GUAM COMMUNITY COLLEGE

(A COMPONENT UNIT OF THE GOVERNMENT OF GUAM)

INDEPENDENT AUDITORS' REPORTS ON COMPLIANCE AND ON INTERNAL CONTROL

YEAR ENDED SEPTEMBER 30, 2012



Deloitte & Touche LLP 361 South Marine Corps Drive Tamuning, GU 96913-3911

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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Trustees Guam Community College:

We have audited the financial statements of the Guam Community College (the College) and its discretely presented component unit, collectively a component unit of the Government of Guam, as of and for the year ended September 30, 2012, which collectively comprise the College's basic financial statements and have issued our report thereon dated March 4, 2013. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

Management of the College is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered the College's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the College's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined previously.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the College's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the College in a separate letter dated March 4, 2013.

This report is intended solely for the information and use of management of the College, the Board of Trustees, others within the entity, the Office of Public Accountability – Guam, federal awarding agencies, pass-through entities, and the cognizant audit and other federal agencies and is not intended to be and should not be used by anyone other than these specified parties. However, this report is also a matter of public record.

March 4, 2013

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INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133 AND ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Board of Trustees Guam Community College:

Compliance

We have audited the Guam Community College's (the College) compliance with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the College's major federal programs for the year ended September 30, 2012. The College's major federal programs are identified in the Summary of Auditors' Results Section of the accompanying Schedule of Findings and Questioned Costs (page 7). Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of the College's management. Our responsibility is to express an opinion on the College's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and OMB Circular A-133, *Audits of States, Local Governments and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the College's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the College's compliance with those requirements.

In our opinion, the College complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2012.

Internal Control Over Compliance

Management of the College is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the College's internal control over compliance with the requirements that could have a direct and material effect on a major federal program to determine the auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the College's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

Schedule of Expenditures of Federal Awards

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We have audited the financial statements of the Guam Community College (the College) and its discretely presented component unit, collectively a component unit of the Government of Guam, as of and for the year ended September 30, 2012, and have issued our report thereon dated March 4, 2013, which contained an unqualified opinion on those financial statements. Our audit was conducted for the purpose of forming our opinions on the financial statements that collectively comprise the College's financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated in all material respects in relation to the financial statements as a whole.

This report is intended solely for the information and use of management of the College, the Board of Trustees, others within the entity, the Office of Public Accountability – Guam, federal awarding agencies, pass-through entities, and the cognizant audit and other federal agencies and is not intended to be and should not be used by anyone other than these specified parties. However, this report is also a matter of public record.

