BASIC FINANCIAL STATEMENTS, ADDITIONAL INFORMATION AND INDEPENDENT AUDITORS' REPORT

YEAR ENDED SEPTEMBER 30, 2016

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#### **INDEPENDENT AUDITORS' REPORT**

Honorable Eddie Baza Calvo Governor Government of Guam:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Government of Guam (GovGuam) as of and for the year ended September 30, 2016, and the related notes to the financial statements, which collectively comprise GovGuam's basic financial statements as set forth in Section III of the foregoing table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the GovGuam Retirement Fund, which represents 93%, 96% and 65%, respectively, of the assets and deferred outflows of resources, net position/fund balances and revenues of the aggregate remaining fund information, and the Antonio B. Won Pat International Airport Authority, the Guam Housing and Urban Renewal Authority, the Guam Housing Corporation, and the Guam Preservation Trust, which represent 24%, 50% and 15%, respectively, of the assets and deferred outflows of resources, net position and operating revenues of GovGuam's discretely presented component units. Those statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for the GovGuam Retirement Fund, the Antonio B. Won Pat International Airport Authority, the Guam Housing and Urban Renewal Authority, the Guam Housing Corporation, and the Guam Preservation Trust, is based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

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An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Government of Guam as of September 30, 2016, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Emphasis-of-Matter

Implementation of New Accounting Standards

As discussed in Note 1 to the financial statements, GovGuam adopted Governmental Accounting Standards Board (GASB) Statement No. 72, Fair Value Measurement and Application, effective October 1, 2015. Our opinion is not modified with respect to this matter.

#### Retirement Fund

As discussed in Note 3 to the financial statements, the GovGuam Retirement Fund has recorded as receivable due from GovGuam in the amount of \$32,557,914. No corresponding liability has been recorded within GovGuam's General Fund as it is management's determination that the liability is embodied within the governmental activities net pension obligation. Our opinion is not modified with respect to this matter.

#### Other Matters

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis on pages 4 through 20, the Schedule of Revenues, Expenditures, and changes in Deficit - Budget and Actual - General Fund and notes thereto, on pages 123 through 125, the Schedule of Funding Progress, on page 126, the Schedule of Proportionate Share of the Net Pension Liability, on page 127, and the Schedule of Pension Contributions, on page 128, be presented to supplement the basic financial statements. information, although not a part of the basic financial statements, is required by the GASB who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

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#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise GovGuam's basic financial statements. The Other Supplementary Information, as set forth in Section V of the foregoing table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements. The Other Supplementary Information is the responsibility of management. The additional information on pages 130 through 144 and 153 through 211 as well as the 2016 information on pages 145 through 152 were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and other auditors. In our opinion, based on our audit, the procedures performed as described above, and the reports of the other auditors, the additional information on pages 130 through 144 and 153 through 211 as well as the 2016 information on pages 145 through 152 is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The 2015 information on pages 145 through 152 has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 6, 2017, on our consideration of GovGuam's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering GovGuam's internal control over financial reporting and compliance.

June 6, 2017

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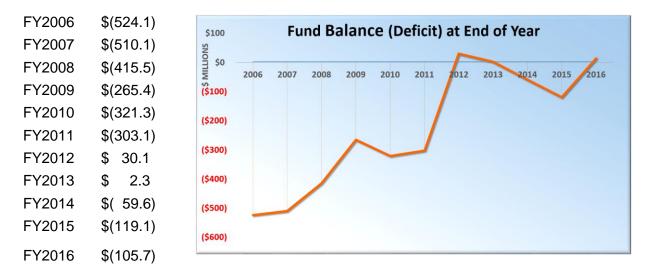
Management's Discussion and Analysis (Unaudited) Year Ended September 30, 2016

Our discussion and analysis of the Government of Guam ("GovGuam") financial performance provides an overview on the background and history of GovGuam's financial activities; and details for the fiscal year ended September 30, 2016. Please read it in conjunction with GovGuam's financial statements, which follow this section. Fiscal year 2015 comparative information has been included, where appropriate.

#### **GOVGUAM GENERAL FUND FINANCIAL HISTORY**

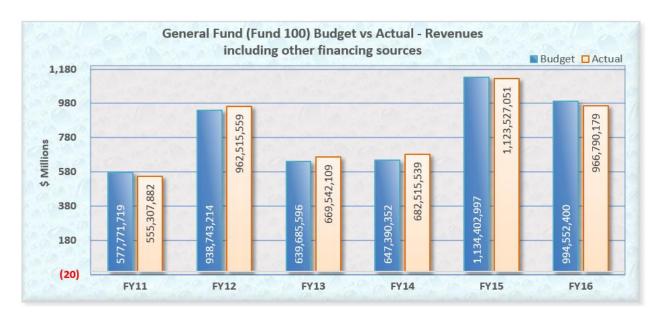
The General Fund is the chief operating fund of GovGuam.

Ten years ago, in FY2006, General Fund was at the peak of its financial difficulty. The year ended with the largest deficit in government's history at \$524 million. This had grown from a FY1997 deficit of \$73.9 million. The following is the annual tracking of the Statement of Revenues, Expenditures, and Changes to Fund Balances (Deficit) of General Fund's funds over the last 10 years (Graph 1):

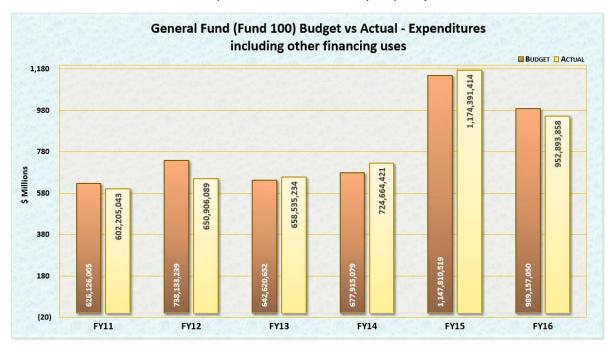


- For FY2016, General Fund achieved a surplus of \$13.4 million which reduced the cumulative deficit to \$105.7 million. The surplus is attributed to operating revenues exceeding operating expenditures and net surplus of bond activities. In the past 5 years, budget projections were more realistic which, combined with fiscal responsiveness, contributed to the decline in deficit.
- As noted in the above schedule, since FY2006, General Fund reduced its deficit and achieved years of surplus in FY2012 and FY2013. In FY2014 and FY2015, the deficit was attributed to many factors including millions that were not reimbursed from the Guam Solid Waste Authority for debt service related to the closure of the island's existing dump. The entity is under federal receivership and was allowed through court order to use income garnered from tipping fees that was supposed to reimburse the General Fund for other purposes. This expenditure was not budgeted and thus caused over-expenditures during both fiscal years. Likewise, the Department of Education had not budgeted for debt service which was borne by the General Fund. The other obligations that contributed to the deficit included unanticipated capitalized interest; law enforcement retroactive pay owed; and revenue shortfalls (Graph 2).

Management's Discussion and Analysis (Unaudited) Year Ended September 30, 2016



• FY2016 demonstrated the prudent fiscal management of the government's resources to achieve a balanced budget and address the deficit. As part of measures implemented during the fiscal year, 5 GCA Div. 2 Ch22 Art 4 §22436, the deficit reduction program, placed a 2% reserve on projected revenues to be used towards reducing the prior year fund deficit. In the Executive Branch, the Bureau of Budget and Management Research (BBMR) placed a 15% reserve on appropriated amounts that required departments/agencies to manage spending. The Department of Administration (DOA) likewise implemented policies to control spending such as requiring all executive line agencies holding authorized carry-over appropriations to exhaust the current appropriations before carry-over funds can be expended. These measures are indicative of the combined efforts of both the Legislative and Executive Branch to recover from the deficit and continue strengthening the fiscal stability of the government. These measures have been likewise implemented in FY2017 (Graph 3).



Management's Discussion and Analysis (Unaudited) Year Ended September 30, 2016

#### **FY2016 FINANCIAL HIGHLIGHTS**

- General revenues increased by \$37.8 million (or 5.2%) from the previous fiscal year. The increase was due to an increase, compared with prior year, in income tax collections of \$19.4 million (6%), gross receipts taxes of \$11.7 million (5.2%), hotel occupancy taxes of \$3.9 million (10.5%), Section 30 federal income taxes of \$7.0 million (9.8%) but were offset by a decrease of other revenues of \$5 million (55%) and of real property taxes of \$1.7 million (6.1%).
- During fiscal year 2016, GovGuam's expenses for governmental activities were \$1.3 billion and were funded, in part, by \$458.1 million in program revenues and \$770 million in taxes and other general revenues.
- For the fiscal year ended September 30, 2016, GovGuam's total net deficit position increased by \$56.9 million (8.5%) from net deficit position of \$670.9 million in the prior year to a net deficit position of \$727.8 million. This was attributed to increases in net pension liability and long-term debt.
- General Fund Budgetary expenditures (including operating transfers out) of \$747.7 million were lower than authorized appropriations of \$783.1 million. The net decrease is due to cost costing measures by line agencies of \$19.7 million, unexpended BPT 2016 bond proceeds of \$15.5 million, unreleased subsidies to autonomous agencies of \$10.9 million, unexpended balance of GMHA Medicaid local share of \$4.9 million, which were offset by under-budgeted retiree healthcare premiums of \$14.9 million.
- Although revenues were below the adopted budget, income taxes of \$343.8 million represent a 6% increase from the previous year, up from \$324.4 million in FY 2015. Gross receipts taxes (Business Privilege Taxes) of \$238.3 million reflect a 5.2% increase compared to the FY 2015 amount of \$226.6 million.
- For the fiscal year ended September 30, 2016, the General Fund reported expenditures (including transfers out) of \$783.2 million, an increase of \$18.3 million (or 2.4%) from fiscal year 2015 expenditures and transfers out of \$764.8 million. Correspondingly, the General Fund reported revenues (including transfers in) of \$722.7 million, an increase of \$17.7 million (or 2.5%) from fiscal year 2015 revenues and transfers in of \$705 million.
- At September 30, 2016, the General Fund reported a decrease in the cumulative fund deficiency by \$13.4 million. The deficiency of \$105.7 million was down from the prior year fund deficiency of \$119.1 million. The positive FY16 performance was primarily due to operating revenues exceeding operating expenditures and a net surplus of bond activities which resulted in the \$13.4 million.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to GovGuam's basic financial statements. GovGuam's basic financial statements is comprised of three components: 1) governmental-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. The report also contains additional required supplementary information in the form of a budgetary schedule, which is prepared on the budgetary basis of accounting, and other optional supplementary information, in addition to the basic financial statements themselves, which includes combining statements for governmental funds and component units.

Management's Discussion and Analysis (Unaudited) Year Ended September 30, 2016

#### **Government-Wide Financial**

The government-wide statements report information about GovGuam as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the government's assets and deferred outflows of resources, and liabilities and deferred inflows of resources. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report GovGuam's net position and how that has been impacted in the current Fiscal Year. Net position - the difference between GovGuam's assets (and deferred outflows) and liabilities (and deferred inflows).

- Over time, increases or decreases in GovGuam's net position is an indicator of whether its financial health is improving or deteriorating, respectively.
- To assess the overall health of GovGuam, additional non-financial factors such as changes in GovGuam's tax base, the condition of GovGuam's roads and infrastructure, and the quality of services also need to be considered.

The government-wide financial statements of GovGuam are divided into two categories:

- Primary government this grouping comprises governmental activities, which includes most of GovGuam's basic services such as education, public safety, health, finance, judiciary, and general administration. Local sourced tax revenues and other federal grants finance most activities of the primary government.
- Discretely presented component units GovGuam includes numerous other entities in its report. Although legally separate, these "component units" are important because GovGuam is financially accountable for them.

#### **Fund Financial Statements**

The fund financial statements provide more detailed information about GovGuam's most significant funds - not GovGuam as a whole. Funds are accounting devices that GovGuam uses to keep track of specific sources of funding and spending for particular purposes.

- Some funds are required by enabling legislation.
- GovGuam establishes other funds to control and manage money for particular purposes (like Solid Waste Operations Fund) or to show that it is properly using certain grants (like federal grants reported in the Federal Grants Assistance Fund).

#### GovGuam has two kinds of funds:

Governmental funds - Most of GovGuam's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of GovGuam's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance GovGuam's programs.

Management's Discussion and Analysis (Unaudited) Year Ended September 30, 2016

Fiduciary funds - GovGuam is the trustee, or fiduciary, for other assets that because of trust arrangement, can be used only for the trust beneficiaries. GovGuam is responsible for ensuring that the assets reported in these funds are used for their intended purposes. All of GovGuam's fiduciary activities are reported in a separate statement of fiduciary net assets and a statement of change in fiduciary net assets. We exclude these activities from GovGuam's government-wide financial statements because GovGuam cannot use these assets to finance its operations.

#### A FINANCIAL ANALYSIS OF GOVGUAM AS A WHOLE

Net position may serve over time as a useful indicator of a government's financial position. At September 30, 2016, GovGuam reported positive balances in two of the categories of net position. By far, the largest portion of GovGuam's net position (\$590 million) reflects its investment in capital assets (eg., land, infrastructure, buildings, and equipment), less any related debt used to acquire those assets that is still outstanding. GovGuam uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although GovGuam's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate the liabilities. An additional portion of GovGuam's net position (\$567.3 million) represents resources that are subject to external restrictions or enabling legislation as to the purpose they can be used for. The summary of Net Position (condensed) presented below, with comparable balances for fiscal year 2015, discloses this relationship:

# GovGuam's Net Position As of September 30

|                                |    |                 |              |                 | Total      |
|--------------------------------|----|-----------------|--------------|-----------------|------------|
|                                |    | Governmental    | Governmental |                 | Percentage |
|                                |    | Activities      |              | Activities      | Change     |
|                                |    | 2016            |              | 2015            | 2016-2015  |
| Current and other assets       | \$ | 779,830,677     | \$           | 749,086,473     | 4.1%       |
| Capital assets                 |    | 1,064,619,396   |              | 1,067,762,971   | -0.3%      |
| Total Assets                   |    | 1,844,450,073   |              | 1,816,849,444   | 1.5%       |
| Deferred outflows of resources |    | 215,047,461     |              | 189,134,626     | 13.7%      |
| Long-tem debt outstanding      |    | 1,214,046,261   |              | 1,129,259,312   | 7.5%       |
| Otherliabilities               |    | 1,570,260,773   |              | 1,483,165,423   | 5.9%       |
| Total Liabilities              |    | 2,784,307,034   |              | 2,612,424,735   | 6.6%       |
| Deferred inflows of resources  |    | 2,947,318       |              | 64,465,363      | -95.4%     |
| Net position:                  |    |                 |              |                 |            |
| Net investment in capital asse | t  | 590,001,912     |              | 628,117,628     | -6.1%      |
| Restricted                     |    | 567,329,612     |              | 531,990,498     | 6.6%       |
| Unrestricted                   |    | (1,885,088,342) |              | (1,831,014,154) | 3.0%       |
| Total net position             | \$ | (727,756,818)   | \$           | (670,906,028)   | 8.5%       |

Management's Discussion and Analysis (Unaudited) Year Ended September 30, 2016

At the end of fiscal year 2016, GovGuam is able to report positive balances in two of the categories of net position. The negative balance of unrestricted net position is primarily attributed to GovGuam's net pension liability of \$919.6 million and having long-term liabilities that are greater than currently available assets. Specifically, GovGuam did not include in past annual budgets the full amounts needed to finance future liabilities arising from outstanding bonds payable, capital lease obligations and other loans as well as to pay for closure and post closure costs of the Ordot Dump, and unused employee leave balances. GovGuam includes these amounts in future years' budgets as they become due.

#### **Changes in Net Position**

For the fiscal year ended September 30, 2016, GovGuam's total net deficit position increased by \$56.9 million (8.5%) from net deficit position of \$670.9 million in the prior year to a net deficit position of \$727.8 million. This was attributed to increases in net pension liability and long-term debt. For the year ended September 30, 2016, net position of the primary government changed as follows, with comparable amounts for fiscal year 2015:

# GovGuam's Changes in Net Position For the Years Ended September 30

|                                     |              |               |    |               | Total      |
|-------------------------------------|--------------|---------------|----|---------------|------------|
|                                     | Governmental |               | (  | Governmental  | Percentage |
|                                     |              | Activities    |    | Activities    | Change     |
|                                     |              | 2016          | _  | 2015          | 2016-2015  |
| Revenues:                           |              |               |    |               |            |
| Program revenues:                   |              |               |    |               |            |
| Charges for services                | \$           | 90,724,699    | \$ | 85,491,545    | 6.1%       |
| Operating grants and contributions: |              | 367,394,893   |    | 363,750,952   | 1.0%       |
| General revenues:                   |              |               |    |               |            |
| Income taxes                        |              | 343,836,465   |    | 324,402,392   | 6.0%       |
| Gross receipts taxes                |              | 238,304,786   |    | 226,592,159   | 5.2%       |
| Other taxes                         |              | 183,146,385   |    | 171,590,936   | 6.7%       |
| Other general revenues              |              | 4,679,348     |    | 9,587,979     | -51.2%     |
| Total revenues                      |              | 1,228,086,576 |    | 1,181,415,963 | 4.0%       |
|                                     |              |               |    |               |            |
| Expenses:                           |              |               |    |               |            |
| General government                  |              | 160,134,658   |    | 162,089,129   | -1.2%      |
| Protection of life and property     |              | 143,465,495   |    | 154,402,628   | -7.1%      |
| Public health                       |              | 342,319,577   |    | 288,996,044   | 18.5%      |
| Community services                  |              | 38,845,041    |    | 29,777,073    | 30.5%      |
| Culture and recreation              |              | 34,701,360    |    | 30,046,063    | 15.5%      |
| Individual and collective rights    |              | 73,632,654    |    | 73,325,086    | 0.4%       |
| Transportation                      |              | 33,328,475    |    | 34,594,967    | -3.7%      |
| Public education                    |              | 351,227,456   |    | 327,188,445   | 7.3%       |
| Environmental protection            |              | 21,648,396    |    | 18,847,074    | 14.9%      |
| Economic development                |              | 18,094,536    |    | 20,998,092    | -13.8%     |
| Interest                            |              | 79,884,982    |    | 75,150,966    | 6.3%       |
| Total Expenses                      |              | 1,297,282,630 |    | 1,215,415,567 | 6.7%       |
|                                     |              | (69,196,054)  |    | (33,999,604)  | 103.5%     |
| Contributions to permanent funds    |              | 12,345,264    |    | 4,316,359     | 186.0%     |
| Change in net position              |              | (56,850,790)  |    | (29,683,245)  | 91.5%      |
| Net position, beginning of year     |              | (670,906,028) |    | (641,222,783) | 4.6%       |
| Net position, end of year           | \$           | (727,756,818) | \$ | (670,906,028) | 8.5%       |
|                                     |              | -             |    |               |            |

Management's Discussion and Analysis (Unaudited) Year Ended September 30, 2016

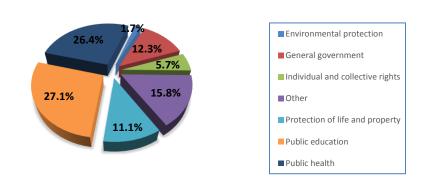
General revenues increased by \$37.8 million (or 5.2%) from the previous fiscal year. The increase was due to an increase, compared with prior year, in income tax collections of \$19.4 million (6%), gross receipts taxes of \$11.7 million (5.2%), hotel occupancy taxes of \$3.9 million (10.5%), Section 30 federal income taxes of \$7.0 million (9.8%) but were offset by a decrease of other revenues of \$5 million (55%) and of real property taxes of \$1.7 million (6.1%). GovGuam's total revenues from governmental activities, including local revenues, totaled \$1.23 billion in fiscal year 2016. The cost of governmental activities totaled \$1.3 billion, resulting in an overall negative change in net position of \$56.9 million. This was primarily attributed to increases in net pension liability and long-term debt. Graphs 4 and 5 below show the major components of revenues and cost of governmental activities.

Graph 4
GovGuam's Revenue Sources
For the Year Ended September 30, 2016



As in prior years, local sourced tax revenues and federal and other grants are the major sources of revenue for GovGuam, which comprises of 62% and 30%, respectively, of the total revenues for fiscal year 2016. Charges for services and other revenues provided 8% of the total revenues.

Graph 5
GovGuam's Cost of Governmental Activities
For the Year Ended September 30, 2016

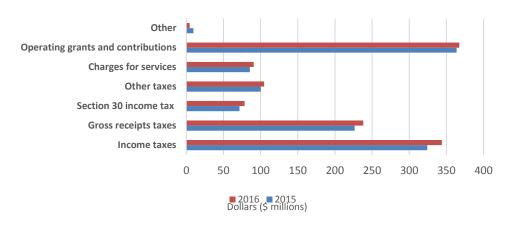


GovGuam's expenses cover a range of services. The largest expenses were for public education and public health, which comprises of 27% and 26%, respectively, of the total expenses for fiscal year 2016. Other expenses that make up a portion of the costs of governmental activities include community services (\$38.8 million), economic development (\$18.1 million), unallocated interest expense (\$79.9 million), transportation expenses (\$33.3 million), and culture and recreation (\$34.7 million).

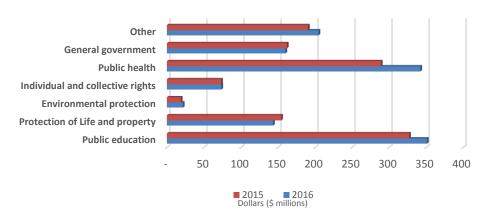
Management's Discussion and Analysis (Unaudited) Year Ended September 30, 2016

Graphs 6 and 7 below show a comparison of the major components of revenues and cost of governmental activities for fiscal years 2016 and 2015.

Graph 6
GovGuam's Revenue Sources
For the Years Ended September 30



Graph 7
GovGuam's Cost of Governmental Activities
For the Years Ended September 30



Other expenses in fiscal year 2016 included community services of \$38.8 million, up from \$29.8 million (30.5%) in fiscal year 2015; culture and recreation expense of \$34.7 million, up from \$30 million (15.5%) in fiscal year 2015; transportation expenses of \$33.3 million, down from \$34.6 million (3.7%) in fiscal year 2015; and unallocated interest expense of \$79.9 million, up from \$75.2 million (6.3%) in fiscal year 2015.

Management's Discussion and Analysis (Unaudited) Year Ended September 30, 2016

# **Analysis of Changes in Net Position**

During the current fiscal year, GovGuam's total net deficit position increased by \$56.9 million compared with prior fiscal year increase of \$29.7 million. The key elements of this increase are an increase in general revenues and contributions to permanent fund of \$45.9 million (or 6.2%), respectively, in conjunction with an increase in expenses, net of program revenues, of \$62.4 million (or 8.1%). The elements of these changes are reflected below:

|                                    |    |              |    |              | Total      |
|------------------------------------|----|--------------|----|--------------|------------|
|                                    | G  | overnmental  | Go | overnmental  | Percentage |
|                                    |    | Activities   |    | Activities   | Change     |
|                                    |    | 2016         |    | 2015         | 2016-2015  |
| General revenues:                  |    |              |    |              |            |
| Income taxes                       | \$ | 343,836,465  | \$ | 324,402,392  | 6.0%       |
| Gross receipts taxes               |    | 238,304,786  |    | 226,592,159  | 5.2%       |
| Other taxes                        |    | 183,146,385  |    | 171,590,936  | 6.7%       |
| Other general revenues             |    | 4,679,348    |    | 9,587,979    | -51.2%     |
| Total General Revenues             |    | 769,966,984  |    | 732,173,466  | 5.2%       |
| Expenses, net of program revenues: |    |              |    |              |            |
| General government                 |    | 132,088,131  |    | 136,225,656  | -3.0%      |
| Protection of Life and property    |    | 108,374,800  |    | 123,173,261  | -12.0%     |
| Public health                      |    | 122,786,619  |    | 80,951,586   | 51.7%      |
| Community services                 |    | 22,957,135   |    | 14,499,998   | 58.3%      |
| Culture and recreation             |    | 31,756,434   |    | 28,114,482   | 13.0%      |
| Individual and collective rights   |    | 55,573,142   |    | 56,352,817   | -1.4%      |
| Transportation                     |    | 8,695,947    |    | 13,917,275   | -37.5%     |
| Public education                   |    | 283,646,045  |    | 257,132,675  | 10.3%      |
| Environmental protection           |    | (5,492,993)  |    | (6,636,068)  | -17.2%     |
| Economic development               |    | 1,370,842    |    | (10,681,532) | -112.8%    |
| Interest                           |    | 77,406,936   |    | 73,122,920   | 5.9%       |
| Total Expenses                     |    | 839,163,038  |    | 766,173,070  | 9.5%       |
| Contributions to permanent fund    |    | 12,345,264   |    | 4,316,359    | 186.0%     |
| Change in net position             | \$ | (56,850,790) | \$ | (29,683,245) | 91.5%      |

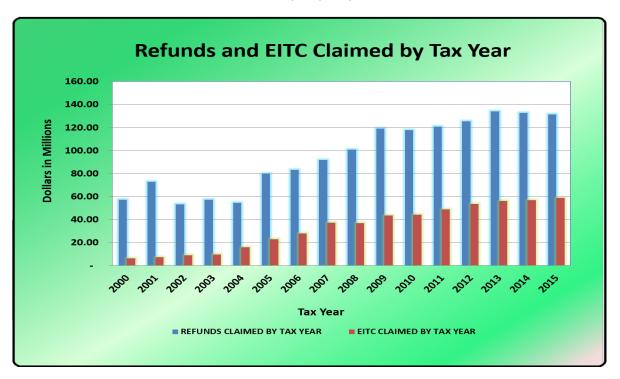
General revenues increased by \$37.8 million (or 5.2%) from the previous fiscal year. The increase was due to an increase compared with prior year in income tax collections of \$19.4 million (6%) and gross receipts taxes of \$11.7 million (5.2%). Section 30 federal income taxes increased by \$7.0 million (9.8%) but were offset by a decrease of other revenues of \$5 million (51.2%) and of real property taxes of \$1.8 million (6.3%). Governmental expenses, net of program revenues, increased by \$73 million (or 9.5%) primarily due to Public Health increase compared with prior year by \$41.8 million (51.7%); Community Services (58.3%); and Public education by \$26.5 million (10.3%). General Government, Protection of Life and Property, Transportation, and Environmental Protection expenses decreased as compared to the prior year.

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#### FINANCIAL ANALYSIS OF GOVGUAM'S FUNDS

As noted earlier, GovGuam uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. As of the end of fiscal year 2016, GovGuam's governmental funds reported a combined fund balance surplus of \$426.4 million, an increase of \$17.3 million compared with a combined fund surplus of \$409.1 million at the end of fiscal year 2015. This is primarily attributable to the decrease of fund deficit in the General Fund of \$13.4 million, increase in Chamorro Lands of \$12.3 million offset by capital project expenditures incurred in the Landfill CIP Fund of \$4.3 million and other miscellaneous funds of \$4.1 million.

At the end of the current fiscal year, the General Fund has a fund balance deficit of \$105.7 million as compared with the prior year fund balance deficit of \$119.1 million, an increase in performance of \$13.4 million. This current year positive change in fund balance was attributed to operating revenues exceeding operating expenditures and net surplus of bond activities. The tax liability continues to increase due to the Earned Income Tax Credit (EITC). The Guam Legislature appropriated \$125,000,000 for tax refund payments for the year ended September 30, 2016, which includes payments for EITC. EITC is an unfunded federal mandate that GovGuam is required to pay without any contribution from the taxpayer. EITC payments have grown from \$6.2 million for Tax Year 2000 to \$58.8 million for Tax Year 2015. The relationship of EITC paid compared to the tax refunds paid continues to increase from Tax Year 2000 of 11% to Tax Year 2015 of 45%, which is summarized as follows (Graph 8):



The Federal Grants Assistance Fund has a total fund balance of \$0.05 million, which primarily represents accumulated interest income received not yet expended at year end.

The GDOE Federal Grants Fund has a zero total fund balance at the end of the current fiscal year. Total revenues and transfers in for the GDOE Federal Grants Fund amounted to \$63.9 million, which funded various education-related federal grant programs and which was marginally lower than fiscal year 2015 revenues and transfers in of \$64.9 million by \$1 million (1.5%).

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The Landfill CIP Fund was established in fiscal year 2009 to account for the proceeds of Section 30 limited obligation revenue bonds issued for the purpose of funding the construction of a new landfill and the closure of the Ordot Dump. Capital projects expenditures of \$4.3 million were incurred.

#### **General Fund Budgetary Highlights**

During the fiscal year ended September 30, 2016, there were no significant changes in appropriations between the original and final budget for Executive Branch operations. Actual revenues collected (including operating transfers in) of \$686.2 million were lower than budgeted amounts of \$714.0 million by \$27.8 million. The net decrease is due primarily to the decrease in income tax collections and gross receipts tax of \$19 million and \$9.4 million, respectively, offset by other miscellaneous revenues. Although revenues were below the adopted budget, income taxes of \$343.8 million represent a 6% increase from the previous year, up from \$324.4 million in FY 2015. Gross receipts taxes (Business Privilege Taxes) of \$238.3 million reflect a 5.2% increase compared to the FY 2015 amount of \$226.6 million.

Budgetary expenditures (including operating transfers out) of \$747.7 million were lower than authorized appropriations of \$783.1 million. Actual expenditures are 7% less than the authorized budget. The net decrease is due primarily to cost costing measures by line agencies of \$19.7 million, unexpended BPT 2016 bond proceeds of \$15.5 million, unreleased subsidies to autonomous agencies of \$10.9 million, unexpended balance of GMHA Medicaid local share of \$4.9 million offset by under budgeted retiree healthcare premiums of \$14.9 million.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### Capital Assets

GovGuam's investment in capital assets for its governmental activities as of September 30, 2016 amounted to \$1.72 billion, net of accumulated depreciation of \$0.66 billion, leaving a net book value of \$1.06 billion. GovGuam's capital assets include land, infrastructure, buildings, machinery and equipment, and various projects under construction. (See table below)

#### GovGuam's Capital Assets

#### (net of depreciation) As of September 30

T - 4 - 1

|              |               |   |  |  |   | Total   |
|--------------|---------------|---|--|--|---|---|
| Governmental |               |   | Governmental   |  |   | Percentage  |
|              | Activities    |   | Activities   |  |   | Change  |
|              | 2016          |   | 2015   |  |   | 2016-2015   |
| \$           | 47,926,963    | \$  |  | 47,870,863   |   | 0.1%  |
|              | 67,837,361    |   |  | 68,548,296   |   | -1.0%   |
|              | 418,487,394   |   |  | 424,827,436  |   | -1.5%   |
|              | 30,691,855    |   |  | 27,797,329   |   | 10.4%   |
|              | 337,511,024   |   |  | 346,212,738  |   | -2.5%   |
|              | 162,164,799   |   |  | 152,506,309  |   | 6.3%  |
| <b>*</b> \$  | 1,064,619,396 | \$  |  | 1,067,762,971  |   | -0.3%   |
|              |               | Activities 2016 \$ 47,926,963 67,837,361 418,487,394 30,691,855 337,511,024 162,164,799 | Activities 2016 \$ 47,926,963 \$ 67,837,361 418,487,394 30,691,855 337,511,024 162,164,799 | Activities 2016 \$ 47,926,963 \$ 67,837,361 418,487,394 30,691,855 337,511,024 162,164,799 | Activities         Activities           2016         2015           \$ 47,926,963         \$ 47,870,863           67,837,361         68,548,296           418,487,394         424,827,436           30,691,855         27,797,329           337,511,024         346,212,738           162,164,799         152,506,309 | Activities 2016 2015  \$ 47,926,963 \$ 47,870,863 67,837,361 68,548,296 418,487,394 424,827,436 30,691,855 27,797,329 337,511,024 346,212,738 162,164,799 152,506,309 |

Major capital asset additions for fiscal year 2016 were as follows:

- \$20.6 million for work carried out under Highway federally funded projects, including GovGuam's road expansions and upgrades.
- \$6.8 million for the Guam Museum.
- \$2.9 million associated with the Fest Pac huts.
- \$5.3 million for School and GRTA buses.

Management's Discussion and Analysis (Unaudited) Year Ended September 30, 2016

Additional information on GovGuam's capital assets can be found in note 5 to the basic financial statements.

#### **Long-Term Debt**

The Organic Act authorizes GovGuam to borrow for such purposes as approved by the Guam Legislature. At the end of the current fiscal year, GovGuam had total bonded debt outstanding of \$1.1 billion. Of this amount, \$19.7 million comprises debt backed by the full faith and credit of GovGuam and \$1.09 billion is revenue bonded debt that is payable from and secured solely by the specific revenue sources. In addition to this bonded debt, GovGuam had loans payable and outstanding of \$9.4 million at year end.

A breakdown of GovGuam's total long-term debt is shown below.

#### GovGuam's Outstanding Debt, Net As of September 30

|  | •            |               |      |               | Total      |
|--|--------------|---------------|------|---------------|------------|
|  | Governmental |               | C    | Governmental  | Percentage |
|  |              | Activities    |      | Activities    | Change     |
|  |              | 2016          | 2015 |               | 2016-2015  |
|  |              |               |      |               |            |
| General Obligation Bonds:                  |              |               |      |               |            |
| 2009 Series A                              | \$           | 19,265,919    | \$   | 23,495,416    | -18.0%     |
| Limited Obligation Bonds (revenue backed): |              |               |      |               |            |
| 2009 Series A Section 30                   |              | 0             |      | 185,048,750   | -100.0%    |
| 2011 Series A Hotel Occupancy Tax          |              | 79,946,776    |      | 82,628,789    | -3.2%      |
| 2011 Series A Business Privilege Tax       |              | 242,150,042   |      | 242,380,987   | -0.1%      |
| 2012 Series B Business Privilege Tax       |              | 113,854,327   |      | 114,019,333   | -0.1%      |
| 2013 Series C Business Privilege Tax       |              | 14,490,425    |      | 18,613,169    | -22.1%     |
| 2015 Series D Business Privilege Tax       |              | 454,343,583   |      | 455,135,254   | -0.2%      |
| 2016 Series A Section 30                   |              | 280,547,958   |      | 0             | 0.0%       |
| Loans payable:                             |              |               |      |               |            |
| Guam Congress Building Ioan                |              | 2,388,871     |      | 265,683       | 799.1%     |
| Judicial Building loan                     |              | 7,058,360     |      | 7,671,931     | -8.0%      |
| Total                                      | \$           | 1,214,046,261 | \$   | 1,129,259,312 | 7.5%       |
|  |              |               |      |               |            |

GovGuam's total long-term debt increased by \$84.8 million (7.5%) during the current fiscal year. In order to improve cash flow and to take advantage of lower interest rates, GovGuam refinanced \$194 million of limited obligation bonds by issuing \$236.6 million limited obligation refunding bonds to assist GMHA in paying its accounts payable. By refinancing the debt, GovGuam will reduce its debt service payments by \$77 million over the next 25 years.

In 2016, GovGuam closed the following:

• **\$236.6M Limited Obligation (Section 30) Bonds** sold at a record low All-in True Interest Cost of 3.32%. Proceeds from the issuance went to the refunding of the 2009 Section 30 Bonds, taking out the Bank of Guam loan to GMHA, refunding of the Okkodo COPs Series 2013B, and \$45M for GMHA's Vendor Payables.

GovGuam's underlying Standard and Poor's Corporation bond ratings were as follows:

- \$19.7 million General Obligation Bonds, 2009 Series A (BB-/Stable).
- \$81.7 million Hotel Occupancy Tax Bonds, 2011 Series A (A-/Stable).
- \$235 million Business Privilege Tax Bonds, 2011 Series A (A/Stable).
- \$108.7 million Business Privilege Tax Bonds, 2012 Series B (A/Stable).

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- \$13.4 million Business Privilege Tax Bonds, 2013 Series C (A/Stable).
- \$410.5 million Business Privilege Tax Bonds, 2015 Series D (A/Stable).
- \$236.6 million Limited Obligation (Section 30) Bonds, 2016 Series A (BBB+/Stable).

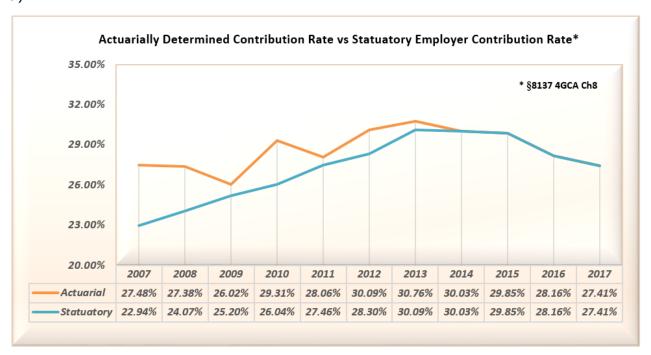
In accordance with the Organic Act, the debt ceiling limitation or public indebtedness of GovGuam must not exceed 10% of the aggregate tax value (assessed value) of property in Guam, which is \$1.39 billion as of October 2016, the date that such certification was performed. Total debt outstanding as of September 30, 2016, subject to the debt ceiling limitation is \$1.12 billion. The legal debt margin at September 30, 2016 was \$269.2 million.

Additional information on GovGuam's long-term debt can be found in notes 6 and 7 to the basic financial statements.

#### **GOVGUAM'S PENSION**

The Government of Guam closed its defined benefit (DB) plan to new members in 1995 with all new employees participating in a defined contribution (DC) plan. Under 4 GCA, Chapter 8, the Government is required to provide a contribution annually sufficient to pay off existing liabilities by 2031. The Government of Guam Retirement Fund (GGRF) Actuarial Valuation as of September 30, 2016 is available for review and may be accessed on their website <a href="https://www.ggrf.com">www.ggrf.com</a>. Based on this report:

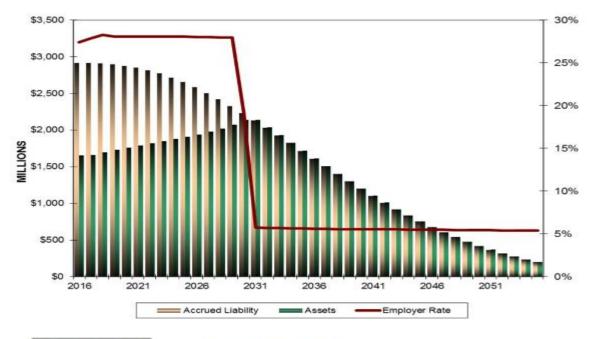
- The unfunded actuarial accrued liability decreased from \$1.369 billion as of September 30, 2015 to \$1.298 billion as of September 30, 2016.
- The payment required to amortize the unfunded actuarial accrued liability under GCA Section 8137 has decreased from \$113.1 million to \$112.1 million. As a result, the required contribution rate decreased to 27.41% of payroll as compared to prior year of 28.16% (Graph 9).



• The Government of Guam fully funds its unfunded actuarial accrued liability and amortized it over the remaining 15.58 years with sufficient annual contribution to fully pay the liability by 2031.

Management's Discussion and Analysis (Unaudited) Year Ended September 30, 2016

Graph 10: Per Exhibit 17, Projection of Contribution Rate found in the Government of Guam Retirement Fund Actuarial Valuation as of September 30, 2016:



<sup>1</sup> The contribution rate is the combined employer rate for the DB and DC plans.

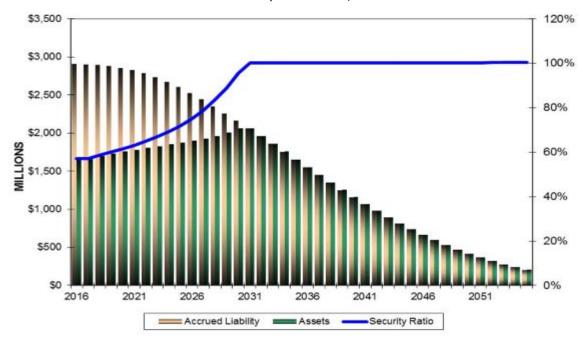
Since 2015, there was growing concern that insufficient savings by certain members in the defined contribution plan compromised their financial well-being during retirement as well as posed a threat for potential social cost to the government. Government of Guam employees do not participate in the Social Security program. Thus, all that is available to members upon retirement is the savings which have been contributed during their career.

- To address insufficient savings by members in the DC Plan, the Guam Legislature reformed its pensions in 2016, creating two new retirement plans, known as the DB (Defined Benefit) 1.75 and the Guam Retirement Security Plan. The Legislature overrode the Governor's veto to enact the law.
- Existing employees currently participating in the Defined Contribution Retirement System have a nine month window starting in April 2017 and closing in December 2017 in which they can elect to participate in the new Defined Benefit 1.75 Retirement Plan or remain in the DC plan.
- The law requires those who wish to retire to "buy" their years of service based on an actuarial determine amount from the DC account savings. Participants choosing to opt into the new DB 1.75 Plan will be required to transfer all or a portion of their existing Defined Contribution System account balances to the Retirement Fund. This allows these assets to transfer to the fund to pay out future benefits. It also required increased contributions from the employee at mandatory pre-tax employee contributions equal to 9.5% of base salary in addition to a mandatory 1% contribution to the Deferred Compensation Program.

Management's Discussion and Analysis (Unaudited) Year Ended September 30, 2016

- The cost of implementing this new program will not be known until the election period is completed in December 2017. However, it is estimated that the new retirement program will add an additional \$173 million to the unfunded liability **assuming 100% of DC members transfer.** Costs are expected to continue at 27% of the Government's payroll for the next 17 years. It also extends cost to government by an additional \$112 million (in current dollars) a year for 2 years. After this time, the unfunded liability will be fully paid and the Government's contribution will be at 5% of total payroll. Therefore, even with the addition of full membership in the DB1.75 program, the unfunded liability will be fully paid with the additional 2 years of contributions.
- All new employees beginning January 2018 will participate in the Guam Retirement Security Plan which is a hybrid program with a guaranteed rate of return of 4%. To ensure that there will not be a future need to reopen the DB plan, the Governor is working with Guam's congressional representative and the Trump Administration to seek legislation which would allow GovGuam employees to participate in Social Security. The combined floor of benefits provided from participation in the Social Security Program in addition to the Guam Retirement Security Program is projected to provide sufficient retirement income to support government retirees.

Graph 11: Per Exhibit 18, Projection of Contribution Rate found in the Government of Guam Retirement Fund Actuarial Valuation as of September 30, 2016:



Management's Discussion and Analysis (Unaudited) Year Ended September 30, 2016

#### **ECONOMIC FACTORS, NEXT YEAR BUDGET AND RATES, AND CHALLENGES**

Guam's overall economic performance in Fiscal Year 2016 remained strong. The economy has shown steady growth and is well-positioned in the Asia Pacific region for additional expansion. Economic Development Projects such as hotel expansions, private sector investments, and investments in the island's infrastructure demonstrate the confidence in the Guam's economy. Tourism, a key component of the island's economy, has continue to expand and diversity. In FY2016, record growth month over month was achieved with the year ending in 1.51 Million visitors. During the year, the Guam Visitors Bureau hosted the World Health Organization, Festival of the Pacific Arts, and Trans-Pacific Partnership meetings which reflects growing recognition of Guam as a destination for conferences, seminars, and meetings.

Based on the 2010 Guam Census it's civilian and military population in 2010 was 159,358. The projected population for 2016 is 162,742. The island's GDP measured \$5.7 billion in 2015 (latest available) representing the 12<sup>th</sup> consecutive year of increasing economic strength. GDP has grown over 61% since 2002. In 2016, overall prices increased 6.0 percent over 2015, principally as a result of the GMHA user fee increases adopted in December CY2015. Food prices decreased by -3.5 percent, Housing decreased by -2.5 percent, Apparel and Upkeep increased by 4.2 percent, Transportation increased by 6.0 percent, Medical Care increased by 36.3 percent, Recreation increased by 6.7 percent, Education and Communication increased by 1.2 percent and Other Goods and Services increased by 0.9 percent, from the 4<sup>th</sup> quarter 2015 to the 4<sup>th</sup> quarter 2016. Energy prices decreased by -1.2 percent, and All Items Less Food and Energy (core index) increased by 13.9 percent from the 4<sup>th</sup> quarter 2015 to the 4<sup>th</sup> quarter 2016. Over the past 2 years, Guam has been experiencing relatively stable prices (absent GMHA user fee increases) along with steady decreases in the unemployment rate.

Guam's unemployment rate decreased from 6.9 percent in March 2015 to 5.4 percent in September 2016. Job gains increased the most in the Agriculture, Manufacturing, Transportation and the Financial Services industries while Construction and Public Sector jobs decreased. Over the same time period, private average hourly earnings were \$13.51, an increase of 24 cents; and average weekly earnings were \$496.84, an increase of \$12.45.

Tourism arrivals have seen increases given favorable environmental factors along with economic stability in the region increasing from 1,372,531 in Fiscal Year 2015, to 1,510,944 in Fiscal Year 2016. The Guam's Visitors Bureau forecasts tourism arrivals to increase by 3.3 percent, to 1,560,899 in Fiscal Year 2017. This anticipated increase translates into stability in the industry's job market, while possibly increasing gross receipts and occupancy taxes for the local treasury. A new hotel is in the plans and existing hotels have been renovated. Expansion of direct flights from regional destinations is also in the works.

Construction permits continue to exceed \$225 million over the past few years. However, the inability to obtain alien temporary laborers has stymied construction activity in both the civilian and military markets. The Government's leadership continues to work with the federal government to overcome this challenge.

The military buildup and the expected economic benefit has been a source of anticipation since 2007. However, the signing of the Record of Decision by the Department of Defense in 2015 signaled the beginning of the process for military investment to support the relocation of Marines to Guam. The cost is anticipated to be \$8.7 billion under the 2016 National Defense Authorization Act. The anticipated increase in tax revenues on an annual basis once the relocation is complete is at \$40 million. The National Defense Authorization Act for FY2017 authorized \$253 million in new military projects on Guam.

Management's Discussion and Analysis (Unaudited) Year Ended September 30, 2016

The Government of Guam remains committed to instituting cost and budgeting controls to ensure prudent fiscal management of the government's resources to achieve a balanced budget and address the deficit. As part of measures implemented during FY2016, 5 GCA Div. 2 Ch22 Art 4 §22436, the deficit reduction program, placed a 2% reserve on projected revenues to be used towards reducing the prior year fund deficit. In the Executive Branch, the Bureau of Budget and Management Research (BBMR) placed a 15% reserve on appropriated amounts which required departments/agencies to manage spending. The Department of Administration (DOA) likewise implemented policies to control spending such as requiring all executive line agencies holding authorized carry-over appropriations to exhaust the current appropriations before carry-over funds can be expended. These measures are indicative of the combined efforts of both the Legislative and Executive Branch to recover from the deficit and continue strengthening the fiscal stability of the government. These measures have been likewise implemented in FY2017. For Fiscal Year 2017, projected General Fund revenues of \$681.3 million was adopted by the Guam Legislature.

Given the favorable outlook in tourist arrivals, investments that promote trade and commerce, and the stable outlook in global financial markets; the short to medium term economic outlook for Guam remains positive for Fiscal Year 2017.

#### CONTACTING GOVGUAM'S FINANCIAL MANAGEMENT

This financial report is designed to provide a general overview of the Government of Guam's finances for all of Guam's citizens, taxpayers, customers, and investors and creditors. This financial report seeks to demonstrate the Island's accountability for the money it receives. Questions concerning any of the information provided in this report or request for additional information should be addressed to: Division of Accounts, Attention: Kathrine B. Kakigi, Financial Manager, P.O. Box 884, Hagatña, Guam 96932. Telephone No: (671) 475-1169/1260 Facsimile: (671) 472-8483 Website Address: <a href="https://www.doa.guam.gov">www.doa.guam.gov</a>.

