID SOLICITATION INSTRUCTIONS

1. BID FORMS: Each bidder shall be provided with two (2) sets of Solicitation forms. Additional copies may be provided upon request. Bidders requesting additional copies of said forms will be charged per page in accordance with Section 6114 of the Government Code of Guam. All payments for this purpose shall be by cash, certified check or money order and shall be made payable to the General Services Agency (EO 86-24).

#### 2. PREPARATIONS OF BIDS:

- Bidders are required to examine the drawings, specifications, schedule, and all instructions. Failure to do so will be at bidder's risk
- b) Each bidder shall furnish the information required by the Solicitation. The bidder shall sign the Solicitation and print or type his name on the Schedule. Erasures or other changes must be initialed by the person signing the bid. Bids signed by an agent are to be accompanied by evidence of his authority unless such evidence has been previously furnished to the issuing office.
- Unit price for each unit offered shall be shown and such price shall include packing unless otherwise specified. A total shall be entered in the amount column of the Schedule for each item offered. In case of discrepancies between a unit price and extended price, the unit price will be presumed to be correct.

- d) 10 Time, if stated as a number of days, means calendar days and will include Saturdays, Sundays, and holidays beginning the day after the issuance of a Notice to Proceed. Time stated ending on a Saturday, Sunday or Government of Guam legal holiday will end at the close of the next business day.
- 3. EXPLANATION TO BIDDERS: Any explanation desired by a bidder regarding the meaning or interpretation of the Solicitation, drawings, specifications, etc., must be submitted in writing and with sufficient time allowed for a written reply to reach all bidders before the submission of their bids. Oral explanations or instructions given before the award of the contract will not be binding. Any information given to a prospective bidder concerning a Solicitation will be furnished to all prospective bidders in writing as an amendment to the Solicitation if such information is necessary for bidders in submitting bids on the Solicitation or if the lack of such information would be prejudicial to uninformed bidders.
- 4. ACKNOWLEDGEMENT OF AMENDMENTS TO SOLICITATIONS: Receipt of an amendment to a Solicitation by a bidder must be acknowledged by signing an acknowledgement of receipt of the amendment. Such acknowledgement must be received prior to the hour and date specified for receipt of bids.

#### 5. SUBMISSION OF BIDS:

- Bids and modifications thereof shall be enclosed in sealed envelopes and addressed to the office specified in the Solicitation. The bidder shall show the hour and date specified in the Solicitation for receipt, the Solicitation number, and the name and address of the bidder on the face of the envelope.
- Telegraphic bids will not be considered unless authorized by the Solicitation. However, bids may be modified or withdrawn by written or telegraphic notice, provided such notice is received prior to the hour and date specified for receipt (see paragraph 6 of these instructions).
- Samples of items, when required, must be submitted within the time specified, unless otherwise specified by the Government, at no expense to the Government. If not destroyed by testing, samples will be returned at bidder's request and expense, unless otherwise specified by the Solicitation.
- d) Samples or descriptive literature should not be submitted unless it is required on this Solicitation. Regardless of any attempt by a bidder to condition the bid, unsolicited samples or descriptive literature will not be examined or tested at the bidder's risk, and will not be deemed to vary any of the provisions of this Solicitation.
- 6. FAILURE TO SUBMIT BID: If no bid is to be submitted, do not return the Solicitation unless otherwise specified. A letter or postcard shall be sent to the issuing office advising whether future Solicitations for the type of supplies or services covered by this Solicitation are desired.

#### 7. LATE BID, LATE WITHDRAWALS, AND LATE MODIFICATIONS:

- a) Definition: Any bid received after the time and date set for receipt of bids is late. Any withdrawal or modification of a bid received after the time and date set for opening of bids at the place designated for opening is late (Guam Procurement Regulations Section 3-202.11.1).
- b) Treatment: No late bid, late modification, or late withdrawal will be considered unless received before contract award, and the bid, modification, or withdrawal would have been timely but for the action or inaction of territorial personnel directly serving the procurement activity (Guam Procurement Regulations Section 3-202.11.2).

#### DISCOUNTS:

- a) Notwithstanding the fact that prompt payment discounts may be offered, such offer will not be considered in evaluating bids for award unless otherwise specified in the Solicitation. However, offered discounts will be taken if payment is made within the discount period, even though not considered in the evaluation of bids.
- b) In connection with any discount offered, time will be computed from date of delivery and acceptance of the supplies to the destination as indicated in the purchase order or contract. Payment is deemed to be made for the purpose of earning the discount on the date of mailing of the Government check.
- 9. GOVERNMENT FURNISHED PROPERTY: No material, labor or facilities will be furnished by the Government unless otherwise provided for in the Solicitation.