March 4, 2013

Schedule of Expenditures of Federal Awards Year Ended September 30, 2012

10.780	CFDA#	Federal Grantor/Program Title	Expenditures
Total U.S. Department of Meritanian Pass-Through the Governor's Office: Pass-Through Governor's Office:		U.S. Department of Agriculture (Direct Loan)	
U.S. Department of the Interior:	10.780	ARRA Communities Facilities Loans and Grants	\$ 22,843
Pass-Through the Governor's Office:		Total U.S. Department of Agriculture	22,843
17.261	15.875	Pass-Through the Governor's Office:	1,006,591_*
Pass Through the Guam Department of Labor: Total U.S. Department Labor 120,046 Total U.S. Department Resources 120,046 Total National Science Foundation (Direct Program): Education and Human Resources 120,046 Total National Science Foundation 120,046 Total U.S. Department of Energy 1410,029 Total U.S. Department of Energy 1410,029 U.S. Department of Education (Direct Programs): 140,029 U.S. Department of Education (Direct Programs): 140,029 V.S. Department of Education (Direct Programs): 140,029 V.S. Department of Education (Direct Programs): 140,029 V.S. Department of Education 140,029 V.S. Department of E		Total U.S. Department of the Interior	1,006,591
Total U.S. Department Labor 120,046 120,	17.261	Pass-Through the Guam Department of Labor:	32,006
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U.S. Department of Energy Pass-Through the Guam State Energy Pass-Through the Guam State Energy Pass-Through the Guam State Energy Program 410,929 410,9	47.076		120,046
Pass-Through the Guam State Energy Program 410,929		Total National Science Foundation	120,046
81.041 ARRA State Energy Program 410,929 Total U.S. Department of Energy 410,929 84.002A Adult Education (Direct Programs): 375,284 84.007 Federal Supplemental Educational Opportunity Grants 50,917 84.031A Higher Education-Institution Aid 400,000 84.031A Federal Work-Study Program 63,503 84.042A TRIO-Student Support Services 356,886 84.043A Career and Technical Education- Basic Grants to States 468,724 84.063 Federal Poll Grant Program 8,041,19 84.378A College Access Challenge Grant Program 10,905,014 84.378A College Access Challenge Grant Program 10,905,014 84.403 Subtotal Direct Programs 10,905,014 84.403 Consolidated Grant to the Outlying Areas 403,351 84.403 Consolidated Grant to the Outlying Areas 2,000,171 7 Total U.S. Department of Education 2,000,171 93.587 Promote the Survival and Continuing Vitality of Native American Languages 205,675 Subtotal Direct Program 205,675		•	
Total U.S. Department of Education (Direct Programs): 184,002	81.041	-	410.929
84.002A Adult Education - Basic Grants to States 375,284 * 84.007 Federal Supplemental Educational Opportunity Grants 50,917 84.031A Higher Education-Institution Aid 400,000 84.033 Federal Work-Study Program 63,503 84.042A TRIO-Student Support Services 356,886 84.048A Career and Technical Education - Basic Grants to States 468,724 * 84.038 Federal Pell Grant Program 8,040,419 84.378A College Access Challenge Grant Program 11,49,281 * 84.378A ARRA State Fiscal Stabilization Fund (SFSF) - Government Services, Recovery Act 1,556,820 * 84.493 ARRAS State Fiscal Stabilization Fund (SFSF) - Government Services, Recovery Act 1,556,820 * 84.403 Consolidated Grant to the Outlying Areas 200,0171 Total U.S. Department of Education 2,060,171 Total U.S. Department of Health and Human Services (Direct Programs): 205,675 93.587 Promote the Survival and Continuing Vitality of Native American Languages 205,675 93.824 Area Health Education Centers Infrastructure Development Awards 393,133 Total U.S. Department			
84.007 Federal Supplemental Educational Opportunity Grants 50,917 84.031 A Higher Education-Institution Aid 400,000 84.032 A Federal Work-Study Program 63,503 84.042A TRIO-Student Support Services 356,886 84.048A Career and Technical Education - Basic Grants to States 468,724 * 84.063 Federal Pell Grant Program 8,040,419 84.378A College Access Challenge Grant Program 10,905,014 Pass-Through Guam Department of Education: 84.397A ARRA State Fiscal Stabilization Fund (SFSF) - Government Services, Recovery Act 1,656,820 * 84.403 Consolidated Grant to the Outlying Areas 403,351 Subtotal Pass-through Guam Department of Education 2,060,171 Total U.S. Department of Health and Human Services (Direct Programs): 20,601 93.587 Promote the Survival and Continuing Vitality of Native American Languages 205,675 Subtotal Direct Program 205,675 93.824 Area Health Education Centers Infrastructure Development Awards 393,133 Total U.S. Department of Public Health and Social Services: 393,133 Total U.S. Department of Health and Human Services 598,808 Corporation for Nat		U.S. Department of Education (Direct Programs):	
84.031A Higher Education-Institution Aid 400,000 84.033 Federal Work-Study Program 63,503 84.042A TRIO-Student Support Services 356,886 84.048A Carcer and Technical Education - Basic Grants to States 468,724 84.063 Federal Pell Grant Program 8,040,419 84.378A College Access Challenge Grant Program 1,149,281 Subtotal Direct Programs 10,905,014 84.397A ARRA State Fiscal Stabilization Fund (SFSF) - Government Services, Recovery Act 1,656,820 84.403 Consolidated Grant to the Outlying Areas 403,351 84.403 Consolidated Grant to the Outlying Areas 403,351 Subtotal Pass-through Guam Department of Education 2,060,171 Total U.S. Department of Health and Human Services (Direct Programs): 205,675 Subtotal Direct Program 205,675 Subtotal Direct Program 205,675 Subtotal Direct Program 393,133 Area Health Education Centers Infrastructure Development Awards 393,133 Total U.S. Department of Public Health and Social Services 393,133 Total U.S. Department of Hea	84.002A	Adult Education - Basic Grants to States	375,284 *