# Statement of Net Position September 30, 2016

|   | _              | Primary<br>Government  | <br>Component<br>Units  |
|---|----------------|--|---|
| ASSETS  |                |  |   |
| Current assets: Cash and cash equivalents Investments Receivables, net Due from primary government Due from private purpose trusts Inventories Other current assets Restricted assets: Cash and cash equivalents  | \$             | 85,667,710<br>6,860,545<br>113,796,538<br>-<br>2,968,463<br>4,964,806<br>4,773,629<br>94,048,585 | \$<br>111,106,268<br>45,167,193<br>144,702,739<br>24,826,920<br>-<br>53,020,687<br>11,013,257   |
| Investments   | -              | 28,402,699   | <br>72,873,635  |
| Total current assets  | -              | 341,482,975  | <br>753,423,170   |
| Noncurrent assets: Investments Land and other real estate Receivables, net Capital assets: Nondepreciable capital assets Capital assets, net of accumulated depreciation Land held for development Unamortized bond issuance costs Other noncurrent assets Restricted assets: Cash and cash equivalents Investments | _              | 436,097,702<br>-<br>210,091,762<br>854,527,634<br>-<br>2,250,000                                 | <br>65,008,608<br>-<br>27,968,074<br>271,108,222<br>1,310,587,153<br>2,774,764<br>4,646,601<br>11,852,826<br>295,718,520<br>136,278,072 |
| Total noncurrent assets   | -              | 1,502,967,098  | <br>2,125,942,840   |
| Total assets  | · <del>-</del> | 1,844,450,073  | <br>2,879,366,010   |
| DEFERRED OUTFLOWS OF RESOURCES  |                |  |   |
| Deferred loss on refunding Deferred outflows from pensions Deferred unrecovered fuel costs Deferred forward delivery contract costs   | -              | 111,166,355<br>103,881,106<br>-<br>-   | <br>14,203,002<br>55,947,468<br>1,492,055<br>796,717  |
| Total deferred outflows of resources  | -              | 215,047,461  | <br>72,439,242  |
|   | \$ <u>_</u>    | 2,059,497,534  | \$<br>2,951,805,252   |

# Statement of Net Position, Continued September 30, 2016

|  | _           | Primary<br>Government  | _              | Component<br>Units   |
|--|-------------|--|----------------|--|
| LIABILITIES  |             |  |                |  |
| Current liabilities: Current portion of bonds payable Current portion of notes payable Current portion of capital lease obligations Accounts payable and other current liabilities Current portion of tax credits payable Contracts payable Accrued interest payable Accrued payroll and other Current portion of compensated absences payable Payable to federal agencies Provision for tax refunds Current portion of IRS payable COLA liability | \$          | 19,210,000<br>735,608<br>7,335,098<br>104,836,971<br>6,091,085<br>-<br>16,768,277<br>26,899,551<br>10,043,055<br>15,945,517<br>110,794,337<br>5,500,000<br>4,631,302 | \$             | 18,655,000<br>6,133,290<br>16,737,242<br>48,173,355<br>-<br>9,136,005<br>28,864,435<br>35,243,251<br>7,597,737 |
| Due to primary government Unearned revenues Deposits and other liabilities  Total current liabilities  | _           | 79,685,567<br>8,895,612<br>417,371,980   |                | 3,036,241<br>26,959,376<br>38,816,603<br>239,352,535   |
| Noncurrent liabilities: Compensated absences payable, net of current portion Capital lease obligations, net of current portion Bonds payable, net of current portion Notes payable, net of current portion Due to IRS, net of current portion Net pension liability DCRS sick leave liability Other noncurrent liabilities   | _           | 16,627,114<br>173,870,805<br>1,185,389,030<br>8,711,623<br>14,437,926<br>919,637,114<br>31,298,096<br>16,963,346   | · <del>-</del> | 7,225,393<br>22,872,720<br>1,371,651,526<br>51,572,631<br>-<br>446,082,752<br>16,767,882<br>783,866            |
| Total noncurrent liabilities   | _           | 2,366,935,054  | _              | 1,916,956,770  |
| Total liabilities  |             | 2,784,307,034  | _              | 2,156,309,305  |
| DEFERRED INFLOWS OF RESOURCES  Deferred forward delivery contract revenues  Deferred inflows from pensions  Deferred gain on refunding   | _           | -<br>2,947,318<br>-  | . <u>-</u>     | 2,920,088<br>1,113,427<br>312,187  |
| Total deferred inflows of resources  | _           | 2,947,318  | _              | 4,345,702  |
| NET POSITION  Net investment in capital assets Restricted for:   |             | 590,001,912  |                | 599,912,338  |
| Capital projects Retirement of indebtedness Endowment - nonexpendable Public health Environmental protection Other purposes Unrestricted Total net position  | _           | 1,914,504<br>65,295,831<br>436,097,702<br>12,780,050<br>25,476,419<br>25,765,106<br>(1,885,088,342)<br>(727,756,818)   | . –            | 85,082,017<br>40,832,227<br>5,672,789<br>-<br>-<br>52,677,042<br>6,973,832<br>791,150,245                      |
|  | \$ <u>_</u> | 2,059,497,534  | \$_            | 2,951,805,252  |

# Statement of Activities Year Ended September 30, 2016

|   |                            |                           |                     | Net (Expense) Revenue  |                  |   |
|---|----------------------------|---------------------------|---------------------|------------------------|------------------|---|
|   |                            |                           | Program Revenue     | es                     | and Changes in   | Net Position                            |
|   |                            |                           | Operating           | Capital                |                  |   |
|   |                            | Charges for               | Grants and          | Grants and             | Primary          | Component                               |
| Functions/Programs                                    | Expenses                   | Services                  | Contributions       | Contributions          | Government       | Units                                   |
| Primary government:                                   |                            |                           |                     |                        |                  |   |
| Governmental Activities:                              |                            |                           |                     |                        |                  |   |
| General government                                    | \$ 160,134,658             | \$ 16,218,646             | \$ 11,827,881       | \$ - \$                | (132,088,131) \$ | -                                       |
| Protection of life and property                       | 143,465,495                | 20,530,729                | 14,559,966          | -                      | (108,374,800)    | -                                       |
| Public health   | 342,319,577                | 7,086,970                 | 212,445,988         | -                      | (122,786,619)    | -                                       |
| Community services                                    | 38,845,041                 | 1,351,458                 | 14,536,448          | -                      | (22,957,135)     | -                                       |
| Culture and recreation                                | 34,701,360                 | 883,849                   | 2,061,077           | -                      | (31,756,434)     | -                                       |
| Individual and collective rights                      | 73,632,654                 | 3,100,272                 | 14,959,240          | -                      | (55,573,142)     | -                                       |
| Transportation  | 33,328,475                 | 13,791,157                | 10,841,371          | -                      | (8,695,947)      | -                                       |
| Public education                                      | 351,227,456                | 3,925,298                 | 63,656,113          | -                      | (283,646,045)    | -                                       |
| Environmental protection                              | 21,648,396                 | 23,387,156                | 3,754,233           | -                      | 5,492,993        | -                                       |
| Economic development                                  | 18,094,536                 | 449,164                   | 16,274,530          | -                      | (1,370,842)      | -                                       |
| Interest (unallocated)                                | 79,884,982                 |                           | 2,478,046           | <u> </u>               | (77,406,936)     |   |
| Total primary government                              | \$ 1,297,282,630           | \$ 90,724,699             | \$ 367,394,893      | \$                     | (839,163,038)    | -                                       |
| Component Units:                                      |                            |                           |                     |                        |                  |   |
| Antonio B. Won Pat International                      |                            |                           |                     |                        |                  |   |
| Airport Authority                                     | \$ 78,597,581              |                           |                     | \$ 14,217,549          | -                | 284,480                                 |
| Guam Community College                                | 36,736,207                 | 5,309,478                 | 13,897,471          | 295,153                | -                | (17,234,105)                            |
| Guam Housing and Urban                                | 46 260 442                 | 1 420 715                 | 42 024 000          | 1 000 030              |                  | 05.020                                  |
| Renewal Authority                                     | 46,269,443                 | 1,428,715                 | 43,834,809          | 1,090,939              | -                | 85,020                                  |
| Guam Memorial Hospital Authority Guam Power Authority | 131,635,280<br>301,580,501 | 98,883,247<br>308,200,859 | -                   | 1,258,956<br>1,353,972 | -                | (31,493,077)<br>7,974,330               |
| Guam Waterworks Authority                             | 92,115,421                 | 105,380,739               | _                   | 5,488,862              | _                | 18,754,180                              |
| Port Authority of Guam                                | 44,985,222                 | 52,548,776                | _                   | 1,379,189              | _                | 8,942,743                               |
| University of Guam                                    | 93,376,987                 | 22,082,528                | 32,127,706          | 1,373,103              | _                | (39,166,753)                            |
| Nonmajor component units                              | 35,538,446                 | 9,393,194                 | 981,871             | _                      | -                | (25,163,381)                            |
| rioajo: component ame                                 | \$ 860,835,088             |                           |                     | \$ 25,084,620          |                  | (77,016,563)                            |
|   | General revenues           |                           | 4 30/0:12/00/       | Ψ <u> </u>             |                  | (,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, |
|   | Taxes:                     | •                         |                     |                        |                  |   |
|   | Income                     |                           |                     |                        | 343,836,465      | _                                       |
|   | Gross receipts             | :                         |                     |                        | 238,304,786      | _                                       |
|   | ·                          | ,<br>deral income tax     | collections         |                        | 78,467,450       | _                                       |
|   | Hotel occupan              |                           | Concentions         |                        | 40,864,063       | _                                       |
|   | Property                   | ,                         |                     |                        | 26,320,474       | _                                       |
|   | Tobacco                    |                           |                     |                        | 20,104,227       | _                                       |
|   | Liquid fuel                |                           |                     |                        | 10,051,209       | _                                       |
|   | Alcoholic beve             | erages                    |                     |                        | 2,895,727        | _                                       |
|   | Excise                     |                           |                     |                        | 2,937,715        | _                                       |
|   | Limited gamin              | ıq                        |                     |                        | 1,505,520        | -                                       |
|   | Investment earn            | ings                      |                     |                        | 565,467          | 3,765,493                               |
|   | Contributions fro          | m primary gover           | nment               |                        | -                | 149,503,931                             |
|   | Other                      |                           |                     | _                      | 4,113,881        | (3,294,920)                             |
|   | Total general              | revenues                  |                     |                        | 769,966,984      | 149,974,504                             |
|   | Contributions to p         | ermanent fund             |                     |                        | 12,345,264       | -                                       |
|   | Total general              | revenues and co           | ntributions to perr | nanent fund            | 782,312,248      | 149,974,504                             |
|   | Change in net pos          | sition                    | •                   | ·                      | (56,850,790)     | 72,957,941                              |
|   | Net position at be         | ginning of year           |                     |                        | (670,906,028)    | 718,192,304                             |
|   | Net position at en         | d of year                 |                     | \$ <u></u>             | (727,756,818) \$ | 791,150,245                             |

#### Balance Sheet Governmental Funds September 30, 2016

|  |                |                 |               | Capital            |             |                          |               |
|--|----------------|-----------------|---------------|--------------------|-------------|--------------------------|---------------|
|  | _              | Special Revenue |               | Projects Permanent |             |                          |               |
|  | _              | Federal         | GDOE          | _                  |             | Other                    |               |
|  |                | Grants          | Federal       | Landfill           | Chamorro    | Governmental             |               |
|  | General        | Assistance      | Grants        | CIP                | Lands       | Funds                    | Total         |
| <u>ASSETS</u>                                    |                |                 |               |                    |             |                          |               |
| Cash and cash equivalents \$                     | 39,692,475 \$  | 1,262,561 \$    | 6,506,889 \$  | - \$               | - :         | \$ 38,205,785 \$         | 85,667,710    |
| Investments                                      | 208,769        | -               | -             | -                  | -           | 6,651,776                | 6,860,545     |
| Land and other real estate Receivables, net:     | -              | -               | -             | -                  | 436,097,702 | -                        | 436,097,702   |
| Taxes  | 53,431,706     | -               | -             | -                  | -           | 8,213,722                | 61,645,428    |
| Federal agencies                                 | 2,802,575      | 25,192,462      | 8,334,728     | -                  | -           | -                        | 36,329,765    |
| Other  | 8,957,851      | -               | -             | -                  | -           | 6,863,494                | 15,821,345    |
| Due from other funds                             | 27,845,665     | -               | -             | -                  | -           | 23,691,325               | 51,536,990    |
| Due from private purpose trust funds             | 2,968,463      | -               | -             | -                  | -           | -                        | 2,968,463     |
| Inventories                                      | 4,964,806      | -               | -             | -                  | -           | -                        | 4,964,806     |
| Prepayments                                      | 4,100,972      | -               | 33,088        | -                  | -           | 85,350                   | 4,219,410     |
| Deposits and other assets Restricted assets:     | 1,017,213      | -               | -             | -                  | -           | 1,172                    | 1,018,385     |
| Cash and cash equivalents                        | 86,514,251     | _               | _             | 1,689,914          | _           | 5,844,420                | 94,048,585    |
| Investments                                      | -              | -               | -             | 1,009,914          | -           | 28,402,699               | 28,402,699    |
| Total assets \$                                  | 232,504,746 \$ | 26,455,023 \$   | 14,874,705 \$ | 1,689,914 \$       | 436,097,702 | \$ 117,959,743 \$        | 829,581,833   |
| LIABILITIES AND FUND<br>BALANCES (DEFICIT)       |                |                 |               |                    |             |                          |               |
| Accounts payable \$                              | 95,042,614 \$  | 1,317,504 \$    | 2,962,745 \$  | 718,481 \$         | - :         | \$ 4,795,627 \$          | 104,836,971   |
| Accrued payroll and other                        | 17,098,455     | 1,526,550       | 6,044,230     | -                  | _           | 2,230,316                | 26,899,551    |
| Due to other funds                               | 23,691,325     | 11,335,484      | 2,148,530     | 427,754            | _           | 13,933,897               | 51,536,990    |
| Payable to federal agencies                      |                | 12,226,317      | 3,719,200     |                    | _           | -                        | 15,945,517    |
| Unearned revenues                                | 79,238,441     |                 | -             | _                  | -           | 447,126                  | 79,685,567    |
| Provision for tax refunds                        | 110,794,337    | _               | -             | _                  | _           | -                        | 110,794,337   |
| COLA liability                                   | 4,631,302      | _               | -             | _                  | _           | -                        | 4,631,302     |
| Deposits and other liabilities                   | 7,741,771      | <u> </u>        | <u> </u>      |                    |             | 1,153,841                | 8,895,612     |
| Total liabilities                                | 338,238,245    | 26,405,855      | 14,874,705    | 1,146,235          |             | 22,560,807               | 403,225,847   |
| Fund balances (deficit):                         |                |                 |               |                    |             |                          |               |
| Non-spendable                                    | 3,157,671      | -               | -             | -                  | 436,097,702 | -                        | 439,255,373   |
| Restricted                                       | 92,872,191     | -               | -             | 543,679            | -           | 37,267,552               | 130,683,422   |
| Committed  | 13,370,044     | -               | -             | -                  | -           | 59,206,117               | 72,576,161    |
| Assigned   | -              | 49,168          | -             | -                  | -           | -                        | 49,168        |
| Unassigned:                                      |                |                 |               |                    |             |                          |               |
| General fund                                     | (215,133,405)  | -               | -             | -                  | -           | -                        | (215,133,405) |
| Special revenues funds                           |                |                 |               | -                  |             | (1,074,733)              | (1,074,733)   |
| Total fund balances                              |                |                 |               |                    |             |                          |               |
| (deficit)  | (105,733,499)  | 49,168          | -             | 543,679            | 436,097,702 | 95,398,936               | 426,355,986   |
| , ,  | (=30).33)      | .5/200          |               | 3.3,5.3            | .30,03.,.02 | 20,000,000               |               |
| Total liabilities and fund balances (deficit) \$ | 232,504,746 \$ | 26,455,023 \$   | 14,874,705 \$ | 1,689,914 \$       | 436,097,702 | \$ <u>117,959,743</u> \$ | 829,581,833   |

# Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position September 30, 2016

| Total fund balance - governmental funds   |   | \$ 426,355,986   |
|---|---|------------------|
| Amounts reported for governmental activities in the statement of net position are different because:  |   |                  |
| Prepayment of capital lease obligations in governmental activities are not financial resources and, therefore, are not reported in the governmental funds                     |   | 535,834          |
| Maintenance costs associated with capital lease obligations in governmental activities are not financial resources and, therefore, are not reported in the governmental funds |   | 1,250,000        |
| Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. These assets consist of:                            |   | , ,              |
| Land \$ Construction in progress Depreciable capital assets and infrastructure Accumulated depreciation   | 47,926,963<br>162,164,799<br>1,509,406,951<br>(654,879,317) |                  |
| Capital assets, net of accumulated depreciation   |   | 1,064,619,396    |
| Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds. These liabilities include:         |   |                  |
| Bonds payable   | (1,204,599,030)   |                  |
| Notes payable   | (9,447,231)   |                  |
| Capital lease obligations   | (181,205,903)   |                  |
| Due to IRS  | (19,937,926)  |                  |
| Tax credits payable   | (6,091,085)   |                  |
| Accrued interest payable  | (16,768,277)  |                  |
| Net pension liability   | (919,637,114)   |                  |
| Compensated absences payable  | (26,670,169)  |                  |
| DCRS sick leave liability   | (31,298,096)  |                  |
| Landfill closure and postclosure costs  | (16,963,346)  |                  |
| Long-term liabilities   |   | (2,432,618,177)  |
| Deferred outflows of resources are charged to future periods and are not reported in the funds. Those deferred outflows consist of:   |   |                  |
| Deferred loss on refunding  | 111,166,355   |                  |
| Deferred outflows on net pension liability  | 103,881,106   | •                |
|   |   | 215,047,461      |
| Deferred inflows of resources benefit future periods and are not reported in  |   |                  |
| the funds. Those deferred inflows consist of deferred inflows on the net  |   |                  |
| pension liability   |   | (2,947,318)      |
| Net position of governmental activities   |   | \$ (727,756,818) |

# Statement of Revenues, Expenditures, and Changes in Fund Balances (Deficit) Governmental Funds Year Ended September 30, 2016

|   |                            |                      |             | Capital       |               |   |   |
|---|----------------------------|----------------------|-------------|---------------|---------------|---|---|
|   | _                          | Special Re           | venue       | Projects      | Permanent     |   |   |
|   | _                          | Federal              | GDOE        |               |               | Other                                   |   |
|   |                            | Grants               | Federal     | Landfill      | Chamorro      | Governmental                            |   |
|   | General                    | Assistance           | Grants      | CIP           | Lands         | Funds                                   | Total                                   |
| Revenues:   |                            |                      |             |               |               |   |   |
| Taxes   | \$ 663,546,416 \$          | - \$                 | - \$        | - \$          | -             | \$ 101,741,220 \$                       | 765,287,636                             |
| Intergovernmental                                     | 4,065,459                  | 301,686,135          | 55,065,113  | -             | -             | 4,051,665                               | 364,868,372                             |
| Licenses and permits                                  | 5,916,066                  | -                    | -           | -             | -             | 58,030,315                              | 63,946,381                              |
| Charges for services                                  | 5,288,057                  | -                    | 275,380     | -             | -             | 20,157,431                              | 25,720,868                              |
| Fines and forfeits                                    | 1,057,450                  | -                    | -           | -             | -             | -                                       | 1,057,450                               |
| Interest and investment earnings                      | 191,859                    | -                    | -           | 5,920         | 12,345,264    | 367,688                                 | 12,910,731                              |
| Indirect cost reimbursement                           | 48,475                     | -                    | -           | -             | -             | -                                       | 48,475                                  |
| Contributions from component units                    | 2,478,046                  | -                    | -           | -             | -             | -                                       | 2,478,046                               |
| Other   | 3,150,719                  |                      |             |               |               | 963,162                                 | 4,113,881                               |
| Total revenues  | 685,742,547                | 301,686,135          | 55,340,493  | 5,920         | 12,345,264    | 185,311,481                             | 1,240,431,840                           |
| Expenditures:   |                            |                      |             |               |               |   |   |
| Current:  |                            |                      |             |               |               |   |   |
| General government                                    | 82,630,926                 | 8,995,886            | -           | 843,834       | -             | 14,673,987                              | 107,144,633                             |
| Protection of life and property                       | 109,012,247                | 14,559,966           | -           | -             | -             | 20,131,811                              | 143,704,024                             |
| Public health   | 17,175,741                 | 233,432,150          | -           | -             | -             | 15,671,771                              | 266,279,662                             |
| Community services                                    | 24,374,862                 | 14,536,448           | -           | -             | -             | 5,000                                   | 38,916,310                              |
| Recreation  | 253,889                    | 1,989,644            | -           | -             | -             | 4,352,352                               | 6,595,885                               |
| Individual and collective rights                      | 47,304,587                 | 12,793,859           | -           | -             | -             | 9,236,846                               | 69,335,292                              |
| Transportation  | -                          | 10,841,371           | -           | -             | -             | 9,678,855                               | 20,520,226                              |
| Public education                                      | 227,213,025                | <u>-</u>             | 56,831,493  | -             | -             | 5,271,759                               | 289,316,277                             |
| Environmental protection                              | 120,622                    | 3,754,233            | -           | -             | -             | 16,603,168                              | 20,478,023                              |
| Economic development                                  | 4,131,787                  | 5,424,718            | -           | -             | -             | 4,561,293                               | 14,117,798                              |
| Payments to:  | 2 (55 200                  |                      |             |               |               |   | 2.655.200                               |
| GovGuam Retirement Fund                               | 2,655,300                  | -                    | -           | -             | -             | 1 202 002                               | 2,655,300                               |
| Guam Community College                                | 13,814,950                 | 2 012 664            | -           | -             | -             | 1,382,982                               | 15,197,932                              |
| Guam Memorial Hospital Authority Guam Power Authority | 62,620,088                 | 2,813,664<br>415,294 | _           | -             | _             | 10,523,569                              | 75,957,321<br>415,294                   |
| Guam Preservation Trust                               |                            | 413,294              | _           | _             | _             | 615,000                                 | 615,000                                 |
| Guam Visitors Bureau                                  | _                          | 71,433               | _           | _             | _             | 30,550,346                              | 30,621,779                              |
| Guam Waterworks Authority                             | _                          | 273,937              | _           | _             | _             | 30,330,340                              | 273,937                                 |
| Port Authority of Guam                                | -                          | 50,219               | _           | _             | _             | -<br>-                                  | 50,219                                  |
| University of Guam                                    | 29,917,515                 | -                    | _           | _             | _             | 2,480,151                               | 32,397,666                              |
| Miscellaneous appropriations                          | 30,151,235                 | _                    | _           | -             | _             | 15,243,673                              | 45,394,908                              |
| Capital projects                                      | 4,947,008                  | 9,040,137            | _           | 3,446,594     | _             | 8,090,569                               | 25,524,308                              |
| Debt service:   | ,- ,                       | -,, -                |             | -, -,         |               | ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, | ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, |
| Principal retirement                                  | 16,944,055                 | -                    | 3,695,000   | -             | -             | 2,533,571                               | 23,172,626                              |
| Interest and fiscal charges                           | 61,155,125                 | -                    | 3,405,000   | -             | -             | 5,458,059                               | 70,018,184                              |
| Total expenditures                                    | 734,422,962                | 318,992,959          | 63,931,493  | 4,290,428     |               | 177,064,762                             | 1,298,702,604                           |
| •   | 754,422,302                | 310,332,333          | 05,551,455  | 7,230,720     |               | 177,004,702                             | 1,230,702,004                           |
| Excess (deficiency) of revenues                       | (40,500,445)               | (17.006.004)         | (0.504.000) | (4.204.500)   | 12 245 264    | 0.046.740                               | (50.070.764)                            |
| over (under) expenditures                             | (48,680,415)               | (17,306,824)         | (8,591,000) | (4,284,508)   | 12,345,264    | 8,246,719                               | (58,270,764)                            |
| Other financing sources (uses):                       |                            |                      |             |               |               |   |   |
| Capital leases  | 4,947,008                  | -                    | -           | -             | -             | -                                       | 4,947,008                               |
| Proceeds from refunded bonds                          |                            |                      |             |               |               |   |   |
| issued  | 236,605,000                | -                    | -           | -             | -             | -                                       | 236,605,000                             |
| Premium on refunded bonds issued                      | 43,942,958                 | -                    | -           | -             | -             | -                                       | 43,942,958                              |
| Payment to refunding bond escrow                      | (211 (50 001)              |                      |             |               |               |   | (211 (50 001)                           |
| agent   | (211,658,081)              | -                    | -           | -             | -             | -                                       | (211,658,081)                           |
| Proceeds from issuance of<br>long-term debt           |                            |                      |             |               |               | 2,123,188                               | 2,123,188                               |
| Transfers in from other funds                         | 36,939,566                 | -<br>25,867,768      | 8,591,000   | -             | _             | 36,161,219                              | 107,559,553                             |
| Transfers out to other funds                          |                            |                      | 0,391,000   |               |               |   |   |
|   | (48,729,408)               | (8,591,000)          |             | <del></del> - |               | (50,624,599)                            | (107,945,007)                           |
| Total other financing sources                         |                            |                      |             |               |               |   |   |
| (uses), net   | 62,047,043                 | 17,276,768           | 8,591,000   |               |               | (12,340,192)                            | 75,574,619                              |
| Net change in fund balances                           |                            |                      |             |               |               |   |   |
| (deficit)   | 13,366,628                 | (30,056)             | -           | (4,284,508)   | 12,345,264    | (4,093,473)                             | 17,303,855                              |
| Fund balances (deficit) at beginning                  |                            |                      |             |               |               |   |   |
| of year   | (119,100,127)              | 79,224               | _           | 4,828,187     | 423,752,438   | 99,492,409                              | 409,052,131                             |
| *   | (22),200,127)              | . 5,221              | -           | .,023,107     | .25,, 52, 155 | 33,.32,103                              | .00,002,101                             |
| Fund balances (deficit) at end                        | ¢ (105 722 400\ *          | 10 160 ±             | _ *         | 5/2 670 ¢     | 436 007 702   | ¢ 05 300 036 ¢                          | 426 355 00 <i>6</i>                     |
| of year   | \$ <u>(105,733,499)</u> \$ | 49,168 \$            | <u>-</u> \$ | \$ E/0,C+C    | 436,097,702   | \$ <u>95,398,936</u> \$                 | 426,355,986                             |

Reconciliation of the Governmental Funds
Statement of Revenues, Expenditures, and Changes in
Fund Balances to the Statement of Activities
Year Ended September 30, 2016

| Net change in fund balances - total governmental funds  | \$  | 17,303,855   |
|---|---|--------------|
| Amounts reported for governmental activities in the statement of activities are different because:  |   |              |
| Prepayment of capital lease obligations in governmental activities are not financial resources and, therefore, are not reported in the governmental funds. These assets consist of:   |   |              |
| Guam Department of Education capital lease  |   | (156,666)    |
| Capital outlays are reported as expenditures in governmental funds. However, in the statement of activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense. For the current year these amounts consist of:  |   |              |
| Capital outlays, net of disposals   | 49,988,760  |              |
| Depreciation expense  | (53,132,335)  |              |
|   |   | (3,143,575)  |
| The incurrence of long-term debt (e.g., bonds and leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term long-term debt consumes the current financial resources of governmental funds. Neither transaction has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and deferred amounts on refundings when debt is issued, whereas these amounts are deferred and amortized in the Statement of Activities. For the current year, these amounts consist of:  Proceeds from refunding bonds issued Premium on refunding bonds issued Proceeds from loans Capital lease acquisition Payments to the bond refunding agent Repayment of Limited Obligation bonds Repayment of General Obligation bonds Repayment of loans Repayment of capital leases Reduction in tax credits payable Amortization of loss on defeasance Amortization of bond premiums Amortization of bond discounts | (236,605,000)<br>(43,942,958)<br>(2,123,188)<br>(4,947,008)<br>211,658,081<br>11,310,000<br>4,255,000<br>613,571<br>6,994,055<br>738,216<br>(3,574,617)<br>1,250,366<br>736,510 | (53,636,972) |
|   |   |              |
| Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. For the current year, these activities consist of:  Change in accrued interest payable Change in compensated absences payable Change in landfill closure and postclosure care costs Change in DCRS sick leave liability Net pension activity  | (3,824,577)<br>(137,163)<br>1,886,928<br>(722,352)<br>(14,420,268)  | (17,217,432) |
| Change in net position of governmental activities   | \$  | (56,850,790) |

# Statement of Fiduciary Net Position Fiduciary Funds September 30, 2016

|   | _   | Pension<br>Trust          | . <u>-</u> | Private<br>Purpose<br>Trust |        | Agency<br>Fund  |
|---|-----|---------------------------|------------|-----------------------------|--------|-----------------|
| <u>ASSETS</u>   |     |                           |            |                             |        |                 |
| Cash and cash equivalents   | \$_ | 6,629,405                 | \$_        | 23,326,199                  | \$_    |                 |
| Time certificates of deposit  | _   | -                         | _          | 1,000,000                   | _      |                 |
| Investments at fair value:  |     |                           |            |                             |        |                 |
| Common stocks   |     | 956,950,473               |            | -                           |        | -               |
| U.S. Government securities  |     | 246,567,269               |            | -                           |        | -               |
| Corporate bonds and notes   |     | 295,367,509               |            | -                           |        | -               |
| Money market funds<br>Mutual funds                                  |     | 40,801,515<br>549,196,221 |            | -                           |        | _               |
| DC plan forfeitures   |     | 7,351,220                 |            |                             |        | _               |
| Total investments   | -   | 2,096,234,207             | -          | -                           |        |                 |
| Accounts receivable:  | -   |                           | _          |                             |        |                 |
| Employer contributions  |     | 2,489,564                 |            | -                           |        | -               |
| Member contributions  |     | 367,797                   |            | -                           |        | -               |
| Interest and penalties on contributions                             |     | 372,402                   |            | -                           |        | -               |
| Accrued investment income   |     | 5,008,642                 |            | -                           |        | -               |
| Due from brokers for unsettled trades                               |     | 32,067,172                |            | -                           |        | -               |
| Service credits Notes receivable - ERIP                             |     | 537,788<br>3,118          |            | -                           |        | _               |
| Supplemental/COLA benefits  |     | 32,557,914                |            | _                           |        | _               |
| Supplemental/Insurance benefits advanced                            |     | 3,511,215                 |            | _                           |        | -               |
| Other   | _   | 1,171,581                 | _          | -                           | _      |                 |
| Total receivables   | _   | 78,087,193                | _          | -                           | _      |                 |
| Deposits and other assets   |     | -                         |            | -                           |        | 17,517,256      |
| Capital assets  | _   | 816,691                   |            | -                           |        | -               |
| Total assets  | _   | 2,181,767,496             |            | 24,326,199                  | \$_    | 17,517,256      |
| DEFERRED OUTFLOWS OF RESOURCES                                      |     |                           |            |                             |        |                 |
| Deferred outflows of resources from pensions                        | _   | 538,866                   | _          |                             | _      |                 |
| <u>LIABILITIES</u>  |     |                           |            |                             |        |                 |
| Unearned revenue  |     | 705,023                   |            | -                           | \$     | -               |
| Accounts payable and accrued expenses                               |     | 2,772,336                 |            | -                           |        | -               |
| Accrued payroll and other   |     | 615,612                   |            | -                           |        | -               |
| Due to other funds  |     | -                         |            | 2,968,462                   |        | -<br>17 F17 2F6 |
| Deposits and other liabilities  Due to brokers for unsettled trades |     | -<br>41,367,829           |            | 19,041,283                  |        | 17,517,256      |
| Net pension liability   |     | 4,454,068                 |            | -                           |        | _               |
| Total liabilities   | -   | 49,914,868                | _          | 22,009,745                  | <br>\$ | 17,517,256      |
| Restricted for:   | =   |                           | _          |                             | -      |                 |
| Employees' pension benefits   |     | 2,132,391,494             |            | -                           |        |                 |
| Individuals, organizations and other governments                    |     |                           | _          | 2,316,454                   | _      |                 |
| Total net position  | \$  | 2,132,391,494             | \$         | 2,316,454                   | =      |                 |

# Statement of Changes in Fiduciary Net Position Fiduciary Funds Year Ended September 30, 2016

|   | _               | Pension<br>Trust          | . <u>.</u> | Private<br>Purpose<br>Trust |
|---|-----------------|---------------------------|------------|-----------------------------|
| Additions:  |                 |                           |            |                             |
| Contributions:  |                 |                           |            |                             |
| Employer contributions  | \$              | 136,984,956               | \$         | -                           |
| Member contributions  |                 | 32,348,878                |            | -                           |
| Use of money and property Transfers in from other funds                       |                 | -                         |            | 1,898,921<br>385,454        |
|   | -               | 160 222 024               | _          |                             |
| Total contributions and revenues  | _               | 169,333,834               | _          | 2,284,375                   |
| Net investment income:  Net increase in fair value of investments             |                 | 124 422 027               |            |                             |
| Interest  |                 | 124,423,027<br>49,330,351 |            | _                           |
| Dividends   |                 | 13,459,859                |            | _                           |
| Other   |                 | 3,692,281                 |            | -                           |
| Total investment income   | <del>-</del>    | 190,905,518               | _          | -                           |
| Less: investment expenses   | <u></u>         | 4,910,253                 |            | _                           |
| Net investment income   | _               | 185,995,265               | _          | -                           |
| Total additions   | _               | 355,329,099               | _          | 2,284,375                   |
| Deductions:   |                 |                           |            |                             |
| Benefits  |                 | 207,497,350               |            | -                           |
| Refunds   |                 | 21,882,480                |            | -                           |
| Interest on refunded contributions  |                 | 1,284,833                 |            | -                           |
| Administrative and general expense Individual and collective rights           |                 | 5,218,806                 |            | -<br>1 E40 222              |
|   | =               | 225 002 460               | _          | 1,540,322                   |
| Total deductions  | _               | 235,883,469               | _          | 1,540,322                   |
| Change in net position held in trust for:                                     |                 | 110 445 620               |            |                             |
| Employees' pension benefits Individuals, organizations, and other governments |                 | 119,445,630               |            | -<br>744,053                |
| individuals, organizations, and other governments                             | -               | 119,445,630               | _          | 744,053                     |
| Net position at haginaing of year   |                 |                           |            | •                           |
| Net position at beginning of year   | _               | 2,012,945,864             |            | 1,572,401                   |
| Net position at end of year   | \$ <sub>=</sub> | 2,132,391,494             | \$_        | 2,316,454                   |

# Statement of Net Position Component Units September 30, 2016

|   | Antonio B.<br>Won Pat    | _                 | Guam                         | Guam                 | _              | _                  |                   |                |                       |               |
|---|--------------------------|-------------------|------------------------------|----------------------|----------------|--------------------|-------------------|----------------|-----------------------|---------------|
|   | International<br>Airport | Guam<br>Community | Housing and<br>Urban Renewal | Memorial<br>Hospital | Guam<br>Power  | Guam<br>Waterworks | Port<br>Authority | University of  | Nonmajor<br>Component |               |
|   | Authority                | College           | Authority                    | Authority            | Authority      | Authority          | of Guam           | Guam           | Units                 | Total         |
| ACCETC AND DEFENDED OUTELOWS                    |                          |                   |                              |                      |                |                    | -                 |                |                       |               |
| ASSETS AND DEFERRED OUTFLOWS  OF RESOURCES      |                          |                   |                              |                      |                |                    |                   |                |                       |               |
| Current assets:                                 |                          |                   |                              |                      |                |                    |                   |                |                       |               |
| Cash and cash equivalents \$                    | 2,377,528 \$             | 8,294,776 \$      | 10,458,096 \$                | 1,883,960 \$         | 15,332,510 \$  | 9,777,260 \$       | 30,241,527 \$     | 5,733,669 \$   | 27,006,942 \$         | 111,106,268   |
| Investments                                     | -                        | 2,034,779         | -                            | -                    | 18,501,460     | -                  | -                 | 14,313,093     | 10,317,861            | 45,167,193    |
| Receivables, net                                | 15,788,192               | 5,909,716         | 1,101,003                    | 22,265,866           | 62,635,768     | 16,709,227         | 5,073,006         | 11,986,687     | 3,233,274             | 144,702,739   |
| Due from primary government                     | -                        | 5,425,532         | -                            | 7,849,854            | -              | -                  | -                 | 7,722,534      | 3,829,000             | 24,826,920    |
| Inventories                                     | 360,484                  | 551,066           | 260,913                      | 3,486,628            | 44,882,087     | 2,269,775          | 282,884           | 782,505        | 144,345               | 53,020,687    |
| Prepayments                                     | -                        | -                 | 85,937                       | 136,033              | 754,023        | 652,000            | 62,315            | -              | 84,738                | 1,775,046     |
| Deposits and other assets                       | -                        | 386,228           | -                            | -                    | -              | -                  | -                 | 8,851,983      | -                     | 9,238,211     |
| Restricted assets:                              |                          |                   |                              |                      |                |                    |                   |                |                       |               |
| Cash and cash equivalents                       | -                        | 235,632           | 2,666,641                    | -                    | 188,768,078    | 87,845,979         | -                 | -              | 11,196,141            | 290,712,471   |
| Investments                                     |                          | 10,319,595        |                              |                      | 50,119,705     |                    |                   | 9,328,891      | 3,105,444             | 72,873,635    |
| Total current assets                            | 18,526,204               | 33,157,324        | 14,572,590                   | 35,622,341           | 380,993,631    | 117,254,241        | 35,659,732        | 58,719,362     | 58,917,745            | 753,423,170   |
| Noncurrent assets:                              |                          |                   |                              |                      |                |                    |                   |                |                       |               |
| Investments                                     | 53,827,597               | 1,932,464         | -                            | -                    | -              | -                  | -                 | 9,248,547      | -                     | 65,008,608    |
| Receivables, net                                | -                        | -                 | 686,901                      | -                    | -              | -                  | -                 | -              | 27,281,173            | 27,968,074    |
| Capital assets:                                 |                          |                   |                              |                      |                |                    |                   |                |                       |               |
| Nondepreciable capital assets                   | 120,235,064              | 3,381,569         | 3,675,882                    | 1,163,347            | 18,278,666     | 82,131,849         | 18,514,993        | 4,558,462      | 19,168,390            | 271,108,222   |
| Capital assets, net of accumulated depreciation | 295,564,692              | 31,628,665        | 19,462,416                   | 34,293,912           | 449,259,789    | 305,412,149        | 104,433,310       | 63,932,902     | 6,599,318             | 1,310,587,153 |
| Land held for development                       | -                        | -                 | 2,774,764                    | -                    | -              | -                  | -                 | -              | -                     | 2,774,764     |
| Unamortized bond issuance costs                 | -                        | -                 | -                            | -                    | 4,646,601      | -                  | -                 | -              | -                     | 4,646,601     |
| Other assets                                    | 11,673,888               | -                 | -                            | 57,236               | -              | -                  | -                 | -              | 121,702               | 11,852,826    |
| Restricted assets:                              |                          |                   |                              |                      |                |                    |                   |                |                       |               |
| Cash and cash equivalents                       | -                        | -                 | -                            | -                    | -              | 285,277,784        | 5,530,865         | 4,909,871      | -                     | 295,718,520   |
| Investments                                     | 112,769,578              | -                 |                              | <u> </u>             | 9,801,436      | <u> </u>           |                   | 13,707,058     | <u> </u>              | 136,278,072   |
| Total noncurrent assets                         | 594,070,819              | 36,942,698        | 26,599,963                   | 35,514,495           | 481,986,492    | 672,821,782        | 128,479,168       | 96,356,840     | 53,170,583            | 2,125,942,840 |
| Total assets                                    | 612,597,023              | 70,100,022        | 41,172,553                   | 71,136,836           | 862,980,123    | 790,076,023        | 164,138,900       | 155,076,202    | 112,088,328           | 2,879,366,010 |
| Deferred outflows of resources:                 |                          |                   |                              |                      |                |                    |                   |                |                       |               |
| Deferred amount on refunding                    | -                        | -                 | -                            | -                    | 12,324,400     | 1,878,602          | -                 | -              | -                     | 14,203,002    |
| Deferred outflows from pensions                 | 3,829,352                | 4,469,317         | 1,561,435                    | 16,209,666           | 8,168,718      | 4,668,010          | 5,292,446         | 9,967,741      | 1,780,783             | 55,947,468    |
| Unrecovered fuel costs                          | -                        | -                 | -                            | -                    | 1,492,055      | -                  | -                 | -              | -                     | 1,492,055     |
| Deferred forward delivery contract costs        | -                        | -                 | -                            | -                    | 796,717        | -                  | -                 | -              | -                     | 796,717       |
| Total deferred outflows of resources            | 3,829,352                | 4,469,317         | 1,561,435                    | 16,209,666           | 22,781,890     | 6,546,612          | 5,292,446         | 9,967,741      | 1,780,783             | 72,439,242    |
| \$ <sub>_</sub>                                 | 616,426,375 \$           | 74,569,339 \$     | 42,733,988 \$                | 87,346,502 \$        | 885,762,013 \$ | 796,622,635 \$     | 169,431,346 \$    | 165,043,943 \$ | 113,869,111 \$        | 2,951,805,252 |

# Statement of Net Position, Continued Component Units September 30, 2016

|  | Antonio B.<br>Won Pat<br>International<br>Airport<br>Authority | Guam<br>Community<br>College | Guam<br>Housing and<br>Urban Renewal<br>Authority | Guam<br>Memorial<br>Hospital<br>Authority | Guam<br>Power<br>Authority | Guam<br>Waterworks<br>Authority | Port<br>Authority<br>of Guam | University of<br>Guam | Nonmajor<br>Component<br>Units | Total         |
|--|--|------------------------------|---|---|----------------------------|---------------------------------|------------------------------|-----------------------|--------------------------------|---------------|
| LIABILITIES, DEFERRED INFLOWS OF   |  |                              |   |   |                            |                                 |                              |                       | _                              |               |
| RESOURCES, AND NET POSITION  |  |                              |   |   |                            |                                 |                              |                       |                                |               |
| Current liabilities:   |  |                              |   |   |                            |                                 |                              |                       |                                |               |
| Current portion of bonds payable   | \$ 10,890,000 \$   | - \$                         | - \$  | - \$                                      | 115,000 \$                 | 5,040,000 \$                    | - \$                         | - \$                  | 2,610,000 \$                   | 18,655,000    |
| Current portion of notes payable   | 1,056,808  | 121,336                      | 62,000  | -   | -                          | 2,873,988                       | 1,788,527                    | 230,631               | -                              | 6,133,290     |
| Current obligations under capital leases   | -  | -                            | -   | -   | 16,737,242                 | -                               | -                            | -                     | -                              | 16,737,242    |
| Accounts payable   | 2,481,588  | 1,381,636                    | 180,645   | 3,579,551                                 | 25,317,839                 | 3,388,913                       | 1,875,663                    | 5,061,528             | 4,905,992                      | 48,173,355    |
| Contracts payable  | 5,699,097  | -                            | -   | -   | -                          | 3,436,908                       | -                            | -                     | -                              | 9,136,005     |
| Accrued interest payable   | 6,492,250  | -                            | -   | -   | 15,146,696                 | 6,748,638                       | -                            | -                     | 476,851                        | 28,864,435    |
| Accrued payroll and other  | 3,585,477  | -                            | 504,914   | 4,649,698                                 | 23,851,145                 | 1,692,622                       | 665,854                      | -                     | 293,541                        | 35,243,251    |
| Due to primary government  | 3,036,241  | -                            | -   | -   | -                          | -                               | -                            | -                     | -                              | 3,036,241     |
| Unearned revenue   | -  | 1,959,417                    | 1,762,082   | 893,077                                   | -                          | -                               | 495,729                      | 8,702,608             | 13,146,463                     | 26,959,376    |
| Compensated absences   | 407,361  | 204,747                      | 93,271  | 1,749,990                                 | 2,405,799                  | 548,845                         | 1,136,453                    | 784,756               | 266,515                        | 7,597,737     |
| Deposits and other liabilities   | 1,319,791  | 1,269,430                    | 776,640   | 2,635,000                                 | 27,932,548                 | 3,790,594                       | 390,189                      | 90,162                | 612,249                        | 38,816,603    |
| Total current liabilities  | 34,968,613   | 4,936,566                    | 3,379,552   | 13,507,316                                | 111,506,269                | 27,520,508                      | 6,352,415                    | 14,869,685            | 22,311,611                     | 239,352,535   |
| Noncurrent liabilities:  |  |                              |   |   |                            |                                 |                              |                       |                                |               |
| Compensated absences   | 819,217  | 307,120                      | 743,368   | 2,117,722                                 | 806,762                    | 887,084                         | 401,958                      | 1,065,683             | 76,479                         | 7,225,393     |
| Capital lease obligations  | -  | -                            | -   | -   | 22,872,720                 | -                               | -                            | -                     | -                              | 22,872,720    |
| Noncurrent portion of bonds payable  | 218,449,997  | -                            | -   | -   | 595,057,778                | 526,063,722                     | -                            | -                     | 32,080,029                     | 1,371,651,526 |
| Noncurrent portion of notes payable  | 8,304,232  | 4,294,053                    | 1,033,072   | -   | · · · · ·                  | 8,578,203                       | 18,044,897                   | 11,318,174            | -                              | 51,572,631    |
| Net pension liability  | 32,241,435   | 33,269,348                   | 11,209,441  | 127,034,931                               | 71,049,220                 | 38,195,938                      | 42,317,421                   | 77,244,313            | 13,520,705                     | 446,082,752   |
| DCRS sick leave liability  | 325,104  | 1,566,120                    | , , , <sub>-</sub>                                | 4,328,404                                 | 3,436,738                  | 1,641,497                       | 1,649,857                    | 3,325,268             | 494,894                        | 16,767,882    |
| Other noncurrent liabilities   | -  | -                            | -   |   | 319,321                    | -                               | -                            | 69,214                | 395,331                        | 783,866       |
| Total noncurrent liabilities   | 260,139,985  | 39,436,641                   | 12,985,881  | 133,481,057                               | 693,542,539                | 575,366,444                     | 62,414,133                   | 93,022,652            | 46,567,438                     | 1,916,956,770 |
| Total liabilities  | 295,108,598  | 44,373,207                   | 16,365,433  | 146,988,373                               | 805,048,808                | 602,886,952                     | 68,766,548                   | 107,892,337           | 68,879,049                     | 2,156,309,305 |
| Deferred inflows of resources:   |  | ,                            |   |   |                            |                                 |                              |                       | 55/5:1/5:1                     |               |
| Deferred filliows of resources.  Deferred forward delivery contract revenues   |  |                              |   |   | 2,920,088                  |                                 |                              |                       | _                              | 2,920,088     |
| Deferred inflows from pensions   | -<br>379,783   | -                            | -   | -   | 732,788                    | -                               | -                            | -                     | -<br>856                       | 1,113,427     |
| Deferred amount on refunding   |  | -                            | -   | -   | /32,/88                    | -                               | -                            | -                     | -                              |               |
| , and the second | 312,187  | <del>-</del>                 |   |   |                            |                                 | <del></del> -                | <del></del> -         |                                | 312,187       |
| Total deferred inflows of resources  | 691,970  |                              |   | <del></del>                               | 3,652,876                  | <del></del> -                   | <del></del> -                | <del></del> -         | 856                            | 4,345,702     |
| Net Position:  |  |                              |   |   |                            |                                 |                              |                       |                                |               |
| Net investment in capital assets<br>Restricted:  | 188,460,420  | 30,594,845                   | 24,970,467  | 35,457,259                                | (49,190,904)               | 185,367,498                     | 101,527,633                  | 56,942,559            | 25,782,561                     | 599,912,338   |
| Capital projects   | 76,017,225   | _                            | _   | _   | _                          | 9,064,792                       | _                            | _                     | _                              | 85,082,017    |
| Retirement of indebtedness   | 30,260,103   | _                            | _   | _   | 1,627,138                  | 8,944,986                       | _                            | _                     | _                              | 40,832,227    |
| Endowment - nonexpendable  | -  | 43,629                       | _   | _   | -,02,,130                  | -                               | _                            | 5,629,160             | _                              | 5,672,789     |
| Other purposes   | _  | 11,073,119                   | 1,209,490   | _   | 3,018,206                  | 907,866                         | 5,530,865                    | 22,051,511            | 8,885,985                      | 52,677,042    |
| Unrestricted (deficit)   | 25,888,059   | (11,515,461)                 | 188,598   | (95,099,130)                              | 121,605,889                | (10,549,459)                    | (6,393,700)                  | (27,471,624)          | 10,320,660                     | 6,973,832     |
| ·  | <del></del>  |                              |   |   |                            |                                 |                              |                       |                                |               |
| Total net position   | 320,625,807  | 30,196,132                   | 26,368,555  | (59,641,871)                              | 77,060,329                 | 193,735,683                     | 100,664,798                  | 57,151,606            | 44,989,206                     | 791,150,245   |
|  | \$ 616,426,375 \$  | 74,569,339 \$                | 42,733,988 \$                                     | 87,346,502 \$                             | 885,762,013 \$             | 796,622,635 \$                  | 169,431,346 \$               | 165,043,943 \$        | 113,869,111 \$                 | 2,951,805,252 |

# Statement of Revenues, Expenses, and Changes in Net Position Component Units Year Ended September 30, 2016

|  | Antonio B.     |              |               |                 |                |                |                      |               |                    |              |
|--|----------------|--------------|---------------|-----------------|----------------|----------------|----------------------|---------------|--------------------|--------------|
|  | Won Pat        | _            | Guam          | Guam            | _              | _              |                      |               |                    |              |
|  | International  | Guam         | Housing and   | Memorial        | Guam           | Guam           | Port                 |               | Non-major          |              |
|  | Airport        | Community    | Urban Renewal | Hospital        | Power          | Waterworks     | Authority<br>of Guam | University of | Component<br>Units | Total        |
|  | Authority      | College      | Authority     | Authority       | Authority      | Authority      | OI GUAIII            | Guam          | Units              | TOLAI        |
| Operating revenues:                            |                |              |               |                 |                |                |                      |               |                    |              |
| Charges for services                           | 61,712,444 \$  | 4,469,749    | 1,384,015     | 95,065,140 \$   | 305,906,991 \$ | 104,860,841 \$ | 52,455,825 \$        | 14,898,318 \$ | 4,454,312 \$       | 645,207,635  |
| Grants and contracts                           | -              | 13,897,471   | 43,834,809    | -               | -              | -              | -                    | 32,127,706    | 981,871            | 90,841,857   |
| Other  | 2,952,068      | 839,729      | 44,700        | 3,818,107       | 2,293,868      | 519,898        | 92,951               | 7,184,210     | 4,938,882          | 22,684,413   |
| Total operating revenues                       | 64,664,512     | 19,206,949   | 45,263,524    | 98,883,247      | 308,200,859    | 105,380,739    | 52,548,776           | 54,210,234    | 10,375,065         | 758,733,905  |
| Operating expenses:                            |                |              |               |                 |                |                |                      |               |                    |              |
| Cost of services                               | 38,355,154     | 30,790,060   | 40,602,481    | 120,414,109     | 194,293,403    | 45,116,790     | 28,706,502           | 77,585,997    | 30,749,808         | 606,614,304  |
| Depreciation and amortization                  | 27,848,304     | 2,590,158    | 3,274,419     | 5,121,496       | 44,240,395     | 15,348,101     | 6,144,649            | 3,284,524     | 506,883            | 108,358,929  |
| General and administrative                     |                | 3,179,801    | 2,325,265     | 4,559,584       | 29,057,723     | 7,008,883      | 9,149,189            | 10,051,970    | 1,905,853          | 67,238,268   |
| Total operating expenses                       | 66,203,458     | 36,560,019   | 46,202,165    | 130,095,189     | 267,591,521    | 67,473,774     | 44,000,340           | 90,922,491    | 33,162,544         | 782,211,501  |
| Operating income (loss)                        | (1,538,946)    | (17,353,070) | (938,641)     | (31,211,942)    | 40,609,338     | 37,906,965     | 8,548,436            | (36,712,257)  | (22,787,479)       | (23,477,596) |
| Nonoperating revenues (expenses):              |                |              |               |                 |                |                |                      |               |                    |              |
| Contributions from the primary government      | 24,218         | 18,098,437   | -             | 67,453,312      | -              | -              | -                    | 33,458,071    | 30,469,893         | 149,503,931  |
| Contributions to the primary government        | -              | -            | -             | -               | -              | -              | -                    | (2,028,046)   | -                  | (2,028,046)  |
| Investment income                              | 906,469        | -            | 12,154        | -               | 1,100,895      | 63,115         | -                    | 1,475,579     | 207,281            | 3,765,493    |
| Interest expense                               | (12,394,123)   | (176,188)    | (67,278)      | (1,540,091)     | (33,988,980)   | (24,641,647)   | (984,882)            | (426,450)     | (2,375,902)        | (76,595,541) |
| Other income (expenses), net                   | 7,351,861      | 684,954      | 130,709       | 2,822,732       | (16,120,174)   | 9,730,660      | (1,850,442)          | (458,964)     | (5,586,256)        | (3,294,920)  |
| Total nonoperating revenues (expenses), net    | (4,111,575)    | 18,607,203   | 75,585        | 68,735,953      | (49,008,259)   | (14,847,872)   | (2,835,324)          | 32,020,190    | 22,715,016         | 71,350,917   |
| Net income (loss) before capital contributions | (5,650,521)    | 1,254,133    | (863,056)     | 37,524,011      | (8,398,921)    | 23,059,093     | 5,713,112            | (4,692,067)   | (72,463)           | 47,873,321   |
| Capital contributions                          | 14,217,549     | 295,153      | 1,090,939     | 1,258,956       | 1,353,972      | 5,488,862      | 1,379,189            |               |                    | 25,084,620   |
| Change in net position                         | 8,567,028      | 1,549,286    | 227,883       | 38,782,967      | (7,044,949)    | 28,547,955     | 7,092,301            | (4,692,067)   | (72,463)           | 72,957,941   |
| Net position at beginning of year              | 312,058,779    | 28,646,846   | 26,140,672    | (98,424,838)    | 84,105,278     | 165,187,728    | 93,572,497           | 61,843,673    | 45,061,669         | 718,192,304  |
| Net position at end of year                    | 320,625,807 \$ | 30,196,132   | 26,368,555    | (59,641,871) \$ | 77,060,329 \$  | 193,735,683 \$ | 100,664,798 \$       | 57,151,606 \$ | 44,989,206 \$      | 791,150,245  |

Notes to Financial Statements September 30, 2016

### (1) <u>Summary of Significant Accounting Policies</u>

The accompanying basic financial statements of the Government of Guam (GovGuam) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the recognized standard-setting body for establishing governmental accounting and financial reporting principles. GovGuam's significant accounting policies are described below:

### A. Reporting Entity

Guam is an unincorporated territory of the United States of America with policy relations between Guam and the United States under the jurisdiction of the Office of Insular Affairs, U.S. Department of the Interior. In 1950, the U.S. Congress provided Guam with an Organic Act that organized GovGuam as a constitutional government comprised of locally elected executive and legislative branches and an appointed judicial branch. In addition, Guam has an elected representative to the U.S. Congress who possesses the same powers and privileges as representatives from the various States, with the exception of voting on the House floor.