- 10. SELLERS' INVOICES: Invoices shall be prepared and submitted in quadruplicate (one copy shall be marked "original") unless otherwise specified. Invoices shall be "certified true and correct" and shall contain the following information: Contract and order number (if any), item numbers, description of supplies or services, sizes, quantities, unit prices, and extended total. Bill of lading number and weight of shipment will be shown for shipments made on Government bills of lading.
- 11. RECEIPT, OPENING AND RECORDING OF BIDS: Bids and modifications shall be publicly opened in the presence of one or more witnesses, at the time, date, and place designated in the Invitation for Bids. The name of each bidder, the bid price, and such other information as is deemed appropriate by the Procurement Officer, shall be read aloud and recorded, or otherwise made available. The names and addresses of required witnesses shall be recorded at the opening. The opened bids shall be available for public inspection except to the extent the bidder designates trade secrets or other proprietary data to be confidential as set forth in accordance with Section 12, below. Material so designated shall accompany the bid and shall be readily separable from the bid in order to facilitate public inspection of the non-confidential portion of the bid. Prices, makes and models or catalogue numbers of the items offered, deliveries, and terms of payment shall be publicly available at the time of bid opening regardless of any designation to the contrary (Guam Procurement Regulations Section 3-202.12.2).
- 12. CONFIDENTIAL DATA: The Procurement Officer shall examine the bids to determine the validity of any requests for nondisclosure of trade secrets and other proprietary data identified in writing. If the parties do not agree as to the disclosure of data, the Procurement Officer shall inform the bidders in writing what portions of the bid will be disclosed and that, unless the bidders protest under Chapter 9 of the Guam Procurement Act (P.L. 16-124), the bids will be so disclosed. The bids shall be opened to public inspection subject to any continuing prohibition on the disclosure of confidential data (Guam Procurement Regulations Section 3-202.12.3).

#### 13. MULTI-STEP SEALED BIDDING:

- It is defined as a two-phase process consisting of a technical <u>first-phase</u> composed of one or more steps in which bidders submit unpriced technical offers to be evaluated by the territory, and a <u>second-phase</u> in which those bidders whose technical offers are determined to be acceptable during the first-phase have their priced bids considered. It is designed to obtain the benefits of competitive sealed bidding by award of a contract to the lowest responsive, responsible bidder, and at the same time obtained the benefits of the competitive sealed proposals procedure through the solicitation of technical offers and the conduct of discussions to evaluate and determine the acceptability of technical offers.
- b) In addition to the requirements set forth in the General Terms and Conditions and the Special provisions, the following applies:
  - 1) only unpriced technical offers are requested in the first phase;
  - priced bids will be considered only in the second phase and only from bidders whose unpriced technical
    offers are found acceptable in the first phase;
  - the criteria to be used in the evaluation are those specified in the Special Provisions and the General Terms and Conditions;
  - the territory, to the extent the Procurement Officer firids necessary, may conduct oral or written discussion of the unpriced technical offers;
  - 5) the bidders, may designate those portions of the unpriced technical offers which contain trade secrets or other proprietary data which are to remain confidential; and,
  - 6) the service being procured shall be furnished generally in accordance with the bidder's technical offer as found to be finally acceptable and shall meet the requirements of the Invitation for Bids.

### c) RECEIPT AND HANDLING OF UNPRICED TECHNICAL OFFERS.

Unpriced technical offers shall not be opened publicly, but shall be opened in front of two or more procurement officials. Such offers shall not be disclosed to unauthorized persons. Bidders may request nondisclosure of trade secrets and other proprietary data identified in writing.

#### d) EVALUATION OF UNPRICED TECHNICAL OFFERS.

The unpriced technical offers submitted by bidders shall be evaluated solely in accordance with the criteria set forth in the Invitation for Bids. The unpriced technical offers shall be categorized as:

- 1) acceptable;
- 2) potentially acceptable, that is, reasonably susceptible of being made acceptable; or
- unacceptable. The Procurement Officer shall record in writing the basis for finding an offer unacceptable and make it part of the procurement file.

The Procurement Officer may initiate Phase Two of the procedure if, in the Procurement Officer's opinion, there are sufficient acceptable unpriced technical offers to assure effective price competition in the second phase without technical discussions. If the Procurement Officer finds such is not the case, the Procurement Officer shall issue an amendment to the Invitation for Bids or engage in technical discussions as set forth in Subsection 3-202.20.5 of this Section.

e) Upon the completion of Phase One, the Procurement Officer shall invite each acceptable bidder to submit a price bid. Upon submission of prices, the Procurement Officer shall prepare the final evaluation and reconsideration for the Chief Procurement Officer's approval.