84.033 Federal Work-Study Program 63,503 84.042A TRIO-Student Support Services 356,886 84.048A Career and Technical Education - Basic Grants to States 468,724 84.063 Federal Pell Grant Program 8,040,419 84.378A College Access Challenge Grant Program 1,149,281 84.378A Subtotal Direct Programs 10,905,014 Pass-Through Guam Department of Education: 84.397A ARRA State Fiscal Stabilization Fund (SFSF) - Government Services, Recovery Act 1,656,820 84.403 Consolidated Grant to the Outlying Areas 403,351 Subtotal Pass-through Guam Department of Education 2,060,171 Total U.S. Department of Health and Human Services (Direct Programs): 12,965,185 U.S. Department of Health and Human Services (Direct Programs): 205,675 Subtotal Direct Program 205,675 Subtotal Direct Program 393,133 Pass-Through Guam Department of Public Health and Social Services: 393,133 Total U.S. Department of Health and Human Services 393,133 Total U.S. Department of Health and Human Services 598,808 Corporation for Nat		**	
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84.403 Consolidated Grant to the Outlying Areas 403,351 Subtotal Pass-through Guam Department of Education 2,060,171 Total U.S. Department of Education 12,965,185 U.S. Department of Health and Human Services (Direct Programs): 93.587 Promote the Survival and Continuing Vitality of Native American Languages 205,675 Subtotal Direct Program 205,675 Pass-Through Guam Department of Public Health and Social Services: 93.824 Area Health Education Centers Infrastructure Development Awards 393,133 Subtotal Pass-Through Guam Department of Public Health and Social Services 393,133 Total U.S. Department of Health and Human Services 598,808 Corporation for National and Community Service: Pass-Through the University of Guam: 94.005 Learn and Serve America Higher Education 8,822 Total Corporation for National and Community Service: 8,822	04.207.4	-	4 (5 (000) 1
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Total U.S. Department of Education U.S. Department of Health and Human Services (Direct Programs): Promote the Survival and Continuing Vitality of Native American Languages Subtotal Direct Program Pass-Through Guam Department of Public Health and Social Services: 93.824 Area Health Education Centers Infrastructure Development Awards Subtotal Pass-Through Guam Department of Public Health and Social Services 393,133 Total U.S. Department of Health and Human Services Corporation for National and Community Service: Pass-Through the University of Guam: 94.005 Learn and Serve America Higher Education Total Corporation for National and Community Service: 8,822	84.403		
U.S. Department of Health and Human Services (Direct Programs): Promote the Survival and Continuing Vitality of Native American Languages Subtotal Direct Program Pass-Through Guam Department of Public Health and Social Services: Area Health Education Centers Infrastructure Development Awards Subtotal Pass-Through Guam Department of Public Health and Social Services 393,133 Total U.S. Department of Health and Human Services Corporation for National and Community Service: Pass-Through the University of Guam: Learn and Serve America Higher Education 8,822 Total Corporation for National and Community Service: 8,822		•	
Promote the Survival and Continuing Vitality of Native American Languages Subtotal Direct Program 205,675 Pass-Through Guam Department of Public Health and Social Services: 93.824 Area Health Education Centers Infrastructure Development Awards Subtotal Pass-Through Guam Department of Public Health and Social Services 393,133 Total U.S. Department of Health and Human Services Corporation for National and Community Service: Pass-Through the University of Guam: 94.005 Learn and Serve America Higher Education Total Corporation for National and Community Service: 8,822 Total Corporation for National and Community Service: 8,822		•	12,903,183
Pass-Through Guam Department of Public Health and Social Services: 93.824 Area Health Education Centers Infrastructure Development Awards Subtotal Pass-Through Guam Department of Public Health and Social Services 393,133 Total U.S. Department of Health and Human Services 598,808 Corporation for National and Community Service: Pass-Through the University of Guam: 94.005 Learn and Serve America Higher Education Total Corporation for National and Community Service: 8,822	93.587		205,675
93.824 Area Health Education Centers Infrastructure Development Awards Subtotal Pass-Through Guam Department of Public Health and Social Services Total U.S. Department of Health and Human Services Corporation for National and Community Service: Pass-Through the University of Guam: 94.005 Learn and Serve America Higher Education Total Corporation for National and Community Service: 8,822		Subtotal Direct Program	205,675
Subtotal Pass-Through Guam Department of Public Health and Social Services Total U.S. Department of Health and Human Services Corporation for National and Community Service: Pass-Through the University of Guam: 194.005 Learn and Serve America Higher Education Total Corporation for National and Community Service: 8,822	02 924	- · · · · · · · · · · · · · · · · · · ·	202 122
Total U.S. Department of Health and Human Services Corporation for National and Community Service: Pass-Through the University of Guam: 194.005 Learn and Serve America Higher Education Total Corporation for National and Community Service: 8,822	93.824	·	
Corporation for National and Community Service: Pass-Through the University of Guam: 94.005 Learn and Serve America Higher Education 8,822 Total Corporation for National and Community Service: 8,822		·	
Pass-Through the University of Guam: 94.005 Learn and Serve America Higher Education 8,822 Total Corporation for National and Community Service: 8,822		•	598,808
Total Corporation for National and Community Service: 8,822			
	94.005	Learn and Serve America Higher Education	8,822
Total Federal Awards \$ 15,165,230		Total Corporation for National and Community Service:	8,822
		Total Federal Awards	\$ 15,165,230