The Executive Branch consists of a popularly elected Governor and Lieutenant Governor, each serving a four-year term, with executive department heads appointed by the Governor with the consent of the Guam legislature. The Legislative Branch is a unicameral parliament consisting of 15 members elected for a term of two years. The Judicial Branch is comprised of the Supreme Court of Guam and a Territorial Superior Court with judges appointed for eight-year terms by the Governor. Under the Organic Act, GovGuam is required to submit to the U.S. Congress and the Secretary of the Interior a comprehensive annual financial report in conformance with the standards of the National Council on Governmental Accounting within 120 days after the close of the fiscal year; however, GovGuam has not complied with this requirement.

For financial reporting purposes, GovGuam has included all funds, organizations, agencies, boards, commissions and institutions. GovGuam has also considered all potential component units for which it is financially accountable as well as other entities for which the nature and significance of their relationship with GovGuam are such that exclusion would cause GovGuam's basic financial statements to be misleading or incomplete. The criteria to be considered in determining financial accountability include whether GovGuam, as the primary government, has appointed a voting majority of an organization's governing body and either has the ability to impose its will on that organization or there is potential for the organization to provide specific financial benefits to or impose specific financial burdens on GovGuam. Financial accountability also exists if an organization is determined to be fiscally dependent on the primary government, although the primary government does not appoint a voting majority of the organization's governing board. Each component unit of GovGuam has a September 30 year-end.

Component units are entities that are legally separate organizations for which GovGuam's elected officials are financially accountable or other organizations for which the nature and significance of their relationship with GovGuam are such that exclusion would cause GovGuam's basic financial statements to be misleading or incomplete. GovGuam is financially accountable because it appoints the members of the governing authorities of each of the component units and because it is able to impose its will on these organizations or because the organizations provide specific financial benefits or impose specific financial burdens on GovGuam.

Notes to Financial Statements September 30, 2016

### (1) Summary of Significant Accounting Policies, Continued

#### A. Reporting Entity, Continued

The financial statements of the component units have been included in the financial reporting entity as discretely presented component units in accordance with GASB Statement No. 14, The Financial Reporting Entity, as amended by GASB Statement No. 39, Determining Whether Certain Organizations are Component Units. The component units' column of the basic financial statements includes the financial data of the following discretely presented component units:

- (a) Antonio B. Won Pat International Airport Authority (AWPIAA), formerly known as the Guam International Airport Authority, was created by Public Law 13-57 (as amended) as an autonomous instrumentality of GovGuam to own and operate the facilities of the Guam International Air Terminal. It is charged with the acquisition, construction, operation and maintenance of airports and related facilities for civil aviation on Guam. AWPIAA supports its operations through landing fees and charges for use of its facilities and through rentals under concessionaire agreements and is governed by a seven-member Board of Directors, all of whom are appointed by the Governor of Guam. AWPIAA is fiscally dependent upon GovGuam whereby AWPIAA cannot issue bonded debt without legislative approval.
- (b) Guam Community College (GCC) was created by Public Law 14-77, "The Community College Act of 1977". GCC is governed by a nine-member Board of Trustees, all of whom are appointed by the Governor of Guam. GovGuam provides financial support to GCC through legislative appropriations.
- (c) Guam Housing and Urban Renewal Authority (GHURA) was created by Government Code, Vol. II, Title XIV, Chapter X, 13902. GHURA's purpose is to promote the health, safety and welfare of the people of Guam by eliminating slum and blight conditions, by the orderly redevelopment and renewal of communities, by proper planning of community development and by provision of safe, decent and sanitary dwellings for low-income families, through all available Federal and local governmental programs. The Board of Commissioners of GHURA is appointed by the Governor of Guam. GovGuam has the ability to impose its will on GHURA.
- (d) Guam Memorial Hospital Authority (GMHA) was created by Public Law 14-29 as an autonomous instrumentality of GovGuam to administer and operate the Guam Memorial Hospital. GMHA is governed by a seven-member Board of Trustees, all of whom are appointed by the Governor of Guam. GovGuam provides financial support to GMHA through legislative appropriations.
- (e) Guam Power Authority (GPA) was created by the GPA Act of 1968 and is responsible for the supervision of construction, maintenance of operations and regulations of all electrical utility services within GovGuam. It operates the power system for GovGuam and has created an Island-wide Power System Agreement with the United States Navy. GPA derives revenues from sales of electricity and is governed by the five-member Consolidated Commission on Utilities (CCU), all of whom are elected for two or four year terms. GPA is fiscally dependent upon GovGuam whereby GPA cannot issue bonded debt without legislative approval.

Notes to Financial Statements September 30, 2016

#### Summary of Significant Accounting Policies, Continued (1)

### A. Reporting Entity, Continued

- (f) Guam Waterworks Authority (GWA), formerly the Public Utility Agency of Guam (PUAG), was created by Public Law 23-119 and is responsible for supervising the construction, maintenance operations and regulations of all water and sewerage services within GovGuam. GWA derives its operating revenues from water and wastewater fees charged to residential, commercial and government customers, based on consumption, and is governed by the CCU. GWA is fiscally dependent upon GovGuam whereby GWA cannot issue bonded debt without legislative approval.
- (g) Port Authority of Guam (PAG) was created by Public Law 13-87 as an autonomous instrumentality of GovGuam to own and operate the facilities of the Commercial Port of Guam. PAG is governed by a five-member Board of Directors, all of whom are appointed by the Governor of Guam. PAG is fiscally dependent upon GovGuam whereby PAG cannot issue bonded debt without legislative approval.
- (h) University of Guam (UOG) was created by Public Law 13-194 and is responsible for operating Guam's institution of higher education. UOG is governed by a ninemember Board of Regents, all of whom are appointed by the Governor of Guam. GovGuam provides financial support to UOG through legislative appropriations.

In addition, the financial data of the following nonmajor component units are included -Guam Housing Corporation, Guam Economic Development Authority, Guam Visitors Bureau, Guam Preservation Trust, and Guam Educational Telecommunications Corporation (PBS GUAM).

Fiduciary component units are subject to legislative and executive controls. component units, while meeting the definition of a component unit and while legally separate, are presented in the fund financial statements of GovGuam. They have been omitted from the government-wide financial statements as their resources are not available to fund operations of GovGuam. The fiduciary component units are as follows:

(a) GovGuam Retirement Fund (GGRF) has been blended into GovGuam's financial statements. The governing body consists of a seven-member Board of Trustees. Two members are elected by active Fund members; two members are elected by GGRF members among the roster of retirees; and three members are appointed by the Governor of Guam. GGRF was enacted to provide retirement amenities and other benefits to GovGuam employees, who upon entry to service are eligible for membership. GGRF is reported as if it were part of the primary government because of the fiduciary responsibility that GovGuam retains relative to the operations of GGRF. The operations of GGRF are reported as a Fiduciary Fund Type - Pension Trust Fund.

GovGuam's component units, departments, and funds that are separately audited issue their own basic financial statements, each of which has a September 30 year-end. These statements may be obtained by directly contacting the various entities' administrative offices or at the web site of the Office of Public Accountability www.opaquam.orq.

A. B. Won Pat International Airport Authority Guam Memorial Hospital Authority P.O. Box 8770 Tamuning, GU 96931

850 Governor Carlos G. Camacho Rd. Tamuning, GU 96913

Notes to Financial Statements September 30, 2016

## (1) <u>Summary of Significant Accounting Policies, Continued</u>

### A. Reporting Entity, Continued

Guam Power Authority P.O. Box 2977 Hagatna, GU 96932

Port Authority of Guam 1026 Cabras Hwy, Ste. 201 Piti, GU 96925

Guam Community College P.O. Box 23069, GMF Barrigada, GU 96921

Guam Housing Corporation P.O. Box 3457 Hagatna, GU 96932

Guam Economic Development Authority Suite 511, ITC Building 590 South Marine Corps Drive Tamuning, GU 96913 Guam Waterworks Authority P.O. Box 3010 Hagatna, GU 96932

University of Guam University Drive Mangilao, GU 96923

Guam Housing and Urban Renewal Authority 117 Bien Venida Avenue Sinajana, GU 96926

Guam Preservation Trust Suite 211, 194 Hernan Cortes Avenue Hagatna, GU 96932

Guam Visitors Bureau 401 Pale San Vitores Road Tamuning, GU 96913

Guam Educational Telecommunications Corporation P.O. Box 21449, GMF Barrigada, GU 96921

In addition to the aforementioned University of Guam (UOG) and Guam Community College (GCC) component units, the accompanying component units' column of the basic financial statements includes the University of Guam Endowment Foundation, Inc. and the Guam Community College Foundation, Inc., which are legally separate, tax-exempt, separately audited, component units of UOG and GCC, respectively. Inclusion of these component units is in accordance with GASB Statement No. 39, *Determining Whether Certain Organizations are Component Units*, an amendment of GASB Statement No. 14.

GASB Statement No. 39 provides additional guidance for determining whether certain organizations should be reported as component units based on the nature and significance of their relationship with the primary government and to clarify reporting requirements for those organizations. The foundations' resources can only be used by or are for the benefit of UOG and GCC to which they serve. They are presented within the respective financial statements of UOG and GCC because of their nature and significance to these entities. Complete financial statements of the foundations may be obtained at their respective offices. The foundations are not considered major component units of GovGuam under the definitions put forth under GASB Statement 34, but are blended within UOG and GCC.

The Public Utilities Commission (PUC) is a related organization under GASB Statement No. 14, *The Financial Reporting Entity*, as amended by GASB Statement No. 39. PUC consists of seven members, all of whom are appointed by the Governor of Guam. GovGuam's accountability does not extend beyond the appointments. Accordingly, PUC is classified as another stand-alone governmental unit, not a component unit of GovGuam, and therefore is not part of these financial statements.

Notes to Financial Statements September 30, 2016

## (1) Summary of Significant Accounting Policies, Continued

### B. Government-Wide Financial Statements

The government-wide financial statements (the Statement of Net Position and the Statement of Activities) report information on all non-fiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been eliminated from these statements except for other charges between the primary government and the discretely presented component units. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Primary government activities are defined as either governmental or business-type activities. Governmental activities, which normally are supported by taxes, intergovernmental revenues and other non-exchange revenues, are reported separately from business-type activities, which rely to a significant extent on fees charged to external parties for goods or services. As such, business-type activities account for operations similarly to a for-profit business. GovGuam did not report any business-type activities during the year ended September 30, 2016. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable. Discretely presented component unit activities are presented with their business-type focus.

The Statement of Net Position presents all of the reporting entity's non-fiduciary assets and deferred outflows of resources, and liabilities and deferred inflows of resources, with the difference reported as net position. Net position is reported in three categories:

- Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes and other debt that are attributed to the acquisition, construction or improvement of those assets.
- Restricted net position results when constraints placed on net position use are either externally imposed by creditors, grantors, contributors, and the like, or imposed by law.
- Unrestricted net position consists of net position, which does not meet the
  definition of the two preceding categories. Unrestricted net position often is
  designated (for example, internally restricted), to indicate that management does
  not consider it to be available for general operations.

The government-wide Statement of Net Position reports \$567,329,612 of restricted net position, of which \$64,021,575 is restricted by enabling legislation.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable within a specific function, segment or component unit. Program revenues include charges to customers who purchase, use or directly benefit from goods or services provided by a given function, segment or component unit. Program revenues also include grants and contributions that are restricted to meeting the operational or capital requirements of a particular function, segment or component unit. Taxes and other items not meeting the definition of program revenues are, instead, reported as general revenues and offset or supplant the net operating deficit or surplus from governmental operations.

Notes to Financial Statements September 30, 2016

## (1) Summary of Significant Accounting Policies, Continued

### C. Governmental Fund Financial Statements

The fund financial statements present a balance sheet and a statement of revenues, expenditures, and changes in fund balances for its major and aggregated non-major funds. Separate financial statements are provided for governmental funds and fiduciary funds. Major individual governmental funds are reported as separate columns in the fund financial statements pursuant to GASB reporting standards, with nonmajor governmental funds being combined into a single column.

GovGuam reports its financial position and results of operations in funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures. Transactions between funds within a fund type, if any, have not been eliminated.

## D. Measurement Focus and Basis of Accounting

#### Government-Wide Financial Statements:

The government-wide financial statements are reported using the economic resources measurement focus and the full accrual basis of accounting, as are the fiduciary fund and component unit financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of cash flows. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

Amounts reported as program revenue include 1) charges to customers or applicants for goods, services, or privileges provided; 2) operating grants and contributions; and 3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. General revenue is derived from taxation, investment income and other fees that are not allocated to specific programs.

### Governmental Funds Financial Statements:

Governmental funds financial statements account for the general governmental activities of GovGuam and are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as they become susceptible to accrual and are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, GovGuam considers most revenues other than federal grants and assistance awards and property taxes to be available if they are collected within 90 days of the end of the current fiscal period. Federal grants and assistance awards made on the basis of entitlement periods are recorded as revenue when available and entitlement occurs which is generally within 12 months of the end of the current fiscal period. GovGuam considers property taxes to be available if they are collected within 60 days of the end of the current fiscal period.

Significant revenues susceptible to accrual include income and gross revenue taxes, federal grants, federal reimbursements and other reimbursements for use of materials and services and are recognized in the year in which they are received or subject to accrual, grants expended or services provided. Miscellaneous revenues from other financing sources are recognized when received in cash because they are generally not measurable until actually received. Investment earnings are recorded as earned, since they are both measurable and available.

Notes to Financial Statements September 30, 2016

## (1) Summary of Significant Accounting Policies, Continued

### D. Measurement Focus and Basis of Accounting, Continued

Governmental Funds Financial Statements, Continued:

Expenditures are recorded in the period in which the related fund liability is incurred. Principal and interest on general long-term obligations are recorded as fund liabilities when due. Compensated absences, claims and judgments, termination benefits and similar activities are recognized to the extent that they are normally expected to be liquidated with expendable available financial resources.

Fiduciary Funds and Component Units Financial Statements:

Discretely presented component units distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a component unit's principal ongoing operations. All other revenues are reported as nonoperating. Operating expenses include the cost of sales and services, administrative expenses, and depreciation on capital assets. All expenses not meeting this definition are reported as nonoperating expenses.

### Fund Accounting:

GASB Statement No. 34, Basic Financial Statements - and Management's Discussion and Analysis - For State and Local Governments, as amended by GASB Statement No. 37, Basic Financial Statements - and Management's Discussion and Analysis - For State and Local Governments: Omnibus, sets forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures/expenses for either fund category or the governmental and enterprise combined) for the determination of major funds. GovGuam has elected to add additional major funds that are of specific public interest, namely the GDOE Federal Grants Assistance Fund and the Landfill CIP Fund. Major individual governmental funds are reported as separate columns in the fund financial statements. The nonmajor funds are combined in a column in the fund financial statements and detailed in the combining statements. GovGuam reports the following major funds:

- General Fund this fund is the primary operating fund of GovGuam. It is used to account for all governmental transactions, except those required to be accounted for in another fund.
- Federal Grants Assistance Fund a Special Revenue Fund that accounts for all activities of U.S. special federal assistance grants and contracts utilized by GovGuam to finance general governmental operations.
- GDOE Federal Grants Fund a Special Revenue Fund that accounts for all activities of U.S. special federal assistance grants and contracts utilized by GovGuam to finance public education.
- Landfill CIP Fund a Capital Projects Fund that accounts for bond proceeds issued by GovGuam for the purpose of financing facilities of the Solid Waste Management System of Guam.
- Chamorro Lands Fund a Permanent Fund that accounts for developed Chamorro land and other real estate owned by GovGuam and is held in various land banks.
   Such are legally restricted to the extent that only earnings from lease rental payments, and not principal, may be used to support GovGuam operations.

Notes to Financial Statements September 30, 2016

### (1) <u>Summary of Significant Accounting Policies, Continued</u>

### D. Measurement Focus and Basis of Accounting, Continued

Fund Accounting, Continued:

The nonmajor governmental funds are comprised of the following:

- Special Revenue Funds these funds account for the financial resources obtained from specific revenue sources and used for restricted purposes.
- Capital Projects Funds these funds account for the financial resources obtained from bond issuances for the acquisition or construction of capital assets and facilities.
- Debt Service Funds these funds account for the financial resources obtained and used for the payment of principal and interest revenue bond obligations established in accordance with bond indentures.

In addition, GovGuam reports the following fiduciary fund types:

- Pension Trust Funds these funds account for resources that are required to be held in trust for the members and beneficiaries of GovGuam's pension plans.
- Private Purpose Funds these funds account for resources held in trust under which principal and income benefit certain individuals.
- Agency Funds these funds account for assets held on behalf of others, are custodial in nature and do not involve measurement of operations.

## E. Cash and Cash Equivalents

Cash and cash equivalents of the primary government and the discretely presented component units include cash on hand, demand deposits, and short-term investments in time certificates of deposit and U.S. Treasury obligations with a maturity date within three months of the date acquired by GovGuam. Deposits maintained in time certificates of deposit with original maturity dates greater than three months are classified as investments.

### F. <u>Investments</u>

Investments and related investment earnings of the primary government and the discretely presented component units are recorded at fair value using quoted market prices. Fair value is the price that would be received to sell an asset or paid to transfer a liability (ie, the exit price) in an orderly transaction between market participants at the date as of which the fair value of an asset or liability is determined.

GovGuam categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The fair value hierarchy gives the highest priority to Level 1 inputs and the lowest priority to Level 3 inputs. In certain instances where the determination of the fair value measurement is based on inputs from different levels of the fair value hierarchy, the level in the fair value hierarchy is based on the lowest level of input that is significant to the fair measurement. Investments not categorized under the fair value hierarchy are shown at either Net Asset Value (NAV) or amortized cost.

Notes to Financial Statements September 30, 2016

### (1) <u>Summary of Significant Accounting Policies, Continued</u>

#### G. Restricted Assets

As of September 30, 2016, certain assets of the primary government in the amount of \$122,451,284 are reported as restricted assets due to constraints placed on the assets externally imposed by creditors (such as through bond indentures) and grantors. Of this amount, \$224,667 is externally restricted for Capital Improvement Projects identified in the State Fiscal Stabilization Fund budget funded by the U.S. Department of Education; \$461,785 is externally restricted for a Court issued permanent injunction as further disclosed in Note 12C; \$513,511 is externally restricted under a Chamorro Lands loan guarantee program; \$3,901,675 is externally restricted under the Limited Obligation (Section 30) Bonds, 2016 Series A, bond indenture; \$41,674,374 represents unexpended proceeds under various bond issues; and \$75,675,272 represents amounts restricted for future debt service requirements.

#### H. Land and Other Real Estate

Land and other real estate held as investments in permanent funds of \$436,097,702, which comprise of \$427,811,501 held by the Chamorro Land Trust Commission and \$8,286,201 held by the Guam Ancestral Lands Commission, are reported at fair value. Fair value is based on estimated current value (primarily assessed real estate property tax valuations) and appraisals. Investments that do not have an established market are reported at estimated fair value. Earnings from lease agreements associated with these investments are reported as revenues of the Chamorro Land Trust Commission and the Guam Ancestral Lands Commission. Only developed land supported by valid lease agreements is included in the valuation whereas other undeveloped land not supported by lease agreements is reported at historical cost.

#### I. Receivables

In general, tax revenue is recognized on the government-wide financial statements when assessed or levied and on the governmental financial statements to the extent that it is both measurable and available. Receivables are stated net of estimated allowances for uncollectible accounts. Reimbursements due to GovGuam for its expenditures on federally funded reimbursement and grant programs are reported as "receivables from federal agencies" in the governmental funds balance sheet.

Receivables of the primary government and the discretely presented component units are primarily due from businesses and individuals residing on the island of Guam. The allowance for uncollectible accounts primarily represents estimated uncollectible amounts that are determined based upon past collection experience and aging of the accounts.

## J. Prepaid Items and Inventories

Certain payments made to vendors or persons for services reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

Inventories of the primary government and the discretely presented component units comprise fuel oil, diesel fuel, parts and supplies and are generally valued at the lower of cost (FIFO) or market.

Notes to Financial Statements September 30, 2016

### (1) <u>Summary of Significant Accounting Policies, Continued</u>

## K. Interfund Receivables/Payables

During the course of its operations, GovGuam records transactions between individual funds for goods provided or services rendered. Receivables and payables resulting from transactions between funds are classified as "due from other funds" or "due to other funds" on the governmental fund balance sheet. These balances result from the time lag between the dates that 1) interfund goods and services are provided or reimbursable expenditures occur, 2) transactions are recorded in the accounting system, and 3) payments between funds are made, and are scheduled to be collected in the subsequent year.

Receivables and payables resulting from transactions between component units and the primary government are classified as "due to/from primary government" or "due to/from component units" on the governmental fund balance sheet and the statement of net position. Interfund receivables and payables for the primary government have been eliminated from the statement of net position.

#### L. Capital Assets

Capital assets, including property, plant, equipment and infrastructure (e.g. roads, bridges, ramps and other similar items), are reported in the governmental activity column of the government-wide financial statements. Such assets, whether purchased or constructed, are recorded at historical cost or estimated historical cost. Construction in progress includes all associated cumulative costs of a constructed capital asset. Construction in progress is relieved at the point at which an asset is placed in service for its intended use.

Donated capital assets are recorded at estimated fair market value at the date of donation. Capital assets are capitalized when the cost of the individual items exceeds \$50,000. The costs of normal maintenance and repairs that do not add to the value of assets or materially extend asset lives are not capitalized. With the exception of the Layon Landfill, capital assets of the primary government are depreciated using the straight-line method with a full year's depreciation charged in the year of acquisition and disposal, regardless of date. Landfill cells are depreciated based on capacity used/available at year end.

Capital assets of the discretely presented component units are capitalized upon purchase and depreciated on a straight-line basis over the estimated useful lives of the assets.

### M. Unearned Revenues

In the government-wide financial statements, unearned revenues are recognized when cash, receivables or other assets are recorded prior to being earned. In the governmental fund financial statements, unearned revenues represent monies received or revenues accrued which have not been earned or do not meet the "available" criterion for revenue recognition under the modified accrual basis of accounting. Unearned revenues in the governmental fund types primarily relate to Section 30 federal income tax collections remitted to the trustee in accordance with the bond indenture associated with the 2016 Series A bond issue, and federal funds received in advance of eligible expenditures. In September 2016, GovGuam received Section 30 federal income tax collections from the United States Government in the amount of \$79,238,441, which pertains to revenues of the following fiscal year.

Notes to Financial Statements September 30, 2016

### (1) <u>Summary of Significant Accounting Policies, Continued</u>

#### N. Provision for Tax Refunds

During the calendar year, GovGuam collects individual and corporate income taxes through withholdings and payments from taxpayers. At September 30, GovGuam estimates the amount owed to taxpayers for overpayments during the first nine months of the calendar year. These estimated amounts and the actual tax refunds claimed for prior years but not paid at year-end are recorded as provision for tax refunds and as a reduction of tax revenue. The provision for tax refunds is evaluated on a regular basis by management and is based upon management's periodic review of tax returns in light of historical experience and the nature and volume of tax returns submitted. This evaluation is subjective as it requires estimates that are susceptible to significant revision as more information becomes available. Accordingly, changes to the provision for tax refunds are accounted for on a prospective basis. As of September 30, 2016, GovGuam recorded a provision for unpaid tax refunds in the amount of \$110,794,337, which includes amounts relating to the U.S. Federal Earned Income Tax Credit (EITC).

### O. Long-term Debt

The liabilities reported in the government-wide financial statements include GovGuam general obligation bonds, limited obligation bonds, long-term notes and capital leases, and long-term liabilities including vacation, sick leave, pension, long-term liabilities to other governmental entities, and closure and post-closure costs associated with the Ordot Dump and Layon Landfill. Long-term obligations financed by component units are recorded as liabilities in the discretely presented component unit's column.

In accordance with Section 1423a of the Organic Act, the debt ceiling limitation or public indebtedness of GovGuam must not exceed 10% of the aggregate tax value (assessed value) of property in Guam, which is \$1,388,663,959 as of October 31, 2016, the date that such certification was performed. Total debt outstanding as of September 30, 2016, subject to the debt ceiling limitation is \$1,119,498,833.

#### P. Dedicated Revenues and Pledges

GovGuam has pledged a portion of future General Fund Section 30 revenues to repay \$236,605,000 in limited obligation bonds issued in August 2016. This debt is payable solely from Section 30 revenues payable to GovGuam by the United States Government pursuant to Section 30 of the Organic Act, Title 48, U.S. Code, Section 41421(h). Total principal and interest remaining on this debt is approximately \$395,402,001 payable through December 2046. For the year ended September 30, 2016, principal and interest paid and total Section 30 revenues were \$15,669,956 and \$78,467,450, respectively.

GovGuam has also pledged a portion of future hotel occupancy tax revenues to repay \$90,665,000 in limited obligation infrastructure improvement bonds issued in April 2011. This debt is payable solely from these certain tax revenues generated by GovGuam. Total principal and interest remaining on the limited obligation infrastructure improvement bonds is approximately \$157,516,989 payable through November 2040. For the year ended September 30, 2016, principal and interest paid and total hotel occupancy tax revenues were \$6,998,625 and \$40,864,063, respectively.

Notes to Financial Statements September 30, 2016

## (1) Summary of Significant Accounting Policies, Continued

### P. Dedicated Revenues and Pledges, Continued

GovGuam has also pledged a portion of future General Fund gross receipts tax revenues to repay the following debt: (i) \$235,000,000 in limited obligation bonds issued in December 2011; (ii) \$108,700,000 in limited obligation bonds issued in June 2012; (iii) \$22,640,000 in limited obligation bonds issued in January 2013; and (iv) \$410,485,000 in limited obligation bonds issued in September 2015. This debt is payable solely from these certain tax revenues generated by GovGuam. Total principal and interest remaining on this debt is approximately \$1,341,510,579 payable through January 2042. For the year ended September 30, 2016, principal and interest paid and total gross receipts tax revenues were \$36,154,083 and \$238,304,786, respectively.

GovGuam has also pledged a portion of future judicial fees, fines and building rental receipts to repay an \$11,000,000 note payable to a bank executed in September 2006. This debt is payable solely from these certain judicial fees, fines and building rental receipts generated by GovGuam. Total principal and interest remaining on the note payable is approximately \$7,993,508 payable through September 2019. For the year ended September 30, 2016, principal and interest paid and total judicial fees, fines and building rental receipt revenues were \$993,005 and \$1,829,683, respectively.

Finally, GovGuam has entered into a municipal school lease agreement whereby GovGuam has pledged a portion of future Compact Impact grant revenues to finance annual lease payments under this agreement. This lease obligation is payable solely from Compact Impact grant revenues payable to GovGuam by the United States Government pursuant to the Compact of Free Association Act, U.S. Public Law 108-188. Total payments remaining on this municipal school lease agreement are approximately \$63,000,000 payable through December 2025. For the year ended September 30, 2016, lease payments made and total Compact Impact grant revenues received were \$7,100,000.

## Q. Bond Premiums and Discounts

In the government-wide financial statements, bond premiums and discounts are deferred and amortized over the term of the bonds using the straight-line method. Bonds payable are reported net of bond premiums and discounts. Bond issuance costs, except any portion related to prepaid insurance costs, are expensed in the period incurred. Prepaid insurance costs are reported as assets and are amortized over the term of the debt using the straight-line method.

In the governmental fund financial statements, governmental fund types recognize bond premiums, discounts and issuance costs in the period the bond proceeds are received. The face amount of the debt issued is reported as other financing sources. Premiums received and discount deducted on debt issuance are reported as other financing sources and other financing uses, respectively. Issuance costs, whether or not withheld from the actual debt proceeds, are reported as expenditures.

## R. <u>Deferred Outflows/Inflows of Resources</u>

The statement of net position will sometimes report separate sections for deferred outflows and deferred inflows of resources. Deferred outflow of resources represent a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (deduction of net position) until then. On the other hand, deferred inflows of resources represent an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (additions to net position) until then.

Notes to Financial Statements September 30, 2016

### (1) <u>Summary of Significant Accounting Policies, Continued</u>

#### S. Fund Equity/Net Position

GovGuam reports net position as restricted when restrictions are externally imposed by citizens and/or public interest groups or legally segregated for a specific future use by enabling legislation in accordance with GASB Statement No. 46, Net Assets Restricted by Enabling Legislation. Otherwise, these balances are considered unrestricted.

Net Position has been restricted as follows:

"Restricted for capital projects" - identifies amounts of unspent proceeds of bond issuances that can only be used for capital projects.

"Restricted for retirement of indebtedness" - identifies amounts held by fiscal agents to fund future debt service obligations as required under bond indentures. Because removal of monies from these restrictions will constitute a technical default to bondholders, the amounts are restricted.

"Restricted for endowments: nonexpendable" - identifies amounts held for endowment and similar type funds, including land and other real estate, in which donors or other outside sources have stipulated, as a condition of the gift instrument, that the principal is to be maintained inviolate and in perpetuity, and invested for the purpose of producing present and future income, which may either be expended or added to principal.

"Restricted for other purposes" - identifies amounts held for various externally imposed restrictions either by creditors, grantors or laws and regulations of other governments. It also includes various restrictions put forth by the GovGuam enabling statutes. Included in this restriction are reserves for prior appropriations continued.

Fund balance classifications are based on the extent to which GovGuam is bound to honor constraints on the specific purposes for which amounts in those funds can be spent and are reported under the following fund balance classifications:

- Non-spendable includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual constraints.
- Restricted includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation.
- Committed includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the Guam Legislature, GovGuam's highest level of decision-making authority, and does not lapse at year-end. Formal action of the Guam Legislature is required to establish, modify or remove the limitations on committed fund balances.
- Assigned includes fund balance amounts that are intended to be used for specific purposes that are neither considered restricted or committed. Intent is expressed by either the Guam Legislature or a body (for example, a budget or finance committee) or official to which the governing body has delegated the authority to assign amounts to be used for specific purposes.
- Unassigned includes negative fund balances in other governmental funds.

Notes to Financial Statements September 30, 2016

### (1) <u>Summary of Significant Accounting Policies, Continued</u>

#### S. Fund Equity/Net Position, Continued

GovGuam has a general policy to first use restricted resources for expenditures incurred for which both restricted and unrestricted (committed, assigned, and unassigned) resources are available. When expenditures are incurred for which only unrestricted resources are available, the general policy of GovGuam is to use committed resources first, followed by assigned, and then unassigned. The use of restricted/committed resources may be deferred based on a review of the specific transaction.

A formal minimum fund balance policy has not been adopted.

#### T. Compensated Absences

Compensated absences are recorded as a long-term liability in the statement of net position. Amounts to be paid during the next fiscal year are reported as current liabilities. For the governmental fund financial statements, vested or accumulated vacation and sick leave that is expected to be liquidated with expendable available financial resources are reported as expenditures and fund liabilities. Vacation pay is convertible to pay upon termination of employment.

In accordance with Public Law 27-5 and Public Law 28-68, employee vacation rates are credited at either 104, 156 or 208 hours per year, depending upon their length of service: (1) One-half day (4 hours) for each full bi-weekly pay period in the case of employees with less than five (5) years of service; (2) Three-fourths day (6) hours for each full bi-weekly pay period in the case of employees with more than five (5) years of service but less than fifteen (15) years of service; or (3) One (1) day (8 hours) for each full bi-weekly pay period in the case of employees with more than fifteen (15) years of service.

The statutes further amended the maximum accumulation of such vacation credits from 480 to 320 hours. Public Law 27-106 amended subsection (c) of 4 Guam Code Annotated § 4109. Employees who have accumulated annual leave in excess of 320 hours as of February 28, 2003, may carry over their excess and shall use the excess amount of leave prior to retirement or termination from service. Any unused leave over the excess shall be lost.

Public Law 26-86 allows members of the Defined Contribution Retirement System to receive a lump sum payment of one-half of their accumulated sick leave upon retirement. GovGuam has accrued an estimated liability of \$31,298,096 at September 30, 2016 for potential future sick leave payments as a result of this law. However, this amount is an estimate and actual payout may be materially different than estimated.

### U. <u>Pensions</u>

Pensions are required to be recognized and disclosed using the accrual basis of accounting. GovGuam recognizes a net pension liability for the pension plan in which it participates, which represents GovGuam's proportional share of excess total pension liability over the pension plan assets - actuarially calculated - of a single employer defined benefit plan, measured as of the fiscal year-end.

Notes to Financial Statements September 30, 2016

### (1) <u>Summary of Significant Accounting Policies, Continued</u>

#### U. Pensions, Continued

Changes in the net pension liability during the period are recorded as pension expense, or as deferred inflows of resources or deferred outflows of resources depending on the nature of the change, in the period incurred. Those changes in net pension liability that are recorded as deferred inflows of resources or deferred outflows of resources that arise from changes in actuarial assumptions or other inputs and differences between expected or actual experience are amortized over the weighted average remaining service life of all participants in the qualified pension plan and recorded as a component of pension expense beginning with the period in which they are incurred. Projected earnings on qualified pension plan investments are recognized as a component of pension expense. Differences between projected and actual investment earnings are reported as deferred inflows of resources or deferred outflows of resources and amortized as a component of pension expense on a closed basis over a three-year period beginning with the period in which the difference occurred.

### V. Property Taxes

On or before September 1 of each tax year, GovGuam's Real Property Tax Division is mandated to make available a tax roll listing identifying all taxable properties and corresponding tax assessments levied. By October 31 each year, the tax assessment roll is certified and real property taxes become due and payable on December 15. The tax levy is divided into two installments: the first installment is due February 20; the second installment is due April 20. Real property taxes become a lien on the property as of noon the first Monday in March each year to secure the payment of all taxes, penalties and interest that is ultimately imposed on the property. The tax rate is established by 11 GCA 24, Real Property Tax, wherein a levy is assessed on all land property in Guam at the rate of seven-eightieths percent (7/80%) of the value thereof and seventwentieths (7/20%) of the value of the improvements thereon.

### W. Encumbrances

GovGuam utilizes encumbrance accounting to identify fund obligations. Encumbrances represent commitments related to unperformed contracts for goods. At September 30, 2016, GovGuam has significant encumbrances summarized as follows:

| <u>General</u> | Federal<br>Grants<br><u>Assistance</u> | GDOE<br>Federal<br><u>Grants</u> | Landfill<br><u>CIP</u> | Other<br>Governmental | <u>Total</u> |
|----------------|--|----------------------------------|------------------------|-----------------------|--------------|
| \$ 8,162,193   | \$41,796,666                           | \$ 9,908,834                     | \$ 1.915.599           | \$ 9,328,830          | \$71,112,122 |

### X. New Accounting Standards

During the year ended September 30, 2016, GovGuam implemented the following pronouncements:

• GASB Statement No. 72, Fair Value Measurement and Application, which addresses accounting and financial reporting issues related to fair value measurements and requires entities to expand their fair value disclosures by determining major categories of debt and equity securities within the fair value hierarchy on the basis of the nature and risk of the investment. The implementation of this statement required additional disclosures to be made about fair value measurements, the level of fair value hierarchy, and valuation techniques.

Notes to Financial Statements September 30, 2016

### (1) <u>Summary of Significant Accounting Policies, Continued</u>

### X. New Accounting Standards, Continued

- GASB Statement No. 76, The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments, which eliminates two of the four categories of authoritative GAAP that exist under the existing hierarchy prescribed by Statement No. 55. The two categories that will remain under the new standard are (1) GASB Statements and (2) GASB technical bulletins and implementation guides in addition to AICPA guidance that the GASB clears. The implementation of this statement did not have a material effect on the accompanying financial statements.
- GASB Statement No. 79, Certain External Investment Pools and Pool Participants, addresses for certain external investment pools and their participants the accounting and financial reporting implications that result from changes in the regulatory provisions referenced by previous accounting and financial reporting standards. Those provisions were based on the Investment Company Act of 1940, Rule 2a7. Rule 2a7 contains the Securities and Exchange Commission's regulations that apply to money market funds and were significantly amended in 2014. The implementation of this statement did not have a material effect on the accompanying financial statements.

In June 2015, GASB issued Statement No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not Within the Scope of GASB Statement No. 68, and Amendments to Certain Provisions of GASB Statements No. 67 and No. 68, which aligns the reporting requirements for pensions and pension plans not covered in GASB Statements No. 67 and No. 68 with the reporting requirements in Statement No. 68. The provisions in Statement No. 73 are effective for fiscal years beginning after June 15, 2016. Management has yet to determine whether the implementation of this statement will have a material effect on the financial statements.

In June 2015, GASB issued Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, which replaces Statements No. 43, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, as amended, and No. 57, OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans, and addresses financial reporting requirements for governments whose employees are provided with postemployment benefits other than pensions (other postemployment benefits or OPEB). The provisions in Statement No. 74 are effective for fiscal years beginning after June 15, 2016. Management has yet to determine whether the implementation of this statement will have a material effect on the financial statements.

In June 2015, GASB issued Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, which replaces the requirements of Statements No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, as amended, and No. 57, OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans, and provides guidance on reporting by governments that provide OPEB to their employees and for governments that finance OPEB for employees of other governments. The provisions in Statement No. 75 are effective for fiscal years beginning after June 15, 2017. Management has yet to determine whether the implementation of this statement will have a material effect on the financial statements.

In August 2015, GASB issued Statement No. 77, *Tax Abatement Disclosures*, which requires governments that enter into tax abatement agreements to disclose certain information about the agreements. The provisions in Statement No. 77 are effective for fiscal years beginning after December 15, 2015. Management does not believe that the implementation of this statement will have a material effect on the financial statements.

Notes to Financial Statements September 30, 2016

### (1) <u>Summary of Significant Accounting Policies, Continued</u>

## X. New Accounting Standards, Continued

In December 2015, GASB issued Statement No. 78, Pensions Provided through Certain Multiple-Employer Defined Benefit Pension Plans, which addresses a practice issue regarding the scope and applicability of Statement No. 68, Accounting and Financial Reporting for Pensions. The provisions in Statement No. 78 are effective for fiscal years beginning after December 15, 2015. Management does not believe that the implementation of this statement will have a material effect on the financial statements.

In January 2016, GASB issued Statement No. 80, Blending Requirements for Certain Component Units - an amendment of GASB Statement No. 14, which improves financial reporting by clarifying the financial statement presentation requirements for certain component units. The provisions in Statement No. 80 are effective for fiscal years beginning after June 15, 2016. Management does not believe that the implementation of this statement will have a material effect on the financial statements.

In March 2016, GASB issued Statement No. 81, *Irrevocable Split-Interest Agreements*, which improves accounting and financial reporting for irrevocable split-interest agreements by providing recognition and measurement guidance for situations in which a government is a beneficiary of the agreement. The provisions in Statement No. 81 are effective for fiscal years beginning after December 15, 2016. Management does not believe that the implementation of this statement will have a material effect on the financial statements.

In March 2016, GASB issued Statement No. 82, *Pension Issues - an amendment of GASB Statements No. 67, No. 68, and No. 73*, which addresses issues regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payments made by employers to satisfy employee (plan member) contribution requirements. The provisions in Statement No. 82 are effective for fiscal years beginning after June 15, 2016. Management does not believe that the implementation of this statement will have a material effect on the financial statements.

## Y. Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and deferred outflows of resources, liabilities and deferred inflows of resources, and disclosure of contingent assets and liabilities at the date of financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results may differ from those estimates. Material estimates that are particularly susceptible to significant change in the near term relate to the determination of the provision for tax refunds.

## Z. Total Columns

Total columns are presented primarily to facilitate financial analysis. The Management's Discussion and Analysis includes certain prior year summarized comparative information in total. Such information does not include sufficient detail to constitute a full comparative presentation. Accordingly, such information should be read in conjunction with GovGuam's financial statements for the year ended September 30, 2015 from which summarized information was derived.

Notes to Financial Statements September 30, 2016

## (2) <u>Deposits and Investments</u>

The deposit and investment policies of GovGuam are governed by 5 GCA 21, *Investments and Deposits*, in conjunction with applicable bond indentures. The Director of Administration is responsible for the safekeeping of all monies paid into the Treasury of Guam. The Director of Administration invests any monies of GovGuam that are deemed not necessary for immediate use. Legally authorized investments include securities issued or guaranteed by the U.S. Treasury or agencies of the United States government; demand and time deposits in or certificates of deposit of, or bankers' acceptances issued by, any eligible institution; corporate debt obligations, including commercial paper; certain money market funds; state and local government securities, including municipal bonds; and repurchase and investment agreements. With the exception of investments in U.S. government securities, which are explicitly or implicitly guaranteed by the United States government, all other investments must be rated Aa1/P-1 by Moody's.

#### A. Deposits

Custodial credit risk is the risk that in the event of a bank failure, GovGuam's deposits may not be returned to it. Such deposits are not covered by depository insurance and are either uncollateralized, collateralized with securities held by the pledging financial institution, or held by the pledging financial institution but not in the depositor-government's name. GovGuam does not have a deposit policy for custodial credit risk.

As of September 30, 2016, the carrying amount of the primary government's total cash and cash equivalents and time certificates of deposit was \$181,878,673 and the corresponding bank balances were \$205,068,455. Of the bank balances, \$116,852,015 is maintained in financial institutions subject to Federal Deposit Insurance Corporation (FDIC) insurance or credit unions subject to National Credit Union Administration (NCUA) insurance. The remaining amount of \$88,216,440 represents short-term investments held and administered by GovGuam's trustees in accordance with various trust agreements and bond indentures. Based on negotiated trust and custody contracts, all of these investments were held in GovGuam's name by GovGuam's custodial financial institutions at September 30, 2016.

As of September 30, 2016, bank deposits in the amount of \$1,161,778 were FDIC insured and bank deposits in the amount of \$500,000 were NCUA insured. GovGuam does not require collateralization of its cash deposits; therefore, deposit levels in excess of FDIC and NCUA insurance coverage are uncollateralized. Accordingly, these deposits are exposed to custodial credit risk.

### B. Investments

Credit risk for investments is the risk that an issuer or other counterparty to an investment will not fulfill its obligations.

Concentration of credit risk for investments is the risk of loss attributed to the magnitude of an entity's investment in a single issuer. GASB Statement No. 40 requires disclosure by issuer and amount of investments in any one issuer that represents five percent (5%) or more of total investments for GovGuam.

Notes to Financial Statements September 30, 2016

### (2) <u>Deposits and Investments, Continued</u>

## B. Investments, Continued

Custodial credit risk for investments is the risk that in the event of the failure of the counterparty to the transaction, GovGuam will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. GovGuam's investments are held and administered by trustees in accordance with various bond indentures for the purpose of funding various health-related projects under a tobacco settlement agreement and future debt service requirements. Based on negotiated trust and custody contracts, all of these investments were held in GovGuam's name by GovGuam's custodial financial institutions at September 30, 2016.

