Suite 401 DNA Building 238 Archbishop Flores St. Hagåtña, Guam 96910





То:	Michael Borja Administrative Director Chamorro Land Trust Commission Mana Silva Taijeron Acting Administrator Guam Economic Development Authority	From:	<b>Doris Flores Brooks</b> <b>Guam Public Auditor</b> Office of Public Accountability			
Fax: Fax:	(671) 649-5383 (671) 649-4146	Pages:	6 (including cover page)			
CC:	Samantha Stern President Purestone, LLC	Date:	December 18, 2015			
Phone: Fax:	(671) 689-5358 N/A	Phone: Fax:	475-0390 x. 206 472-7951			
Re:	OPA-PA-15-016 Notice of Receipt of Appeal					
□ Urgent	□ For Review □ Please Comment ✔ Please Reply □ Please Recycle					

#### **Comments:**

Please acknowledge receipt of this transmittal by re-sending this cover page along with your firm or agency's receipt stamp, date, and initials of receiver.

Thank you, Ashley Gaerlan Audit Staff <u>agaerlan@guamopa.org</u>

This facsimile transmission and accompanying documents may contain confidential or privileged information. If you are not the intended recipient of this fax transmission, please call our office and notify us immediately. Do not distribute or disclose the contents to anyone. Thank you.



OFFICE OF PUBLIC ACCOUNTABILITY Doris Flores Brooks, CPA, CGFM Public Auditor

December 18, 2015

Micheal Borja Administrative Director Chamorro Land Trust Commission P.O. Box 2950 Hagatna Guam, 96932 **VIA FACSIMILE: (671) 649-4383** 

Mana Silva Taijeron Acting Administrator Guam Economic Development Authority 590 South Marine Corps Drive Tamuning, Guam 96913 VIA FACSIMILE: (671) 649-4146

Re: Notice of Receipt of Appeal - OPA-PA-15-016

Dear Mr. Borja and Ms. Taijeron,

Please be advised that Purestone, LLC filed an appeal with the Office of Public Accountability (OPA) on December 18, 2015 regarding the Request for Proposal No.: RFP-14-002, Lajuna Point Residential Community. OPA has assigned this appeal case number OPA-PA-15-016.

Immediate action is required of GSA pursuant to the Rules of Procedure for Procurement Appeals, found in Chapter 12 of the Guam Administrative Regulations (GAR). Copies of the rules, the appeal, and all filing deadlines are available at OPA's office and on its website at <u>www.opaguam.org</u>. The notice of appeal filed with OPA is enclosed for your reference.

Please provide the required notice of this appeal to the relative parties with instructions that they should communicate directly with OPA regarding the appeals. You are also responsible for giving notice to the Attorney General or other legal counsel for your agency. Promptly provide OPA with the identities and addresses of interested parties and a formal entry of appearance by your legal counsel.

Pursuant to 2 GAR, Div. 4, Ch. 12, §12104(3), please submit one complete copy of the procurement record for the procurement solicitation above, as outlined in Title 5, Chapter 5, §5249 of the Guam Code Annotated, to OPA by **Monday**, **December 28, 2015**, five work days following receipt of this notice of appeal; and one copy of the Agency Report for each of the procurement

solicitations cited above, as outlined in 2 GAR, Div. 4, Chap. 12, §12105, by Monday, January 4, 2016, ten work days following receipt of this notice of appeal.

When filing all other required documents with our office, please provide one original and two copies to OPA, and serve a copy to Purestone,LLC. OPA respectfully asks that CLTC/GEDA provide one original and two copies of the procurement record as the Guam Procurement Law and Regulations require only one copy. The three procurement record copies requested by OPA are distributed as follows: Copy-1: Master File; Copy-2: Public Auditor; and Copy-3: Hearing Officer.

Thank you for your prompt attention to this matter. Please contact Ashley Gaerlan at 475-0390 ext. 206, or agaerlan@guamopa.org, should you have any questions regarding this notice.

Sincerely,

Kmalgerande

Rodalyn Gerardo, CPA, CIA, CGFM, CGAP, CGMA Audit Supervisor

Enclosure: Notice of Appeal – OPA-PA-15-016

Cc: Samantha Stern, President, Purestone, LLC



RECEIVED OFFICE OF PUBLIC ACCOUNTABILITY PROCUREMENT APPEALS

Appendix A: Notice of Appeal For	DATE:	DATE: 12/18/2015		
PROCUREMENT APPEAL	TIME: 1:10	DAM	XPM BY: MSB	

FILE NO OPA-PA: 15-016

### PART I- To be completed by OPA

In the Appeal of	) NOTICE OF APPEAL
(Name of Company), APPELLANT	) ) ) Docket No. OPA-PA
	)