Denotes a major program as defined by OMB Circular A-133.

The Schedule of Expenditures of Federal Awards is prepared on the accrual basis of accounting.

See accompanying notes to Schedule of Expenditures of Federal Awards.

Notes to Schedule of Expenditures of Federal Awards Year Ended September 30, 2012

1. Scope of Audit

The Guam Community College (the College) is a component unit of the Government of Guam established by the enactment of Public Law 14-77, "The Community College Act of 1977." Only the federal expenditures of the College are included within the scope of the OMB A-133 audit (the "Single Audit).

2. Basis of Accounting

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of the College and is presented on the accrual basis of accounting, consistent with the manner in which the College maintains its accounting records. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133. All expenses and capital outlays are reported as expenditures.

3. Reconciliation of Schedule of Expenditures of Federal Awards to Financial Statements

The Schedule of Expenditures of Federal Awards reconciles to the financial statements as follows:

Capital contributions from U.S. government, as reported	\$ 3,171,646
Federal grants and contracts, as reported	16,627,544
Government of Guam grants and contracts, as reported	403,351
Others, included in long-term debt	22,843
Scholarship discounts and allowances, as reported	<u>(5,060,154</u>)
	\$ <u>15,165,230</u>

4. American Recovery and Reinvestment Act of 2009

In February 2009, the Federal Government enacted the American Recovery and Reinvestment Act of 2009 (ARRA). As of September 30, 2012, the College's expenditures and related grant award notifications are as follows:

<u>CFDA</u> <u>Numbers</u>	Name of Federal Program or Cluster	<u>Gra</u>	ant Amount	 Y 2012 enditures
10.780 81.041	ARRA Communities Facilities Loans and Grants ARRA State Energy Program ARRA State Figure State Find (SESE)	\$	2,250,000 1,286,000	\$ 22,843 410,929
84.397	ARRA State Fiscal Stabilization Fund (SFSF) - Government Services, Recovery Act		6,000,000	1,656,820
		\$	9,536,000	\$ 2,090,592

Schedule of Findings and Questioned Costs Year Ended September 30, 2012

Part I - Summary of Auditors' Results

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programs:

11. Auditee qualified as low-risk auditee?

1. Type of auditors' report	Unqualified			
Internal control over financial reporting:				
 Material weakness(e Significant deficience 	No None reported			
4. Noncompliance material	No			
Federal Awards				
Internal control over major programs:				
5. Material weakness(e6. Significant deficience	No None reported			
7. Type of auditors' report	Unqualified			
8. Any audit findings disclosed that are required to be reported in accordance with section 510(a) of OMB Circular A-133? No				
9. Identification of major programs:				
<u>CFDA Numbers</u>	Name of Federal Program or Cluster			
15.875 Economic, Social, and Political Development of the Territories 84.002 Adult Education - Basic Grants to States 84.048 Career and Technical Education - Basic Grants to States 84.378 College Access Challenge Grant Program 84.397 State Fiscal Stabilization Fund (SFSF) - Government Services, Recovery Act				
10. Dollar threshold used to distinguish between Type A and Type B				

\$454,957

Yes

Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2012

Part II - Financial Statement Findings Section

No items are reportable.

Part III - Federal Award Findings and Questioned Cost Section

No matters are reportable.

Schedule of Prior Year Audit Findings and Questioned Costs Year Ended September 30, 2012

Unresolved Prior Year Findings and Questioned Costs

There are no unresolved prior year findings and questioned costs other than Finding No. 11-01 reported in the fiscal year 2011 Single Audit.

Views of Responsible Officials and Corrective Actions Taken on Finding No. 11-01 Related to Procurement and Suspension and Debarment:

Materials Management Office conducted refresher-training courses for staff, administrators and department chairs to go over procurement requirements and documentation required for the requisition of goods, supplies, services, and equipment. Procurement training was held on April 2 and 3, 2012 and on August 1, 2012 (department chair training for the academic year).

The training also touched on the use of brand name specification being restrictive. Such reference is intended to be descriptive, but not restrictive and for the sole purpose of indicating to the vendor a description of the goods or services that will be satisfactory.