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of debt instruments. GovGuam does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

As of September 30, 2016, GovGuam's investments are classified as follows:

|                         |           |                | Fe   | deral         | GDOE          |   |          |   |    | Nonmajor     |    |              |
|-------------------------|-----------|----------------|------|---------------|---------------|---|----------|---|----|--------------|----|--------------|
|                         |           |                | Gr   | rants         | Federal       |   | Landfill |   | G  | overnmental  |    |              |
|                         | <u>(</u>  | <u>General</u> | Assi | <u>stance</u> | <u>Grants</u> |   | CIP      |   |    | <u>Funds</u> |    | <u>Total</u> |
| Investments:            |           |                |      |               |               |   |          |   |    |              |    |              |
| Certificates of deposit | \$        | 208,769        | \$   | -             | \$            | - | \$       | - | \$ | 1,953,609    | \$ | 2,162,378    |
| Fixed income securities |           | -              |      | -             |               | - |          | - |    | 2,202,000    |    | 2,202,000    |
| Mutual funds            |           |                |      |               |               | _ |          |   |    | 30,898,866   | _  | 30,898,866   |
|                         | <u>\$</u> | 208,769        | \$   | <u>-</u>      | \$            | _ | \$       |   | \$ | 35,054,475   | \$ | 35,263,244   |

As of September 30, 2016, investments in debt securities were as follows:

|                          | <u>Investment Maturities (In Years)</u> |               |        |                |                |              |  |
|--------------------------|---|---------------|--------|----------------|----------------|--------------|--|
|                          | Credit                                  | Less          |        |                | Greater        |              |  |
|                          | <u>Rating</u>                           | <u>Than 1</u> | 1 to 5 | <u>6 to 10</u> | <u>Than 10</u> | <u>Total</u> |  |
| Fixed income securities: |   |               |        |                |                |              |  |
| Federal Home Loan Bank   | AA                                      | \$ 2,202,000  | \$ -   | <u>\$</u>      | <u>\$ -</u>    | \$ 2,202,000 |  |

The following table sets forth by fair value hierarchy level assets carried at fair value:

|  |                  | <u>Fair V</u> | alue Measurements | <u>s Using</u> |
|--|------------------|---------------|-------------------|----------------|
|  |                  | Quoted Prices |                   |                |
|  |                  | In Active     | Significant       |                |
|  |                  | Markets for   | Other             | Significant    |
|  |                  | Identical     | Observable        | Unobservable   |
|  |                  | Assets        | Inputs            | Inputs         |
|  | <u>Total</u>     | (Level 1)     | (Level 2)         | (Level 3)      |
| Investments by fair value level:                   |                  |               |                   |                |
| Federal Home Loan Bank                             | \$<br>2,202,000  | <u>\$</u>     | \$ 2,202,000      | <u>\$</u>      |
| Investments measured at the net asset value (NAV): |                  |               |                   |                |
| Mutual funds                                       | 30,898,866       |               |                   |                |
| Investments measured at amortized cost:            |                  |               |                   |                |
| Certificates of deposit                            | <br>2,162,378    |               |                   |                |
|  | \$<br>35,263,244 |               |                   |                |

Notes to Financial Statements September 30, 2016

### (2) <u>Deposits and Investments, Continued</u>

#### B. Investments, Continued

Government of Guam Retirement Fund (GGRF):

Investments of GGRF include U.S. Federal Government and agency obligations, foreign government obligations, real estate, commercial mortgages, corporate debt, mutual funds and equity instruments. Investments are reported at fair value. Security transactions and any resulting gains or losses are accounted for on a trade date basis. Investments other than real estate, commercial mortgages and other loans, and municipal revenue bonds are reported at market values determined by the custodial agents. The agent's determination of market values includes, among other things, using pricing services or prices quoted by independent brokers at current exchange rates.

Commercial mortgages and other loans and municipal revenue bonds have been valued on an amortized cost basis, which approximates market or fair value. No allowance for loan loss has been provided as all loans and bonds are considered by management to be fully collectible. Short-term investments are reported at cost, which approximates market value. For investments where no readily ascertainable market value exists, management, in consultation with their investment advisor, has determined the fair values for the individual investments based on anticipated maturity dates and current interest rates commensurate with the investment's degree of risk.

Northern Trust Company holds the investments as custodian in GGRF's name. In addition, GGRF has selected investment managers who are given authority to purchase and sell securities in accordance with the following guidelines:

- a. Cash and Cash Equivalents Cash equivalent reserves must consist of cash instruments having a quality rating of A-2, P-2 or higher. Eurodollar Certificates of Deposit, time deposits, and repurchase agreements are also acceptable investment vehicles. All other securities will be, in the judgment of the investment managers, of credit quality equal to or superior to the standards described above. No single issue shall have a maturity of greater than two years, and the cash portfolio shall have a maturity of less than one year. Any idle cash not invested by the investment managers shall be invested daily through an automatic sweep managed by the custodian.
- b. Investment managers may invest in U.S. and non-U.S. common stocks, American Depository Receipts (ADRs), convertible bonds, preferred stocks, fixed-income securities, mutual funds and short-term securities. All fixed-income securities held in the portfolio must have a Moody's, Standard & Poor's and/or a Fitch's credit quality rating of no less than "BBB". U.S. Treasury and U.S. government agencies are qualified for inclusion in the portfolio. No more than twenty percent (20%) of the market value of the portfolio may be rated less than single "A" quality, unless the manager has specific written authorization. Eighty percent (80%) of the fixed-income portfolio must be in bonds of credit quality of no less than "A". Total portfolio quality (capitalization weighted) must maintain an "A" minimum rating. In case such bonds or other evidence of indebtedness are not so rated by two nationally recognized and published rating services, the net earnings available for fixed charges over a period of five fiscal years preceding the date of investment have averaged per year and during either of the last two years have been, after depreciation and taxes, not less than:
  - i. Two times its average annual fixed charges over the same period, in the case of any public utility company;

Notes to Financial Statements September 30, 2016

### (2) <u>Deposits and Investments, Continued</u>

#### B. Investments, Continued

Government of Guam Retirement Fund (GGRF), Continued:

- ii. One and one-half times its average annual fixed charges over the same period, in the case of any financial company; or,
- iii. Three times its average annual fixed charges over the same period, in the case of any other company.

With the written petition and subsequent written approval of the Trustees, opportunistic investment bonds issued by national governments other than the United States or foreign corporations may comprise up to six percent (6%) of each fixed-income manager's portfolio. In no case shall these investments exceed three and one-half percent (3.5%) of the total GGRF investments. All non-U.S. securities will be, in the judgment of the investment managers, of credit quality equal to or superior to the standards described above.

For U.S. equities, equity holdings are restricted to readily marketable securities of corporations that are actively traded on the major U.S. exchanges and over the counter. For investments in common and preferred stock:

- i. The issuing institution has reported a profit in at least four of the five fiscal years preceding the date of investment, or alternatively, in at least seven of the ten fiscal years preceding the date of investment;
- ii. The issuing institution has paid a cash dividend on its common or capital stock in at least four of the five years preceding the date of investment, or alternatively, in at least seven of the ten fiscal years preceding the date of investment;
- iii. Total cash dividends have not exceeded total earnings in five years preceding the date of investment;
- iv. On the date of investment, the issuer is not in default in payment of principal or interest on any of its publicly held bonds or other evidence of indebtedness, and any contingent interest, cumulative and non-cumulative preferred dividends and dividends on prior common or capital stock have been paid in full; and
- v. Preferred stock must also adhere to the following the net earnings of the institution available for fixed charges over a period of five fiscal years preceding the date of investment have averaged per year, and during either of the last two years have been, after depreciation and income taxes, no less than:
  - 1. Two times its average annual fixed charges, maximum contingent interest and preferred dividend requirements over the same period, in the case of any public utility company; or
  - 2. Three times its average annual fixed charges, maximum contingent interest and preferred dividend requirements over the same period, in the case of any other company.

Notes to Financial Statements September 30, 2016

### (2) Deposits and Investments, Continued

#### B. Investments, Continued

Government of Guam Retirement Fund (GGRF), Continued:

For non-U.S. equities, common or capital stock of any institution or entity created or existing under the laws of any foreign country are permissible investments, provided that:

- i. The issuing institution has reported a profit in at least four of the five fiscal years preceding the date of investment, or alternatively, in at least seven of the ten fiscal years preceding the date of investment;
- ii. The issuing institution has paid a cash dividend on its common or capital stock in at least four of the five years preceding the date of investment, or alternatively, in at least seven of the ten fiscal years preceding the date of investment;
- iii. Total cash dividends have not exceeded total earnings in five years preceding the date of investment; and
- iv. On the date of investment, the issuer is not in default in payment of principal or interest on any of its publicly held bonds or other evidences of indebtedness, and any contingent interest, cumulative and non-cumulative preferred dividends and dividends on prior common or capital stock have been paid in full.

Consistent with the desire to maintain broad diversification, allocations to any country, industry or other economic sector should not be excessive.

- c. No investment management organization shall have more than twenty-five percent (25%) of the GGRF's assets under its direction.
- d. No individual security of any issuer, other than that of the United States government or GovGuam, shall constitute more than five percent (5%), at cost, of the total GGRF or of any investment manager's portfolio.
- e. Holdings of any issuer must constitute no more than five percent (5%) of the outstanding securities of such issuer.
- f. Investments in a registered mutual fund managed by the investment manager are subject to prior approval of the Board of Trustees.
- g. The following securities and transactions are not authorized: letter stock and other unregistered securities; non-negotiable securities; commodities or other commodity contracts; and short sales origin transactions. Options and futures are restricted, except by petition to the Trustees for approval.

Investments of GGRF as of September 30, 2016 are classified as follows:

 Common stocks
 \$ 956,950,473

 Fixed income securities
 541,934,778

 Money market funds
 40,801,515

 Mutual funds
 556,547,441

 \$ 2,096,234,207

Notes to Financial Statements September 30, 2016

## (2) Deposits and Investments, Continued

### B. Investments, Continued

Government of Guam Retirement Fund (GGRF), Continued:

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater is the sensitivity of its fair value to changes in market interest rates. One of the ways that GGRF manages its exposure to interest rate risk is by purchasing a combination of shorter term and longer term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations.

As of September 30, 2016, GGRF's investments in debt securities were as follows:

|                           | Investment Maturities (In Years) |            |    |             |    |                |    |             |    |              |
|---------------------------|----------------------------------|------------|----|-------------|----|----------------|----|-------------|----|--------------|
|                           |                                  | Less       |    |             |    |                |    | Greater     |    | Fair         |
|                           |                                  | Than 1     |    | 1 to 5      |    | <u>6 to 10</u> |    | Than 10     |    | <u>Value</u> |
| U.S. Treasury notes       | \$                               | 2,868,026  | \$ | 498,596     | \$ | 934,897        | \$ | 58,311,681  | \$ | 62,613,200   |
| U.S. government agencies  |                                  | 16,716,319 |    | 68,690,117  |    | 42,181,093     |    | 56,366,540  |    | 183,954,069  |
| Corporate notes and bonds |                                  | 7,499,930  |    | 132,865,487 |    | 93,135,872     | _  | 61,866,220  | _  | 295,367,509  |
|                           | \$                               | 27,084,275 | \$ | 202,054,200 | \$ | 136,251,862    | \$ | 176,544,441 | \$ | 541,934,778  |

GGRF's investments are typically made in corporate equities, U.S. Treasury obligations, and commercial paper. These types of investments are not more sensitive to interest rate fluctuations than as already indicated above. Investments that are highly sensitive to interest rate fluctuations include Federal agency securities with coupon multipliers that are reset frequently, mortgage-backed securities, and Federal agency securities with interest rates that vary inversely to a benchmark set quarterly.

GGRF has invested in mortgage backed securities, which are more sensitive to fluctuations in interest rates than already indicated in the information provided above. Such securities are subject to early payment in a period of declining interest rates. The resultant reduction in expected total cash flows affects the fair value of these securities and makes the fair values of these securities highly sensitive to changes in interest rates. At September 30, 2016, GGRF held mortgage-backed securities valued at approximately \$150,000,000.

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization.

Notes to Financial Statements September 30, 2016

## (2) Deposits and Investments, Continued

#### B. Investments, Continued

Government of Guam Retirement Fund (GGRF), Continued:

Presented below is the minimum rating required by (where applicable) the Guam Code Annotated and GGRF's investment policy, and the actual rating as of September 30, 2016:

| Investment Type   | Minimum<br><u>Rating</u> | <u>Amount</u>   | Rating as of Year End  |
|---|--------------------------|---|--|
| U.S. Treasury notes Federal agency securities Money market funds Corporate medium term notes and U.S. municipal obligations | N/A<br>N/A<br>A-2<br>BBB | \$ 62,613,200<br>111,482,188<br>40,801,515<br>19,451,626<br>29,394,582<br>57,935,685<br>155,092,086<br>16,995,467<br>88,969,944 | Exempt from disclosure Exempt from disclosure AAAm Aaa Aa1-Aa3 A1-A3 BBB-BB CCC-CC Not rated |
|   |                          | \$ <u>582,736,293</u>   |  |

GGRF's investment policy contains limits on the amount that can be invested in any one issuer. At September 30, 2016, the Fund did not hold any investments in any one issuer (other than U.S. Treasury securities, mutual funds, and external investment pools) that represent 5% or more of total GGRF investments.

Foreign currency risk is the risk that changes in foreign exchange rates will adversely affect the fair values of an investment or deposit. At September 30, 2016, GGRF held approximately \$29,000,000 in corporate bonds issued by companies organized in various foreign countries. Of this amount, approximately \$7,000,000 was issued by Canadian companies, \$4,000,000 by Dutch companies, \$4,000,000 by British companies, \$2,000,000 by German companies, and \$12,000,000 by 18 other country companies.

At September 30, 2016, GGRF held investments (generally U.S. dollar denominated ADRs) in corporate stocks issued by companies organized in various foreign countries. These ADRs are indirectly affected by fluctuations in currency exchange rates. The market value of these investments at September 30, 2016 was approximately \$115,000,000. Of this total, approximately \$46,000,000 relates to companies whose functional currency is the Euro, \$18,000,000 relates to companies whose functional currency is the British pound, \$17,000,000 relates to companies whose functional currency is the Japanese yen, \$8,000,000 relates to companies whose functional currency is the Swiss Franc, and the remaining \$26,000,000 relates to companies representing eight separate functional currencies.

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party.

Notes to Financial Statements September 30, 2016

### (2) <u>Deposits and Investments, Continued</u>

### B. Investments, Continued

Government of Guam Retirement Fund (GGRF), Continued:

The Guam Code Annotated and GGRF's investment policy contain legal requirements that limit the exposure to custodial credit risk for deposits and investments. The Guam Code Annotated requires that a financial institution secure deposits made by GovGuam agencies by pledging securities in: "(a) Treasury notes or bonds of the United States, or those for which the faith and credit of the United States are pledged for the payment of principal and in interest, (b) any evidence of indebtedness of the Government of Guam, (c) Investment certificates of the Federal Home Loan Bank, or (d) such other securities as may be ... approved by the Director of Administration and the Governor of Guam.". The fair market value of the pledged securities must be at least ten percent (10%) in excess of the amount of monies deposited with the bank.

Further, to address custodial risk, the Guam Code Annotated requires the custodian to have been in the business of rendering trust custody services for ten or more years, to be organized under the laws of the United States or a state or territory thereof, to have capital and surplus in excess of Ten Million Dollars (\$10,000,000), and to be a member of the Federal Reserve System whose deposits are insured by the Federal Deposit Insurance Corporation. Regardless of the above, any locally chartered bank may act as custodian for GGRF.

GGRF has the following recurring fair value measurements as of September 30, 2016:

|                                  |                         | <u>Fair Val</u>  | ue Measurements l | Jsing        |
|----------------------------------|-------------------------|------------------|-------------------|--------------|
|                                  |                         | Quoted Prices    |                   |              |
|                                  |                         | In Active        | Significant       |              |
|                                  |                         | Markets for      | Other             | Significant  |
|                                  |                         | Identical        | Observable        | Unobservable |
|                                  |                         | Assets           | Inputs            | Inputs       |
|                                  | <u>Total</u>            | (Level 1)        | (Level 2)         | (Level 3)    |
| Investments by fair value level: |                         |                  |                   |              |
| Equity securities                | \$ 956,950,473          | \$ 956,950,473   | \$ -              | \$ -         |
| U.S. Treasury notes              | 246,567,269             | -                | 246,567,269       | -            |
| Corporate notes and bonds        | 277,470,025             | -                | 277,470,025       | -            |
| Mortgage-backed securities       | 15,919,713              | -                | 15,919,713        | -            |
| Bank loans                       | 1,977,771               | -                | 1,977,771         | -            |
| Other                            | 141,416,718             | 141,416,718      |                   |              |
|                                  | 1,640,301,969           | \$ 1,098,367,191 | \$ 541,934,778    | <u> </u>     |
| Investments measured at NAV:     |                         |                  |                   |              |
| Mutual funds                     | 455,932,238             |                  |                   |              |
|                                  | <u>\$ 2,096,234,207</u> |                  |                   |              |

Notes to Financial Statements September 30, 2016

## (3) <u>Receivables</u>

Receivables as of September 30, 2016, for the primary government's individual major governmental funds, nonmajor governmental funds in the aggregate, and fiduciary funds, including allowances for uncollectible accounts, are as follows:

|                  |                      | Federal              | GDOE          |             |              | Nonmajor             |                      |                       |
|------------------|----------------------|----------------------|---------------|-------------|--------------|----------------------|----------------------|-----------------------|
|                  |                      | Grants               | Federal       | Landfill    | Chamorro     | Governmental         | Fiduciary            |                       |
|                  | General              | <u>Assistance</u>    | <u>Grants</u> | CIP         | <u>Lands</u> | <u>Funds</u>         | <u>Funds</u>         | <u>Total</u>          |
| Receivables:     |                      |                      |               |             |              |                      |                      |                       |
| Taxes            | \$ 53,431,706        | \$ -                 | \$ -          | \$ -        | \$ -         | \$ 8,213,722         | \$ -                 | \$ 61,645,428         |
| Federal agencies | 2,802,575            | 25,192,462           | 8,334,728     | -           | -            | -                    | -                    | 36,329,765            |
| Contributions    | -                    | -                    | -             | -           | -            | -                    | 2,857,361            | 2,857,361             |
| Interest         | -                    | -                    | -             | -           | -            | -                    | 372,402              | 372,402               |
| COLA benefits    | -                    | -                    | -             | -           | -            | -                    | 32,557,914           | 32,557,914            |
| Other            | 9,740,488            |                      | <del>_</del>  |             |              | 8,632,034            | 42,299,516           | 60,672,038            |
|                  | 65,974,769           | 25,192,462           | 8,334,728     | -           | -            | 16,845,756           | 78,087,193           | 194,434,908           |
| Allowance for    |                      |                      |               |             |              |                      |                      |                       |
| Uncollectible    |                      |                      |               |             |              |                      |                      |                       |
| Accounts         | <u>(782,637</u> )    |                      | <del></del>   | <del></del> | <del>-</del> | (1,768,540)          |                      | (2,551,177)           |
| Net receivables  | <u>\$ 65,192,132</u> | <u>\$ 25,192,462</u> | \$ 8,334,728  | <u>\$</u>   | <u>\$</u>    | <u>\$ 15,077,216</u> | <u>\$ 78,087,193</u> | <u>\$ 191,883,731</u> |

Contributions receivable recorded by the fiduciary funds represent amounts owed to the GovGuam Retirement Fund (GGRF) for employer and member contributions from various GovGuam agencies. As of September 30, 2016, employer contributions receivable totaled \$2,489,564; member contributions receivable totaled \$367,797; and interest and penalties receivable totaled \$372,402.

Public Law 25-72, passed in September 1999, required the payment of supplemental annuity and cost of living allowance benefits to retirees, and specified that these payments were vested, limited-duration benefits to be provided by GGRF. Such benefits were to be actuarially funded over a twenty-year amortization period through an increase in contributions. GGRF initially recorded these benefit payments as a receivable in the amount of \$137,200,000 and has reduced this receivable by a portion of employer contributions received. The percentage used for the year ended September 30, 2016 was 1.2016% of covered payroll. As of September 30, 2016, the receivable recorded by GGRF amounted to \$32,557,914.

## (4) <u>Interfund Receivables/Payables</u>

Receivables and payables between funds reflected as due to/from other funds in the combined balance sheet at September 30, 2016, are summarized as follows:

| Receivable Fund   | Payable Fund   | <u>Amount</u>   |
|---|--|---|
| General<br>General<br>General<br>General<br>Nonmajor governmental funds | Federal Grants Assistance<br>GDOE Federal Grants<br>Landfill CIP<br>Nonmajor governmental funds<br>General | \$ 11,335,484<br>2,148,530<br>427,754<br>13,933,897<br>23,691,325 |
|   |  | \$ <u>51,536,990</u>  |

Notes to Financial Statements September 30, 2016

# (5) <u>Capital Assets</u>

Capital asset activities of the primary government for the year ended September 30, 2016, are as follows:

| Governmental activities: Nondepreciable capital assets: | Estimated<br>Useful<br><u>Lives</u> | Balance<br>October<br>1, 2015 | <u>Additions</u> | <u>Transfers</u> | <u>Retirements</u> | Balance<br>September<br><u>30, 2016</u> |
|---|-------------------------------------|-------------------------------|------------------|------------------|--------------------|---|
| Land  |                                     | \$ 47,870,863                 | \$ 56,100        | \$ -             | \$ -               | \$ 47,926,963                           |
| Construction in progress                                |                                     | 152,506,309                   | 26,067,335       | (16,408,845)     | Ψ _                | 162,164,799                             |
| construction in progress                                |                                     | 200,377,172                   | 26,123,435       | (16,408,845)     |                    | 210,091,762                             |
| Depreciable capital assets:                             |                                     | 200,377,172                   | 20,123,133       | (10,100,013)     |                    | 210,031,702                             |
| Landfill cells  | Capacity                            | 71,093,441                    | _                | _                | _                  | 71,093,441                              |
| Buildings   | 40 - 60 yrs                         | 612,418,933                   | 7,475,485        | _                | _                  | 619,894,418                             |
| Machinery, equipment and                                | .0 00 7.0                           | 012/ 110/500                  | 7,173,103        |                  |                    | 013/03 1/110                            |
| furniture   | 5 - 20 yrs                          | 108,753,295                   | 13,773,445       | -                | -                  | 122,526,740                             |
| Infrastructure  | 25 yrs                              | 676,867,112                   | 2,616,395        | 16,408,845       |                    | 695,892,352                             |
|   |                                     | 1,469,132,781                 | 23,865,325       | 16,408,845       |                    | 1,509,406,951                           |
| Less accumulated depreciation:                          |                                     |                               |                  |                  |                    |   |
| Buildings   |                                     | (187,591,497)                 | (13,815,527)     | -                | -                  | (201,407,024)                           |
| Landfill cells  |                                     | (2,545,145)                   | (710,935)        | -                | -                  | (3,256,080)                             |
| Machinery, equipment and                                |                                     |                               |                  |                  |                    |   |
| furniture   |                                     | (80,955,966)                  | (10,878,919)     | -                | -                  | (91,834,885)                            |
| Infrastructure  |                                     | (330,654,374)                 | (27,726,954)     |                  |                    | (358,381,328)                           |
|   |                                     | (601,746,982)                 | (53,132,335)     |                  |                    | (654,879,317)                           |
| Depreciable capital assets, net                         |                                     | 867,385,799                   | (29,267,010)     | 16,408,845       |                    | 854,527,634                             |
|   |                                     | <u>\$ 1,067,762,971</u>       | \$ (3,143,575)   | <u>\$ -</u>      | <u>\$ -</u>        | <u>\$ 1,064,619,396</u>                 |

Depreciation expense was charged to functions/programs of the primary government's governmental activities as follows:

| General government Protection of life and property Public health Community services Recreation Individual and collective rights Transportation Public education Environmental protection Economic development | \$ 9,112,601<br>1,534,464<br>362,454<br>37,731<br>231,687<br>5,025,899<br>18,119,648<br>15,050,888<br>180,055<br>_3,476,908 |
|---|---|
| Leonomic development  | \$ <u>53,132,335</u>  |

Notes to Financial Statements September 30, 2016

### (6) <u>Long-Term Obligations</u>

As of September 30, 2016, the primary government had the following long-term debt outstanding:

General Obligation Bonds:

General Obligation Bonds, 2009 Series A (original issue of \$271,070,000, dated June 18, 2009), varying interest rates at 5.75% - 7% per annum, payable semiannually on May 1 and November 1, partially refunded in 2015 with principal fund payments due in varying annual installments commencing with an initial payment of \$4,255,000 on November 15, 2015 and increasing to a final payment of \$5,375,000 on November 15, 2019. The bonds were issued for the purpose of providing proceeds to fund certain capital improvement projects and other GovGuam obligations, including past due tax refunds and outstanding COLA settlement payments (the 2009 Projects) and are backed solely by a pledge of full faith and credit of GovGuam.

19,740,000

Less net unamortized discount

(474,081)

\$ <u>19,265,919</u>

Annual debt service requirements to maturity for general obligation bonds are as follows:

| Year ending<br>September 30, | <u>Principal</u>                                    | <u>Interest</u>                               | <u>Total</u>  |
|------------------------------|---|---|---|
| 2017<br>2018<br>2019<br>2020 | \$ 4,510,000<br>4,785,000<br>5,070,000<br>5,375,000 | \$ 1,049,100<br>770,250<br>474,600<br>161,250 | \$ 5,559,100<br>5,555,250<br>5,544,600<br>5,536,250 |
|                              | \$ <u>19,740,000</u>                                | \$ <u>2,455,200</u>                           | \$ <u>22,195,200</u>                                |

### Limited Obligation Bonds:

Hotel Occupancy Tax Revenue Bonds, 2011 Series A (original issue of \$90,665,000, dated April 28, 2011), varying interest rates at 2% - 6.5% per annum, payable semiannually on May 1 and November 1, principal fund payments due in varying annual installments commencing with an initial payment of \$1,670,000 on November 1, 2011 and increasing to a final payment of \$5,725,000 on November 1, 2040. The bonds were issued for the purpose of advance refunding 1997 Infrastructure Improvement Bonds and to provide additional proceeds to fund the construction of a new Guam Museum and other projects for the benefit of Guam's tourism industry, and are backed by the full faith and credit of GovGuam, payable solely from and collateralized by a pledge of hotel occupancy tax revenues.

81,705,000

Notes to Financial Statements September 30, 2016

## (6) Long-Term Obligations, Continued

Limited Obligation Bonds, Continued:

Business Privilege Tax Revenue Bonds, 2011 Series A (original issue of \$235,000,000, dated December 1, 2011), varying interest rates at 2.5% - 5.25% per annum, payable semiannually on January 1 and July 1, principal fund payments due in varying annual installments commencing with an initial payment of \$4,515,000 on January 1, 2017 and increasing to a final payment of \$15,940,000 on January 1, 2042. The bonds were issued for the purpose of providing proceeds to fund other GovGuam obligations, including past due tax refunds and outstanding COLA settlement payments, and funding capitalized interest, and are payable solely from and collateralized by a pledge of gross receipts tax revenues.

235,000,000

Business Privilege Tax Revenue Bonds, 2012 Series B (original issue of \$108,700,000, dated June 6, 2012), varying interest rates at 2.93% - 5% per annum, payable semiannually on January 1 and July 1, principal fund payments due in varying annual installments commencing with an initial payment of \$2,305,000 on January 1, 2017 and increasing to a final payment of \$7,135,000 on January 1, 2042. The bonds were issued for the purpose of providing proceeds to fund other GovGuam obligations, including past due tax refunds, health insurance premium payments and delinquent retirement fund contributions, and funding capitalized interest, and are payable solely from and collateralized by a pledge of gross receipts tax revenues.

108,700,000

Business Privilege Tax Revenue Bonds, 2013 Series C (original issue of \$22,640,000, dated February 7, 2013), varying interest rates at 3% - 5% per annum, payable semiannually on May 15 and November 15, principal fund payments due in varying annual installments commencing with an initial payment of \$1,300,000 on November 15, 2013 and increasing to a final payment of \$4,675,000 on November 15, 2018. The bonds were issued for the purpose of refunding 1993 General Obligation Bonds and are payable solely from and collateralized by a pledge of gross receipts tax revenues.

13,370,000

Business Privilege Tax Revenue Bonds, 2015 Series D (original issue of \$410,485,000, dated September 9, 2015), varying interest rates at 3% - 5% per annum, payable semiannually on May 15 and November 15, principal fund payments due in varying annual installments commencing with an initial payment of \$2,080,000 on November 15, 2017 and increasing to a final payment of \$19,145,000 on November 15, 2039. The bonds were issued for the purpose of refunding 2007 and 2009 General Obligation Bonds and are payable solely from and collateralized by a pledge of gross receipts tax revenues.

410,485,000

Notes to Financial Statements September 30, 2016

### (6) <u>Long-Term Obligations, Continued</u>

Limited Obligation Bonds, Continued:

Limited Obligation (Section 30) Bonds, 2016 Series A (original issue of \$236,605,000, dated August 17, 2016), varying interest rates at 2% - 5% per annum, payable semiannually on June 1 and December 1, principal fund payments due in varying annual installments commencing with a payment of \$1,630,000 on December 1, 2016 and increasing to a final payment of \$4,435,000 on December 1, 2046. The bonds were issued for the purpose of refunding 2009 Limited Obligation (Section 30) Bonds; refinancing all of the outstanding 2013 Series B Certificates of Participation (Ukudo Expansion Project); and to provide additional proceeds to fund certain working capital costs of the Guam Memorial Hospital, and are backed by the full faith and credit of GovGuam, payable solely from and collateralized by a pledge of Section 30 federal income tax collections.

<u>236,605,000</u>

1,085,865,000

Add net unamortized premium Less net unamortized discount

101,226,335 (1,758,224)

\$ 1,185,333,111

Annual debt service requirements to maturity for limited obligation bonds are as follows:

| Year ending<br>September 30,  |             | <u>Principal</u>  |   | <u>Interest</u>  | <u>Total</u>   |
|---|-------------|---|---|--|--|
| 2017<br>2018<br>2019<br>2020<br>2021<br>2022 - 2026<br>2027 - 2031<br>2032 - 2036<br>2037 - 2041<br>2042 - 2046<br>2047 | \$          | 14,700,000<br>18,125,000<br>21,510,000<br>25,745,000<br>33,030,000<br>187,760,000<br>226,855,000<br>276,900,000<br>234,610,000<br>42,195,000<br>4,435,000 | Š | \$ 52,091,657<br>53,859,786<br>52,946,382<br>51,791,203<br>50,330,461<br>224,215,905<br>172,579,753<br>107,260,241<br>39,199,913<br>4,181,088<br>110,875 | \$ 66,791,657<br>71,984,786<br>74,456,382<br>77,536,203<br>83,360,461<br>411,975,905<br>399,434,753<br>384,160,241<br>273,809,913<br>46,376,088<br>4,545,875 |
|   | \$ <u>1</u> | ,085,865,000  | ! | \$ <u>808,567,264</u>  | \$ <u>1,894,432,264</u>  |

Notes to Financial Statements September 30, 2016

## (6) Long-Term Obligations, Continued

Limited Obligation Bonds, Continued:

On August 17, 2016, GovGuam issued \$236,605,000 in Limited Obligation (Section 30) Bonds, 2016 Series, with varying interest rates of 2% - 5% per annum. The bonds were issued at a premium, which will be amortized over the life of the bonds using the effective interest rate method, to refund \$182,610,000 of outstanding Limited Obligation (Section 30) Bonds, 2009 Series A bonds and to provide additional proceeds to fund certain working capital costs of the Guam Memorial Hospital. Of the net proceeds of \$280,547,958 (including a premium of \$43,942,958), \$211,658,081 were used to purchase U.S. government securities. Those securities were deposited in an irrevocable trust with an escrow agent for the purpose of generating resources for all future debt service payments of the previously issued outstanding Limited Obligation (Section 30) Bonds, 2009 Series A. As a result, these bonds are considered defeased, and the liability for these bonds has been removed from the government-wide financial statements. The advanced refunding resulted in a loss on defeasance totaling \$31,939,331 representing the difference between the reacquisition price and the carrying amount of the 2009 bonds. This advance refunding was undertaken that increases total debt service payments over the next 30 years by \$97,652,052. The loss is deferred and is being amortized to expense using the effective interest method over average remaining life of the 2009 bonds.

### Loans Payable:

Note payable to a local bank in the amount of \$11,000,000, dated September 15, 2006, interest at 6.49% per annum, payable quarterly commencing December 1, 2006, with principal and interest payable commencing December 1, 2009 in quarterly installments of \$248,251, fully due on September 1, 2018. This loan was used to fund the construction of a Judicial Building and a Forensic Science Laboratory. The note is collateralized by the pledge and assignment of Judicial Building Fund revenues.

\$ 7,058,360

Note payable to a local bank in the amount of \$4,000,000, dated April 28, 2014, variable interest at 1.25% over bank's reference rate subject to a minimum rate of 4.5% per annum, payable monthly interest only commencing 30 days after first drawdown, with principal and interest payable monthly commencing 18 months first drawdown, fully due on September 1, 2020. This loan was used to fund the modernization, refurbishment and restoration of the Guam Congress Building. The note is collateralized by the pledge and assignment of Capitol District Fund revenues.

2,388,871

\$ 9,447,231

Annual debt service requirements to maturity for the loans payable are as follows:

| Year ending<br><u>September 30,</u> | <u>Principal</u>                               | <u>Interest</u>                           | <u>Total</u>                                      |
|-------------------------------------|--|---|---|
| 2017<br>2018<br>2019<br>2020        | \$ 735,608<br>6,503,170<br>96,473<br>2,111,980 | \$ 451,281<br>692,245<br>97,411<br>92,980 | \$ 1,186,889<br>7,195,415<br>193,884<br>2,204,960 |
|                                     | \$ <u>9,447,231</u>                            | \$ <u>1,333,917</u>                       | \$ <u>10,781,148</u>                              |

Notes to Financial Statements September 30, 2016

## (6) Long-Term Obligations, Continued

There are a number of limitations and restrictions placed on the bonds as specified below:

General Obligation Bonds - 2009 Series A:

On or before the fifth day of each calendar month, GovGuam shall deposit into the Bond Fund held by the Trustee an amount equal to the amount necessary to increase the amount in the Bond Fund to the aggregate amount for all outstanding Bonds of all unpaid interest, principal and Mandatory Sinking Account Payments which shall be required to have been transferred to the Bond Fund under the following transfer requirement rules: (i) the amount of interest payable on each Bond on a current uncompounded basis on any Interest Payment Date shall be transferred in equal monthly amounts over the Interest Accrual Period for such Bond ending on such Interest Payment Date; (ii) the amount of interest payable on each Bond on a deferred compounded basis on any Interest Payment Date shall be transferred in equal monthly amounts over the Principal Payment Period for such Bond ending on the maturity date for such Bond; (iii) the amount of the principal of each Bond shall be transferred in equal monthly amounts over the Principal Payment Period for such Bond ending on the maturity date for such Bond; and (iv) the amount of each Mandatory Sinking Account Payment for Bonds shall be transferred in equal monthly amounts over the Principal Payment Period for such Bonds ending on the date such Mandatory Sinking Account Payment is due.

On or prior to the fifth Business Day preceding each Interest Payment Date, the Trustee shall notify GovGuam of the amount, if any, by which the aggregate amount of interest and principal to be paid on the Bonds on such date exceeds the aggregate amount on deposit in the Bond Fund and available to make such payments. On or prior to the third Business Day preceding such Interest Payment Date, GovGuam shall deposit with the Trustee an amount equal to the amount of such deficiency.

In the event that on the third Business Day preceding any Interest Payment Date, the aggregate amount of interest and principal to be paid on the Bonds on such date exceeds the aggregate amount on deposit in the Bond Fund and available to make such payments, the Depositary upon the direction of the Trustee shall transfer to the Bond Fund the amount of such deficiency by withdrawing said amount from the Construction Fund or Proceeds Fund.

The 2009 Series A Bonds are general obligations of GovGuam and are authorized to be issued pursuant to Public Law 30-7 and a Certificate of the Governor of Guam, dated June 1, 2009. Under the Certificate, the Governor of Guam appointed a Trustee and Depositary for the Bonds and a Paying Agent and registrar for the Bonds.

Notes to Financial Statements September 30, 2016

### (6) <u>Long-Term Obligations, Continued</u>

General Obligation Bonds - 2009 Series A, Continued:

In accordance with the Certificate, the Depositary has created the following trust accounts:

- Proceeds Fund Moneys on deposit in the Proceeds Fund will be disbursed by the Depositary for the payment of the costs of the 2009 Projects to be funded from Bond proceeds and the costs associated with the issuance of the Bonds, and, to the extent necessary, to fund any deficiency in the Bond Fund to pay principal of, mandatory sinking account payments for and interest on the Bonds.
- Bond Fund The Trustee shall apply moneys on deposit in this Fund solely for the purposes of (1) paying interest on the Bonds as it shall become due and payable, (2) paying the principal of the Serial Bonds when due and payable and (3) purchasing, redeeming or paying at maturity the Term Bonds as provided in the Certificate.

The "Proceeds Fund" and "Bond Fund" accounts are accounted for within the General Fund.

Limited Obligation (Section 30) Bonds, 2016 Series A:

The 2016 Series A Section 30 Bonds are limited obligations of GovGuam and are authorized to be issued pursuant to Public Law 33-183 and an Indenture dated June 1, 2009, as amended and restated by an Amended and Restated Indenture, dated August 17, 2016. Under the Indenture, GovGuam appointed a Trustee, Co-Trustee and Depositary for the Bonds and a Paying Agent and registrar for the Bonds. The Bonds are payable entirely from a first lien and pledge of Section 30 revenues. Section 30 revenues are amounts received by or on behalf of GovGuam or the Trustee from the United States as proceeds of custom duties, federal income taxes and any other taxes derived from Guam.

As defined by the terms of the bond indenture, these revenues include the following: (1) all amounts received by GovGuam as proceeds of Federal income taxes derived from Guam ("Section 30" monies); (2) customs duties collected by GovGuam derived from Guam; (3) the proceeds of all taxes collected under the internal revenue laws of the United States on articles produced in Guam and transported to the United States, its Territories or possessions, or consumed in Guam; and (4) the proceeds of any other taxes which may be levied by Congress on the inhabitants of Guam. "Revenue" further includes all interest, profits or other income derived from investments in any fund or account created pursuant to the bond indenture.

In accordance with the Indenture, the following funds are established:

Section 30 Revenue Fund - GovGuam shall deposit or cause to be deposited all Section 30 Revenues upon receipt into the Section 30 Revenue Fund which the Trustee shall maintain and hold in trust, except that all interest and other profit from the investment of moneys in the Rebate Fund will be retained therein, all interest and other profit from the investment of moneys in the Project Fund will be transferred to the Capitalized Interest Account, which shall be established, maintained and held in trust by the Depositary as a separate account within the Section 30 Revenue Fund. The Trustee shall be entitled to and shall collect and receive all of the Section 30 Revenues, and any Section 30 Revenues collected or received by GovGuam shall be deemed to be held, and to have been collected or received, by GovGuam as the agent of the Trustee and shall promptly be paid by GovGuam to the Trustee.

Notes to Financial Statements September 30, 2016

## (6) Long-Term Obligations, Continued

Limited Obligation (Section 30) Bonds, 2016 Series A, Continued:

On the fifth day of each calendar month, the Trustee shall transfer from the Section 30 Revenue Fund (to the Co-Trustee or Depositary, as necessary), for deposit into one or more separate funds, amounts in the order of priority as required under the Indenture, the requirements of each such fund or account (including the making up of any deficiencies in any such fund or account resulting from lack of Section 30 Revenues sufficient to make any earlier required deposit) at the time of deposit to be satisfied, and the results of such satisfaction being taken into account, before any transfer is made to any account subsequent in priority: (A) the Debt Service Fund; (B) the Bond Reserve Fund; (C) the Rebate Fund; (D) the Bond Expense Fund; and (E) the Section 30 Surplus Fund.

- <u>Debt Service Fund</u> The Debt Service Fund shall initially be held by the Trustee, and the Trustee shall apply moneys on deposit in the Debt Service Fund in the amounts and at the times required by the Indenture solely to (1) pay interest on the Bonds as it becomes due and payable, (2) pay principal of Bonds when due and payable and (3) purchase or redeem or pay at maturity Term Bonds as provided in the Indenture.
- Bond Reserve Fund The Indenture requires the Trustee to establish and maintain the Bond Reserve Fund and to deposit with respect to any series of Bonds an amount equal to the Bond Reserve Fund Requirement to be held by the Trustee. The Bond Reserve Fund Requirement means, as of any date of calculation and with respect to any Bonds, an amount equal to (i) the least of (A) Maximum Annual Debt Service, calculated on all such Bonds Outstanding as of such date, (B) one hundred twenty-five percent (125%) of average annual debt service on all such Bonds Outstanding as of such date, or (C) such amount as may be calculated in connection with the issuance of an Additional Series of Bonds by adding not more than ten percent (10%) of the original principal amount of such Additional Series of Bonds to the Bond Reserve Fund Requirement immediately before such issuance, or (ii) such larger amount as may be established as the Bond Reserve Fund Requirement by any Supplemental Indenture and which, in the opinion of Bond Counsel, may be funded from Bond proceeds and invested at an unlimited yield consistent with the Internal Revenue Code.
- Project Fund At closing, there shall be deposited in the Series 2016A Project Account a portion of the proceeds of the 2016A Bonds. Moneys on deposit therein will be disbursed to fund the 2016 Hospital Working Capital Project, which consists of refinancing an outstanding working capital loan in the approximate principal amount of \$20.1 million, and finance approximately \$45 million of vendor accounts payable.
- Bond Expense Fund All amounts in the Bond Expense Fund shall be used and withdrawn by the Trustee upon receipt of a Requisition of GovGuam, solely for the purpose of paying (i) fees and expenses of the Fiduciaries, as such term is defined in the Indenture, (ii) fees and expenses with respect to any Credit Facility, as such term is defined in the Indenture, and (iii) any other costs or expenses designated as payable from the Bond Expense Fund by a Supplemental Indenture.

The "Section 30 Revenue Fund", "Capitalized Interest Account", "Debt Service Fund", "Bond Reserve Fund", "Project Fund" and "Bond Expense Fund" accounts are accounted for within the General Fund.

Notes to Financial Statements September 30, 2016

## (6) Long-Term Obligations, Continued

Hotel Occupancy Tax Revenue Bonds, 2011 Series A:

The 2011 Series A Hotel Occupancy Tax Bonds are limited obligations of GovGuam and are authorized to be issued pursuant to Public Law 30-228 and an Indenture, as supplemented by a First Supplemental Indenture, each dated April 1, 2011. Under the Indenture, GovGuam appointed a Trustee, Co-Trustee and Depositary for the Bonds and a Paying Agent and registrar for the Bonds. The Bonds are payable entirely from a first lien and pledge of Hotel Occupancy Tax revenues. Hotel Occupancy Tax revenues are amounts levied at the rate of 11% on transient occupancy of hotel rooms in Guam.

In accordance with the Indenture, the following funds are established:

Revenue Fund - GovGuam shall deposit or cause to be deposited all Hotel Occupancy Tax Revenues upon receipt in a special fund designated as the "Revenue Fund", which the Trustee, as Depositary, will establish and maintain and hold in trust pursuant to the Indenture.

On or before the fifth day of each calendar month following the calendar month in which the 2011 Series A Hotel Occupancy Tax Bonds are delivered, the Trustee shall transfer from the Revenue Fund (to the Co-Trustee or Depositary, as necessary), for deposit into one or more separate funds, amounts in the order of priority as required under the Indenture, the requirements of each such fund or account (including the making up of any deficiencies in any such fund or account resulting from lack of Hotel Occupancy Tax revenues sufficient to make any earlier required deposit) at the time of deposit to be satisfied, and the results of such satisfaction being taken into account, before any transfer is made to any account subsequent in priority: (A) the Bond Fund; (B) the Bond Reserve Fund; (C) the Rebate Fund; (D) the Bond Expense Fund; (E) such amount specified by the budget enacted by *I Liheslaturan Guåhan* (the Guam Legislature) for the Guam Visitors Bureau; and (F) the Tourist Attraction Fund.

- Bond Fund The Bond Fund shall initially be held by the Trustee, and the Trustee shall apply moneys on deposit in the Bond Fund in the amounts and at the times required by the Indenture solely to (1) pay interest on the Bonds as it becomes due and payable, (2) pay principal of Bonds when due and payable, (3) purchase or redeem or pay at maturity Term Bonds as provided in the Indenture, (4) pay Parity Payment Agreement payments as they become due and payable, and (5) pay Credit Agreement Reimbursement payments as they become due and payable.
- Bond Expense Fund All amounts in the Bond Expense Fund shall be used and withdrawn by the Depositary upon receipt of a Requisition of GovGuam, solely for the purpose of paying (i) fees and expenses of the Fiduciaries, as such term is defined in the Indenture, (ii) fees and expenses with respect to any Parity Payment Agreement or Credit Facility, as such term is defined in the Indenture, and (iii) any other costs or expenses designated as payable from the Bond Expense Fund by a Supplemental Indenture.
- Construction Fund At closing, there shall be deposited in the Series 2011A Construction Account within the Construction Fund a portion of the proceeds of the 2011A Bonds. Moneys on deposit therein will be disbursed to fund the 2011A Bonds Project, which consists of advance refunding 1997 Infrastructure Improvement Bonds and to provide additional proceeds to fund the construction of a new Guam Museum and other projects for the benefit of Guam's tourism industry.

Notes to Financial Statements September 30, 2016

### (6) <u>Long-Term Obligations, Continued</u>

Hotel Occupancy Tax Revenue Bonds, 2011 Series A, Continued:

Bond Reserve Fund - The Indenture requires the Trustee to establish and maintain the Bond Reserve Fund and to deposit with respect to any series of Bonds an amount equal to the Bond Reserve Fund Requirement to be held by the Trustee. The Bond Reserve Fund Requirement means, as of any date of calculation and with respect to any Bonds, an amount equal to (i) the least of (A) Maximum Annual Debt Service, calculated on all such Bonds Outstanding as of such date, (B) one hundred twenty-five percent (125%) of average annual debt service on all such Bonds Outstanding as of such date, or (C) such amount as may be calculated in connection with the issuance of an Additional Series of Bonds by adding not more than ten percent (10%) of the original principal amount of such Additional Series of Bonds to the Bond Reserve Fund Requirement immediately before such issuance, or (ii) such larger amount as may be established as the Bond Reserve Fund Requirement by any Supplemental Indenture and which, in the opinion of Bond Counsel, may be funded from Bond proceeds and invested at an unlimited yield consistent with the Internal Revenue Code.

The "Revenue Fund", "Bond Fund", "Bond Reserve Fund", "Bond Expense Fund" and "Construction Fund" accounts are accounted for within the other governmental funds.

Business Privilege Tax Revenue Bonds - 2011 Series A, 2012 Series B, 2013 Series C and 2015 Series D:

The 2011 Series A, 2012 Series B, 2013 Series C and 2015 Series D Business Privilege Tax Bonds are limited obligations of GovGuam and are authorized to be issued pursuant to Public Law 31-76 and an Indenture, as supplemented by a First Supplemental Indenture, each dated December 1, 2011, a Second Supplemental Indenture, dated June 1, 2012, a Third Supplemental Indenture, dated January 1, 2013, and a Fourth Supplemental Indenture, dated September 1, 2015. Under the Indenture, GovGuam appointed a Trustee, Co-Trustee and Depositary for the Bonds and a Paying Agent and registrar for the Bonds. The Bonds are payable entirely from a first lien and pledge of Gross Receipts Tax (GRT) revenues. GRT revenues are amounts levied by GovGuam at the rate of 4% on certain goods and services, including the sale of tangible personal property and the provision of professional services.

In accordance with the Indenture, the following funds are established:

- <u>Proceeds Fund</u> Moneys on deposit in the Proceeds Fund will be disbursed by the Depositary for the payment of Eligible Expenses to be funded from Bond proceeds and the costs associated with the issuance of the Bonds.
- Revenue Fund GovGuam shall deposit or cause to be deposited all GRT upon receipt in a special fund designated as the "Revenue Fund", which the Trustee, as Depositary, will establish and maintain and hold in trust pursuant to the Indenture.

Notes to Financial Statements September 30, 2016

### (6) <u>Long-Term Obligations, Continued</u>

Business Privilege Tax Revenue Bonds - 2011 Series A, 2012 Series B, 2013 Series C and 2015 Series D, Continued:

On or before the twenty-fifth day of each calendar month, the Trustee shall transfer from the Revenue Fund (to the Co-Trustee or Depositary, as necessary), for deposit into one or more separate funds, amounts in the order of priority as required under the Indenture, the requirements of each such fund or account (including the making up of any deficiencies in any such fund or account resulting from lack of GRT revenues sufficient to make any earlier required deposit) at the time of deposit to be satisfied, and the results of such satisfaction being taken into account, before any transfer is made to any account subsequent in priority: (A) the Bond Fund; (B) the Bond Reserve Fund; (C) the Rebate Fund; (D) the Bond Expense Fund; and (E) GovGuam, free and clear from the lien of the Indenture, the balance of the Revenue Fund.