# PART II- Appellant Information

Name:	Purestone, LLC
Mailing Address:	PMB 1001 535 Chalan Pale Ramon Haya
C	Yigo, GU 96929
Business Address:	353 Chalan San Antonio, Unit 101
	Tamuning, GU 96913
Email Address:	sstern@lattestoneholdings.com
Daytime Contact No:	(646) 299-3894 / (671) 689-5358
Fax No.:	N/A

## PART III- Appeal Information

A) Purchasing Agency: <u>Guam Economic Development Authority & Chamorro Land Trust</u> <u>Commission</u>

B) Identification/Number of Procurement, Solicitation, or Contract: <u>RFP-14-002 Lajuna Point</u> Residential Community, Yigo, Guam

C) Decision being appealed was made on <u>12/18/2015</u> (date) by: Chief Procurement Officer <u>Director of Public Works</u> <u>X</u> Head of Purchasing Agency

Note: You must serve the Agency checked here with a copy of this Appeal within 24 hours of filing.

D) Appeal is made from:

(Please select one and attach a copy of the Decision to this form)

- x Decision on Protest of Method, Solicitation or Award
- Decision on Debarment or Suspension
- Decision on Contract or Breach of Contract Controversy (Excluding claims of money owed to or by the government)
  - Determination on Award not Stayed Pending Protest or Appeal

(Agency decision that award pending protest or appeal was necessary to protect the substantial interests of the government of Guam)

E) Names of Competing Bidders Hawaiian Rock Produc	s, Offerors,	or Contractors	known to Appellant:
Hawaiian Rock Produc	ts		

Perez Brothers Inc.

Smithbridge Guam Inc.

## PART IV- Form and Filing

In addition to this form, the Rules of Procedure for Procurement Appeals require the submission together with this form of additional information, including BUT NOT LIMITED TO:

- 1. A concise, logically arranged, and direct statement of the grounds for appeal;
- 2. A statement specifying the ruling requested;
- 3. Supporting exhibits, evidence, or documents to substantiate any claims and the grounds for appeal unless not available within the filing time in which case the expected availability date shall be indicated.

Note: Please refer to 2 GAR § 12104 for the full text of filing requirements.

## PART V- Declaration Re Court Action

<sup>\*</sup>Pursuant to 5 GCA Chapter 5, unless the court requests, expects, or otherwise expresses interest in a decision by the Public Auditor, the Office of Public Accountability will not take action on any appeal where action concerning the protest or appeal has commenced in any court.

The undersigned party does hereby confirm that to the best of his or her knowledge, no case or action concerning the subject of this Appeal has been commenced in court. All parties are required to and the undersigned party agrees to notify the Office of Public Accountability within 24 hours if court action commences regarding this Appeal or the underlying procurement action.

Submitted this <u>18<sup>th</sup></u> day of <u>December</u>, 20<u>15</u>.

By: <u>Purestone, LLC</u> APPELLANT

or

By:

Appellant's Duly Authorized Representative Samantha Stern, President 353 Chalan San Antonio, Unit 101, Tamuning, GU 96913 (646) 299-3894 / (671) 689-5358

APPENDIX A

## Appendix A: Notice of Appeal Form PROCUREMENT APPEAL PART IV – FORM AND FILING

Purestone, LLC (Purestone) submitted an offer for RFP-14-002, was ranked the highest offer and negotiated a contract with the Guam Economic Development Authority (GEDA) and Chamorro Land Trust Commission (CLTC). The negotiated contract was completed September 9, 2014 and forwarded to the Attorney General's office for review prior to execution of the contract. During review of the contract, the assistant AG, CLTC, Land Management Director and GEDA with respective attorneys, suggested Purestone postpone moving forward with the project until after CLTC's commercial rules and regulations were passed.

Purestone took the recommended advice of the assistant AG, CLTC, Land Management Director and GEDA with respective attorneys in good faith and postponed any further action.

CLTC's commercial rules and regulations were signed into law by Governor Calvo November 2015 in the form of Bill 175-33. With the passage of Bill 175-33, Purestone then proceeded to contact GEDA and CLTC to execute the contract and begin the development of Lajuna Point Residential Community in Yigo, Guam.

GEDA and CLTC informed Purestone Bill 175-33 cancels RFP-14-002, all documentation (the RFP-14-002, all offers and all other documents) will be destroyed, null and voided and therefore the project will go out to rebid. CLTC emailed a letter December 6, 2015 notifying Purestone RFP-14-002 has been cancelled due to the passage of Bill 175-33 voiding this solicitation.

Purestone, LLC believes Bill 175-33 does not void RFP-14-002 and it has the right to move forward with the contract negotiated in good faith with the Guam Economic Development Authority and Chamorro Land Trust Commission.

The following documents are enclosed with this Notice of Appeal:

- a. RFP-14-002 Lajuna Point Residential Community, Yigo, Guam by Guam Economic Development Authority and Chamorro Land Trust Commission
- b. RFP-14-002 Purestone, LLC Proposal/Offer
- c. Notice of Ranking
- d. Bill No. 175-33
- e. Notice of Cancellation