- Bond Fund The Bond Fund shall initially be held by the Trustee, and the Trustee shall apply moneys on deposit in the Bond Fund in the amounts and at the times required by the Indenture solely to (1) pay interest on the Bonds as it becomes due and payable, (2) pay principal of Bonds when due and payable, (3) purchase or redeem or pay at maturity Term Bonds as provided in the Indenture, (4) pay Parity Payment Agreement payments as they become due and payable, and (5) pay Credit Agreement Reimbursement payments as they become due and payable.
- Bond Expense Fund All amounts in the Bond Expense Fund shall be used and withdrawn by the Depositary upon receipt of a Requisition of GovGuam, solely for the purpose of paying (i) fees and expenses of the Fiduciaries, as such term is defined in the Indenture, (ii) fees and expenses with respect to any Parity Payment Agreement or Credit Facility, as such term is defined in the Indenture, and (iii) any other costs or expenses designated as payable from the Bond Expense Fund by a Supplemental Indenture.
- Bond Expense Fund All amounts in the Bond Expense Fund shall be used and withdrawn by the Depositary upon receipt of a Requisition of GovGuam, solely for the purpose of paying (i) fees and expenses of the Fiduciaries, as such term is defined in the Indenture, (ii) fees and expenses with respect to any Parity Payment Agreement or Credit Facility, as such term is defined in the Indenture, and (iii) any other costs or expenses designated as payable from the Bond Expense Fund by a Supplemental Indenture.

The "Proceeds Fund", "Revenue Fund", "Bond Fund" and "Bond Expense Fund" accounts are accounted for within the General Fund.

Management of GovGuam believes that it is in compliance with all significant limitations and restrictions of the bond indentures and loan covenants as of September 30, 2016.

# Prior-Year Defeasance of Debt:

In prior years, GovGuam defeased certain general obligation and other bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in GovGuam's financial statements. At September 30, 2016, \$607,175,000 of bonds outstanding are considered defeased.

Notes to Financial Statements September 30, 2016

# (7) <u>Changes in Long-Term Liabilities</u>

Other long-term liabilities will generally be liquidated in the future from the General Fund. During the year ended September 30, 2016, the following changes occurred in liabilities reported as part of the primary government's long-term liabilities in the statement of net position:

|  | Balance<br>October 1,<br><u>2015</u> | <u>Additions</u> | Reductions               | Balance<br>September<br>30, 2016 | Due Within<br><u>One Year</u> |
|--|--------------------------------------|------------------|--------------------------|----------------------------------|-------------------------------|
| GO Bonds payable:                                    |                                      |                  |                          |                                  |                               |
| General obligation bonds<br>Discount on bonds issued | \$ 23,995,000<br>(499,584)           | \$ -<br>         | \$ (4,255,000)<br>25,503 | \$ 19,740,000<br>(474,081)       | \$ 4,510,000<br>              |
|  | 23,495,416                           |                  | (4,229,497)              | 19,265,919                       | 4,510,000                     |
| LO Bonds payable:                                    |                                      |                  |                          |                                  |                               |
| Limited obligation bonds                             | 1,043,180,000                        | 236,605,000      | (193,920,000)            | 1,085,865,000                    | 14,700,000                    |
| Premium on bonds issued                              | 58,533,743                           | 43,942,958       | (1,250,366)              | 101,226,335                      | -                             |
| Discount on bonds issued                             | (3,887,461)                          |                  | 2,129,237                | (1,758,224)                      |                               |
|  | 1,097,826,282                        | 280,547,958      | (193,041,129)            | 1,185,333,111                    | 14,700,000                    |
| Loans payable  | 7,937,614                            | 2,123,188        | (613,571)                | 9,447,231                        | 735,608                       |
| Other long-term liabilities:                         |                                      |                  |                          |                                  |                               |
| Compensated absences                                 | 26,533,006                           | 10,128,567       | (9,991,404)              | 26,670,169                       | 10,043,055                    |
| Capital lease obligations                            | 183,252,950                          | 4,947,008        | (6,994,055)              | 181,205,903                      | 7,335,098                     |
| DCRS sick leave liability                            | 30,575,744                           | 5,028,902        | (4,306,550)              | 31,298,096                       | -                             |
| Net pension liability                                | 846,150,680                          | 96,313,813       | (22,827,379)             | 919,637,114                      | -                             |
| Tax credits payable                                  | 6,829,301                            | -                | (738,216)                | 6,091,085                        | 6,091,085                     |
| Due to IRS   | 19,937,926                           | -                | -                        | 19,937,926                       | 5,500,000                     |
| Landfill closure                                     | 18,850,274                           | 1,112,117        | (2,999,045)              | 16,963,346                       |                               |
|  | 1,132,129,881                        | 117,530,407      | (47,856,649)             | 1,201,803,639                    | 28,969,238                    |
|  | \$2,261,389,193                      | \$ 400,201,553   | \$ (245,740,846)         | \$ 2,415,849,900                 | \$ 48,914,846                 |

Other long-term liabilities include an amount due to the Internal Revenue Service (IRS) for excess Make Work Pay Credit (MWPC) payments received under the American Recovery and Reinvestment Act of 2009. In accordance with an agreement between GovGuam and the IRS, the amount due was renegotiated in the amount of \$19,937,926. GovGuam has yet to finalize repayment terms and conditions with the IRS; however, GovGuam anticipates repayment to occur in three equal annual amounts of \$5,500,000 with a final payment of \$3,437,926.

In addition, other long-term liabilities include an amount due to landowners in the original amount of \$29,112,970, inclusive of interest. On October 31, 2012, a Court Order was issued for the payment of approximately \$25,115,683 for the condemnation of land which encompasses the Layon landfill. A payment of \$3,410,000 was deposited to the Court and distributed to the landowners with the remaining balance of \$21,705,683 plus interest at 6% per annum calculated from January 24, 2008 to be made. GovGuam negotiated long-term tax credit certificates with certain landowners. During the year ended September 30, 2016, tax credits in the amount of \$1,152,057 were redeemed in lieu of payments associated with this Court Order, which included \$738,216 as a reduction of long-term liabilities and \$413,841 for interest.

Notes to Financial Statements September 30, 2016

# (8) Fund Balances

Classifications of fund balances comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. The following table enumerates the fund balance classifications:

|                                     |                     | Federal<br>Grants | GDOE<br>Federal | Landfill   | Chamorro       | Other<br>Governmental |               |
|-------------------------------------|---------------------|-------------------|-----------------|------------|----------------|-----------------------|---------------|
|                                     | General             |                   |                 | CIP        |                |                       | Total         |
|                                     | General             | <u>Assistance</u> | <u>Grants</u>   | CIP        | <u>Lands</u>   | <u>Funds</u>          | <u>10tai</u>  |
| Nonspendable:                       |                     |                   |                 |            |                |                       |               |
| Pacific Islands Development Bank    | \$ 1,000,000 \$     | - \$              | - \$            | - \$       | - \$           | - \$                  | 1,000,000     |
| Land Trust                          | -                   | -                 | -               | -          | 436,097,702    | - '                   | 436,097,702   |
| Inventories                         | 2,157,671           | -                 | -               | -          | -              | -                     | 2,157,671     |
|                                     | 3,157,671           |                   |                 | -          | 436,097,702    | -                     | 439,255,373   |
| Restricted for:                     |                     |                   |                 |            |                |                       |               |
| State Fiscal Stabilization Fund     | 224,667             | -                 | -               | -          | -              | -                     | 224,667       |
| Debt service reserve                | 69,355,763          | -                 | -               | -          | -              | 12,708,345            | 82,064,108    |
| GMHA accounts payable               | 22,809,086          | -                 | -               | -          | -              | -                     | 22,809,086    |
| Landfill-related capital projects   | -                   | -                 | -               | 543,679    | -              | -                     | 543,679       |
| Tourism-related capital projects    | -                   | -                 | -               | -          | -              | 15,057,384            | 15,057,384    |
| Tobacco Master Settlement Agreemer  | nt -                | -                 | -               | -          | -              | 350,213               | 350,213       |
| Chamorro Loan Guarantee             | -                   | -                 | -               | -          | -              | 513,511               | 513,511       |
| Ancestral Land Bank                 | -                   | -                 | -               | -          | -              | 4,560,525             | 4,560,525     |
| Solid Waste operations              | -                   | -                 | -               | -          | -              | 3,901,675             | 3,901,675     |
| Other capital projects              | -                   | -                 | -               | -          | -              | 175,899               | 175,899       |
| Other purposes                      | 482,675             |                   |                 |            |                |                       | 482,675       |
|                                     | 92,872,191          |                   |                 | 543,679    |                | 37,267,552            | 130,683,422   |
| Committed to:                       |                     |                   |                 |            |                |                       |               |
| Tourism related                     | -                   | -                 | -               | -          | -              | 4,037,035             | 4,037,035     |
| Highway related                     | -                   | -                 | -               | -          | -              | 2,484,551             | 2,484,551     |
| Chamorro Land Trust operations      | -                   | -                 | -               | -          | -              | 2,633,208             | 2,633,208     |
| Health and education programs       | 1,234,045           | -                 | -               | -          | -              | 12,716,889            | 13,950,934    |
| Solid Waste operations              | -                   | -                 | -               | -          | -              | 19,500,922            | 19,500,922    |
| Recycling program                   | -                   | -                 | -               | -          | -              | 802,542               | 802,542       |
| DOC Inmates revolving               | 755,274             | -                 | -               | -          | -              | -                     | 755,274       |
| Unified Courts of Guam              | 5,730,043           | -                 | -               | -          | -              | -                     | 5,730,043     |
| Public Defender Service Corporation | 1,822,051           | -                 | -               | -          | -              | -                     | 1,822,051     |
| Federal grants local match          | -                   | -                 | -               | -          | -              | 6,581,409             | 6,581,409     |
| Guam Legislature                    | 969,819             | -                 | -               | -          | -              | 1,734,835             | 2,704,654     |
| Other purposes                      | 2,858,812           |                   |                 |            |                | 8,714,726             | 11,573,538    |
|                                     | 13,370,044          |                   | <u> </u>        | _          |                | 59,206,117            | 72,576,161    |
| Assigned to:                        |                     |                   |                 |            |                |                       |               |
| Other purposes                      |                     | 49,168            |                 |            |                |                       | 49,168        |
| Unassigned                          | (215,133,405)       |                   |                 |            |                | (1,074,733)           | (216,208,138) |
|                                     | \$ (105,733,499) \$ | 49,168 \$         | - \$            | 543,679 \$ | 436,097,702 \$ | 95,398,936 \$         | 426,355,986   |

# (9) <u>Deficit Net Position</u>

The following individual component units reflect a deficit net position at September 30, 2016:

Component Units:

Guam Memorial Hospital Authority

\$ <u>59,641,871</u>

Guam Economic Development Authority

\$ 27,160,838

Notes to Financial Statements September 30, 2016

### (10) <u>Interfund/Intrafund Transactions</u>

Operating transfers in/out for each major governmental fund and nonmajor governmental funds in the aggregate, for the year ended September 30, 2016, are as follows:

|   | <u>Transfers Out</u>                            | <u>Transfers In</u>    |
|---|---|------------------------|
| General Fund:<br>Federal Grants Assistance Fund<br>Nonmajor governmental funds<br>Fiduciary funds             | \$ 25,758,980<br>22,584,974<br><u>385,454</u>   | \$ -<br>36,939,566<br> |
|   | 48,729,408                                      | <u>36,939,566</u>      |
| Federal Grants Assistance Fund:<br>General Fund<br>GDOE Federal Grants Fund<br>Nonmajor governmental funds    | 8,591,000<br>—————————————————————————————————— | 25,758,980<br>         |
|   | <u>8,591,000</u>                                | <u>25,867,768</u>      |
| GDOE Federal Grants Fund:<br>Federal Grants Assistance Fund   |   | 8,591,000              |
| Nonmajor governmental funds:<br>General Fund<br>Federal Grants Assistance Fund<br>Nonmajor governmental funds | 36,939,566<br>108,788<br><u>13,576,245</u>      | 22,584,974<br>-<br>    |
|   | 50,624,599                                      | <u>36,161,219</u>      |
| Fiduciary funds:<br>General Fund  |   | <u>385,454</u>         |
|   | \$ <u>107,945,007</u>                           | \$ <u>107,945,007</u>  |

Transfers are used to 1) move revenues from the fund that enabling legislation or budget requires to collect them to the fund that enabling legislation or budget requires to expend them, 2) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations, and 3) record reductions in interfund loans for amounts that are not expected to be repaid. Specifically, GovGuam transferred \$25,758,980 from the General Fund to the Federal Grants Assistance Fund representing local match requirements under various federal grant awards; \$14,921,655 from the General Fund to the nonmajor governmental funds to finance retiree healthcare benefits; \$5,775,000 from the General Fund to the nonmajor governmental funds to finance charter schools administered by the Guam Department of Education; \$36,939,566 from the nonmajor governmental funds to the General Fund to primarily finance public school operations and debt service requirements; and \$8,591,000 from the Federal Grants Assistance Fund to the GDOE Federal Grants Fund to finance municipal school lease payments and other programs administered by the Guam Department of Education.

Notes to Financial Statements September 30, 2016

### (11) Retirement Plans

### Defined Benefit Plan

### A. General Information About the Pension Plan:

Plan Description: GovGuam participates in the GovGuam Defined Benefit (DB) Plan, a single-employer defined benefit pension plan administered by the GovGuam Retirement Fund (GGRF). The DB Plan provides retirement, disability, and survivor benefits to plan members who enrolled in the plan prior to October 1, 1995. Article 1 of 4 GCA 8, Section 8105, requires that all employees of GovGuam, regardless of age or length of service, become members of the DB Plan prior to the operative date. Employees of a public corporation of GovGuam have the option of becoming members of the DB Plan prior to the operative date. All employees of GovGuam, including employees of GovGuam public corporations, whose employment commences on or after October 1, 1995, are required to participate in the Defined Contribution Retirement System (DCRS). Hence, the DB Plan became a closed group.

A single actuarial valuation is performed annually covering all plan members and the same contribution rate applies to each employer. GGRF issues a publicly available financial report that includes financial statements and required supplementary information for the DB Plan. That report may be obtained by writing to the Government of Guam Retirement Fund, 424 A Route 8, Maite, Guam 96910, or by visiting GGRF's website – <a href="https://www.ggrf.com">www.ggrf.com</a>.

*Plan Membership:* As of September 30, 2015, the date of the most recent valuation, plan membership consisted of the following:

| Retirees and beneficiaries currently receiving benefits              | 7,197         |
|--|---------------|
| Terminated employees entitled to benefits but not yet receiving them | 4,701         |
| Current members  | <u>2,460</u>  |
|  |               |
|  | <u>14,358</u> |

Benefits Provided: The DB Plan provides pension benefits to retired employees generally based on age and/or years of credited service and an average of the three highest annual salaries received by a member during years of credited service, or \$6,000, whichever is greater. Cost-of-living adjustments and other supplemental annuity benefits are provided to members and beneficiaries at the discretion of the Guam Legislature.

Members who joined the DB Plan prior to October 1, 1981 may retire with 10 years of service at age 60 (age 55 for uniformed personnel); or 20 to 24 years of service regardless of age with a reduced benefit if the member is under age 60; or completion of 25 years of service at any age.

Members who joined the DB Plan on or after October 1, 1981 and prior to August 22, 1984 may retire with 15 years of service at age 60 (age 55 for uniformed personnel); or 25 to 29 years of service regardless of age with a reduced benefit if the member is under age 60; or completion of 30 years of service at any age.

Notes to Financial Statements September 30, 2016

# (11) Retirement Plans, Continued

### Defined Benefit Plan, Continued

### A. General Information About the Pension Plan, Continued:

Members who joined the DB Plan after August 22, 1984 and prior to October 1, 1995 may retire with 15 years of service at age 65 (age 60 for uniformed personnel); or 25 to 29 years of service regardless of age with a reduced benefit if the member is under age 65; or completion of 30 years of service at any age.

Upon termination of employment before attaining at least 25 years of total service, a member is entitled to receive a refund of total contributions including interest. A member who terminates after completing at least 5 years of service has the option of leaving contributions in the GGRF and receiving a service retirement benefit upon attainment of the age of 60 years. In the event of disability during employment, members under the age of 65 with six or more years of credited service who are not entitled to receive disability payments from the United States Government are eligible to receive sixty six and two-thirds of the average of their three highest annual salaries received during years of credited service. The DB Plan also provides death benefits.

Contributions and Funding Policy: Contribution requirements of participating employers and active members are determined in accordance with Guam law. Employer contributions are actuarially determined under the One-Year Lag Methodology. Under this methodology, the actuarial valuation date is used for calculating the employer contributions for the second following fiscal year. For example the September 30, 2014 actuarial valuation was used for determining the year ended September 30, 2016 statutory contributions. Member contributions are required at 9.54% of base pay.

As a result of actuarial valuations performed as of September 30, 2014, 2013, and 2012, contribution rates required to fully fund the Retirement Fund liability, as required by Guam law, for the years ended September 30, 2016, 2015 and 2014, respectively, have been determined as follows:

|   | <u>2016</u>             | <u>2015</u>             | <u>2014</u>             |
|---|-------------------------|-------------------------|-------------------------|
| Normal costs (% of DB Plan payroll)<br>Employee contributions (DB Plan employees)                     | 15.86%<br><u>9.54</u> % | 15.92%<br><u>9.55</u> % | 16.61%<br><u>9.50</u> % |
| Employer portion of normal costs (% of DB Plan payroll)   | 6.32%                   | <u>6.37</u> %           | <u>7.11</u> %           |
| Employer portion of normal costs (% of total payroll)<br>Unfunded liability cost (% of total payroll) | 1.94%<br><u>22.42</u> % | 2.05%<br><u>24.09</u> % | 2.39%<br><u>24.01</u> % |
| Government contribution as a % of total payroll   | <u>24.36</u> %          | <u>26.14</u> %          | <u>26.40</u> %          |
| Statutory contribution rates as a % of DB Plan payroll:<br>Employer                                   | <u>28.16</u> %          | <u>29.85</u> %          | <u>30.03</u> %          |
| Employee  | <u>9.54</u> %           | <u>9.55</u> %           | <u>9.50</u> %           |

Notes to Financial Statements September 30, 2016

# (11) Retirement Plans, Continued

### Defined Benefit Plan, Continued

A. General Information About the Pension Plan, Continued:

GovGuam's contributions to the DB Plan for the years ended September 30, 2016, 2015 and 2014 were \$26,039,792, \$32,053,568 and \$34,580,983, respectively, which were equal to the statutorily required contributions for each year.

Actuarial Assumptions: Actuarially determined contribution rates are calculated as of September 30, two years prior to the end of the fiscal year in which contributions are reported. The methods and assumptions used to determine contribution rates are as follows:

Valuation Date: September 30, 2014

Actuarial Cost Method: Entry age normal

Amortization Method: Level percentage of payroll, closed

Remaining Amortization Period: 16.58 years

Asset Valuation Method: 3-year smoothed market value

Inflation: 2.75%

Total payroll growth: 3.00% per year

Salary Increases: 4.50% to 7.50%

Expected Rate of Return: 7.00%

Discount Rate: 7.00%

Retirement age: 40% are assumed to retire upon first eligibility

for unreduced retirement. Thereafter, the probabilities of retirement are 15% until age 65,

20% from 65-69, and 100% at age 70.

Mortality: RP-2000 healthy mortality table set forward by 4

years for males and 1 year for females. Mortality for disabled lives is the RP 2000 disability

mortality table with no set forwards.

Other information: Actuarial assumptions are based upon periodic

experience studies. The last experience study reviewed experience from 2007-2011, and was first reflected in the actuarial valuation as of

September 30, 2012.

Notes to Financial Statements September 30, 2016

# (11) Retirement Plans, Continued

### Defined Benefit Plan, Continued

A. General Information About the Pension Plan, Continued:

Discount Rate: The total pension liability is calculated using a discount rate of 7.0% that is a blend of the expected investment rate of return and a high quality bond index rate. There was no change in the discount rate since the previous year. The expected investment rate of return applies for as long as the plan assets (including future contributions) are projected to be sufficient to make the projected benefit payments. If plan assets are projected to be depleted at some point in the future, the rate of return of a high quality bond index is used for the period after the depletion date.

Discount Rate Sensitivity Analysis: The following schedule shows the impact of the Net Pension Liability if the discount rate used was 1% less than and 1% greater than the discount rate that was used (7%) in measuring the 2015 Net Pension Liability.

|                       | 1% Decrease in Discount Rate 6.0% | Current<br>Discount Rate<br><u>7.0%</u> | 1% Increase in Discount Rate 8.0% |
|-----------------------|-----------------------------------|---|-----------------------------------|
| Net Pension Liability | \$ 1,117,418,681                  | \$ 919,637,114                          | \$ 749,506,388                    |

B. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions:

Pension Liability: At September 30, 2016, GovGuam reported a liability of \$919,637,114 for its proportionate share of the net pension liability. GovGuam's proportion of the net pension liability was based on projection of GovGuam's long-term share of contributions to the pension plan relative to the projected contributions of GovGuam and GovGuam's component units, actuarially determined. At September 30, 2016, GovGuam's proportion was 67.1183%.

*Pension Expense:* For the year ended September 30, 2016, GovGuam recognized pension expense of \$96,313,813.

*Deferred Outflows and Inflows of Resources:* At September 30, 2016, GovGuam reported total deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|   | Deferred<br>Outflows of<br><u>Resources</u> | Deferred<br>Inflows of<br><u>Resources</u> |
|---|---|--|
| Difference between expected and actual experience   | \$<br>11,533,378 \$                         | -  |
| Net difference between projected and actual earnings on pension plan investments                            | 10,392,228                                  | -  |
| Contributions subsequent to the measurement date  | 81,955,500                                  | -  |
| Changes in proportion and difference between GovGuam contributions and proportionate share of contributions |   | 2,947,318                                  |
|   | \$<br><u>103,881,106</u>                    | 2,947,318                                  |

Notes to Financial Statements September 30, 2016

# (11) Retirement Plans, Continued

### Defined Benefit Plan, Continued

B. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions, Continued:

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions at September 30, 2016 will be recognized in pension expense as follows:

| Year Ended<br><u>September 30</u> |                |
|-----------------------------------|----------------|
| 2017                              | \$ 85,075,672  |
| 2018                              | \$ (5,465,888) |
| 2019                              | \$ 7,605,312   |
| 2020                              | \$ 13,718,692  |

# Defined Contribution Retirement System (DCRS)

Contributions into the DCRS plan by members are based on an automatic deduction of 5% of the member's regular base pay. The contribution is periodically deposited into an individual annuity account within the DCRS. Employees are afforded the opportunity to select from different annuity accounts available under the DCRS.

Statutory employer contributions for the DCRS plan for the year ended September 30, 2016 are determined using the same rates as the DB Plan. Of the amount contributed by the employer, only 5% of the member's regular pay is deposited into the DCRS. The remaining amount is contributed towards the unfunded liability of the defined benefit plan.

Members of the DCRS plan, who have completed five years of government service, have a vested balance of 100% of both member and employer contributions plus any earnings thereon.

GovGuam's contributions to the DCRS Plan for the years ended September 30, 2016, 2015 and 2014 were \$71,313,222, \$71,510,959 and \$68,425,516, respectively, which were equal to the required contributions for the respective years then ended. Of these amounts, \$55,915,707, \$58,356,153 and \$55,945,367 were contributed toward the unfunded liability of the DB Plan for the years ended September 30, 2016, 2015 and 2014, respectively.

<u>Defined Benefit 1.75 Retirement System (the DB 1.75 Plan) and the Guam Retirement Security Plan (GRSP)</u>

On September 20, 2016, the Guam Legislature enacted Public Law 33-186, which created two new government retirement plans; the DB 1.75 Plan and the GRSP. Commencing April 1, 2017 through September 30, 2017, eligible employees may elect, during the "election window", to participate in the DB 1.75 Plan or the GRSP with an effective date of January 1, 2018. Beginning January 1, 2018, all new employees shall be automatically enrolled in the GRSP. New employees have sixty (60) days from the date of hire to elect to participate in the DCRS.

Notes to Financial Statements September 30, 2016

# (11) Retirement Plans, Continued

### Other Post Employment Benefits

GovGuam, through its substantive commitment to provide other post-employment benefits (OPEB), maintains a cost-sharing multiple employer defined benefit plan to provide certain postretirement healthcare benefits to retirees who are members of the GovGuam Retirement Fund. Under the Plan, known as the GovGuam Group Health Insurance Program, GovGuam provides medical, dental, and life insurance coverage. The retiree medical and dental plans are fully-insured products provided through insurance companies. GovGuam shares in the cost of these plans, with GovGuam's contribution amount set each year at renewal. Current statutes prohibit active and retired employees from contributing different amounts for the same coverage. As such, GovGuam contributes substantially more to the cost of retiree healthcare than to active healthcare. For the life insurance plan, GovGuam provides retirees with \$10,000 of life insurance coverage through an insurance company. Retirees do not share in the cost of this coverage. For the years ended September 30, 2016, 2015 and 2014, GovGuam's contributions to this Plan amounted to \$32,395,138, \$29,440,638 and \$21,907,876, respectively, equal to the statutorily required contributions for each year.

Because the Plan consists solely of GovGuam's firm commitment to provide OPEB through the payment of premiums to insurance companies on behalf of its eligible retirees, no standalone financial report is either available or generated.

### (12) Commitments and Contingencies

### A. Budgetary Compliance

For the year ended September 30, 2016, significant over-expenditures exceeding appropriations within the General Fund were as follows:

| Landfill Tax Credits Liability   | \$ 1,152,057  |
|----------------------------------|---------------|
| Interest on tax refunds          | \$ 1,529,555  |
| Court judgment for attorney fees | \$ 1,870,124  |
| Section 2718 Fund                | \$ 14,921,655 |

These over-expenditures of the General Fund have not been funded by legislative authorization.

### B. Landfill Closure and Postclosure Costs

On February 11, 2004, GovGuam and the U.S. Environmental Protection Agency filed a Consent Decree in the United States District Court of Guam. The consent decree included deadlines for the opening of a new landfill and implementing an Ordot Dump closure plan. Within a period of forty-five months, GovGuam was required to complete an environmental impact statement analyzing at least three potential new landfill locations; complete design, permitting, and construction for the selected landfill location; begin operations at the new landfill; and properly and permanently close the Ordot Dump. In the event that GovGuam failed to meet any of the stipulated deadlines under the consent decree, GovGuam would be liable for civil penalties.

Notes to Financial Statements September 30, 2016

# (12) Commitments and Contingencies, Continued

### B. Landfill Closure and Postclosure Costs, Continued

On March 17, 2008, the United States District Court of Guam issued a Court Order that placed the Solid Waste Division of the Department of Public Works (DPW) in Guam in Receivership. After receiving and reviewing qualifications information on firms presented by GovGuam and the U.S. Environmental Protection Agency, and conducting interviews and reference checks, the District Court Judge selected and appointed a receiver. The Receiver was given full power and authority to enforce the terms of the Consent Decree, including closure of the Ordot Dump and opening of a new landfill, and assume all of the responsibilities for the operations of DPW's Solid Waste Division. For the year ended September 30, 2016, recorded Receiver related expenditures were \$1,623,602 with accumulated Receiver related expenditures since the appointment of the Receiver on March 17, 2008 through September 30, 2016 amounting to \$17,662,600. Of this amount, \$3,848,700 was funded by the General Fund and the remaining was funded from solid waste operations. The District Court maintains a separate trust account from which Receiver fees are paid. Accordingly, timing differences occur between GovGuam records and the fees actually paid and payable to the Receiver by the District Court of Guam.

Pursuant to the Court Order, the appointment of the Receiver shall be for the period necessary to achieve compliance with the consent decree unless: (a) the Receiver recommends termination of the Court Order as no longer necessary, or modification thereof, and said termination or modification is accepted by the court, (b) the Receiver requests to be relieved and such request is approved by the court, and (c) the Court Order is otherwise modified or terminated by the court.

On February 13, 2009, the United States District Court of Guam issued a Court Order associated with the DPW Solid Waste Division Receivership requiring GovGuam to provide for costs of the new landfill. On June 4, 2009, GovGuam issued \$202,425,000 in Limited Obligation Revenue Bonds for the purpose of financing facilities of the Solid Waste Management System of Guam. On August 31, 2011, the Ordot Dump was finally closed and the Layon landfill opened on September 1, 2011.

State and federal laws and regulations require GovGuam to place a final cover on its landfill sites when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for 30 years after closure. Closure and post closure care costs reported as expenditures in the accompanying financial statements represent actual closure and post closure care costs incurred during fiscal year 2016. estimated landfill closure and post closure care liability at September 30, 2016 is not included in the accompanying fund financial statements. Instead, GovGuam has reported an amount of \$12,671,849 as landfill closure and post closure care liability at September 30, 2016 within GovGuam's government-wide financial statements based on 100% capacity for the Ordot Dump and \$4,291,497 reported based on the use of 4.48% of the estimated capacity of Layon landfill. The Layon landfill consists of up to eleven cells and has an estimated lifespan of 50 years. Currently, GovGuam has projected utilizing two cells that together have a projected life of 10 years. GovGuam will recognize the remaining estimated cost of closure and post closure care of \$91,500,845 as the remaining estimated capacity is filled. These amounts are based on what it would cost to perform all closure and post closure care in 2016. Actual cost may be higher due to inflation, changes in technology, or changes in regulations.

Notes to Financial Statements September 30, 2016

# (12) Commitments and Contingencies, Continued

#### C. Permanent Injunction

On June 8, 2004, the United States District Court of Guam issued a Permanent Injunction, which was subsequently amended on June 30, 2005, requiring GovGuam's Department of Mental Health and Substance Abuse (MHSA) and Department of Integrated Services for Individuals with Disabilities (DISID) to provide treatment and develop programs to mentally ill patients residing on Guam.

On March 2, 2010, the Court issued a Court Order appointing a Federal Management Team (FMT) in order to achieve compliance with the amended Permanent Injunction. The Court Order also required the payment of \$1,500,000 to be deposited with the Court for the purpose of funding the activities of the FMT. On September 8, 2010, the Court approved the FMT's Plan of Action. On November 9, 2010, the Court issued a Court Order requiring the payment of \$15,950,000 to be deposited with the Court for the purpose of funding the cost of implementation of the Amended Permanent Injunction and Plan of Action, of which GovGuam had deposited prerequisite payments of \$7,500,000.

On October 7, 2011, the Court issued a Court Order deferring the remainder of the required deposits pending the adoption of the FMT's Plan of Action.

On August 3, 2012, the Court issued a Court Order returning control of MHSA and DISID back to GovGuam for the purpose of fulfilling the requirements of the Permanent Injunction; however, the requirement to make the remaining deposits remains in the event that GovGuam fails to comply with the amended Permanent Injunction. Fines and penalties may be imposed by the Court for noncompliance with this Permanent Injunction. However, no provision for any amount has been recorded in the accompanying basic financial statements, as it is not possible to reasonably estimate these fines and penalties.

### D. Guam Fire Department Equipment

On September 30, 2008, the Guam Legislature enacted Public Law 29-113 authorizing the purchase of certain firefighting equipment in the amount of \$7,850,000. The financing of this equipment purchase is to be funded by entering into a debt agreement or other financing source, with lower cost of funds, for a term not to exceed ten (10) years. As of September 30, 2016, no commitment has been entered into with respect to the purchase of this equipment.

### E. Land Management Building

On December 24, 2008, the Guam Legislature enacted Public Law 29-135 authorizing the design and construction of a Land Resources Public Facility in the amount of \$15,750,000. The financing of this facility is to be funded by entering into a financing arrangement with the U.S. Department of Agriculture or other financing source, with lower cost of funds, for a term not to exceed forty (40) years. As of September 30, 2016, no commitment has been entered into with respect to the construction of this facility.

Notes to Financial Statements September 30, 2016

### (12) Commitments and Contingencies, Continued

### F. University of Guam (UOG) and Guam Community College (GCC) Buildings

On December 1, 2010, the Guam Legislature enacted Public Law 30-201 authorizing the construction of the UOG Student Services Center and the Annex Building for the School of Engineering; the extension of the GCC Crime Lab Building; and the renovation of GCC Buildings 100 and 200 in the aggregate amount of \$40,500,000. As of September 30, 2016, no commitment has been entered into with respect to the construction of these facilities.

On October 6, 2016, UOG signed a facilities lease agreement with the UOG Endowment Foundation, Inc. (the Foundation) for the lease of UOG Student Success Center College of Natural and Applied Sciences - Engineering Annex. On December 5, 2016, the Foundation entered into a \$21,700,000 loan from the U.S. Department of Agriculture (USDA) for the renovation and expansion of a Student Services Center and the construction of an Engineering Annex.

### G. Tax Refunds

On August 12, 2012, the United States District Court of Guam held a hearing regarding GovGuam's administration of the Guam Territorial Income Tax (GTIT) and the lack of timely payment of tax refunds. On January 30, 2013, the Court issued a Permanent Injunction requiring GovGuam to pay GTIT refunds no later than six months after the filing of the claim for refund or six months from the due date for filing the claim for refund, whichever is later in time. Fines and penalties may be imposed by the Court for noncompliance with this Permanent Injunction.

### H. Federal Grants

GovGuam has received federal grants for specific purposes that are subject to review and audit by the grantor agencies. If questioned costs are ultimately disallowed, the General Fund would be liable for the return of such funds. However, no liability, which may arise from the ultimate outcome of this matter, has been provided for in the accompanying basic financial statements. Audits of federal program funds are also performed by various federal agencies. If audits result in cost disallowances, the General Fund may be liable. However, management does not believe that resolution of this matter will result in a material liability. Therefore, no liability for any amount, which may ultimately arise from these matters, has been recorded in the accompanying basic financial statements. Fines and penalties may also be imposed by various federal agencies for violations of certain regulations. However, no provision for any amount has been recorded in the accompanying basic financial statements, as it is not possible to reasonably estimate these fines and penalties.

# I. Municipal School Lease Agreements

Guam Public School Facilities Project:

On October 19, 2006, GovGuam issued, on behalf of the Guam Department of Education (GDOE), \$50,880,000 in 2006 Series A Certificates of Participation (COPS) and \$14,015,000 in 2006 Series B COPS to finance the design, construction, insurance and maintenance of four new schools (the "Leased Schools") on Guam, Okkodo High School, Astumbo Middle School, Adacao Elementary School and Liguan Elementary School. The proceeds of the COPS were remitted to a trustee, who then remitted the amounts to a developer as construction progressed.

Notes to Financial Statements September 30, 2016

# (12) Commitments and Contingencies, Continued

### I. Municipal School Lease Agreements, Continued

Guam Public School Facilities Project, Continued:

On November 12, 2008, GovGuam issued, on behalf of GDOE, \$7,520,000 in 2008 Series A COPS to finance the off-site infrastructure improvements, equipment and athletic field lighting (the "Leased Facilities") for the use of the Leased Schools.

The holders of the COPS are the current owners of the Leased Schools. Accordingly, GovGuam's rental payments for the use of the Leased Schools and Facilities are paid to a trustee, who then remits those amounts to the holders of the COPS, with annual rental payments to be funded by a pledge of U.S. Compact Impact grant revenues through December 1, 2022 with the remaining payments subject to future appropriations by the Guam Legislature. Payments commenced on December 1, 2006 in the amount of \$6,100,000 and continue through December 1, 2025 (with incremental increases on December 1, 2008 through December 1, 2018), with varying interest rates at 4.5% - 5.875% per annum. Title to the Leased Schools and Facilities will transfer to GovGuam upon the payment of all required rents.

Commencing in 2010, \$7,100,000 of Compact Impact grant revenues will be received annually for a ten year period. Of this amount, \$1,000,000 will be allocated for rental, principal and interest, to fund additional equipment requirements, as defined. Subsequent to that ten year period, the annual grant returns to \$6,100,000.

On January 20, 2016, the Guam Legislature enacted Public Law 33-118 authorizing the refinance of the 2006 Series A COPS, the 2006 Series B COPS and the 2008 Series A COPS with the obligation of GovGuam not to exceed 30 years or extend the original leaseback period.

On August 4, 2016, GovGuam issued, on behalf of GDOE, \$25,665,000 in 2016 Series A COPS and \$12,905,000 in 2016 Series B COPS. The proceeds of the COPS were remitted to a trustee, who then used the funds to provide a portion necessary to defease the lien of the Trust indenture dated September 1, 2006 and supplement dated October 1, 2008, by and between the trustee and holders of the COPS. Proceeds were also used to refund and redeem the 2006 Series A COPS and 2006 Series B COPS on October 1, 2026 and to refund the 2008 Series A COPS as they become due. Proceeds were also used to fund the reserve requirement with respect to the Certificate Debt Service Fund for the COPS and delivery costs.

The refund and issuance of the aforementioned COPS does not change the capital lease liability reported, the terms of the lease or the funding source.

Notes to Financial Statements September 30, 2016

### (12) <u>Commitments and Contingencies, Continued</u>

### I. Municipal School Lease Agreements, Continued

Guam Public School Facilities Project, Continued:

Future minimum lease obligations to maturity for the Guam Public School Facilities Project Lease, are as follows:

| Year ending September 30,                           |             | <u>Principal</u>   | <u>Interest</u>  | Additional<br><u>Rental</u>  |    | <u>Total</u>  |
|---|-------------|--|--|--|----|---|
| 2017<br>2018<br>2019<br>2020<br>2021<br>2022 - 2026 |             | 4,085,000<br>4,295,000<br>3,500,000<br>3,675,000<br>3,860,000<br>2,320,000 | \$<br>2,007,525<br>1,795,488<br>1,597,675<br>1,422,675<br>1,238,925<br>3,169,375 | \$<br>1,007,475<br>1,009,512<br>1,002,325<br>1,002,325<br>1,001,075<br>5,010,625 | ·  | 7,100,000<br>7,100,000<br>6,100,000<br>6,100,000<br>6,100,000<br>30,500,000 |
|   | \$ <u>4</u> | <u>1,735,000</u>   | \$<br>11,231,663   | \$<br>10,033,337   | \$ | 63,000,000  |

John F. Kennedy High School Project:

On September 16, 2010, GovGuam issued, on behalf of GDOE, \$65,735,000 in 2010 Series A COPS to finance the demolition, acquisition, construction, renovation and installation of facilities comprising the new John F. Kennedy (JFK) High School (the "new High School"). The proceeds of the COPS were remitted to a trustee, who then remitted the amounts to a developer as construction progressed.

The holders of the COPS are the owners of the new High School. Accordingly, GDOE's rental payments for the use of the new High School are paid to a trustee, who then remits those payments to the holders of the COPS, with annual rental payments subject to appropriations by the Guam Legislature. Payments commenced on December 1, 2010, for base and additional rentals and continue through December 1, 2040 (with incremental increases subsequent to the first payment), with varying interest rates of 5.5% - 6.875% per annum. Title to the new High School will transfer to GDOE upon the payment of all required rents.

Future minimum lease obligations to maturity for the John F. Kennedy High School Project Lease are as follows:

| Year ending<br>September 30,   | <u>Principal</u>  | <u>Interest</u>   | Additional<br><u>Rental</u>   | <u>Total</u>   |
|--|---|---|---|--|
| 2017<br>2018<br>2019<br>2020<br>2021<br>2022 - 2026<br>2027 - 2031<br>2032 - 2036<br>2037 - 2041 | \$ 1,025,000<br>1,085,000<br>1,155,000<br>1,225,000<br>1,315,000<br>6,990,000<br>11,870,000<br>13,500,000<br>23,200,000 | \$ 4,105,600<br>4,043,200<br>3,976,900<br>3,906,550<br>3,812,050<br>16,100,047<br>15,065,550<br>10,864,219<br>4,980,765 | \$ 1,568,000<br>1,568,000<br>1,568,000<br>1,568,000<br>1,568,000<br>7,840,000<br>7,840,000<br>7,840,000 | \$ 6,698,600<br>6,696,200<br>6,699,900<br>6,699,550<br>6,695,050<br>30,930,047<br>34,775,550<br>32,204,219<br>36,020,765 |
|  | \$ <u>61,365,000</u>  | \$ <u>66,854,881</u>  | \$ <u>39,200,000</u>  | \$ <u>167,419,881</u>  |

Notes to Financial Statements September 30, 2016

### (12) <u>Commitments and Contingencies, Continued</u>

### I. Municipal School Lease Agreements, Continued

Okkodo High School Expansion Project:

On June 3, 2011, the Guam Legislature enacted Public Law 31-74 authorizing the expansion of Okkodo (also referred as Ukudo) High School as authorized under Section 1521 of the American Recovery and Reinvestment Act of 2009 and the issuance of tax exempt bonds of lease certificates.

On March 15, 2013, GovGuam issued, on behalf of GDOE, \$21,818,000 in 2013 Series A COPS and \$1,000,000 in 2013 Series B COPS to finance the expansion. The holders of the COPS are the current owners of Okkodo High School as noted on Note 7A.

Expansion was funded by appropriations from the Guam Legislature from available Section 30 revenues, tax credits, 2013 Series A Construction Account, 2013 Series B Construction Account, the Holding Fund and the Trust Fund established pursuant to the Trust Agreement. The expansion project was completed on July 10, 2014.

Payments include base rental and additional rental. On June 1, 2014 and on June 1 and December 1 of each year through September 2030, payments of principal and interest at true rate of 2.44% per annum (calculated on a 360 day year and 30 day month) commence. Additional rental payment of \$1,217,336 commenced on October 15, 2013. On October 15, 2014, and on October 15 of each year thereafter through September 2030, additional rental will increase to \$1,867,336.

Future minimum lease obligations to maturity for the Okkodo High School Expansion Project Lease are as follows:

| Year ending<br>September 30,                                       | <u>Principal</u>  | <u>Interest</u>   | Additional<br><u>Rental</u>   | <u>Total</u>  |
|--|---|---|---|---|
| 2017<br>2018<br>2019<br>2020<br>2021<br>2022 - 2026<br>2027 - 2031 | \$<br>885,000<br>950,000<br>1,020,000<br>1,090,000<br>1,170,000<br>7,960,000<br>8,138,000 | \$<br>1,469,685<br>1,406,685<br>1,338,960<br>1,266,335<br>1,188,635<br>4,512,725<br>1,306,760 | \$<br>1,867,336<br>1,867,336<br>1,867,336<br>1,867,336<br>1,867,336<br>9,336,680<br>7,469,344 | \$<br>4,222,021<br>4,224,021<br>4,226,296<br>4,223,671<br>4,225,971<br>21,809,405<br>16,914,104 |
|  | \$<br><u>21,213,000</u>   | \$<br><u>12,489,785</u>   | \$<br><u> 26,142,704</u>  | \$<br>59,845,489  |

### Tiyan Lease:

On June 23, 2009, the Guam Legislature enacted Public Law 30-37, authorizing GovGuam, on behalf of GDOE, to enter into a lease agreement with an option to purchase for certain property located in Tiyan to temporarily house the JFK High School. The facility was vacated by JFK High School in September 2011 and subsequently occupied by Untalan Middle School in January 2013. The lease, which is renewable annually, had a fixed annual rent of \$4,493,256 for the first five years payable in cash or by transferable tax credits. Rent commenced in August 2009 with a term through June 30, 2024. Other tenants include the Guahan Charter School Academy and the Guam Police Department, which represent a small portion of the total Tiyan property under lease.

Notes to Financial Statements September 30, 2016

# (12) Commitments and Contingencies, Continued

### I. Municipal School Lease Agreements, Continued

Tiyan Lease, Continued:

On December 30, 2011, GovGuam entered into an amendment extending the initial term to October 31, 2024 with a four-month rent abatement from October 1, 2011 through January 31, 2012 due to non-occupancy of the property.

On December 30, 2013, GovGuam, on behalf of GDOE, exercised the option to purchase the leased Tiyan property. In addition to the purchase price of \$43,500,000 that comprises the Tiyan High School premises, the Guam Legislature enacted Public Law 31-229, authorizing GovGuam, on behalf of GDOE, to purchase additional property and the construction of new buildings and facilities for the Tiyan High School and the GDOE administration in the amount of \$43,648,970. Title to the Tiyan properties under the lease will transfer to GDOE upon the payment of all required rents. Tiyan 3 lot is owned by the Guam International Airport Authority under lease with the lessor and will be up for renewal in December 2041.

On October 2014, the Tiyan Lease Purchase Agreement was amended to extend the lease term through December 31, 2041 plus \$7,499,090 of collateral equipment for the buildings to be constructed. Repayment in the form of tax credits will only apply for lease amounts due through January 2015 to include the aforementioned collateral equipment. Effective February 2015, rent and additional rent (insurance and maintenance) due will be paid in the form of cash.

Annual rent includes principal, interest at 10% per annum of outstanding principal balance, insurance and maintenance costs.

Future minimum lease obligations to maturity for the Tiyan lease agreement is as follows:

| Year ending<br>September 30,   | <u>Principal</u>   | <u>Interest</u>  | Additional<br><u>Rental</u>  | <u>Total</u>   |
|--|--|--|--|--|
| 2017<br>2018<br>2019<br>2020<br>2021<br>2022 - 2026<br>2027 - 2031<br>2032 - 2036<br>2037 - 2041 | \$ 1,340,098<br>1,411,160<br>1,487,167<br>1,585,639<br>1,690,245<br>9,827,027<br>12,770,105<br>16,958,655<br>9,822,807 | \$ 4,436,060<br>4,364,998<br>4,205,870<br>4,079,691<br>3,967,347<br>18,104,261<br>14,460,498<br>9,501,194<br>2,759,313 | \$ 1,211,470<br>1,211,470<br>1,294,591<br>1,322,298<br>1,330,038<br>7,006,855<br>7,707,540<br>8,478,295<br>4,293,024 | \$ 6,987,628<br>6,987,628<br>6,987,628<br>6,987,628<br>6,987,620<br>34,938,143<br>34,938,143<br>16,875,144 |
|  | \$ <u>56,892,903</u>   | \$ <u>65,879,232</u>   | \$ <u>33,855,581</u>   | \$ <u>156,627,716</u>  |

Notes to Financial Statements September 30, 2016

#### (12)Commitments and Contingencies, Continued

### I. Municipal School Lease Agreements, Continued

Tiyan Lease, Continued:

Tiyan Office

Tiyan Warehouse

As of September 30, 2016, \$60,153,208 of the Tiyan properties purchased were occupied. The remaining \$26,995,762 of properties have not been recorded as of September 30, 2016 and will be accordingly accounted for when construction is complete.

| New Office              | \$ 24,587,809  |
|-------------------------|----------------|
| Warehouse II            | 1,360,427      |
| Warehouse / Mezzanine   | 535,926        |
| Office and Warehouse II | <u>511,600</u> |
|                         | ¢ 26 005 762   |

Assets acquired through the aforementioned capital leases are as follows:

| Asset: Buildings Less accumulated depreciation  | \$ 237,236,074<br>(30,123,907)  |
|---|---|
|   | \$ <u>207,112,167</u>   |
| These buildings are summarized as follows:  |   |
| JFK High School Tiyan High School Okkodo High School Okkodo High School Expansion Astumbo Middle School Adacao Elementary School Liguan Elementary School Tiyan 3 (lot) Tiyan Office School | \$ 65,735,000<br>43,500,000<br>42,581,348<br>22,818,000<br>18,383,500<br>14,482,938<br>13,082,080<br>8,000,000<br>4,947,008 |

\$ 237,236,074

2,900,000

806,200

During the year ended September 30, 2016, total lease payments were allocated as follows:

|                               |                     |                      | Additional          | Collateral          |                      |
|-------------------------------|---------------------|----------------------|---------------------|---------------------|----------------------|
| <u>Lease</u>                  | <u>Principal</u>    | <u>Interest</u>      | <u>Rental</u>       | <u>Equipment</u>    | <u>Total</u>         |
| Guam Public School Facilities |                     |                      |                     |                     |                      |
| Project                       | \$ 3,885,000        | \$ 2,209,125         | \$ 1,005,875        | \$ -                | \$ 7,100,000         |
| Tiyan Lease                   | 1,299,056           | 4,358,845            | 1,615,034           | 3,287,233           | 10,560,168           |
| JFK High School               | 980,000             | 4,147,850            | 2,058,588           | -                   | 7,186,438            |
| Okkodo High School Expansion  | 830,000             | 1,454,685            |                     |                     | 2,284,685            |
|                               | \$ <u>6,994,056</u> | \$ <u>12,170,505</u> | \$ <u>4,679,497</u> | \$ <u>3,287,233</u> | \$ <u>27,131,291</u> |

Notes to Financial Statements September 30, 2016

### (12) Commitments and Contingencies, Continued

### J. Sick Leave

It is the policy of GovGuam to record the cost of sick leave when leave is actually taken and a liability is actually incurred. Generally, sick leave is paid only when an employee is absent due to illness, injury or related-family death. For this reason, no sick leave liability is recorded at September 30, 2016. The estimated accumulated amount of unused sick leave at September 30, 2016, is \$134,857,295, of which an estimated \$31,298,096 has been accrued and may be convertible by members of the DCRS to pay upon retirement.

### K. <u>Litigation</u>

GovGuam is party to several legal proceedings arising from governmental operations; however, the Attorney General of Guam is unable to assess the likelihood of potential liabilities related to claims outstanding as of September 30, 2016. Hence, it is not possible to predict a reasonable estimation of these claims to be paid through the claims process, as set forth in footnote 12L below and, therefore, no provision for any liability that may result has been made in the accompanying financial statements.

### L. Self-Insurance

GovGuam does not purchase insurance covering potential risks; it is substantially self-insured against claims for negligence and catastrophic losses. In the event that losses arise from such claims or disasters, the General Fund would be required to pay the majority of these losses. An annual appropriation is made to the Government Claims Fund and then valid claims are paid out against the appropriated amount. GovGuam has not experienced material prior year losses as a result of this policy. Virtually all discretely presented component units have some form of commercial insurance to insure against risk of loss such as property, liability and typhoon.

### M. Deposits with Treasurer

Insurance companies doing business on Guam are required under sections 43102 and 43202 of the Government Code of Guam, to deposit with the Commissioner of Insurance an amount equal to the minimum amount of paid-in-capital required under Article III of Title 39 of the Government Code. The deposit requirement is met with any good and sufficient bond as set by the Commissioner. Bonds currently take various forms and range from a surety bond to bank certificates of deposit. Deposits are likewise required of foreign banks and foreign exchanges. At September 30, 2016, \$17,517,256 was held by GovGuam in bonds as security against possible claims.

### N. Medicare

Prior to October 1998, GovGuam did not withhold or remit funds to the U.S. Social Security System for the health insurance component. GovGuam has since reevaluated this position and has commenced withholding such amount from its employees. If GovGuam is found to be liable for prior year nonpayment an indeterminate liability could result. Therefore, no liability for any amount, which may ultimately arise from this matter, has been recorded in the accompanying financial statements.

Notes to Financial Statements September 30, 2016

### (12) Commitments and Contingencies, Continued

### O. Cost of Living Adjustment (COLA) Liability

In August 1988, Public Law 19-19, as codified in 4 G.C.A. § 8137.1, required GovGuam to pay an annual lump sum COLA to retirees and survivors on the first retirement payday after July 1 of each year. In October 1993, a GovGuam retiree filed a class action suit on behalf of 4,877 retirees and survivors, alleging that they were being denied the COLA benefits prescribed by 4 G.C.A. § 8137.1. The "COLA class" consisted of all GovGuam retirees and survivors that were entitled to retirement benefits during COLA years 1990 through 1994 (payout years July 1991 through July 1995). The Petitioner alleged that GovGuam did not implement 4 G.C.A. § 8137.1. The Governor and the GovGuam Retirement Fund subsequently submitted to the Court their respective calculations of the COLA owed under seal. In October 2006, the Superior Court of Guam, pursuant to 4 G.C.A. § 8137.1, ordered the GovGuam Retirement Fund to revise its initial August 2006 COLA calculation of \$96 million, which resulted in the award of \$123,580,231 to the COLA class. As of September 30, 2016, the outstanding COLA liability amounted to \$4,631,302. In accordance with Public Law 31-76, the accrual of interest on outstanding awards ceased commencing October 1, 2011.

### (13) <u>Discretely Presented Component Unit Disclosures</u>

### A. Restricted Cash and Cash Equivalents

Guam Community College (GCC):

Pursuant to Public Law 25-187, GCC is the recipient of tobacco settlement bond proceeds issued by the Guam Economic Development Authority. Public Law 25-187 requires the establishment of a separate account to be administered by GCC to be expended exclusively for enhancement of learning resources and technology. At September 30, 2016, restricted cash and cash equivalents held for this purpose amounted to \$235,632.

Guam Housing and Urban Renewal Authority (GHURA):

Cash and cash equivalents are classified as restricted due to the specific nature and purpose of their existence. At September 30, 2016, cash and cash equivalents and time certificates of deposits held by GHURA in these funds and accounts are as follows:

| Supportive Housing for the Elderly | \$ 190,313 |
|------------------------------------|------------|
| Section 8 HCV                      | 930,162    |
| Public Housing                     | 1,260,365  |
| Low Rent Housing                   | 184,638    |
| Revolving Fund                     | 101,163    |

\$ <u>2,666,641</u>

Notes to Financial Statements September 30, 2016

# (13) <u>Discretely Presented Component Unit Disclosures, Continued</u>

# A. Restricted Cash and Cash Equivalents, Continued

Guam Power Authority (GPA):

The bond indenture agreements for GPA's 2010, 2012 and 2014 series revenue bonds require the establishment of special funds and accounts to be held and administered by GPA's trustees. At September 30, 2016, restricted cash and cash equivalents held by the trustees, in trust for GPA, in these funds and accounts are as follows:

| Construction Funds Interest and Principal Funds Bond Funds Working Capital Funds Bond Reserve Funds Self-insurance Fund Revenue Funds | \$ 69,821,815<br>6,203,627<br>510,504<br>11,932,417<br>34,808,887<br>10,754,749<br>1,372,165 |
|---|--|
|   |  |

\$ <u>188,768,078</u>

# Guam Waterworks Authority (GWA):

The bond indenture agreements for GWA's 2010, 2013, 2014 and 2016 series revenue bonds require the establishment of special funds and accounts to be held and administered by GWA's trustees. At September 30, 2016, restricted cash and cash equivalents held by the trustees, in trust for GWA, in these funds and accounts are as follows:

| Construction Funds                                    | \$ 258,917,027 |
|---|----------------|
| Operations, Maintenance, Renewal and Replacement Fund | 17,423,213     |
| Capitalized Interest Fund                             | 8,937,544      |
| Operations and Maintenance Fund                       | 7,133,801      |
| Revenue Fund  | 8,778,223      |
| Debt Service Fund                                     | 46,983,343     |
| Reserve Fund  | 4,124,348      |
| Capital Improvement Fund                              | 10,730,729     |
|   |                |

\$ 363,028,228

Furthermore, GWA maintained restricted cash and cash equivalents for specific capital projects related accounts. At September 30, 2016, these consisted of the following:

| Operation and Maintenance Fund                         | \$   | 6,114      |
|--|------|------------|
| Navy Surcharge Fund                                    |      | 116,763    |
| Meter Reserve Fund                                     |      | 845,734    |
| Sewer Hook-up Revolving Fund                           |      | 62,132     |
| Island Water and Sewer Infrastructure Development Fund | _    | 9,064,792  |
|  | \$ _ | 10,095,535 |

Notes to Financial Statements September 30, 2016

# (13) <u>Discretely Presented Component Unit Disclosures, Continued</u>

### A. Restricted Cash and Cash Equivalents, Continued

Port Authority of Guam (PAG):

Cash and cash equivalents are classified as restricted due to the specific nature and purpose of their existence. At September 30, 2016, restricted cash and cash equivalents held by PAG are as follows:

Crane Surcharge Reserve Account

\$ 5,530,865

University of Guam (UOG):

At September 30, 2016, UOG maintained restricted cash and cash equivalents for the following purposes:

| \$ 439,292          |
|---------------------|
| 3,503,665           |
| 858,112             |
| 108,802             |
|                     |
| \$ <u>4,909,871</u> |
|                     |

## Guam Housing Corporation (GHC):

Cash and cash equivalents are classified as restricted due to the specific nature and purpose of their existence. At September 30, 2016, cash and cash equivalents held by GHC in these funds and accounts are as follows:

| Revolving Loan Fund                       | \$ | 931,120 |
|---|----|---------|
| Trust fund and borrower's deposit         |    | 390,453 |
| Foreclosure Protection Fund               |    | 500,005 |
| First-time Homeowner Assistance Program   |    | 301,291 |
| Community Affordable Housing Action Trust |    | 217,566 |
| Hazard Mitigation Program                 |    | 158,618 |
| Tenant security deposits                  | _  | 157,538 |
|   |    | -       |

\$ 2,656,591

### Guam Economic Development Authority (GEDA):

The bond indenture for GEDA requires the establishment of special debt service funds and accounts to be held and administered by GEDA's trustees for the accounting of the monies. At September 30, 2016, restricted short-term money market fund investments held for this purpose amounted to \$3,520,376.

Notes to Financial Statements September 30, 2016

# (13) <u>Discretely Presented Component Unit Disclosures, Continued</u>

### A. Restricted Cash and Cash Equivalents, Continued

Guam Visitors Bureau (GVB):

Cash and cash equivalent balances are classified as restricted due to the specific nature and purpose of their existence. At September 30, 2016, cash and cash equivalents held by GVB in these funds and accounts are as follows:

| Rainy Day Fund                            | \$ 2,083,621     |
|---|------------------|
| FESTPAC & Folklife Festival Trust Account | 371,458          |
| Tourist Attraction Fund Projects          | <u>2,564,095</u> |

\$ 5,019,174

## B. <u>Deposits and Investments</u>

Antonio B. Won Pat International Airport Authority (AWPIAA):

As of September 30, 2016, the carrying amount of AWPIAA's total cash and cash equivalents was \$2,377,528 maintained in banks, which at times may exceed federal depository insurance limits. At September 30, 2016, \$250,000 of bank deposits was covered by federal depository insurance, with the remainder being uninsured and uncollateralized.

The bond indentures for AWPIAA require the establishment of special funds and accounts to be held and administered by AWPIAA's trustees for the accounting of the monies. At September 30, 2016, cash and cash equivalents and investments held by the trustees, in trust for AWPIAA, in these funds and accounts are as follows:

| Federal Grants Fund                     | \$ | 6,609,232  |
|---|----|------------|
| Operations and Maintenance Reserve Fund |    | 10,990,440 |
| Operations and Maintenance Fund         |    | 3,540,216  |
| General Revenue Fund                    |    | 7,538,082  |
| Self-Insurance Fund                     |    | 5,658,629  |
| Capital Improvement Fund                |    | 19,490,998 |
| Construction Fund                       |    | 75,016,873 |
| Bond Reserve Funds                      |    | 19,358,184 |
| Debt Service Funds                      |    | 17,394,169 |
| Renewal and Replacement Fund            | -  | 1,000,352  |
|   |    |            |

\$ <u>166,597,175</u>

Notes to Financial Statements September 30, 2016

# (13) <u>Discretely Presented Component Unit Disclosures, Continued</u>

### B. Deposits and Investments, Continued

Antonio B. Won Pat International Airport Authority (AWPIAA), Continued:

Investments held by AWPIAA consist of money market funds, certificates of deposit, U.S. Treasury and agency obligations, and corporate notes. The carrying value of investments is as follows:

Money market funds Fixed income securities Certificate of deposit \$ 87,447,157 29,363,276 9,735,728

\$ 126,546,161

AWPIAA has the following recurring fair value measurements as of September 30, 2016:

|  |                       | Fair Value Measurements Using |                        |             |  |
|--|-----------------------|-------------------------------|------------------------|-------------|--|
|  |                       | Quoted Prices                 |                        |             |  |
|  |                       | In Active                     | Significant            |             |  |
|  |                       | Markets for                   | Other                  | Significant |  |
|  |                       | Identical                     | Identical Observable U |             |  |
|  |                       | Assets                        | Inputs                 | Inputs      |  |
|  | <u>Total</u>          | (Level 1)                     | (Level 2)              | (Level 3)   |  |
| Investments by fair value level:                   |                       |                               |                        |             |  |
| Fixed income:                                      |                       |                               |                        |             |  |
| U.S. Treasury obligations                          | \$ 8,792,599          | \$ 8,792,599                  | \$ -                   | \$ -        |  |
| U.S. Government agencies                           | 9,220,549             | -                             | 9,220,549              | -           |  |
| Corporate notes                                    | 1,800,934             |                               | 1,800,934              |             |  |
| Total investments by fair value level              | 19,814,082            | \$ 8,792,599                  | \$ 11,021,483          | \$ -        |  |
| Investments measured at the net asset value (NAV): |                       |                               |                        |             |  |
| Money market funds                                 | 87,447,157            |                               |                        |             |  |
| Investments measured at amortized cost:            |                       |                               |                        |             |  |
| Time certificates of deposit                       | 9,735,728             |                               |                        |             |  |
| Interest-earning contracts                         | 9,549,194             |                               |                        |             |  |
|  | <u>\$ 126,546,161</u> |                               |                        |             |  |

# As of September 30, 2016, AWPIAA's investments in debt securities were as follows:

### Investment Maturities (In Years)

|   | Less         |               |                   |                     |               |
|---|--------------|---------------|-------------------|---------------------|---------------|
|   | Than 1       | 1 to 5        | 6 to 10           | Than 10             | <u>Total</u>  |
| U.S. treasury obligations                     | \$ 775,653   | \$ 8,016,946  | \$ -              | \$ -                | \$ 8,792,599  |
| U.S. government agencies:                     |              |               |                   |                     |               |
| Federal Home Loan Mortgage Corporation        | 3,406,208    | 1,942,476     | -                 | -                   | 5,348,684     |
| Federal National Mortgage Association         | 551,404      | 2,120,713     | 399,556           | -                   | 3,071,673     |
| Federal Farm Credit Banks Funding Corporation | -            | 398,744       | 401,448           | -                   | 800,192       |
| Corporate notes                               | 281,896      | 1,466,983     | 52,055            | 9,549,194           | 11,350,128    |
|   | \$ 5,015,161 | \$ 13,945,862 | <u>\$ 853,059</u> | <u>\$ 9,549,194</u> | \$ 29,363,276 |

Notes to Financial Statements September 30, 2016

### (13) <u>Discretely Presented Component Unit Disclosures, Continued</u>

### B. Deposits and Investments, Continued

Antonio B. Won Pat International Airport Authority (AWPIAA), Continued:

AWPIAA's exposure to credit risk at September 30, 2016, was as follows:

### S&P/Moody's Credit Rating

| Aaa/AAA Aa/AA A/AA A/A A Baa/BBB BBB Baa/A Not rated | \$ | 8,859,191<br>9,536,542<br>65,295<br>15,751<br>881,630<br>434,929<br>10,214<br>10,530<br>9,549,194 |
|--|----|---|
| Not rated  | -  | 9,549,194   |

\$ <u>29,363,276</u>

At September 30, 2016, AWPIAA's investments are held and administered by trustees in accordance with bond indentures for the purpose of funding various capital projects and future debt service requirements. Based on negotiated trust and custody contracts, all of these investments were held in AWPIAA's name by AWPIAA's custodial financial institutions at September 30, 2016.

# Guam Community College (GCC):

As of September 30, 2016, the carrying amount of GCC's cash and cash equivalents and time certificates of deposit was \$10,565,187 and the corresponding bank balance was \$13,857,455 which is maintained in financial institutions subject to Federal Deposit Insurance Corporation (FDIC) insurance. As of September 30, 2016, bank deposits in the amount of \$746,231 were FDIC insured. GCC does not have a deposit policy for custodial credit risk and does not require collateralization of its cash deposits; therefore, deposit levels in excess of FDIC insurance coverage are uncollateralized. Accordingly, these deposits are exposed to custodial credit risk.

GCC has the following recurring fair value measurements as of September 30, 2016:

|   |                     | <u>Fair V</u>       | alue Measurements | s Using      |
|---|---------------------|---------------------|-------------------|--------------|
|   |                     | Quoted Prices       |                   |              |
|   |                     | In Active           | Significant       |              |
|   |                     | Markets for         | Other             | Significant  |
|   |                     | Identical           | Observable        | Unobservable |
|   |                     | Assets              | Inputs            | Inputs       |
|   | <u>Total</u>        | (Level 1)           | (Level 2)         | (Level 3)    |
| Investments by fair value level:        |                     |                     |                   |              |
| Mutual fund                             | \$ 1,932,464        | <u>\$ 1,932,464</u> | <u>\$</u>         | <u>\$</u>    |
| Investments measured at amortized cost: |                     |                     |                   |              |
| Time certificates of deposit            | 2,034,779           |                     |                   |              |
|   | <u>\$ 3,967,243</u> |                     |                   |              |

Notes to Financial Statements September 30, 2016

## (13) <u>Discretely Presented Component Unit Disclosures, Continued</u>

### B. Deposits and Investments, Continued

Guam Community College (GCC), Continued:

Investments held by the Guam Community College Endowment Foundation, Inc., a legally separate tax-exempt foundation of GCC, consist of money market funds, U.S. Treasury and agency obligations, and common stock. The carrying value of investments is as follows:

| Restricted for endowments:                       |               |
|--|---------------|
| Money market funds                               | \$<br>738,592 |
| U.S. Government notes and bonds                  | 3,226,701     |
| Government and government-sponsored entity bonds | 923,482       |
| Common stocks                                    | 5,430,820     |
|  |               |

\$ <u>10,319,595</u>

Guam Housing and Urban Renewal Authority (GHURA):

As of September 30, 2016, the carrying amount of GHURA's total cash and cash equivalents was \$13,124,737 and the corresponding bank balances were \$13,122,832, which is maintained in financial institutions subject to FDIC insurance or fully collateralized by securities held by a trustee in the name of the financial institution. As of September 30, 2016, bank deposits in the amount of \$13,122,832 were FDIC insured or collateralized by U.S. securities. GHURA does not have a deposit policy for custodial credit risk and does not require collateralization of its cash deposits; therefore, deposit levels in excess of FDIC insurance coverage are uncollateralized. Accordingly, these deposits are exposed to custodial credit risk.

Guam Memorial Hospital Authority (GMHA):

As of September 30, 2016, the carrying amount of GMHA's total cash and cash equivalents was \$1,883,960 and the corresponding bank balances were \$3,123,309, which are maintained in financial institutions subject to FDIC insurance. As of September 30, 2016, bank deposits in the amount of \$250,000 were FDIC insured. GMHA does not have a deposit policy for custodial credit risk and does not require collateralization of its cash deposits; therefore, deposit levels in excess of FDIC insurance coverage are uncollateralized. Accordingly, these deposits are exposed to custodial credit risk.

Guam Power Authority (GPA):

As of September 30, 2016, the carrying amount of GPA's total cash and cash equivalents and time certificates of deposit was \$231,354,095 and the corresponding bank balances were \$230,764,038. Of the bank balance amount, \$53,327,876 is maintained in financial institutions subject to FDIC insurance. The remaining amount represents short-term investments held and administered by GPA's trustees and cash on hand. Based on negotiated trust and custody agreements, all of these investments were held by GPA's trustees in GPA's name in accordance with various trust agreements and bond indentures. As of September 30, 2016, bank deposits in the amount of \$763,256 were FDIC insured. GPA does not have a deposit policy for custodial credit risk and does not require collateralization of its cash deposits; therefore, deposit levels in excess of FDIC insurance coverage are uncollateralized. Accordingly, these deposits are exposed to custodial credit risk.

Notes to Financial Statements September 30, 2016

### (13) <u>Discretely Presented Component Unit Disclosures, Continued</u>

### B. Deposits and Investments, Continued

Guam Power Authority (GPA), Continued:

The bond indentures for GPA require the establishment of special funds and accounts to be held and administered by GPA's trustees for the accounting of the monies. At September 30, 2016, investments held by the trustees, in trust for GPA, in these funds and accounts are as follows:

### Restricted:

| Bond Reserve Fund   | \$ 13,742,000     |
|---------------------|-------------------|
| Self-insurance Fund | 8,752,047         |
| Bond Fund           | <u>37,427,094</u> |
|                     |                   |

\$ 59,921,141

Investments held by GPA consist of money market funds, certificates of deposit and commercial paper. The carrying value of investments is as follows:

| Money market investments          | \$ 36,531,695 |
|-----------------------------------|---------------|
| Certificates of deposit           | 27,253,507    |
| Guaranteed investment certificate | 9,801,436     |
| Mutual fund                       | 4,835,963     |
|                                   |               |

\$ 78,422,601

GPA has the following recurring fair value measurements as of September 30, 2016:

| or A has the following recurring to     | ii valae iiicasaiciiik | 3 01 3                        | срествег с  | 70, 2010.    |  |  |
|---|------------------------|-------------------------------|-------------|--------------|--|--|
|   |                        | Fair Value Measurements Using |             |              |  |  |
|   |                        | Quoted Prices                 |             |              |  |  |
|   |                        | In Active                     | Significant |              |  |  |
|   |                        | Markets for                   | Other       | Significant  |  |  |
|   |                        | Identical                     | Observable  | Unobservable |  |  |
|   |                        | Assets                        | Inputs      | Inputs       |  |  |
|   | <u>Total</u>           | (Level 1)                     | (Level 2)   | (Level 3)    |  |  |
| Investments by fair value level:        |                        |                               |             |              |  |  |
| Mutual fund                             | \$ 4,835,963           | <u>\$ 4,835,963</u>           | <u>\$</u>   | <u>\$</u>    |  |  |
| Investments measured at amortized cost: |                        |                               |             |              |  |  |
| Money market investments                | 36,531,695             |                               |             |              |  |  |
| Time certificates of deposit            | 27,253,507             |                               |             |              |  |  |
| Guaranteed investment certificate       | 9,801,436              |                               |             |              |  |  |
|   | <u>\$ 78,422,601</u>   |                               |             |              |  |  |

Notes to Financial Statements September 30, 2016

### (13) <u>Discretely Presented Component Unit Disclosures, Continued</u>

### B. Deposits and Investments, Continued

Guam Waterworks Authority (GWA):

As of September 30, 2016, the carrying amount of GWA's total cash and cash equivalents was \$382,901,023 and the corresponding bank balances were \$385,219,466. Of the bank balance amount, \$22,383,354 is maintained in financial institutions subject to FDIC insurance. The remaining amount of \$362,836,112 represents short-term investments held and administered by GWA's trustees. Based on negotiated trust and custody agreements, all of these investments were held by GWA's trustees in GWA's name in accordance with various trust agreements and bond indentures. As of September 30, 2016, bank deposits in the amount of \$620,067 were FDIC insured. GWA does not have a deposit policy for custodial credit risk and does not require collateralization of its cash deposits; therefore, deposit levels in excess of FDIC insurance coverage are uncollateralized. Accordingly, these deposits are exposed to custodial credit risk.

# Port Authority of Guam (PAG):

As of September 30, 2016, the carrying amount of PAG's total cash and cash equivalents was \$35,772,392 and the corresponding bank balance was \$35,590,533, all of which were maintained in financial institutions subject to FDIC insurance. As of September 30, 2016, bank deposits in the amount of \$500,000 were FDIC insured. PAG does not have a deposit policy for custodial credit risk and does not require collateralization of its cash deposits; therefore, deposit levels in excess of FDIC insurance coverage are uncollateralized. Accordingly, these deposits are exposed to custodial credit risk.

### University of Guam (UOG):

As of September 30, 2016, the carrying amount of UOG's total cash and cash equivalents and time certificates of deposit was \$24,956,633 and the corresponding bank balance was \$27,629,664. Of the bank balance amount, \$1,164,154 is maintained in financial institutions subject to FDIC insurance, or collateralized by securities held by a trustee in the name of the financial institution. UOG does not require collateralization of its cash deposits; therefore, deposit levels in excess of FDIC insurance coverage are uncollateralized. Accordingly, these deposits are exposed to custodial credit risk.

Investments held by UOG (excluding the legally separate tax-exempt foundation) consist of time certificates of deposit, money market funds, U.S. Treasury and agency obligations, and common stock. The carrying value of investments is as follows:

| Certificates of deposit | \$ 14,313,093 |
|-------------------------|---------------|
| Money market funds      | 565,820       |
| Mutual funds            | 3,191,124     |
| Fixed income securities | 6,147,748     |
| Exchange-traded funds   | 2,279,456     |
| Domestic equities       | 10,771,457    |

\$ <u>37,268,698</u>

Notes to Financial Statements September 30, 2016

### (13) <u>Discretely Presented Component Unit Disclosures, Continued</u>

### B. Deposits and Investments, Continued

University of Guam (UOG), Continued:

As of September 30, 2016, UOG's investments in debt securities were as follows:

|                           |                             |         | Ir              | vestment Mat | uritie  | es (In Years) |    |           |    |           |
|---------------------------|-----------------------------|---------|-----------------|--------------|---------|---------------|----|-----------|----|-----------|
|                           |                             | Less    |                 |              |         |               |    | Greater   |    |           |
|                           | <u>Than 1</u> <u>1 to 5</u> |         | 6 to 10 Than 10 |              | Than 10 | <u>Total</u>  |    |           |    |           |
|                           |                             |         |                 |              |         |               |    |           |    |           |
| U.S. treasury notes       | \$                          | -       | \$              | -            | \$      | -             | \$ | 1,007,963 | \$ | 1,007,963 |
| U.S. government agencies  |                             | 165,267 |                 | 2,351,044    |         | 397,411       |    | 347,399   |    | 3,261,121 |
| Corporate notes and bonds |                             | 61,800  | _               | 801,919      | _       | 1,012,544     | _  | 2,401     | _  | 1,878,664 |
|                           | \$                          | 227.067 | \$              | 3,152,963    | \$      | 1.409.955     | \$ | 1,357,763 | \$ | 6.147.748 |

UOG's exposure to credit risk at September 30, 2016, was as follows:

| Moody's Rating                             | <u>Domestic</u>   |
|--|---|
| AAA AA+ A BBB+ BBB BB- B+ B CCC+ Not rated | \$ 2,649,023<br>875,208<br>464,394<br>165,892<br>158,818<br>19,700<br>444,190<br>608,108<br>17,562<br>744,853 |
|  | ¢ 6 147 740   |

\$ 6,147,748

Investments held by the University of Guam Endowment Foundation, Inc., a legally separate tax-exempt foundation of UOG, consist of money market funds, U.S. Treasury and agency obligations, and common stock.

The carrying value of investments held by the Foundation is as follows:

| Restricted for endowments:      |                     |
|---------------------------------|---------------------|
| Money market funds              | \$ 212,277          |
| Mutual funds                    | 453,727             |
| U.S. Government notes and bonds | 2,751,465           |
| Domestic equities               | 5,911,422           |
|                                 | \$ <u>9,328,891</u> |

# Guam Housing Corporation (GHC):

As of September 30, 2016, the carrying amount of GHC's cash and cash equivalents was \$7,104,177, which is maintained in financial institutions subject to Federal Deposit Insurance Corporation (FDIC) insurance. As of September 30, 2016, bank deposits in the amount of \$2,853,087 were FDIC insured. GHC does not have a deposit policy for custodial credit risk and does not require collateralization of its cash deposits; therefore, deposit levels in excess of FDIC insurance coverage are uncollateralized. Accordingly, these deposits are exposed to custodial credit risk.

Notes to Financial Statements September 30, 2016

### (13) <u>Discretely Presented Component Unit Disclosures, Continued</u>

### B. Deposits and Investments, Continued

Guam Housing Corporation (GHC), Continued:

The bond indenture for GHC requires the establishment of special funds and accounts to be held and administered by GHC's trustees for the accounting of the monies. At September 30, 2016, investments held by the trustees, in trust for GHC, in these funds and accounts are as follows:

Restricted:

Revenue Fund \$ 3,105,444

Investments of GHC as of September 30, 2016, are classified as follows:

Restricted:

Money market funds \$ 1,623,114 Fixed income securities \$ 1,482,330

Total

1,482,330

\$ <u>3,105,444</u>

GHC has the following recurring fair value measurements as of September 30, 2016:

Fair Value Measurements Using

**Quoted Prices** Significant In Active Other Significant Markets for Identical Observable Unobservable Inputs Assets Inputs (Level 1) (Level 2) (Level 3) <u>- \$ 1,482,330 \$</u>

U.S. government agencies:
Investments measured at amortized cost:

Investments by fair value level:

As of September 30, 2016, GHC's investments in debt securities were as follows:

|  | Moody's |             | Investment Mat | turities (In Years) | <u> </u>     |              |
|--|---------|-------------|----------------|---------------------|--------------|--------------|
|  | Credit  | Less        |                |                     | Greater      |              |
|  | Rating  | Than 1      | <u>1 to 5</u>  | 6 to 10             | Than 10      | <u>Total</u> |
| U.S. government agencies:              |         |             |                |                     |              |              |
| Federal Home Loan Mortgage Corporation | Aaa     | <u>\$ -</u> | <u>\$ -</u>    | <u>\$ -</u>         | \$ 1,482,330 | \$ 1,482,330 |

Notes to Financial Statements September 30, 2016

### (13) <u>Discretely Presented Component Unit Disclosures, Continued</u>

### B. Deposits and Investments, Continued

Guam Economic Development Authority (GEDA):

At September 30, 2016, the carrying amount of GEDA's cash and cash equivalents was \$15,544,112 and the corresponding bank balance was \$15,623,156, of which \$12,102,780 is maintained in financial institutions subject to FDIC insurance. The remaining amount of \$3,520,376 represents short-term investments held and administered by GEDA's trustees in accordance with a tobacco settlement agreement. Based on a negotiated trust and custody contract, these investments were held in GEDA's name by GEDA's custodial financial institution at September 30, 2016. As of September 30, 2016, bank deposits in the amount of \$1,285,989 were FDIC insured. GEDA does not have a deposit policy for custodial credit risk and does not require collateralization of its cash deposits; therefore, deposit levels in excess of FDIC insurance coverage are uncollateralized. Accordingly, these deposits are exposed to custodial credit risk.

As of September 30, 2016, GEDA's investments are as follows:

Unrestricted:

Mutual funds Fixed income securities \$ 2,970,506 2,242,572

\$ 5,213,078

GEDA has the following recurring fair value measurements as of September 30, 2016:

|                                  |                     | Fair Value Measurements Using |              |              |  |  |
|----------------------------------|---------------------|-------------------------------|--------------|--------------|--|--|
|                                  |                     | Quoted Prices                 |              |              |  |  |
|                                  |                     | In Active                     | Significant  |              |  |  |
|                                  |                     | Markets for                   | Other        | Significant  |  |  |
|                                  |                     | Identical                     | Observable   | Unobservable |  |  |
|                                  |                     | Assets                        | Inputs       | Inputs       |  |  |
|                                  | <u>Total</u>        | (Level 1)                     | (Level 2)    | (Level 3)    |  |  |
| Investments by fair value level: |                     |                               |              |              |  |  |
| Mutual funds                     | \$ 2,970,506        | \$ 2,970,506                  | \$ -         | \$ -         |  |  |
| Municipal bonds                  | 2,242,572           | <u> </u>                      | 2,242,572    | <u>-</u>     |  |  |
|                                  | <u>\$ 5,213,078</u> | \$ 2,970,506                  | \$ 2,242,572 | <u>\$ -</u>  |  |  |

As of September 30, 2016, GEDA's investments in debt securities were as follows:

|                 |         |        |          | Inv | estment Matu  | urities | s (In Years)   |    |                |    |              |  |
|-----------------|---------|--------|----------|-----|---------------|---------|----------------|----|----------------|----|--------------|--|
|                 | Moody's |        |          |     |               |         |                |    |                |    |              |  |
|                 | Credit  |        | Less     |     |               |         |                |    | Greater        |    |              |  |
|                 | Rating  | Than 1 |          |     | <u>1 to 5</u> |         | <u>6 to 10</u> |    | <u>Than 10</u> |    | <u>Total</u> |  |
| Municipal bonds | Aaa     | \$     | -        | \$  | -             | \$      | 141,008        | \$ | -              | \$ | 141,008      |  |
| Municipal bonds | Aa1     |        | -        |     | 149,431       |         | 125,643        |    | 148,327        |    | 423,401      |  |
| Municipal bonds | Aa2     |        | 118,659  |     | 127,772       |         | 492,977        |    | 97,754         |    | 837,162      |  |
| Municipal bonds | Aa3     |        | 90,178   |     | 152,025       |         | 123,275        |    | -              |    | 365,478      |  |
| Municipal bonds | A1      |        | -        |     | -             |         | 233,539        |    | -              |    | 233,539      |  |
| Municipal bonds | А3      |        | -        |     | 110,042       |         | -              |    | -              |    | 110,042      |  |
| Municipal bonds | N/A     |        | <u> </u> |     | 131,942       | _       | <u> </u>       |    | <u>-</u>       | _  | 131,942      |  |
|                 |         | \$     | 208,837  | \$  | 671,212       | \$      | 1,116,442      | \$ | 246,081        | \$ | 2,242,572    |  |

Notes to Financial Statements September 30, 2016

# (13) <u>Discretely Presented Component Unit Disclosures, Continued</u>

### B. Deposits and Investments, Continued

Guam Preservation Trust (GPT):

As of September 30, 2016, the carrying amount of GPT's total cash and cash equivalents was \$2,537,164, which is maintained in a financial institution subject to FDIC insurance. As of September 30, 2016, bank deposits in the amount of \$1,948,033 were FDIC insured with the remaining amounts subject to collateralization. Accordingly, these deposits are not exposed to custodial credit risk.

Investments of GPT as of September 30, 2016 are classified as follows:

| Certificates of deposit  | \$ 1,579,932    |
|--------------------------|-----------------|
| Equities                 | 603,155         |
| Exchange-traded funds    | 225,472         |
| Money market investments | <u> 171,047</u> |

\$ 2,579,606

GPT has the following recurring fair value measurements as of September 30, 2016:

|   |           |              | Fair Value Measurements Using |             |              |  |
|---|-----------|--------------|-------------------------------|-------------|--------------|--|
|   |           |              | Quoted Prices                 |             |              |  |
|   |           |              | In Active                     | Significant |              |  |
|   |           |              | Markets for                   | Other       | Significant  |  |
|   |           |              | Identical                     | Observable  | Unobservable |  |
|   |           |              | Assets                        | Inputs      | Inputs       |  |
|   |           | <u>Total</u> | (Level 1)                     | (Level 2)   | (Level 3)    |  |
| Investments by fair value level:        |           |              |                               |             |              |  |
| Equities                                | \$        | 603,155      | <u>\$ -</u>                   | \$ 603,155  | <u>\$</u>    |  |
| Investments measured at amortized cost: |           |              |                               |             |              |  |
| Time certificates of deposit            |           | 1,579,932    |                               |             |              |  |
| Exchange-traded funds                   |           | 225,472      |                               |             |              |  |
| Money market investments                |           | 171,047      |                               |             |              |  |
|   | <u>\$</u> | 2,579,606    |                               |             |              |  |

### Guam Visitors Bureau (GVB):

At September 30, 2016, the carrying amount of GVB's cash and cash equivalents and time certificates of deposit was \$16,847,257 and the corresponding bank balance was \$16,904,344, which is maintained in financial institutions subject to FDIC insurance. As of September 30, 2016, bank deposits in the amount of \$2,906,368 were FDIC insured. GVB does not have a deposit policy for custodial credit risk and does not require collateralization of its cash deposits; therefore, deposit levels in excess of FDIC insurance coverage are uncollateralized. Accordingly, these deposits are exposed to custodial credit risk.

At September 30, 2016, investments include time certificates of deposit in the amount of \$2,525,177 with original maturities of more than three months, which are fully FDIC insured.

Notes to Financial Statements September 30, 2016

### (13) <u>Discretely Presented Component Unit Disclosures, Continued</u>

### B. Deposits and Investments, Continued

Guam Educational Telecommunications Corporation (GETC):

At September 30, 2016, the carrying amount of GETC's cash and cash equivalents was \$275,542 and the corresponding bank balance was \$279,201, which is maintained in financial institutions subject to FDIC insurance or credit unions subject to National Credit Union Administration (NCUA) insurance. As of September 30, 2016, bank deposits in the amount of \$100,922 were FDIC insured and bank deposits in the amount of \$178,279 were NCUA insured.

### C. Receivables

Receivables as of September 30, 2016, for the discretely presented component units, including allowances for uncollectible accounts, are as follows:

|                | Antonio B.          |                     | Guam                |                     |                     |                     |                     |                     |                     |                       |
|----------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|-----------------------|
|                | Won Pat             |                     | Housing And         | Guam                |                     |                     |                     |                     |                     |                       |
|                | International       | Guam                | Urban               | Memorial            | Guam                | Guam                | Port                |                     | Nonmajor            |                       |
|                | Airport             | Community           | Renewal             | Hospital            | Power               | Waterworks          | Authority           | University of       | Component           |                       |
|                | Authority           | College             | Authority           | Authority           | Authority           | Authority           | of Guam             | Guam                | <u>Units</u>        | <u>Total</u>          |
| Trade          | \$10,817,949        | \$ 4,525,028        | \$ 154,451          | \$88,336,846        | \$27,412,450        | \$25,201,993        | \$ 5,444,353        | \$10,001,081        | \$ 76,631           | \$ 171,970,782        |
| Federal grants | 5,340,503           | 1,849,285           | 776,482             | -                   | 4,344,759           | 967,641             | 180,601             | 3,445,338           | -                   | 16,904,609            |
| Loans          | -                   | -                   | 806,351             | -                   | -                   | -                   | -                   | 20,190,625          | 29,512,781          | 50,509,757            |
| Insurance      | -                   | -                   | -                   | -                   | 34,040,000          | -                   | -                   | -                   | -                   | 34,040,000            |
| Interest       | -                   | -                   | 190                 | -                   | -                   | -                   | -                   | -                   | 54,595              | 54,785                |
| Other          | 2,263,354           | 1,065,562           | 221,411             | 260,012             | 869,189             | 1,842,173           |                     | 2,385,875           | 3,151,233           | 12,058,809            |
|                | 18,421,806          | 7,439,875           | 1,958,885           | 88,596,858          | 66,666,398          | 28,011,807          | 5,624,954           | 36,022,919          | 32,795,240          | 285,538,742           |
| Allowance      | (2,633,614)         | (1,530,159)         | (170,981)           | (66,330,992)        | (4,030,630)         | (11,302,580)        | (551,948)           | (24,036,232)        | (2,280,793)         | (112,867,929)         |
|                | <u>\$15,788,192</u> | <u>\$ 5,909,716</u> | <u>\$ 1,787,904</u> | <u>\$22,265,866</u> | <u>\$62,635,768</u> | <u>\$16,709,227</u> | <u>\$ 5,073,006</u> | <u>\$11,986,687</u> | <u>\$30,514,447</u> | <u>\$ 172,670,813</u> |

Guam Housing and Urban Renewal Authority (GHURA):

Loans receivable from first time homebuyers under GHURA's Down Payment and Closing Cost Assistance Program, due in varying monthly installments, interest free and with a maximum loan amount of \$18,000 or 18% of the purchase price, with maturities to 2026, collateralized by second mortgages on real estate.

University of Guam (UOG):

The Guam Legislature appropriates funds for the student loan program available to residents of Guam who attend institutions of higher education. UOG is responsible for awarding loans and monitoring compliance with respect to repayment. Due to the uncertainty of collection and due to recipient ability to repay the loans through work credits, student loan receivables are fully reserved for in the year granted, and payments are reflected as recoveries in the year received. As of September 30, 2016, loan receivables are reserved in the amount of \$20,190,625.

Notes to Financial Statements September 30, 2016

### (13) <u>Discretely Presented Component Unit Disclosures, Continued</u>

### C. Receivables, Continued

Guam Housing Corporation (GHC):

Loans receivable from first time homebuyers under GHC's Low Cost Housing Assistance Program, due in varying monthly installments, interest free, with maturities to 2024, collateralized by first mortgages on real estate.

\$ 27,510,816

Loans receivable from first time homebuyers under the Community Affordable Housing Action Trust, Hazard Mitigation, Down Payment and Closing Assistance, and the Sagan Linayan Project programs, due in varying monthly installments, interest free.

2,001,965

\$ 29,512,781

## D. <u>Due from/due to Primary Government</u>

Receivables and payables reflected as due to/due from primary government at September 30, 2016, are summarized as follows:

|                | Antonio B.    |              | Guam        |              |           |            |             |               |              |               |
|----------------|---------------|--------------|-------------|--------------|-----------|------------|-------------|---------------|--------------|---------------|
|                | Won Pat       |              | Housing And | Guam         |           |            |             |               |              |               |
|                | International | Guam         | Urban       | Memorial     | Guam      | Guam       | Port        |               | Nonmajor     |               |
|                | Airport       | Community    | Renewal     | Hospital     | Power     | Waterworks | Authority   | University of | Component    |               |
|                | Authority     | College      | Authority   | Authority    | Authority | Authority  | of Guam     | Guam          | Units        | Total         |
| Due from       |               |              |             |              |           |            |             |               |              |               |
| primary        |               |              |             |              |           |            |             |               |              |               |
| government:    |               |              |             |              |           |            |             |               |              |               |
| General Fund   | \$ <u> </u>   | \$ 5,425,532 | \$ <u> </u> | \$ 7,849,854 | <u>\$</u> | \$         | \$ <u> </u> | \$ 7,722,534  | \$ 3,829,000 | \$ 24,826,920 |
| Due to primary |               |              |             |              |           |            |             |               |              |               |
| government:    |               |              |             |              |           |            |             |               |              |               |
| Nonmajor       |               |              |             |              |           |            |             |               |              |               |
| governmental   |               |              |             |              |           |            |             |               |              |               |
| funds          | \$ 3,036,241  | \$           | \$          | \$           | \$        | \$         | \$          | \$            | \$ <u> </u>  | \$ 3,036,241  |

Amounts recorded as due from primary government are presented as accounts payable within the General Fund. Amounts recorded as due to primary government are presented as other receivables within the nonmajor governmental funds.

Notes to Financial Statements September 30, 2016

# (13) <u>Discretely Presented Component Unit Disclosures, Continued</u>

### E. Capital Assets

Capital asset activities of the discretely presented component units for the year ended September 30, 2016, are as follows:

|                                 | Estimated<br>Useful<br><u>Lives</u> | Balance<br>October<br>1, 2015 | Transfers and<br>Additions | Transfers and<br>Deletions | Balance<br>September<br>30, 2016 |
|---------------------------------|-------------------------------------|-------------------------------|----------------------------|----------------------------|----------------------------------|
| Nondepreciable capital assets:  |                                     | <b>A</b> 00 044 505           | Φ 007.007                  | •                          | Φ 00 000 400                     |
| Land                            |                                     | \$ 89,641,525                 | \$ 227,667                 | \$ -                       | Ψ 00,000,.02                     |
| Construction in progress        |                                     | 163,643,837                   | 103,506,052                | (85,910,859)               | 181,239,030                      |
|                                 |                                     | 253,285,362                   | 103,733,719                | (85,910,859)               | 271,108,222                      |
| Depreciable capital assets:     |                                     |                               |                            |                            |                                  |
| Capital lease assets            | 20 - 40 yrs                         | 155,382,727                   | -                          | -                          | 155,382,727                      |
| Buildings and improvements      | 5 - 60 yrs                          | 1,522,434,481                 | 23,302,759                 | (30,225,271)               | 1,515,511,969                    |
| Machinery, equipment and        | •                                   |                               |                            |                            |                                  |
| furniture                       | 2 - 40 yrs                          | 227,576,396                   | 12,151,628                 | (14,953,359)               | 224,774,665                      |
| Infrastructure                  | 10 - 50 yrs                         | 937,760,581                   | 30,205,460                 | (2,633,162)                | 965,332,879                      |
|                                 |                                     | 2,843,154,185                 | 65,659,847                 | (47,811,792)               | 2,861,002,240                    |
| Less accumulated depreciation   |                                     | (1,456,364,138)               | (107,082,748)              | 13,031,799                 | (1,550,415,087)                  |
| Depreciable capital assets, net |                                     | 1,386,790,047                 | (41,422,901)               | (34,779,993)               | 1,310,587,153                    |
|                                 |                                     | \$1,640,075,409               | \$ 62,310,818              | \$(120,690,852)            | <u>\$1,581,695,375</u>           |

### F. Bonds Payable

As of September 30, 2016, the discretely presented component units had the following bonds payable outstanding:

Antonio B. Won Pat International Airport Authority (AWPIAA):

General Revenue Bonds, Series 2013 (original issue of \$247,335,000, dated September 1, 2013), varying interest rates at 3% - 6.375% per annum, payable semiannually on October 1 and April 1, principal fund payments due in varying annual installments, commencing on October 1, 2014 of \$9,845,000 and increasing to a final payment of \$10,240,000 on October 1, 2043. The bonds were issued for the purpose of: (1) advance refunding 2003 Series bonds; (2) to finance additions, extensions, and improvements to the Airport; and (3) to provide additional proceeds to fund the Bond Reserve account.

\$ 227,025,000

Add net unamortized premium on bonds

2,314,997

\$ 229,339,997

The bond indentures for the 2013 General Revenue Bonds include certain debt service and reserve requirements including the requirement that net revenues as defined in the bond indentures equal at least 125% of the annual debt service.

The aforementioned bond indentures also require the establishment of special funds and accounts to be held and administered by AWPIAA's trustees for the accounting of the bond proceeds.

Notes to Financial Statements September 30, 2016

# (13) <u>Discretely Presented Component Unit Disclosures, Continued</u>

### F. Bonds Payable, Continued

Antonio B. Won Pat International Airport Authority (AWPIAA), Continued:

Annual debt service requirements to maturity for principal and interest are as follows:

| Year ending<br>September 30,  | <u>Principal</u>  | <u>Interest</u>  | <u>Total</u>  |
|---|---|--|---|
| 2017<br>2018<br>2019<br>2020<br>2021<br>2022 - 2026<br>2027 - 2031<br>2032 - 2036<br>2037 - 2041<br>2042 - 2044 | \$ 10,890,000<br>11,430,000<br>12,010,000<br>12,605,000<br>13,230,000<br>50,700,000<br>21,005,000<br>28,190,000<br>38,010,000<br>28,955,000 | \$ 12,712,250<br>12,154,250<br>11,568,250<br>10,952,875<br>10,307,000<br>41,232,769<br>32,745,263<br>25,337,938<br>15,193,700<br>2,773,100 | \$ 23,602,250<br>23,584,250<br>23,578,250<br>23,557,875<br>23,537,000<br>91,932,769<br>53,750,263<br>53,527,938<br>53,203,700<br>31,728,100 |
|   | \$ <u>227,025,000</u>   | \$ <u>174,977,395</u>  | \$ <u>402,002,395</u>   |

Guam Power Authority (GPA):

General Revenue Bonds, Series 2010 (original issue of \$150,440,000, dated July 1, 2010), varying interest rates at 5.0% - 5.5% per annum, payable semiannually on October 1 and April 1, principal and mandatory sinking fund payments due in varying annual installments commencing with a payment of \$225,000 in October 2022, increasing to \$17,215,000 in October 2040. The bonds have been issued to finance a new administration building and various generation, transmission, and distribution facilities.

\$ 150,440,000

General Revenue Bonds, Series 2012 (original issue of \$340,620,000, dated October 1, 2012), varying interest rates at 2.98% - 5% per annum, payable semiannually on October 1 and April 1, principal and mandatory sinking fund payments due in varying annual installments commencing with a payment of \$110,000 in October 2013, increasing to \$24,485,000 in October 2034. The bonds have been issued to refund the 1993 and 1999 bonds, and to fund a deposit to the Bond Reserve Fund and satisfy the Bond Reserve Fund Requirement.

339,945,000

Notes to Financial Statements September 30, 2016

# (13) <u>Discretely Presented Component Unit Disclosures, Continued</u>

#### F. Bonds Payable, Continued

Guam Power Authority (GPA), Continued:

General Revenue Bonds, Series 2014 (original issue of \$76,470,000, dated September 17, 2014), varying interest rates at 4% - 5% per annum, payable semiannually on October 1 and April 1, principal and mandatory sinking fund payments due in varying annual installments commencing with a payment of \$1,310,000 in October 2017, increasing to \$4,855,000 in October 2044. The bonds have been issued to finance a variety of generation, transmission and distribution improvements and systems and information technology upgrades, and to fund a deposit to the Senior Bond Reserve Fund.

<u>76,470,000</u>

566,855,000

Add net unamortized premium on 2014 and 2012 bonds Less net unamortized discount on 2010 bonds

31,824,124 (3,506,346)

\$ 595,172,778

All gross revenues of GPA have been pledged to repay the 2010, 2012 and 2014 series bond principal and interest. The debt service for the 2010, 2012 and 2014 series bonds was \$28,870,850 or 9% of pledged gross revenues for the year ended September 30, 2016. Premium and discounts associated with the 2010, 2012 and 2014 bond series are being amortized using the effective interest method over the lives of the bonds.

The bond indentures require the establishment of special funds and accounts to be held and administered by GPA's trustees for the accounting of the bond proceeds.

Annual debt service requirements to maturity for principal and interest are as follows:

| Year ending<br>September 30,  | <u>Principal</u>  | <u>Interest</u>   | <u>Total</u>  |
|---|---|---|---|
| 2017<br>2018<br>2019<br>2020<br>2021<br>2021 - 2026<br>2027 - 2031<br>2032 - 2036<br>2037 - 2041<br>2042 - 2045 | \$ 115,000<br>1,780,000<br>1,495,000<br>15,950,000<br>20,515,000<br>119,755,000<br>153,850,000<br>139,280,000<br>95,990,000<br>18,125,000 | \$ 28,754,130<br>28,712,600<br>28,636,625<br>28,201,700<br>27,290,075<br>119,790,825<br>85,562,450<br>46,178,000<br>19,782,150<br>1,781,775 | \$ 28,869,130<br>30,492,600<br>30,131,625<br>44,151,700<br>47,805,075<br>239,545,825<br>239,412,450<br>185,458,000<br>115,772,150<br>19,906,775 |
|   | \$ <u>566,855,000</u>   | \$ <u>414,690,330</u>   | \$ <u>981,545,330</u>   |

Notes to Financial Statements September 30, 2016

# (13) <u>Discretely Presented Component Unit Disclosures, Continued</u>

#### F. Bonds Payable, Continued

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Guam Power Authority (GPA), Continued:

On September 28, 2000, GPA entered into a Bond Reserve Fund Forward Delivery Agreement (the agreement) with the Lehman Brothers and Bank of America. In connection with the agreement, GPA received cash totaling \$13,500,000 in October 2000 representing the present value amount of interest income on certain bond proceeds invested by GPA. Based on the terms of the agreement, gross proceeds totaled \$17,521,029 while GPA incurred termination fees and closing costs totaling \$3,530,000 and \$1,250,529, respectively. The \$13,500,000 in net proceeds received included \$759,500 of interest income earned as of the closing date of the agreement. The gross proceeds, termination fees and closing costs have been deferred and are amortized on a straight line basis over the average remaining life of the 1993 and 1999 bonds.

The following summarizes unamortized costs and unearned revenues at September 30, 2016 associated with this agreement:

| Unearned forward delivery contract revenues | \$ 8,760,514        |
|---|---------------------|
| Accumulated amortization                    | (5,840,426)         |
|   | \$ <u>2,920,088</u> |
| Unamortized forward delivery contract costs | \$ 2,390,265        |
| Accumulated amortization                    | <u>(1,593,548</u> ) |
|   | \$ <u>796,717</u>   |

# Guam Waterworks Authority (GWA):

Water and Wastewater System Revenue Bonds, Series 2010 (original issue of \$118,825,000, dated November 9, 2010), varying interest rates at 4% - 5.625% per annum, payable semiannually on January 1 and July 1, principal and mandatory sinking fund payments due in varying annual installments commencing with a payment of \$1,055,000 on July 1, 2015, and increasing to a final payment of \$14,460,000 on July 1, 2040. The bonds have been issued to finance capital improvements to GWA's water and wastewater systems.

\$ 116,180,000

Water and Wastewater System Revenue Bonds, Series 2013 (original issue of \$172,630,000, dated December 12, 2013), varying interest rates at 5% - 5.5% per annum, payable semiannually on January 1 and July 1, principal and mandatory sinking fund payments due in varying annual installments commencing with a payment of \$2,695,000 on July 1, 2020, and increasing to a final payment of \$25,880,000 on July 1, 2043. The bonds have been issued to finance capital improvements to GWA's water and wastewater systems.

172,630,000

Notes to Financial Statements September 30, 2016

# (13) <u>Discretely Presented Component Unit Disclosures, Continued</u>

#### F. Bonds Payable, Continued

Guam Waterworks Authority (GWA), Continued:

Water and Wastewater System Revenue Bonds, Series 2014 (original issue of \$85,600,000, dated August 7, 2014), varying interest rates at 5% - 6% per annum, payable semiannually on January 1 and July 1, principal and mandatory sinking fund payments due in varying annual installments commencing with a payment of \$2,900,000 on July 1, 2015, and decreasing to a final payment of \$350,000 on July 1, 2035. The bonds have been issued to refund the 2005 bond issue.

79,380,000

Water and Wastewater System Revenue Bonds, Series 2016 (original issue of \$143,310,000, dated February 24, 2016), interest rate at 5% per annum, payable semiannually on January 1 and July 1, principal and mandatory sinking fund payments due in varying annual installments commencing with a payment of \$420,000 on July 1, 2020, and increasing to a final payment of \$33,225,000 on January 1, 2046. The bonds have been issued to finance capital improvements to GWA's water and wastewater systems.

143,310,000

511,500,000

Add net unamortized premium on 2014 and 2016 bonds Less net unamortized discount on 2010 and 2013 bonds

22,941,777 (3,338,055)

\$ 531,103,722

All gross revenues of GWA, except PUC surcharge revenues, have been pledged to repay the 2010, 2013, 2014 and 2016 series bond principal and interest. The debt service for the 2010, 2013, 2014 and 2016 series bonds was \$31,727,802 or 31% of pledged gross revenues for the year ended September 30, 2016. Premiums and discounts associated with the 2010, 2013, 2014 and 2016 bond series are being amortized using the effective interest method over the respective lives of the bonds.

Annual debt service requirements to maturity for principal and interest are as follows:

| Year ending<br>September 30,  | <u>Principal</u>   | <u>Interest</u>   | <u>Total</u>   |
|---|--|---|--|
| 2017<br>2018<br>2019<br>2020<br>2021<br>2022 - 2026<br>2027 - 2031<br>2032 - 2036<br>2037 - 2041<br>2042 - 2046 | \$ 5,040,000<br>5,200,000<br>5,420,000<br>8,770,000<br>9,215,000<br>53,680,000<br>68,930,000<br>88,840,000<br>115,725,000<br>150,680,000 | \$ 26,687,801<br>26,532,297<br>26,348,302<br>26,114,825<br>25,669,588<br>120,750,275<br>105,502,675<br>85,590,188<br>58,707,875<br>22,918,325 | \$ 31,727,801<br>31,732,297<br>31,768,302<br>34,884,825<br>34,884,588<br>174,430,275<br>174,432,675<br>174,430,188<br>174,432,875<br>173,598,325 |
|   | \$ <u>511,500,000</u>  | \$ <u>524,822,151</u>   | \$ <u>1,036,322,151</u>  |

Notes to Financial Statements September 30, 2016

# (13) <u>Discretely Presented Component Unit Disclosures, Continued</u>

#### F. Bonds Payable, Continued

Guam Housing Corporation (GHC):

Mortgage-Backed Revenue Bonds, Series 1998, (original issue of \$50,000,000, dated April 15, 1998), varying interest rates at 4.7% - 5.75% per annum, payable semiannually on March 1 and September 1, principal fund payments due in varying semiannual installments commencing with a payment of \$25,000 on March 1, 2002, and increasing to a final payment of \$194,201 on September 1, 2031. The bonds were issued for the purpose of providing money to engage in a home-financing program within the Territory of Guam.

\$ 4,085,000

Annual debt service requirements to maturity for principal and interest are as follows:

| Year ending<br>September 30,                                       | <u>Principal</u>   | <u>Interest</u>  | <u>Total</u>   |
|--|--|--|--|
| 2017<br>2018<br>2019<br>2020<br>2021<br>2022 - 2026<br>2027 - 2031 | \$ 180,000<br>190,000<br>220,000<br>230,000<br>235,000<br>1,310,000<br>1,720,000 | \$ 223,807<br>214,044<br>203,835<br>193,378<br>182,450<br>710,556<br>283,188 | \$ 403,807<br>404,044<br>423,835<br>423,378<br>417,450<br>2,020,556<br>2,003,188 |
|  | \$ <u>4,085,000</u>  | \$ <u>2,011,258</u>  | \$ <u>6,096,258</u>  |

Guam Economic Development Authority (GEDA):

Tobacco Settlement Asset-Backed Bonds, 2007 Series A, (original issue of \$33,575,000, dated December 1, 2007), varying interest rates at 5.25% - 5.625% per annum, payable semiannually on June 1 and December 1, principal fund payments due in varying annual installments commencing with a payment of \$1,025,000 on June 1, 2008 and increasing to a final payment of \$3,840,000 on June 1, 2026. These bonds are payable solely from and secured by certain revenues. The bonds have been issued for deposit to trust and endowment funds.

25,005,000

Notes to Financial Statements September 30, 2016

# (13) <u>Discretely Presented Component Unit Disclosures, Continued</u>

#### F. Bonds Payable, Continued

Guam Economic Development Authority (GEDA), Continued:

Tobacco Settlement Asset-Backed Capital Appreciation Bonds, 2007 Series B (original issue of \$3,407,077, dated December 1, 2007), interest not paid currently, compounded annually on December 1 based on an imputed interest rate of 7.25% to become part of the accreted value until the maturity date or earlier redemptions. The bonds bear an original maturity value of \$115,455,000 with final maturity date of June 1, 2057. The projected turbo redemption date, however, is June 1, 2034 with a total projected principal amount of \$16,773,618. Under the Turbo Redemption assumption, principal fund payments are due in varying annual installments commencing with a payment of \$917,533 on June 1, 2008 and increasing to a final payment of \$1,191,488 on June 1, 2034. The Series B bonds are also secured by certain revenues with the Series A bonds; however, they are subordinate to the 2007 Series A Bonds.

<u>16,773,618</u>

41,778,618

Less net unamortized discount on Series B capital appreciation turbo term bonds
Less net unamortized discount on issuance

(10,433,985) (739,604)

\$ 30,605,029

Annual debt service requirements to maturity for principal and interest are as follows:

| Year ending<br>September 30,  | <u>Principal</u>   | <u>Interest</u>   | <u>Total</u>   |
|---|--|---|--|
| 2017<br>2018<br>2019<br>2020<br>2021<br>2022 - 2026<br>2027 - 2031<br>2032 - 2034 | \$ 2,430,000<br>1,115,000<br>1,200,000<br>1,285,000<br>1,380,000<br>10,435,000<br>11,261,709<br>12,671,909 | \$ 996,380<br>885,891<br>805,219<br>737,719<br>665,227<br>2,067,328 | \$ 3,426,380<br>2,000,891<br>2,005,219<br>2,022,719<br>2,045,227<br>12,502,328<br>11,261,709<br>12,671,909 |
|   | \$ <u>41,778,618</u>   | \$ <u>6,157,764</u>   | \$ <u>47,936,382</u>   |

All Tobacco Settlement Revenue (TSR) of GEDA has been pledged to repay the 2007 series bond principal and interest. The debt service for the 2007 series bonds was \$2,429,869 or 97% of pledged TSR revenues for the year ended September 30, 2016.

Notes to Financial Statements September 30, 2016

# (13) <u>Discretely Presented Component Unit Disclosures, Continued</u>

### G. Notes Payable

As of September 30, 2016, the discretely presented component units had the following notes payable outstanding:

Antonio B. Won Pat International Airport Authority (AWPIAA):

Note payable to a bank in the amount of \$11,900,000, dated June 27, 2012, interest at 3.75% per annum, due initially in monthly installments of interest commencing July 27, 2012, with monthly installments of principal and interest at 5.75% per annum of \$130,625 commencing February 27, 2014 through January 23, 2024. Loan proceeds are to be used to finance energy efficient upgrades. The loan is subject to U.S. Department of Agriculture's (USDA) written commitment to the bank to guaranty no less than 90% of the loan to AWPIAA.

\$ <u>9,361,040</u>

The loan is secured by a Security Agreement and UCC-1 Financing Statement which identify sums in the Subordinate Securities Fund and Capital Improvement Fund as collateral for the loan. Both funds are allocated revenues pursuant to Section 5.02 of the 2013 General Revenue Bond indenture. Obligations of AWPIAA payable from the aforementioned funds are subordinate to the pledge and lien of airport revenues to secure payment of AWPIAA's bonds. The \$11,900,000 is subject to USDA's Loan Note Guarantee, which was executed by USDA on March 10, 2014.

Annual debt service requirements to maturity for principal and interest are as follows:

| Year ending<br>September 30,                        | <u>Principal</u>  | <u>Interest</u>   | <u>Total</u>  |
|---|---|---|---|
| 2017<br>2018<br>2019<br>2020<br>2021<br>2022 - 2024 | \$ 1,057,000<br>1,119,000<br>1,185,000<br>1,255,000<br>1,329,000<br>3,416,040 | \$ 510,500<br>448,500<br>382,500<br>312,500<br>238,500<br>240,871 | \$ 1,567,500<br>1,567,500<br>1,567,500<br>1,567,500<br>1,567,500<br>3,656,911 |
|   | \$ <u>9,361,040</u>   | \$ <u>2,133,371</u>   | \$ <u>11,494,411</u>  |

Guam Community College (GCC):

Due to U.S. Department of Agriculture in the original amount of \$2,250,000, with interest at 4.125% per annum, payable in monthly installments of \$9,698, including interest, through March 10, 2051, collateralized by a pledge of all gross revenues and fixed assets of GCC.

\$ 1,115,454

Due to U.S. Department of Agriculture in the original amount of \$3,500,000, with interest at 3.125% per annum, payable in monthly installments of \$12,810, including interest, through March 6, 2053, collateralized by a pledge of all gross revenues.

3,299,935

\$ 4,415,389

Notes to Financial Statements September 30, 2016

# (13) <u>Discretely Presented Component Unit Disclosures, Continued</u>

#### G. Notes Payable, Continued

Guam Community College (GCC), Continued:

Annual debt service requirements to maturity for principal and interest are as follows:

| Year ending<br>September 30,  | <u>Principal</u>  | <u>Interest</u>   | <u>Total</u>  |
|---|---|---|---|
| 2017<br>2018<br>2019<br>2020<br>2021<br>2022 - 2026<br>2027 - 2031<br>2032 - 2036<br>2037 - 2041<br>2042 - 2046<br>2047 - 2051<br>2052 - 2053 | \$ 121,336<br>125,973<br>130,791<br>135,797<br>140,998<br>790,419<br>621,178<br>429,634<br>502,192<br>587,002<br>686,136<br>143,933 | \$ 148,760<br>144,123<br>139,305<br>134,299<br>129,098<br>560,061<br>413,890<br>338,966<br>266,409<br>181,598<br>82,464<br>34,635 | \$ 270,096<br>270,096<br>270,096<br>270,096<br>270,096<br>1,350,480<br>1,035,068<br>768,600<br>768,600<br>768,600<br>768,600<br>178,568 |
|   | \$ <u>4,415,389</u>   | \$ <u>2,573,608</u>   | \$ <u>6,988,997</u>   |

Guam Housing and Urban Renewal Authority:

Due to Farmers' Home Administration, with interest at 6% per annum, payable in equal monthly installments of \$10,540, including interest, through April 2030, collateralized by restricted cash balances.

1,095,072

Annual debt service requirements to maturity for principal and interest are as follows:

| Year ending<br>September 30,                                       | <u>Principal</u>  | <u>Interest</u>  | <u>Total</u>   |
|--|---|--|--|
| 2017<br>2018<br>2019<br>2020<br>2021<br>2022 - 2026<br>2027 - 2030 | \$ 62,000<br>66,000<br>70,000<br>75,000<br>80,000<br>497,000<br>245,072 | \$ 64,480<br>60,480<br>56,480<br>51,480<br>46,480<br>135,400<br>39,814 | \$ 126,480<br>126,480<br>126,480<br>126,480<br>126,480<br>632,400<br>284,886 |
|  | \$ <u>1,095,072</u>   | \$ <u>454,614</u>  | \$ <u>1,549,686</u>  |

Guam Waterworks Authority (GWA):

Note payable to a local bank in the original amount of \$25,000,000, dated June 15, 2010, interest at 7.75% per annum, due in monthly installments of principal and interest of \$300,027 through June 15, 2015; refinanced principal balance of \$14,856,080, interest at 5.25% per annum, due in monthly installments of principal and interest of \$285,000 through June 15, 2020.

\$ 11,452,191

Notes to Financial Statements September 30, 2016

# (13) <u>Discretely Presented Component Unit Disclosures, Continued</u>

#### G. Notes Payable, Continued

Guam Waterworks Authority (GWA), Continued:

Annual debt service requirements to maturity for principal and interest are as follows:

| Year ending<br>September 30, | <u>Principal</u>                                       |         | <u>Interest</u>                         | <u>Total</u>   |
|------------------------------|--|---------|---|--|
| 2017<br>2018<br>2019<br>2020 | \$<br>2,873,988<br>3,042,383<br>3,206,007<br>2,329,813 | \$<br>_ | 546,012<br>377,617<br>213,993<br>48,013 | \$<br>3,420,000<br>3,420,000<br>3,420,000<br>2,377,826 |
|                              | \$<br>11,452,191                                       | \$ _    | 1,185,635                               | \$<br>12,637,826                                       |

Port Authority of Guam (PAG):

Note payable to a bank in the initial amount of \$3,500,000, dated October 22, 2010, variable interest at 3% above the Federal Home Loan Bank of Seattle's 15-year amortizing fixed advanced rate at the time of funding (6.18% per annum at September 30, 2016), due in monthly installments of principal and interest of \$30,049 through October 2025. Loan proceeds were used to reimburse PAG for the acquisition of four top lifters and ten terminal yard contractors. The loan is secured by the abovementioned equipment.

\$ 2,473,893

Note payable to a local bank in the initial amount of \$12,000,000, dated December 20, 2012, variable interest at 3.42% above the Federal Home Loan Bank of Seattle's 15-year amortizing fixed advanced rate at the time of funding (5.94% per annum at September 30, 2016), due in monthly installments of principal and interest of \$101,427 through December 2027. Loan proceeds were used to purchase used gantry cranes.

9,925,985

Notes payable to a local bank in the aggregate amount not to exceed \$10,000,000, dated April 3, 2014, payable in ten years, for the purpose of funding the cost of service life extension repairs to the berths or wharves and for either or both of (a) funding the cost of software acquisition for the purpose of upgrading the financial management system, (b) funding the cost of acquisition of a container handling top-lifter. The funding for service life extension repairs shall have the priority. The term loan bears interest at 2.55% above the Federal Home Loan Bank of Seattle Long Term 5-year amortizing fixed rate in effect from time to time or 3.75% whichever is greater. The interest rate shall be adjusted on the fifth anniversary.

5,732,794

Note payable to a local bank, dated July 15, 2015, interest at 3.625% per annum, due in monthly installments of \$27,000 in principal and interest over seven years. Proceeds of the loan will be used to fund the acquisition of cargo handling equipment.

1,700,752

\$ 19,833,424

Notes to Financial Statements September 30, 2016

# (13) <u>Discretely Presented Component Unit Disclosures, Continued</u>

#### G. Notes Payable, Continued

Port Authority of Guam (PAG), Continued:

Annual debt service requirements to maturity for principal and interest are as follows:

| Year ending<br>September 30,                                       | <u>Principal</u>  |             | <u>Interest</u>   | <u>Total</u>  |
|--|---|-------------|---|---|
| 2017<br>2018<br>2019<br>2020<br>2021<br>2022 - 2026<br>2027 - 2028 | \$<br>1,788,527<br>2,014,395<br>2,116,040<br>2,221,129<br>2,335,638<br>7,897,299<br>1,460,396 | \$<br>      | 991,584<br>915,608<br>813,963<br>708,874<br>594,365<br>,459,094<br>62,961 | \$<br>2,780,111<br>2,930,003<br>2,930,003<br>2,930,003<br>2,930,003<br>9,356,393<br>1,523,357 |
|  | \$<br><u>19,833,424</u>   | \$ <u>5</u> | 5,546,449   | \$<br>25,379,873  |

University of Guam (UOG):

Rural development loan payable to the U.S. Department of Agriculture, dated June 12, 2003, in the amount of \$13,500,000, interest at 4.5% per annum, principal and interest payable commencing on July 12, 2006 in monthly installments of \$62,505, and collateralized by real property. Loan proceeds were used to finance the construction of the Business and Public Administration (BPA) Building. The loan is secured by equipment, furniture and fixtures located at the BPA Building.

\$ 11,548,805

Annual debt service requirements to maturity for principal and interest are as follows:

| Year ending<br>September 30,  |             | <u>Principal</u>   |             | <u>Interest</u>   | <u>Total</u>  |
|---|-------------|--|-------------|---|---|
| 2017<br>2018<br>2019<br>2020<br>2021<br>2022 - 2026<br>2027 - 2031<br>2032 - 2036<br>2037 - 2041<br>2042 - 2043 | \$_         | 230,631<br>241,226<br>252,308<br>263,899<br>276,023<br>1,582,380<br>1,980,817<br>2,479,578<br>3,103,926<br>1,138,017 | 1           | 519,429<br>508,834<br>497,752<br>486,161<br>474,037<br>2,167,920<br>1,769,483<br>1,270,722<br>646,374<br>50,736 | \$<br>750,060<br>750,060<br>750,060<br>750,060<br>750,060<br>3,750,300<br>3,750,300<br>3,750,300<br>1,188,753 |
|   | \$ <u>1</u> | 1,548,805  | \$ <u>8</u> | 3,391,448   | \$<br>19,940,253  |

Notes to Financial Statements September 30, 2016

# (13) <u>Discretely Presented Component Unit Disclosures, Continued</u>

#### H. Capital Lease Financing

Guam Power Authority (GPA):

In September 1996, GPA entered into agreements to purchase electricity produced by generating plants constructed or refurbished and operated by three companies. The agreements have twenty year terms. At the end of the agreements, ownership of the plants and the plant improvements reverts to GPA. Under each of the agreements, GPA pays capacity and operation and maintenance costs.

GPA has determined that the agreements to purchase electricity were in fact capital leases to acquire the plants and that the capacity payments made under the agreements were lease payments.

The assets acquired through capital leases are as follows:

Asset:

Buildings \$ 155,382,727 Less accumulated depreciation \$ (69,298,046) \$ 86,084,681

The leases have effective interest rates ranging from 8.6% to 13.7%.

On December 29, 2014, GPA obtained regulatory approval to early terminate one of the energy conversion agreements effective January 2, 2015 for a payment of \$8,100,000. The agreement originally expires in September 2017. GPA incurred a \$2,800,000 loss due to early termination of the agreement.

Future minimum lease obligations to maturity for principal and interest are as follows:

| Year ending<br>September 30, | <u>Principal</u>                         | <u>Interest</u>               | <u>Total</u>                    |
|------------------------------|--|-------------------------------|---------------------------------|
| 2017<br>2018<br>2019         | \$ 16,737,242<br>16,950,423<br>5,922,297 | \$ 4,051,185<br>1,934,418<br> | \$ 20,788,427<br>18,884,841<br> |
|                              | \$ <u>39,609,962</u>                     | \$ <u>6,145,276</u>           | \$ <u>45,755,238</u>            |

Notes to Financial Statements September 30, 2016

#### Discretely Presented Component Unit Disclosures, Continued (13)

# I. Changes in Long-Term Liabilities

During the year ended September 30, 2016, the following changes occurred in liabilities reported as part of the discretely presented component units' long-term liabilities in the statement of net position:

# Bonds Payable:

|  | Balance<br>October 1,<br>2015        | Additions             | Reductions             | Balance<br>September<br>30, 2016 | Due Within<br>One Year |
|--|--------------------------------------|-----------------------|------------------------|----------------------------------|------------------------|
| Antonio B. Won Pat International                                     |                                      | ·                     |                        |                                  | ·                      |
| Airport Authority  | \$ 237,490,000                       | \$ -                  | \$ (10,465,000)        | \$ 227,025,000                   | \$ 10,890,000          |
| Guam Power Authority   | 581,120,000                          | -                     | (14,265,000)           | 566,855,000                      | 115,000                |
| Guam Waterworks Authority  | 373,100,000                          | 143,310,000           | (4,910,000)            | 511,500,000                      | 5,040,000              |
| Guam Housing Corporation   | 4,255,000                            | -                     | (170,000)              | 4,085,000                        | 180,000                |
| Guam Economic Development Authority                                  | 42,783,618                           |                       | (1,005,000)            | 41,778,618                       | 2,430,000              |
|  | 1,238,748,618                        | 143,310,000           | (30,815,000)           | 1,351,243,618                    | 18,655,000             |
| Unamortized amounts: Bond premiums: Antonio B. Won Pat International |                                      |                       |                        |                                  |                        |
| Airport Authority  | 2,498,749                            | -                     | (183,752)              | 2,314,997                        | -                      |
| Guam Power Authority   | 34,543,120                           | -                     | (2,718,996)            | 31,824,124                       | -                      |
| Guam Waterworks Authority  | 5,349,921                            | 17,870,470            | (278,614)              | 22,941,777                       | -                      |
| Bond discounts:  | (0.040.054)                          |                       | 400.000                | (0.500.040)                      |                        |
| Guam Power Authority Guam Waterworks Authority                       | (3,612,954)                          | -                     | 106,608<br>143,781     | (3,506,346)                      | -                      |
| Guam Economic Development Authority                                  | (3,481,836)<br>(11,728,465)          | -                     | 554,876                | (3,338,055)<br>(11,173,589)      | -                      |
| Guam Economic Development Authority                                  | (11,720,400)                         |                       | 334,870                | (11,173,309)                     |                        |
|  | <u>\$ 1,262,317,153</u>              | <u>\$ 161,180,470</u> | <u>\$ (33,191,097)</u> | <u>\$ 1,390,306,526</u>          | <u>\$ 18,655,000</u>   |
| Notes Payable:   |                                      |                       |                        |                                  |                        |
|  | Balance<br>October 1,<br><u>2015</u> | <u>Additions</u>      | <u>Reductions</u>      | Balance<br>September<br>30, 2016 | Due Within<br>One Year |
| Antonio B. Won Pat International                                     |                                      |                       |                        |                                  |                        |
| Airport Authority  | \$ 10,358,932                        | \$ -                  | \$ (997,892)           | \$ 9,361,040                     | \$ 1,056,808           |
| Guam Community College<br>Guam Housing and Urban Renewal             | 5,509,297                            | -                     | (1,093,908)            | 4,415,389                        | 121,336                |
| Authority  | 1,154,274                            | -                     | (59,000)               | 1,095,072                        | 62,000                 |
| Guam Memorial Hospital Authority                                     | 21,595,731                           | -                     | (21,595,731)           | -                                | · -                    |
| Guam Waterworks Authority  | 14,197,776                           |                       | (2,745,585)            | 11,452,191                       | 2,873,988              |

# Other Long-term Liabilities:

Port Authority of Guam

University of Guam

|   | Balance<br>October 1,   |  |  | Balance<br>September  | Due Within                           |
|---|---|--|--|---|--------------------------------------|
|   | <u>2015</u>   | <u>Additions</u>                                 | Reductions   | <u>30, 2016</u>   | One Year                             |
| Compensated absences<br>Capital lease obligations<br>DCRS sick leave<br>Net pension liability<br>Other noncurrent liabilities | \$ 14,557,969<br>54,429,782<br>15,584,948<br>396,406,981<br>704,264 | \$ 7,178,392<br>-<br>2,937,610<br>71,048,252<br> | \$ (6,913,231)<br>(14,819,820)<br>(1,754,676)<br>(21,372,481)<br>(1,213,593) | \$ 14,823,130<br>39,609,962<br>16,767,882<br>446,082,752<br>783,866 | \$ 7,597,737<br>16,737,242<br>-<br>- |
|   | <u>\$ 481,683,944</u>   | \$ 82,457,449                                    | \$ (46,073,801)  | \$ 518,067,592  | \$ 24,334,979                        |

2,503,530

\$ 2,503,530

(1,055,193)

\$ (27,897,614)

19,833,424

11,548,805

\$ 57,705,921

1,788,527

\$ 6,133,290

18,385,087

11,899,110

\$ 83,100,207

Notes to Financial Statements September 30, 2016

# (13) <u>Discretely Presented Component Unit Disclosures, Continued</u>

#### J. Commitments and Contingencies

Performance Management Contracts (PMCs):

Guam Power Authority (GPA) has entered into two new PMCs with two companies for the operation and maintenance of Cabras 1 and 2 and Cabras 3 and 4 generators, which became effective on October 1, 2010 and July 1, 2010, respectively. These PMCs are for a period of five years with an option to extend for another five-year term. Several extensions were made on both PMCs. The latest extension of the PMC for Cabras 1 and 2 expires on September 30, 2020 while the PMC for Cabras 3 and 4 expires on February 28, 2018. GPA has also entered into a new PMC for the operations and maintenance of the Dededo, Macheche and Yigo combustion turbine power plants. The PMC is for a period of five years commencing March 1, 2016 with an option to extend for one additional three-year term and one additional two-year term.

At September 30, 2016, the minimum future fixed management fees are as follows:

| Year Ending<br><u>September 30,</u>  |   |
|--------------------------------------|---|
| 2017<br>2018<br>2019<br>2020<br>2021 | \$ 3,533,299<br>2,688,626<br>2,449,963<br>2,515,840<br> |
|                                      | \$ <u>11,480,931</u>                                    |

# Renewable Energy Contracts:

Guam Power Authority (GPA) has entered into three agreements to purchase 20 Megawatts (MW) of solar renewable energy, 5.65 MW of solar renewable energy, and 9.35 MW of wind renewable energy. The commercial operation date of the 20 MW and the 5.65 MW solar plants is October 30, 2015. The planned commercial operation for the wind renewable energy has not yet been established. The agreements include escalating contract prices per MW hour until 2041 with a total minimum renewable energy purchase commitment of 1.1 million MW hour.

At September 30, 2016, the minimum future renewable energy purchases are as follows:

| Year Ending<br>September 30,   |  |
|--|--|
| 2017<br>2018<br>2019<br>2020<br>2021<br>2022 - 2025<br>2027 - 2030<br>2032 - 2035<br>2037 - 2041 | \$ 9,135,070<br>9,164,695<br>9,157,338<br>9,162,071<br>9,171,682<br>46,013,014<br>46,055,722<br>46,519,297<br>38,321,837 |
|  | \$ <u>222,700,726</u>  |

Notes to Financial Statements September 30, 2016

# (13) <u>Discretely Presented Component Unit Disclosures, Continued</u>

#### J. Commitments and Contingencies, Continued

Lease Obligations as Lessor:

In March 2013, Lotte Duty Free Guam, LLC (Lotte) was selected as the primary concessionaire for the airport terminal for a ten year term commencing July 1, 2013 and terminating on June 30, 2023. The concession agreements provide for a minimum annual guarantee rent as well as percentage rent on gross revenues exceeding certain levels.

The future minimum lease receipts for the aforementioned concession agreements are as follows:

| Year Ending<br><u>September 30,</u>                 |   |
|---|---|
| 2017<br>2018<br>2019<br>2020<br>2021<br>2022 - 2023 | \$ 15,400,000<br>15,400,000<br>15,400,000<br>15,400,000<br>15,400,000<br>28,233,333 |
|   | \$ <u>105,233,333</u>   |

Antonio B. Won Pat International Airport Authority (AWPIAA) has lease agreements with scheduled air carriers, various other concessionaires and airport users. The agreements provide the lessees with the use of AWPIAA's system facilities, equipment and services. The signatory airline operating agreement and terminal building leases expired on September 30, 2016 and the lease agreements with six rent-a-car companies expired in June 2016. These agreements are currently under month-to-month extensions pending negotiated agreements. Other ground lease agreements will expire ranging from September 2015 through September 2035.

The future minimum rental receipts for the aforementioned noncancellable operating leases (excluding the Lotte lease) are as follows:

| Year Ending<br>September 30, |                       |             |
|------------------------------|-----------------------|-------------|
| 2017<br>2018                 | \$ 1,856,0<br>1,976,0 |             |
| 2010                         | 1,995,0               |             |
| 2020                         | 1,894,0               |             |
| 2021                         | 1,674,0               |             |
| 2022 - 2026                  | 1,397,0               |             |
| 2027 - 2031                  | 1,260,0               |             |
| 2032 - 2036                  | 1,369,0               | 000         |
| 2037 - 2041                  | 572,0                 | <u> 200</u> |
|                              | \$ <u>13,993,0</u>    | <u> 200</u> |

Notes to Financial Statements September 30, 2016

# (13) <u>Discretely Presented Component Unit Disclosures, Continued</u>

#### J. Commitments and Contingencies, Continued

Lease Obligations as Lessor, Continued:

Port Authority of Guam (PAG), in cooperation with the Guam Economic Development Authority, leases space to tenants under noncancellable operating leases, with options to renew, providing for future minimum rentals.

The future minimum rental receipts for the aforementioned noncancellable operating leases are as follows:

| Year Ending<br><u>September 30,</u>                |   |
|--|---|
| 2017<br>2018<br>2019<br>2020<br>2021<br>Thereafter | \$ 1,122,057<br>1,122,057<br>1,122,057<br>921,339<br>314,544<br>1,945,006 |
|  | \$ <u>6,547,060</u>   |

# Lease Obligations as Lessee:

On November 1, 2002, the Guam Power Authority (GPA) entered a sublease agreement for vehicle, equipment, and material storage and for a power station with annual rental of \$61,261 through October 31, 2012, and was extended for ten years. In addition, GPA entered into a commercial space lease beginning July 1, 2010, with monthly rentals of \$4,495 through June 30, 2015, and was extended for five years.

On September 1, 2013, GPA renewed a lease agreement for fuel storage tanks with fixed annual fees escalating 4% every year until August 31, 2018.

The future minimum lease payments for the aforementioned leases are as follows:

| Year Ending<br><u>September 30,</u>                 |   |
|---|---|
| 2017<br>2018<br>2019<br>2020<br>2021<br>2022 - 2023 | \$ 1,709,954<br>1,630,481<br>115,196<br>101,712<br>61,261<br> |
|   | \$ <u>3,684,970</u>   |

Notes to Financial Statements September 30, 2016

# (13) <u>Discretely Presented Component Unit Disclosures, Continued</u>

#### J. Commitments and Contingencies, Continued

Temporary Power Services:

On December 7, 2015, the Guam Power Authority (GPA) entered into a contract for temporary power services to provide 40 Megawatts (MW) of additional generation for \$11,781,392 a year plus an energy charge of \$4.40 per MW hour. GPA reimburses the payments for the temporary power services from the insurance proceeds from the Cabras 3 and 4 explosion (see Note 13K). The contract is for one year effective January 2016 with option to extend for a period to be mutually agreed. The contract is extended for four years effective January 9, 2017 and includes payments for the acquisition of the power plant.

Fuel Purchase and Bulk Storage Facility Contracts:

In June 2012, the Guam Power Authority (GPA) entered into an agreement for the management and operations of its fuel bulk storage facility. The agreement is for three years ending May 31, 2015 with an option to extend the contract for two additional one-year terms with the mutual consent of both parties. In March 2015, GPA exercised the option and extended the contract through May 31, 2017. At September 30, 2016, the minimum future management fees for the year ending September 30, 2017 is \$456,038.

In August 2013, GPA entered into a fuel purchase contract agreement to purchase residual fuel oil and low sulfur fuel oil from a fuel supplier. The agreement is for two years with an option to extend for three additional one year terms, renewable annually. In August 2015, the agreement was mutually extended for an additional three years commencing on September 1, 2015. On January 1, 2015, GPA entered into diesel fuel supply contracts with two fuel suppliers. The agreements are for three years ending December 31, 2017 with an option to extend for two additional one-year terms, renewable annually.

#### U.S. Environmental Protection Agency (EPA):

On May 24, 1986, the administrator of the U.S. EPA granted a continuing exemption to the Guam Power Authority (GPA) under the provisions of Section 325(b) of the Clean Air Act, as amended. The terms of the exemption require monitoring by EPA, certain commitments by GPA regarding fuel stocks, and reporting and delineation of grounds for revocation of the exemption. In February 2011, EPA finalized rules under the National Emission Standards for Hazardous Air Pollutants for Reciprocating Internal Combustion Engine (RICE) Maximum Available Control Technology (MACT). Compliance under the diesel MACT was due May 3, 2013. Non-compliance under the diesel MACT could result in penalty fees of \$37,000 per unit per day. GPA applied for and received a one year extension for complying with the rules with respect to its small diesel peaking units. The required stack emission equipment was installed within the extension period. As to compliance with the other units subject to RICE MACT, GPA requested EPA to enter into a consent decree allowing time for GPA to comply with the regulations and allowing potential fines and penalties for non-compliance to be used for compliance with regulations. In January 2015, GPA submitted its compliance plan outlining the proposed timelines for inclusion in a consent decree. GPA believes results of negotiations with EPA will defer potential fines post RICE MACT deadlines for the slow speed diesel units. If the consent decree is not reached, the maximum liability for GPA would be \$159,000,000 as of September 30, 2016. No liability that may result from potential noncompliance has been recorded in the accompanying financial statements.

Notes to Financial Statements September 30, 2016

# (13) <u>Discretely Presented Component Unit Disclosures, Continued</u>

#### J. Commitments and Contingencies, Continued

#### Environmental Monitoring:

In September 2000, the U.S. Navy (the Navy) transferred 1,417 acres of property to the Antonio B. Won Pat International Airport Authority (AWPIAA) and GovGuam at no cost. In November 2000, the Navy paid AWPIAA \$10,000,000. In exchange for the payment, AWPIAA and GovGuam agreed to complete certain environmental monitoring work on the property even if the cost of the environmental monitoring work exceeds the \$10,000,000 remitted by the Navy. AWPIAA management has received the final draft of the Decision Document for Operable Unit 3 which is the groundwater under the former Naval Air Station. AWPIAA's responsibilities under the draft Decision Document are limited to sampling and testing as currently performed. The new task is for AWPIAA to conduct a 5 year review to ensure the remedial action is or will be protective of human health and the environment. This new task may reduce the ongoing sampling and testing requirements or completely eliminate them. Moreover, the granular activated carbon (GAC) treatment provided under AWPIAA's new water system satisfies the GAC treatment component of future wells meeting the selected remedy. No further obligation of AWPIAA is required under the draft Decision Document.

The long-term obligation to operate and maintain the facilities built under the remedial construction as well as the required sampling will be handled through a water system commercial agreement. As of September 30, 2016, AWPIAA estimated that its pollution remediation obligations amounted to \$530,329.

#### Primary Treatment Permits:

On November 29, 2011, the U.S. Environmental Protection Agency (EPA) informed GWA that its primary treatment permits for the Hagatna and Northern District Wastewater Treatment Plants had been denied and that GWA would be required to upgrade the plants to secondary treatment. The upgrades have been estimated to cost approximately \$300 million. GWA intends to negotiate with the EPA on the timelines for upgrading the plants, which may be deferring the upgrades for approximately 20 to 30 years.

# Stipulated Order:

In 2002, the U.S. Government filed a complaint against the Guam Waterworks Authority (GWA) and GovGuam for alleged violations under the Federal Clean Water Act (CWA) and the Safe Drinking Water Act (SDWA). Because of GWA's non-compliance with the National Primary Drinking Water Regulations, the U.S. Government is seeking both civil penalties and injunctive relief to address such non-compliance. GWA and the U.S. Government of Justice, Environmental and Natural Resources Division mutually agreed in the form of a Stipulated Order to resolve the violation issues.

On June 5, 2003, a Stipulated Order for Preliminary Relief was filed before the District Court of Guam. The Stipulation requires implementation of short-term projects and initial planning measures by GWA. GWA is required to submit a final financial plan in the Master Plan that generates sufficient revenue to cover the cost of all compliance activities and deliverables required by the Stipulated Order for Preliminary Relief, as well as any other anticipated expenses, including any measures necessary to ensure compliance with the CWA and the SDWA and costs related to the infrastructure improvements identified in the Master Plan.

Notes to Financial Statements September 30, 2016

# (13) <u>Discretely Presented Component Unit Disclosures, Continued</u>

#### J. Commitments and Contingencies, Continued

Stipulated Order, Continued:

In 2006, the Stipulated Order was amended which required GWA to perform approximately \$220 million worth of capital improvement projects and perform other actions to bring GWA's system into compliance. However, GWA was unable to meet all deadlines set out in the amended Stipulated Order. The District Court ordered the parties to stipulate as to scope of remaining projects and project completion dates; however, the parties were unable to reach an agreement on all items. As a result, on November 10, 2011, the District Court issued an order setting new deadlines for the unfinished projects and establishing new projects that were not part of the amended Stipulated Order. As of September 30, 2016, the financial impact of the order has not been fully determined and has been estimated to cost approximately \$450 million to \$500 million, including financing costs.

# Guam YTK Corporation (YTK) Lawsuit:

Port Authority of Guam (PAG) is engaged in litigation with YTK, a former tenant, involving a lease agreement dated December 14, 2001. In 2016, the case was submitted to arbitration as required by the terms of the lease agreement and in April 2016, the Arbitrators issued a decision awarding YTK \$14 million. PAG filed an appeal in the Superior Court of Guam to deny the award to YTK. In December 2016, the Superior Court of Guam issued a decision denying PAG's appeal. PAG Management maintains its position that the lease is not legal and will appeal the decision to the Supreme Court of Guam. No provision has been recorded for the litigation in the accompanying financial statements.

# K. Extraordinary Item

On August 31, 2015, the Guam Power Authority (GPA) suffered an explosion and fire at its Cabras 3 and 4 generator building. GPA commissioned an investigation and evaluation of the loss of Cabras 4 generator. In 2016, it was determined that Cabras 4 was a total loss and beyond repair. At the inception of the loss, GPA intended to repair the Cabras 3 generator and proceed forward at the site. For a variety of reasons, this has become an infeasible task. As a result, both the Cabras 3 and 4 generators and related facilities and equipment have been written down to zero value at September 30, 2016.

As of September 30, 2016, GPA received \$50 million of insurance recoveries. Subsequent to year-end, GPA secured an additional \$34 million recovery which GPA accrued and included in the receivables. Insurance recoveries totaling \$84 million have been recorded as an extraordinary item net of impairment loss and other costs, including temporary power services. GPA applied the insurance recoveries against incurred and estimated repair costs pending final determination of the total amount of losses and damages and related insurance recoveries by the insurance company. Ultimate actual losses and damages and related insurance recoveries may be materially different than estimated. Therefore, when the insurance claims are finalized and settled, any differences, in amounts recorded will accounted for prospectively in the financial statements.

# REQUIRED SUPPLEMENTARY INFORMATION

YEAR ENDED SEPTEMBER 30, 2016

# Schedule of Revenues, Expenditures by Department, and Changes in Deficit - Budget and Actual (Unaudited) General Fund Year Ended September 30, 2016

|   | Budgeted A               |                         | Actual Amounts<br>(Budgetary Basis) | Variance with Final Budget - |  |
|---|--------------------------|-------------------------|-------------------------------------|------------------------------|--|
|   | Original                 | Final                   | (See Note 1)                        | Positive (Negative)          |  |
| Revenues:<br>Taxes:   |                          |                         |                                     |                              |  |
| Income tax:   |                          |                         |                                     |                              |  |
| Corporate   | 126,021,447 \$           | 126,021,447 \$          | 139,390,122 \$                      | 13,368,675                   |  |
| Individual  | 97,151,179               | 97,151,179              | 72,608,940                          | (24,542,239)                 |  |
| Withholding taxes, interest and penalties   | 264,617,545              | 264,617,545             | 262,516,185                         | (2,101,360)                  |  |
|   | 487,790,171              | 487,790,171             | 474,515,247                         | (13,274,924)                 |  |
| Provision for tax refund payments   | (125,000,000)            | (125,000,000)           | (130,678,782)                       | (5,678,782)                  |  |
|   | 362,790,171              | 362,790,171             | 343,836,465                         | (18,953,706)                 |  |
| Gross receipts  | 247,707,347              | 247,707,347             | 238,304,786                         | (9,402,561)                  |  |
| Excise  | 2,140,436                | 2,140,436               | 2,937,715                           | 797,279                      |  |
| Section 30 Federal income tax collections   | 77,951,796               | 77,951,796              | 78,467,450                          | 515,654                      |  |
| Immigration fees Indirect cost reimbursement  | 2,102,965                | 2,102,965               | 1,769,765<br>48,475                 | (333,200)<br>48,475          |  |
| Contributions from component units  | 2,028,046                | 2,028,046               | 2,028,046                           | -                            |  |
| Other   | 7,305,287                | 7,305,287               | 7,778,935                           | 473,648                      |  |
| Total revenues  | 702,026,048              | 702,026,048             | 675,171,637                         | (26,854,411)                 |  |
| Expenditures by Department:   | 702,020,010              | 702,020,010             | 075,171,057                         | (20,031,111)                 |  |
| Executive Branch:   |                          |                         |                                     |                              |  |
| Office of I Maga'lahen Guahan   | 8,650,367                | 8,736,153               | 8,155,795                           | 580,358                      |  |
| Office of I Segundu Na Maga'lahen Guahan  | 11,416                   | 1,092,140               | 1,094,929                           | (2,789)                      |  |
| Bureau of Budget and Management Research  | 1,207,742                | 3,922,250               | 1,128,985                           | 2,793,265                    |  |
| Civil Service Commission  | 1,057,872                | 985,872                 | 917,251                             | 68,621                       |  |
| Department of Administration Guam Election Commission   | 25,840,026<br>1,493,508  | 25,703,023<br>2,221,110 | 25,886,432<br>1,804,198             | (183,409)<br>416,912         |  |
| Department of Revenue and Taxation  | 9,353,661                | 11,327,054              | 10,674,092                          | 652,962                      |  |
| Bureau of Statistics and Plans  | 1,229,468                | 1,124,471               | 1,050,472                           | 73,999                       |  |
| Department of Public Works  | 6,900,643                | 7,451,757               | 6,948,774                           | 502,983                      |  |
| Office of the Attorney General  | 17,350,990               | 16,632,075              | 13,546,420                          | 3,085,655                    |  |
| Guam Police Department  | 33,526,051<br>23,127,409 | 32,018,198              | 32,197,958                          | (179,760)<br>958,613         |  |
| Department of Corrections Department of Agriculture   | 3,162,605                | 24,189,809<br>3,412,605 | 23,231,196<br>3,104,334             | 308,271                      |  |
| Department of Agriculture  Department of Public Health and Social Services                              | 44,686,144               | 25,738,405              | 19,455,150                          | 6,283,255                    |  |
| Department of Education   | 223,202,346              | 215,494,856             | 214,993,424                         | 501,432                      |  |
| Department of Youth Affairs   | 6,363,436                | 6,368,685               | 5,569,768                           | 798,917                      |  |
| Guam Behavioral Health and Wellness Center  | 14,145,172               | 13,006,165              | 11,874,313                          | 1,131,852                    |  |
| Department of Labor Department of Parks and Recreation  | 1,668,005<br>264,085     | 1,622,105<br>271,035    | 1,569,546<br>267,873                | 52,559<br>3,162              |  |
| Department of Fairs and Recreation  Department of Integrated Services for Individuals with Disabilities | 1,260,329                | 642,909                 | 511,773                             | 131,136                      |  |
| Mayors' Council of Guam   | 6,970,335                | 6,999,001               | 6,612,142                           | 386,859                      |  |
| Department of Land Management   | 505,407                  | 676,707                 | 503,233                             | 173,474                      |  |
| Chief Medical Examiner  | 428,950                  | 428,950                 | 418,580                             | 10,370                       |  |
| Department of Chamorro Affairs  | 3,335,212                | 3,149,437               | 3,036,842                           | 112,595                      |  |
| Department of Military Affairs<br>Guam Fire Department  | 910,000<br>33,515,271    | 480,644<br>32,481,984   | 204,963<br>33,250,704               | 275,681<br>(768,720)         |  |
| Payments to Component Units   | 54,635,951               | 123,421,241             | 95,901,330                          | 27,519,911                   |  |
| GovGuam Retirement Fund appropriations  | 2,709,000                | 2,709,000               | 2,655,300                           | 53,700                       |  |
| Miscellaneous appropriations  | 28,789,834               | 23,389,834              | 24,420,698                          | (1,030,864)                  |  |
| Interest and other charges  |                          | 2,893,259               | 6,945,254                           | (4,051,995)                  |  |
| Debt service  | 59,205,131               | 43,831,847              | 42,397,933                          | 1,433,914                    |  |
| Total expenditures  | 615,506,366              | 642,422,581             | 600,329,662                         | 42,092,919                   |  |
| Excess of revenues over expenditures  | 86,519,682               | 59,603,467              | 74,841,975                          | 15,238,508                   |  |
| Other financing sources (uses):   |                          |                         |                                     |                              |  |
| Proceeds from refunded bonds issued   | -                        | 236,605,000             | 236,605,000                         | -                            |  |
| Premium on refunded bonds issued  | -                        | 43,942,958              | 43,942,958                          | -                            |  |
| Payment to refunding bond escrow agent  | -                        | (211,658,081)           | (211,658,081)                       | - (007.010)                  |  |
| Transfers in from other funds   | 11,978,394               | 11,978,394              | 11,070,584                          | (907,810)                    |  |
| Transfers out to other funds  | (91,824,794)             | (140,725,395)           | (147,377,493)                       | (6,652,098)                  |  |
| Total other financing sources (uses), net   | (79,846,400)             | (59,857,124)            | (67,417,032)                        | (7,559,908)                  |  |
| Encumbrances for supplies and equipment ordered but not   |                          |                         |                                     |                              |  |
| received are reported in the year the order is placed for   |                          |                         |                                     |                              |  |
| budgetary purposes, but in the year the supplies are received<br>for financial reporting purposes       | 5,649,007                | 5,649,007               | 6,471,378                           | 822,371                      |  |
|   |                          |                         |                                     |                              |  |
| Net change in deficit   | 12,322,289 \$            | 5,395,350 \$            | 13,896,321                          | 0,300,371                    |  |

See accompanying notes to required supplementary information - budgetary reporting.

Notes to Required Supplementary Information – Budgetary Reporting September 30, 2016

#### (1) Budgetary Process

As required under law (5 GCA §4103 and §4106), the Governor directs the preparation and administration of the Executive Budget for GovGuam on an annual basis. The Executive Budget represents the Governor's financial proposal with recommended priorities for allocating resources. The budget process is important and necessary for the enactment of a budget and review of government operations. The Budget Process occurs in four (4) phases: formulation, adoption, execution, and audit.

During the *formulation phase*, the economic forecast and the program and financial plans are prepared for the various departments. Economic data and statistics are utilized in developing projected revenues for the upcoming fiscal year. Once revenues have been projected, a budget call is distributed to all the line agencies. This process starts when the Bureau of Budget and Management Research (BBMR) issues guidelines to each line agency in the preparation and development of their respective budgets. The formulation phase culminates in the transmittal of the Program and Financial Plan (Executive Budget) with the Governor's Budget Message to the Legislature for its consideration.

The adoption phase is the process in which the Legislature considers the Governor's proposal and passes the overall revenue and spending plan under a General Appropriations Bill. The Bill usually receives more detailed hearings within the auspices of the applicable legislative committees. Usually, a series of hearings will be called during which department heads and staff members give an overview of the Governor's proposed budget and are expected to provide explanations when their department's/agency's appropriations are considered. Finally, the Legislature may pass a General Appropriations Bill. The Bill is then transmitted to the Governor for approval. Other bills to include amendments during the fiscal year may be introduced for enactment into law.

The execution phase involves the release of funds appropriated per the General Appropriations Act. Each department prepares allotment of appropriations and may request revisions, legislative or administrative transfers, or supplemental appropriations. BBMR must approve such revisions to allotments. The Bureau also monitors and assists agencies in carrying out the approved budget in line with the established policies of the Governor.

The *audit phase* involves the evaluation of departments/agencies to identify areas in need of improving compliance procedures with applicable laws and regulations. During the audit phase, financial transactions, accounts and reports are assessed and analyzed to improve accountability, effectiveness, and efficiency in the achievement of goals and objectives. This phase is also to assure economic use of resources to enhance achievement of public services.

Budgetary control is maintained within the departmental level. Budget revisions during the year, reflecting program changes or intradepartmental transfers of an administrative nature, may be effective with certain executive and legislative branch approval. Unencumbered appropriations normally lapse at the end of each fiscal year unless they are designated by the Legislature as representing continuing appropriations.

Notes to Required Supplementary Information – Budgetary Reporting September 30, 2016

# (1) Budgetary Process, Continued

The Budget Act for fiscal year 2016, Public Law No. 33-066, was approved for the Executive branch and the Legislative branch. Budgets for Special Revenue Funds and Capital Projects Funds are generally not submitted. Accordingly, a budget to actual presentation for Special Revenue Funds and Capital Projects Funds is not required or presented. The accompanying Schedule of Revenues, Expenditures by Department, and Changes in Deficit - Budget and Actual - General Fund presents solely the financial activities of the General Fund administered by the Department of Administration, and does not include the financial activities of the General Fund administered by the Guam Department of Education or the impact of implementation of Governmental Accounting Standards Board Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions.

GovGuam's annual budget has been prepared on a basis that differs from governmental GAAP. Actual amounts in the accompanying budgetary comparison statements are presented on a budgetary basis, which includes outstanding encumbrances as a budgetary expenditure.

Encumbrance accounting is employed in governmental funds. For budgetary purposes, the encumbrances (i.e., purchase orders, contracts) are considered expenditures when incurred. For GAAP reporting purposes, encumbrances outstanding at year end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitments will be reappropriated and honored during the subsequent fiscal year.

# (2) Reconciliation of Budgetary Schedule

| Net change in deficit - budgetary basis                                 | \$ 13,896,321        |
|---|----------------------|
| Net change in deficit of GASB 54 Funds included within the General Fund | (529,693)            |
| Net change in deficit - General Fund                                    | \$ <u>13,366,628</u> |

Schedule of Funding Progress and Actuarial Accrued Liability - Post Employment Benefits Other than Pension (Unaudited)

The Schedule of Funding Progress presents GASB 45 results of OPEB valuations as of fiscal year ends September 30, 2015, 2011, and 2007 for GovGuam's Post Employment Benefits other than Pensions. The schedule provides an information trend about whether the actuarial values of Plan assets are increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

| Actuarial<br>Valuation Date | Va | uarial<br>lue of<br>ssets | Actuarial<br>Accrued<br>Liability (AAL) | Unfunded<br>AAL (UAAL) | Funded<br>Ratio | Covered<br>Payroll | UAAL as a %<br>of Covered<br>Payroll |
|-----------------------------|----|---------------------------|---|------------------------|-----------------|--------------------|--------------------------------------|
| October 1, 2007             | \$ | -                         | \$1,635,223,000                         | \$1,635,223,000        | 0.0%            | \$466,346,000      | 350.6%                               |
| October 1, 2011             | \$ | -                         | \$2,088,331,000                         | \$2,088,331,000        | 0.0%            | \$466,346,000      | 447.8%                               |
| October 1, 2015             | \$ | -                         | \$1,981,159,892                         | \$1,981,159,892        | 0.0%            | \$474,098,955      | 417.9%                               |

The Schedule of Actuarial Accrued Liability presents GASB 45 agency-specific results of the OPEB valuation as of fiscal year end September 30, 2015 as a whole and assists in providing information that is helpful for understanding the scale of the information presented relative to each employer.

| Primary Government:                                |      |               |
|--|------|---------------|
| GovGuam Line Agencies                              | \$   | 678,569,751   |
| GovGuam Retirement Fund                            |      | 8,973,654     |
| Guam Legislature                                   |      | 13,673,130    |
| Guam Department of Education                       |      | 582,457,794   |
| Public Defender Service Corporation                |      | 9,644,102     |
| Unified Courts of Guam                             |      | 50,093,441    |
| Guam Telephone Authority                           | _    | 21,640,085    |
| Total Primary Government                           |      | 1,365,051,957 |
| Component Units:                                   |      |               |
| Antonio B. Won Pat International Airport Authority |      | 37,225,457    |
| Guam Community College                             |      | 39,992,714    |
| Guam Economic Development Authority                |      | 3,029,369     |
| Guam Housing Corporation                           |      | 9,558,506     |
| Guam Housing and Urban Renewal Authority           |      | 11,802,261    |
| Guam Memorial Hospital Authority                   |      | 143,287,530   |
| Guam Power Authority                               |      | 122,598,086   |
| Guam Visitors Bureau                               |      | 4,470,547     |
| Guam Waterworks Authority                          |      | 73,213,364    |
| Port Authority of Guam                             |      | 69,129,551    |
| University of Guam                                 | _    | 101,800,550   |
| Total Component Units                              |      | 616,107,935   |
| Total Actuarial Accrued Liability                  | \$ 1 | 1,981,159,892 |

Schedule of the Proportionate Share of the Net Pension Liability Last Ten Fiscal Years \* (Unaudited)

|  | 2016           | 2015           | 2014           |
|--|----------------|----------------|----------------|
| GovGuam's proportion of the Net Pension Liability  | 67.1183%       | 67.8926%       | 65.6700%       |
| GovGuam's proportionate share of the Net Pension Liability   | \$ 919,637,114 | \$ 846,150,680 | \$ 855,888,933 |
| GovGuam's covered-employee payroll   | \$ 110,242,303 | \$ 120,225,744 | \$ 114,194,065 |
| GovGuam's proportionate share of the Net Pension Liability as a percentage of its covered-employee payroll | 834.1962%      | 703.8016%      | 749.5039%      |
| Plan fiduciary net position as a percentage of total Net Pension<br>Liability                              | 53.50%         | 56.60%         | 53.94%         |

<sup>\*</sup> Information for 2006 - 2013 is unavailable

Schedule of Pension Contributions Last Ten Fiscal Years \* (Unaudited)

|  | 2016           | 2015           | 2014           |
|--|----------------|----------------|----------------|
| Statutorily required contribution                                    | \$ 90,608,811  | \$ 91,573,598  | \$ 81,245,474  |
| Contributions in relation to the contractually required contribution | 90,409,720     | 90,526,350     | 79,175,360     |
| Contribution deficiency (excess)                                     | \$ 199,091     | \$ 1,047,248   | \$ 2,070,114   |
| GovGuam's covered-employee payroll                                   | \$ 110,242,303 | \$ 120,225,744 | \$ 114,194,065 |
| Contributions as a percentage of covered-employee payroll            | 82.01%         | 75.30%         | 69.33%         |

<sup>\*</sup> Information for 2006 - 2013 is unavailable

# OTHER SUPPLEMENTARY INFORMATION

YEAR ENDED SEPTEMBER 30, 2016

#### General Fund September 30, 2016

The General Fund is the most significant of GovGuam's funds. Most tax revenues and certain miscellaneous revenues are recorded in the General Fund. The General Fund is divided into several accounts. A brief discussion of the accounts that comprise GovGuam's General Fund as of September 30, 2016, follows.

<u>Department of Administration</u> – the Department of Administration is responsible for maintaining the financial data of all line agencies of GovGuam with the exception of the Department of Education.

<u>Guam Department of Education</u> - the Guam Department of Education (GDOE), formerly known as the Guam Public School System, is a line agency of GovGuam. This fund is maintained separately by the Department of Education.

<u>Department of Education Operations Fund</u> - this fund was created by Public Law 28-68 to account for local appropriations to cover the operational expenses of the Guam Department of Education and any use associated with the Guam Department of Education, as determined in the Department of Education budget in accordance with 10 GCA Chapter 3, by the Guam Education Policy Board *or* the laws of Guam. This fund is maintained within the Department of Administration.

Agana Fractional Lots Program Fund - The Agana Fractional Lots Program Fund was initially established to account for transactions relevant to the Agana Fractional Lot Program dating back to the 1960s. Such transactions may involve the condemnation and seizure of lands from property owners by GovGuam and the compensation of those seized lands to the property owners.

<u>Better Public Service Fund</u> - This fund was created by Public Law 29-002 to account for 10% of all fees and license revenues received by the Department of Revenue and Taxation (DRT) for the purpose of improving and modernizing systems used to provide DRT services, including on-line filing of taxes, renewal of licenses and permits, upgrades of computer hardware/software to improve record retrieval by members of the public, and the training of DRT staff in technical skills and customer service.

<u>Community Development Fund</u> - This fund was created to account for funds allocated by the Mayor's Council of Guam to Mayors for payment of salaries of employees performing minor repairs and maintenance and for purchase of equipment and supplies necessary for performing minor repairs and maintenance.

<u>DMHSA Receiver Fund</u> - This fund accounts for all activities of the Federal Management Team associated with the Permanent Injunction requiring GovGuam to provide treatment and develop programs to mentally ill patients residing on Guam.

<u>DOC Inmates Revolving Fund</u> - The fund was created by Executive Order 94-17 and is administered by the Department of Corrections. Revenues are generated from funds collected for housing U.S. prisoners and detainees, meals charged to DOC employees, and sale of wet garbage to private persons. Expenditures are for purchases of clothing, food, equipment, medical supplies and medicines for prisoners and detainees.

<u>D.O.D.</u> Contract Fund - This fund was created by the Department of Administration to account for funds from the United States Department of Defense to the Department of Education (D.O.E.) specifically to provide for fixed tuition payment per eligible D.O.D. student enrolled in the Guam D.O.E. system and for the recruitment of qualified teachers. This fund is not subject to the provisions of OMB Circular A-133.

<u>DPHSS Sanitary Inspection Revolving Fund</u> - This fund was created by the Department of Public Health and Social Services to account for the overall cost of conducting sanitary inspections of temporary workforce housing and other required inspections.

<u>Exxon Fuel Overcharge Fund</u> - This fund was created based on a federal court decision against the Exxon Corporation. Guam was allocated some three million dollars as its share of the settlement. Expenditures are limited to Federal Energy Programs. Revenues are from interest earned on this fund's interest bearing account. This fund is administered by the Guam Energy Office.

<u>Financial Management Revolving Fund</u> - This fund was created by Executive Order No. 2002-12 for costs associated with the handling and accounting for monies and deposits to be charged for treasury services related to the Financial Management Division.

General Fund, Continued September 30, 2016

<u>General Services Agency (GSA) Fund</u> - GSA is maintained within the Department of Administration as the centralized procurement and warehousing for departments and agencies of GovGuam. Additionally, GSA oversees the delegation of procurement authority of approximately eleven departments and agencies.

<u>GSA Inventory Revolving Fund</u> - This fund was created for the purchase and replenishment of items to be carried in the supplies inventory maintained in the warehouse operated by GSA.

<u>Government Claims Fund</u> - This fund was created by Public Law 17-029 in order to pay for claims against any line agency of GovGuam. The sources of revenue are obtained from legislative appropriations. The Attorney General administers this fund and designates which claims shall be paid.

<u>Guam Memorial Hospital Authority Medicaid Matching Fund</u> - This fund was created by Public Law 32-68 for the purpose of of payment of bills for services incurred by qualified Medicaid recipients provided at Guam Memorial Hospital.

<u>Guam Memorial Hospital Authority Pharmaceuticals Fund</u> - This fund was created by Public Law 28-68 for the purpose of accounting for 5.61% of all gross receipts taxes collected in Guam for appropriation by *I Liheslaturan Guahan* to fund all pharmaceutical, drug and medicine requirements for Guam Memorial Hospital.

<u>Guam Telephone Authority Privatization Proceeds Fund</u> – This fund was created by Public Law 26-70 to account for the proceeds realized from the sale of the Guam Telephone Authority.

<u>Housing Revolving Fund</u> - This fund is maintained to account for the leasing of Government of Guam housing units to both private individuals and public organizations. Funding of this program is provided by both rental fees and Government contributions.

<u>Human Resource Services Revolving Fund</u> – This fund was created by Executive Order No. 2002-01 for administrative costs and supplies and equipment costs associated within the areas of classification and pay, recruitment, records, employee benefits, test development, employee management relations, training and development, as well as the Drug-Free Workplace Program of the Human Resources Division.

<u>Income Tax Refund Reserve Fund</u> - This fund was created by Public Law 22-140 for the purpose of receiving General Fund revenues reserved for income tax refund payments. This fund is not subject to any transfer authority of the Governor of Guam.

<u>Income Tax Efficiency Payment Fund</u> – This fund was created by Public Law 26-74 for the purpose of improving the efficiency of tax refund payments by hiring temporary income tax return processors, training of Department of Revenue and Taxation employees, and the purchase of computer and other equipment to quickly process income tax returns.

<u>Medically Indigent Program Payment Revolving Fund</u> – This fund was created by Public Law 25-164 to be used for the payment of any authorized Medically Indigent Program obligation, regardless of when the obligation was incurred.

<u>Off-Island Treatment Fund</u> - This fund was created by Public Law 20-220 to be administered by the Director of Administration. Monies from the fund shall be expended upon order of the Superior Court of Guam to send a person under the jurisdiction of the court off-island for residential care arising from a physical, mental or emotional handicap or a severe emotional disturbance. Monies shall be expended for diagnosis, evaluation and treatment fees, medical and incidental expenses, room and board and transportation costs.

Office of Public Accountability Fund – The Office of Public Accountability was created by Public Law 21-122 as an instrumentality of GovGuam, independent of the executive, legislative and judicial branches.

General Fund, Continued September 30, 2016

<u>Parks and Recreation Revolving Fund</u> - This fund was created by Public Law 16-44 for the development, improvement and maintenance of the Guam Territorial Park System. Expenditures are authorized and made by appropriations from the Legislature.

<u>Plant Protection and Quarantine Revolving Fund</u> - This fund was created to account for all fees collected under the Department of Agriculture's fee schedule for agricultural quarantine activities.

<u>Public Defender Service Corporation Fund</u> – This fund was created by Public Law 13-51 to provide effective legal aid and assistance to those persons on Guam who are unable to afford counsel.

<u>State Agency for Surplus Property Fund</u> – This fund was created for the disposal of salvage and surplus personal property from GovGuam agencies and departments.

<u>Stripperwell Overcharge Fund</u> - This fund was created based on a federal court decision against Stripperwell. As with the Exxon Overcharge Fund, Guam was allocated a share of the settlement. Expenditures are limited to Federal Energy Programs. Revenues are from interest earned on this fund's interest bearing account. This fund is administered by the Guam Energy Office.

<u>Supplemental Annuity Benefits Fund</u> - This fund was created by Public Law 27-29 for the purpose of accounting for the payment of retiree supplemental annuity benefits by the Department of Administration.

<u>Supplemental Appropriations Revenue Fund</u> - This fund was created by Public Law 31-74 to ensure that various GovGuam agencies "deemed vital" would be funded, despite limited resources available.

<u>Typhoon Chata'an and Halong Fund</u> - This fund was created by Public Law 26-116 to account for appropriations made by the Legislature to cover the emergency recovery needs of Guam resulting from Typhoons Chata'an and Halong.

<u>Unified Courts of Guam Fund</u> - The fund was created as an independent judicial branch of GovGuam to account for the operations of the Supreme Court of Guam and the Superior Court of Guam. Funding is provided primarily through Government of Guam General Fund appropriations.

<u>Water System Revenue Bond Fund</u> - This fund is used to account for an assignment of Section 30 funds required by: (i) the Limited Obligation (Section 30) Bond Series A 2001 bond indenture to redeem bond principal and to pay bond interest as such becomes due; and (ii) a \$10,000,000 promissory bank note.

<u>General Obligation Bond Series A 1993 Fund</u> - This fund is used to account for funds required by the General Obligation Bond Series A 1993 bond indenture to redeem bond principal and to pay bond interest as such becomes due.

<u>General Obligation Bond Series A 1995 Fund</u> - This fund is used to account for funds required by the General Obligation Bond Series A 1995 bond indenture to redeem bond principal and to pay bond interest as such becomes due.

<u>General Obligation Bond Series A 2007 Fund</u> - This fund is used to account for funds required by the General Obligation Bond Series A 2007 bond indenture to redeem bond principal and to pay bond interest as such becomes due.

<u>Streetlight Note Payable 2008 Fund</u> - This fund is used to account for an assignment of Section 30 funds required by a \$13,800,000 promissory bank note.

<u>Limited Obligation Bond Series A 2009 Fund</u> - This fund is used to account for funds required by the Limited Obligation Bond Series A 2009 bond indenture to redeem bond principal and to pay bond interest as such becomes due.

#### Combining Schedule of Balance Sheet Accounts General Fund September 30, 2016

| AS/400 Fund Number  |     | 100                          |                                    | 618                                      | 309                                    | 628                         | 319                      | 255/643           | 214                         | 106                | 638  |
|---|-----|------------------------------|------------------------------------|--|--|-----------------------------|--------------------------|-------------------|-----------------------------|--------------------|--|
|   |     | Department of Administration | Guam<br>Department<br>of Education | Department<br>of Education<br>Operations | Agana<br>Fractional<br>Lots<br>Program | Better<br>Public<br>Service | Community<br>Development | DMHSA<br>Receiver | DOC<br>Inmates<br>Revolving | D.O.D.<br>Contract | DPHSS<br>Sanitary<br>Inspection<br>Revolving |
| <u>ASSETS</u>   |     |                              |                                    |  |  |                             |                          |                   |                             |                    |  |
| Cash and cash equivalents<br>Investments<br>Receivables, net: | \$  | 26,920,196 \$<br>208,769     | 6,434,158 \$                       | 5,024 \$<br>-                            | - \$<br>-                              | - \$<br>-                   | - \$<br>-                | - \$<br>-         | - \$<br>-                   | 1,931 \$<br>-      | 33,128<br>-                                  |
| Taxes   |     | 53,431,706                   | _                                  | _  | _                                      | _                           | _                        | _                 | _                           | _                  | _  |
| Federal agencies  |     | 2,133,654                    | _                                  | _  | _                                      | _                           | _                        | _                 | _                           | _                  | _  |
| Other   |     | 2,810,948                    | 1,904,174                          | -  | 90,169                                 | -                           | -                        | -                 | 1,642,875                   | -                  | -  |
| Due from other funds  |     | 29,115,241                   | 2,148,530                          | -  | -                                      | -                           | -                        | -                 | -                           | -                  | 629,591                                      |
| Due from private purpose trust funds                          |     | -                            | -                                  | -  | -                                      | -                           | -                        | -                 | -                           | -                  | -  |
| Inventories   |     | -                            | -                                  | -  | -                                      | -                           | -                        | -                 | -                           | -                  | -  |
| Prepayments   |     | 3,920,417                    | 180,555                            | -  | -                                      | -                           | -                        | -                 | -                           | -                  | -  |
| Deposits and other assets                                     |     | 1,000,000                    | -                                  | -  | -                                      | -                           | -                        | -                 | -                           | -                  | -  |
| Restricted assets:  |     |                              |                                    |  |  |                             |                          | ===               |                             |                    |  |
| Cash and cash equivalents                                     | _   | 74,919,791                   | 224,667                            |  |  |                             |                          | 461,785           |                             |                    |  |
| Total assets  | \$  | 194,460,722 \$               | 10,892,084 \$                      | 5,024 \$                                 | 90,169 \$                              | <u> </u>                    | <u> </u>                 | 461,785 \$        | 1,642,875 \$                | 1,931 \$           | 662,719                                      |
| LIABILITIES AND FUND BALANCE (DEFICIT)                        |     |                              |                                    |  |  |                             |                          |                   |                             |                    |  |
| Accounts payable  | \$  | 77,099,717 \$                | 13,833,342 \$                      | - \$                                     | - \$                                   | - \$                        | - \$                     | 525,279 \$        | - \$                        | - \$               | -  |
| Accrued payroll and other                                     |     | 5,763,676                    | 9,720,834                          | -  | -                                      | -                           | -                        | -                 | 132,642                     | -                  | 2,142  |
| Due to other funds  |     | 39,879,053                   | -                                  | 6  | -                                      | 435,688                     | 89,038                   | 100,284           | 754,959                     | -                  | -  |
| Unearned revenue  |     | 79,238,441                   | -                                  | -  | -                                      | -                           | -                        | -                 | -                           | -                  | -  |
| Provision for tax refunds                                     |     | 105,602,073                  | -                                  | -  | -                                      | -                           | -                        | -                 | -                           | -                  | -  |
| COLA liability  |     | 4,631,302                    | -                                  | -  | -                                      | -                           | -                        | -                 | -                           | -                  | -  |
| Deposits and other liabilities                                | _   | 6,981,464                    |                                    |  |  |                             |                          |                   |                             | 748                |  |
| Total liabilities   | _   | 319,195,726                  | 23,554,176                         | 6  |  | 435,688                     | 89,038                   | 625,563           | 887,601                     | 748                | 2,142  |
| Fund balance (deficit):                                       |     |                              |                                    |  |  |                             |                          |                   |                             |                    |  |
| Non-spendable   |     | 1,000,000                    | -                                  | -  | -                                      | -                           | -                        | -                 | -                           | -                  | -  |
| Restricted  |     | 74,919,791                   | 224,667                            | -  | -                                      | -                           | -                        | -                 | -                           | -                  | -  |
| Committed   |     | -                            | 550,183                            | 5,018                                    | 90,169                                 | -                           | -                        | -                 | 755,274                     | 1,183              | 660,577                                      |
| Unassigned  | _   | (200,654,795)                | (13,436,942)                       | <del></del>                              | <u> </u>                               | (435,688)                   | (89,038)                 | (163,778)         |                             |                    | -  |
| Total fund balance (deficit)                                  | _   | (124,735,004)                | (12,662,092)                       | 5,018                                    | 90,169                                 | (435,688)                   | (89,038)                 | (163,778)         | 755,274                     | 1,183              | 660,577                                      |
| Total liabilities and fund balance (deficit)                  | \$_ | 194,460,722 \$               | 10,892,084 \$                      | 5,024 \$                                 | 90,169 \$                              | - \$                        | - \$                     | 461,785 \$        | 1,642,875 \$                | 1,931 \$           | 662,719                                      |
| •   | _   |                              |                                    | ·  |  |                             |                          |                   |                             |                    | (continued)                                  |

#### Combining Schedule of Balance Sheet Accounts General Fund September 30, 2016

| AS/400 Fund Number                              |    | 104                    | 299                                  | 229                           |                | 404                           | 239                  |                 | 659   |             | 617   | 616   | 201                  | 298   | 303                             | 321                                 |
|---|----|------------------------|--------------------------------------|-------------------------------|----------------|-------------------------------|----------------------|-----------------|---|-------------|---|---|----------------------|---|---------------------------------|-------------------------------------|
|   |    | xxon Fuel<br>vercharge | Financial<br>Management<br>Revolving | General<br>Services<br>Agency |                | GSA<br>Inventory<br>Revolving | Government<br>Claims |                 | Guam<br>Memorial<br>Hospital<br>Authority<br>Medicaid | M<br>H<br>A | Guam<br>Iemorial<br>Hospital<br>uthority<br>maceuticals | Guam<br>Telephone<br>Authority<br>Privatization<br>Proceeds | Housing<br>Revolving | Human<br>Resources<br>Services<br>Revolving | Income Tax<br>Refund<br>Reserve | Income Tax<br>Efficiency<br>Payment |
| <u>ASSETS</u>                                   |    |                        |                                      |                               |                |                               |                      |                 |   |             |   |   |                      |   |                                 |                                     |
| Cash and cash equivalents                       | \$ | 228,095 \$             | -                                    | \$ -                          | \$             | - \$                          | -                    | \$              | -   | \$          | 1,411 \$  | - \$  | - \$                 | - \$  | - \$                            | 285                                 |
| Investments                                     |    | -                      | -                                    | -                             |                | -                             | -                    |                 | -   |             | -   | -   | -                    | -   | -                               | -                                   |
| Receivables, net:                               |    |                        |                                      |                               |                |                               |                      |                 |   |             |   |   |                      |   |                                 |                                     |
| Taxes   |    | -                      | -                                    | -                             |                | -                             | -                    |                 | -   |             | -   | -   | -                    | -   | -                               | -                                   |
| Federal agencies                                |    |                        |                                      | -                             |                | -                             | -                    |                 | -   |             | -   | -   |                      | -   | -                               | -                                   |
| Other   |    | 28,738                 | 19,661                               |                               | _              | -                             | -                    |                 | -   |             | -   | 600,020   | 301,979              |   |                                 |                                     |
| Due from other funds                            |    | -                      | 65,914                               | 10,21                         | .7             | -                             | -                    |                 | -   |             | -   | 199,766   | 1,870                | 53,828                                      | 5,711,247                       | 280,444                             |
| Due from private purpose trust funds            |    | -                      | -                                    | -                             |                | - 4 700 204                   | -                    |                 | -   |             | -   | -   | -                    | -   | -                               | -                                   |
| Inventories                                     |    | -                      | -                                    | -                             |                | 4,799,394                     | -                    |                 | -   |             | -   | -   | -                    | -   | -                               | -                                   |
| Prepayments                                     |    | -                      | -                                    | -                             |                | -                             | -                    |                 | -   |             | -   | -   | -                    | -   | -                               | -                                   |
| Deposits and other assets<br>Restricted assets: |    | -                      | -                                    | -                             |                | -                             | -                    |                 | -   |             | -   | -   | -                    | -   | -                               | -                                   |
| Cash and cash equivalents                       |    |                        |                                      | _                             |                | _                             | _                    |                 | _   |             |   |   | _                    | _   | _                               | _                                   |
| •   | _  | 256.022 +              | 05.535                               | + 10.21                       | <del>-</del> - | 4 700 204                     |                      |                 |   |             |   | 700 706 +   | 202.040 *            | F2 020 A                                    |                                 | 200 720                             |
| Total assets                                    | \$ | 256,833 \$             | 85,575                               | \$ 10,21                      | <u>/</u> \$    | 4,799,394                     | -                    | - <sup>\$</sup> |   | -*          | 1,411 \$  | 799,786 \$  | 303,849 \$           | 53,828 \$                                   | 5,711,247 \$                    | 280,729                             |
| LIABILITIES AND FUND BALANCE (DEFICIT)          |    |                        |                                      |                               |                |                               |                      |                 |   |             |   |   |                      |   |                                 |                                     |
| Accounts payable                                | \$ | 285 \$                 | -                                    | \$ -                          | \$             | - \$                          | -                    | \$              | -   | \$          | - \$  | - \$  | - \$                 | - \$  | - \$                            | -                                   |
| Accrued payroll and other                       |    | -                      | -                                    | -                             |                | -                             | -                    |                 | -   |             | -   | -   | -                    | -   | -                               | -                                   |
| Due to other funds                              |    | 156,900                | -                                    | -                             |                | 2,807,135                     | -                    |                 | -   |             | 1,397   | -   | -                    | -   | -                               | -                                   |
| Unearned revenue                                |    | -                      | -                                    | -                             |                | -                             | -                    |                 | -   |             | -   | -   | -                    | -   | -                               | -                                   |
| Provision for tax refunds                       |    | -                      | -                                    | -                             |                | -                             | -                    |                 | -   |             | -   | -   | -                    | -   | 5,192,264                       | -                                   |
| COLA liability                                  |    | -                      | -                                    | -                             |                | -                             | -                    |                 | -   |             | -   | -   | . <del>.</del>       | -   | -                               | -                                   |
| Deposits and other liabilities                  |    | <del>-</del>           |                                      |                               |                |                               |                      |                 | -   |             |   |   | 8,894                |   |                                 |                                     |
| Total liabilities                               |    | 157,185                | -                                    |                               |                | 2,807,135                     |                      |                 | -   |             | 1,397   | <u> </u>  | 8,894                | -   | 5,192,264                       |                                     |
| Fund balance (deficit):                         |    |                        |                                      |                               |                |                               |                      |                 |   |             |   |   |                      |   |                                 |                                     |
| Non-spendable                                   |    | -                      | -                                    | -                             |                | 1,992,259                     | -                    |                 | -   |             | -   | -   | -                    | -   | -                               | -                                   |
| Restricted                                      |    | -                      | -                                    | -                             |                | -                             | -                    |                 | -   |             | -   | -   | -                    | -   | -                               | -                                   |
| Committed                                       |    | 99,648                 | 85,575                               | 10,21                         | .7             | -                             | -                    |                 | -   |             | 14  | 799,786   | 294,955              | 53,828                                      | 518,983                         | 280,729                             |
| Unassigned                                      |    | <u> </u>               | -                                    |                               |                | -                             |                      |                 | -   |             |   | <u> </u>  | <u> </u>             | -   |                                 |                                     |
| Total fund balance (deficit)                    |    | 99,648                 | 85,575                               | 10,21                         | .7             | 1,992,259                     |                      |                 | -   |             | 14  | 799,786   | 294,955              | 53,828                                      | 518,983                         | 280,729                             |
| Total liabilities and fund balance (deficit)    | \$ | 256,833 \$             | 85,575                               | \$ 10,21                      | 7 \$           | 4,799,394                     | -                    | \$              | -   | \$          | 1,411 \$  | 799,786 \$  | 303,849 \$           | 53,828 \$                                   | 5,711,247 \$                    | 280,729                             |
|   |    |                        |                                      |                               |                | ·                             |                      | _               |   |             |   |   |                      | ,·  |                                 | (continued)                         |

#### Combining Schedule of Balance Sheet Accounts General Fund September 30, 2016

| AS/400 Fund Number                           |     |                           | 293  | 329                     |                                       | 225                                  | 504  |  | 314  | 103                        | 607                                 | 645                                       |
|--|-----|---------------------------|--|-------------------------|---------------------------------------|--------------------------------------|--|--|--|----------------------------|-------------------------------------|---|
|  | _   | Legislature<br>Operations | Medically<br>Indigent<br>Program<br>Payment<br>Revolving | Off-Island<br>Treatment | Office of<br>Public<br>Accountability | Parks and<br>Recreation<br>Revolving | Plant<br>Protection and<br>Quarantine<br>Revolving | Public<br>Defender<br>Service<br>Corporation | State<br>Agency for<br>Surplus<br>Property | StripperWell<br>Overcharge | Supplemental<br>Annuity<br>Benefits | Supplemental<br>Appropriations<br>Revenue |
| <u>ASSETS</u>                                |     |                           |  |                         |                                       |                                      |  |  |  |                            |                                     |   |
| Cash and cash equivalents                    | \$  | 1,411,483 \$              | - \$   | -                       | \$ 424,183 \$                         | -                                    | \$ - \$  | 1,258,900 \$                                 | 24,560                                     | \$ 16,485 \$               | -                                   | \$ 244                                    |
| Investments                                  |     | -                         | -  | -                       | -                                     | -                                    | -  | -  | -  | -                          | -                                   | -   |
| Receivables, net:                            |     |                           |  |                         |                                       |                                      |  |  |  |                            |                                     |   |
| Taxes  |     | -                         | -  | -                       | -                                     | -                                    | -  | -  | -  | -                          | -                                   | -   |
| Federal agencies                             |     | -                         | -  | -                       | 21,228                                | -                                    | -  | -  | -  | -                          | -                                   | -   |
| Other  |     | 552,867                   | -  | -                       | 185,823                               | -                                    | -  | 755,502                                      | 19,515                                     | -                          | -                                   | -   |
| Due from other funds                         |     | -                         | 2,535,942  | -                       | -                                     | -                                    | -  | -  | 44,667                                     | -                          | -                                   | -   |
| Due from private purpose trust funds         |     | -                         | -  | -                       | -                                     | -                                    | -  | -  |  | -                          | -                                   | -   |
| Inventories                                  |     | -                         | -  | -                       | -                                     | -                                    | -  | -  | 165,412                                    | -                          | -                                   | -   |
| Prepayments                                  |     | -                         | -  | -                       | -                                     | -                                    | -  | -  | -  | -                          | -                                   | -   |
| Deposits and other assets                    |     | -                         | -  | -                       | -                                     | -                                    | -  | -  | -  | -                          | -                                   | -   |
| Restricted assets:                           |     |                           |  |                         |                                       |                                      |  |  |  |                            |                                     |   |
| Cash and cash equivalents                    | _   |                           | <del></del>  | -                       | - <del></del> -                       | -                                    | · <del></del> -                                    | <del></del>                                  |  |                            |                                     |   |
| Total assets                                 | \$_ | 1,964,350 \$              | 2,535,942 \$   | -                       | \$ 631,234 \$                         | -                                    | \$\$   | 2,014,402 \$                                 | 254,154                                    | \$ <u>16,485</u> \$        | -                                   | \$ 244                                    |
| LIABILITIES AND FUND BALANCE (DEFICIT)       |     |                           |  |                         |                                       |                                      |  |  |  |                            |                                     |   |
| Accounts payable                             | \$  | 27,326 \$                 | 2,517,689 \$   | -                       | \$ 77,519 \$                          | -                                    | \$ - \$  | 166,383 \$                                   | - 5  | \$ 188 \$                  | -                                   | \$ -                                      |
| Accrued payroll and other                    |     | 101,722                   | -  | -                       | -                                     | -                                    | -  | 2,528  | 35,015                                     | -                          | -                                   | -   |
| Due to other funds                           |     | 165,483                   | -  | 135,612                 | -                                     | 4,808                                | 3,548  | -  | -  | -                          | -                                   | 181,445                                   |
| Unearned revenue                             |     | -                         | -  | -                       | -                                     | -                                    | -  | -  | -  | -                          | -                                   | -   |
| Provision for tax refunds                    |     | -                         | -  | -                       | -                                     | -                                    | -  | -  | -  | -                          | -                                   | -   |
| COLA liability                               |     | -                         | -  | -                       | -                                     | -                                    | -  | -  | -  | -                          | -                                   | -   |
| Deposits and other liabilities               | _   | 700,000                   |  | 13,213                  |                                       | -                                    |  | 23,440                                       | -  |                            | -                                   | 14,012                                    |
| Total liabilities                            |     | 994,531                   | 2,517,689  | 148,825                 | 77,519                                | 4,808                                | 3,548  | 192,351                                      | 35,015                                     | 188                        | -                                   | 195,457                                   |
| Fund balance (deficit):                      | _   |                           |  |                         | · ·                                   |                                      |  |  |  |                            |                                     |   |
| Non-spendable                                |     | -                         | -  | -                       | -                                     | -                                    | -  | -  | 165,412                                    | -                          | -                                   | -   |
| Restricted                                   |     | -                         | -  | -                       | -                                     | -                                    | -  | -  | -  | -                          | -                                   | -   |
| Committed                                    |     | 969,819                   | 18,253   | -                       | 553,715                               | -                                    | -  | 1,822,051                                    | 53,727                                     | 16,297                     | -                                   | -   |
| Unassigned                                   |     |                           | <u> </u>   | (148,825)               | <u> </u>                              | (4,808)                              | (3,548)  |  | <u> </u>                                   |                            | <u> </u>                            | (195,213)                                 |
| Total fund balance (deficit)                 | _   | 969,819                   | 18,253   | (148,825)               | 553,715                               | (4,808)                              | (3,548)  | 1,822,051                                    | 219,139                                    | 16,297                     | -                                   | (195,213)                                 |
| Total liabilities and fund balance (deficit) | \$  | 1,964,350 \$              | 2,535,942 \$   | -                       | \$ 631,234 \$                         |                                      | \$ - \$  | 2,014,402 \$                                 | 254,154                                    |                            | -                                   | \$ 244                                    |
| (  | · - | 7,555                     | , , <del></del>  |                         | ·                                     |                                      | ·——·   | ,, , ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,       | / = 5 .                                    | T                          |                                     | (continued)                               |
|  |     |                           |  |                         |                                       |                                      |  |  |  |                            |                                     | (continued)                               |

#### Combining Schedule of Balance Sheet Accounts General Fund September 30, 2016

AS/400 Fund Number 501 355 361 363

|  | _  | Typhoon<br>Chataan &<br>Halong | Unified<br>Courts<br>of Guam | Water System<br>Revenue Bond<br>Debt Service |      | 7 Sei    | Limited<br>Obligation<br>ries A 2009<br>ebt Service | Combined<br>Total | Eliminating<br>Entries | Total         |
|--|----|--------------------------------|------------------------------|--|------|----------|---|-------------------|------------------------|---------------|
| <u>ASSETS</u>                                |    |                                |                              |  |      |          |   |                   |                        |               |
| Cash and cash equivalents                    | \$ | - \$                           | 2,874,253                    | \$ 58,139                                    | \$ - | \$       | - \$  | ,,                | - \$                   | 39,692,475    |
| Investments                                  |    | -                              | -                            | -  | -    |          | -   | 208,769           | -                      | 208,769       |
| Receivables, net:                            |    |                                |                              |  |      |          |   |                   |                        |               |
| Taxes  |    | -                              |                              | -  | -    |          | -   | 53,431,706        | -                      | 53,431,706    |
| Federal agencies                             |    | -                              | 647,693                      | -  | -    |          | -   | 2,802,575         | -                      | 2,802,575     |
| Other  |    | -                              | 45,580                       | -  | -    |          |   | 8,957,851         | -                      | 8,957,851     |
| Due from other funds                         |    | -                              | 1,309,623                    | -  | -    |          | 6,819,725   | 48,926,605        | (21,080,940)           | 27,845,665    |
| Due from private purpose trust funds         |    | -                              | 2,968,463                    | -  | -    |          | -   | 2,968,463         | -                      | 2,968,463     |
| Inventories                                  |    | -                              | -                            | -  | -    |          | -   | 4,964,806         | -                      | 4,964,806     |
| Prepayments                                  |    | -                              |                              | -  | -    |          | -   | 4,100,972         | -                      | 4,100,972     |
| Deposits and other assets                    |    | -                              | 17,213                       | -  | -    |          | -   | 1,017,213         | -                      | 1,017,213     |
| Restricted assets:                           |    |                                |                              |  |      |          |   |                   |                        |               |
| Cash and cash equivalents                    | _  |                                | -                            | · <u> </u>                                   |      | _        | 10,908,008  | 86,514,251        |                        | 86,514,251    |
| Total assets                                 | \$ | \$                             | 7,862,825                    | \$ 58,139                                    | \$ - | <u> </u> | 17,727,733 \$                                       | 253,585,686 \$    | (21,080,940) \$        | 232,504,746   |
| LIABILITIES AND FUND BALANCE (DEFICIT)       |    |                                |                              |  |      |          |   |                   |                        |               |
| Accounts payable                             | \$ | - \$                           | 792,886                      | \$ 2,000                                     | \$ - | \$       | - \$  | 95,042,614 \$     | - \$                   | 95,042,614    |
| Accrued payroll and other                    |    | - '                            | 1,339,896                    | · -  | -    |          | - '   | 17,098,455        | - '                    | 17,098,455    |
| Due to other funds                           |    | 770                            | -                            | 56,139                                       | -    |          | -   | 44,772,265        | (21,080,940)           | 23,691,325    |
| Unearned revenue                             |    | -                              | -                            | -  | -    |          | -   | 79,238,441        | -                      | 79,238,441    |
| Provision for tax refunds                    |    | -                              | -                            | -  | -    |          | -   | 110,794,337       | -                      | 110,794,337   |
| COLA liability                               |    | -                              | -                            | -  | -    |          | -   | 4,631,302         | -                      | 4,631,302     |
| Deposits and other liabilities               |    | <u> </u>                       | -                            | -  |      | _        | -   | 7,741,771         | <u> </u>               | 7,741,771     |
| Total liabilities                            |    | 770                            | 2,132,782                    | 58,139                                       | -    |          | -   | 359,319,185       | (21,080,940)           | 338,238,245   |
| Fund balance (deficit):                      | _  |                                |                              |  |      |          |   |                   |                        |               |
| Non-spendable                                |    | -                              | -                            | -  | -    |          | -   | 3,157,671         | -                      | 3,157,671     |
| Restricted                                   |    | _                              | _                            | _  | _    | 1        | 17,727,733  | 92,872,191        | _                      | 92,872,191    |
| Committed                                    |    | _                              | 5,730,043                    | _  | _    | _        |   | 13,370,044        | _                      | 13,370,044    |
| Unassigned                                   |    | (770)                          | -                            | -  | _    |          | -   | (215,133,405)     | -                      | (215,133,405) |
| Total fund balance (deficit)                 | _  | (770)                          | 5,730,043                    | -  | -    | 1        | 17,727,733  | (105,733,499)     | -                      | (105,733,499) |
| Total liabilities and fund balance (deficit) | \$ | - \$                           | 7,862,825                    | \$ 58,139                                    | \$ - | \$ 1     | 17,727,733 \$                                       | 253,585,686 \$    | (21,080,940) \$        | 232,504,746   |

# Combining Schedule of Revenues, Expenditures by Function, and Changes in Fund Balance (Deficit) Accounts General Fund Year Ended September 30, 2016

| AS/400 Fund Number                           | 100                             |                                    | 618                                      | 309                                    | 628                         | 319                      | 255/643           | 214                         | 106                | 638  |
|--|---------------------------------|------------------------------------|--|--|-----------------------------|--------------------------|-------------------|-----------------------------|--------------------|--|
|  | Department of<br>Administration | Guam<br>Department<br>of Education | Department<br>of Education<br>Operations | Agana<br>Fractional<br>Lots<br>Program | Better<br>Public<br>Service | Community<br>Development | DMHSA<br>Receiver | DOC<br>Inmates<br>Revolving | D.O.D.<br>Contract | DPHSS<br>Sanitary<br>Inspection<br>Revolving |
| Revenues:                                    |                                 |                                    |  |  |                             |                          |                   |                             |                    |  |
| Taxes:<br>Income                             | \$ 343,836,465 \$               | - \$                               | - \$                                     | _ d                                    | - \$                        | - \$                     | - \$              | - \$                        | - \$               |  |
| Gross receipts                               | 238,304,786                     | · - •                              | - <b>-</b>                               | _ 4                                    | · - ₽                       | - P                      | - <b>.</b>        | - <b>-</b>                  | - <b>ə</b>         |  |
| Excise                                       | 2,937,715                       | -                                  | -  | -                                      | -                           | -                        |                   | -                           | -                  | -  |
| Section 30 Federal income tax collections    | 78,467,450                      | _                                  | _  |  |                             | _                        | _                 | _                           | _                  | _  |
| Intergovernmental                            | 70,107,130                      | 1,809,675                          | _  | _                                      | _                           | _                        | _                 | _                           | _                  | _  |
| Licenses and permits                         | 5,468,388                       | 1,005,075                          | _  | _                                      | 5,735                       | _                        | _                 | _                           | _                  | 115,851                                      |
| Charges for services                         | 1,769,765                       | 1,340,852                          | _  | _                                      | 5,755                       | _                        | _                 | 2,177,440                   | _                  | -  |
| Fines and forfeits                           | 1,705,705                       | 1,540,052                          | _  | _                                      | _                           | _                        | _                 | 2,177,440                   | _                  | _  |
| Interest and investment earnings             | 42,871                          | _                                  | 6  | _                                      | _                           | _                        | 11                | _                           | 3                  | 47   |
| Indirect cost reimbursement                  | 48,475                          | _                                  | -  | _                                      | _                           | _                        |                   | _                           | -                  | _ ''   |
| Contributions from component units           | 2,028,046                       | 450,000                            | _  | _                                      | _                           | _                        | _                 | _                           | _                  | _  |
| Other  | 2,267,676                       | -                                  | _  | _                                      | _                           | _                        | _                 | _                           | _                  | _  |
| Total revenues                               | 675,171,637                     | 3,600,527                          | 6  |  | 5,735                       |                          | 11                | 2,177,440                   | 3                  | 115,898                                      |
|  | 0/3,1/1,03/                     | 3,000,327                          |  |  | 3,733                       |                          | 11_               | 2,177,440                   |                    | 113,090                                      |
| Expenditures by Function:                    |                                 |                                    |  |  |                             |                          |                   |                             |                    |  |
| Current:                                     | F2 120 717                      |                                    |  |  | 2 202 001                   |                          |                   |                             |                    |  |
| General government                           | 52,138,717                      | -                                  | -  | -                                      | 2,303,961                   | -                        | -                 | 2 264 666                   | -                  | -  |
| Protection of life and property              | 105,747,581                     | -                                  | -  | -                                      | -                           | -                        | -                 | 3,264,666                   | -                  | 42.621                                       |
| Public health                                | 17,133,120                      | -                                  | -  | -                                      | -                           | -                        | -                 | -                           | -                  | 42,621                                       |
| Community services                           | 12,893,155                      | -                                  | -  | -                                      | -                           | -                        | -                 | -                           | -                  | -  |
| Recreation                                   | 253,889                         | -                                  | -  | -                                      | -                           | -                        | -                 | -                           | -                  | -  |
| Individual and collective rights             | 13,042,119                      | 224,436,229                        | -  | -                                      | -                           | -                        | -                 | -                           | -                  | -  |
| Public education Environmental protection    | 2,776,796<br>41,103             | 224,430,229                        | -  | -                                      | -                           | -                        | -                 | -                           | -                  | -  |
| Economic development                         | 4,131,787                       | -                                  | -  | -                                      | -                           | -                        | -                 | -                           | -                  | -  |
| Payments to:                                 | 4,131,787                       | -                                  | -  | -                                      | -                           | -                        | -                 | -                           | -                  | -  |
| GovGuam Retirement Fund                      | 2,655,300                       |                                    |  |  |                             |                          |                   |                             |                    |  |
| Guam Community College                       | 13,814,950                      | -                                  | _  | -                                      | -                           | -                        | -                 | _                           | -                  | -  |
| Guam Memorial Hospital Authority             | 52,168,865                      | -                                  | -  | -                                      | -                           | -                        | -                 | -                           | -                  | -  |
| University of Guam                           | 29,917,515                      |                                    |  |  |                             |                          |                   |                             |                    |  |
| Miscellaneous appropriations                 | 29,951,235                      |                                    |  |  |                             |                          |                   |                             |                    |  |
| Capital projects                             | 29,931,233                      | 4,947,008                          | -  | -                                      | -                           | -                        |                   | -                           | -                  | -  |
| Debt service:                                |                                 | 4,547,000                          |  |  |                             |                          |                   |                             |                    |  |
| Principal retirement                         | 8,315,000                       | 3,299,055                          | _  |  |                             | _                        | _                 | _                           | _                  | _  |
| Interest and fiscal charges                  | 34,082,933                      | 16,732,236                         | _  | _                                      | _                           | _                        | _                 | _                           | _                  | _  |
| Total expenditures                           | 379,064,065                     | 249,414,528                        |  |  | 2,303,961                   |                          |                   | 3,264,666                   |                    | 42,621                                       |
| •  | 373,004,003                     | 249,414,320                        |  |  | 2,303,901                   | <del></del>              | <del></del>       | 3,204,000                   | <del></del>        | 42,021                                       |
| Excess (deficiency) of revenues over         | 206 107 572                     | (245.014.001)                      | 6  |  | (2.200.226)                 |                          | 11                | (1.007.336)                 | 3                  | 72 277                                       |
| (under) expenditures                         | 296,107,572                     | (245,814,001)                      |  |  | (2,298,226)                 | <del></del> -            | 11                | (1,087,226)                 |                    | 73,277                                       |
| Other financing sources (uses):              |                                 | 4 0 47 000                         |  |  |                             |                          |                   |                             |                    |  |
| Capital leases                               | -                               | 4,947,008                          | -  | -                                      | -                           | -                        | -                 | -                           | -                  | -  |
| Proceeds from refunded bonds issued          | 236,605,000                     | -                                  | -  | -                                      | -                           | -                        | -                 | -                           | -                  | -  |
| Premium on refunded bonds issued             | 43,942,958                      | -                                  | -  | -                                      | -                           | -                        | -                 | -                           | -                  | -  |
| Payment to refunding bond escrow agent       | (211,658,081)                   | 242.004.671                        | 212 740 106                              | -                                      | 1 500 700                   | -                        | -                 | -                           | -                  | -  |
| Transfers out to other funds                 | 11,070,584                      | 242,084,671                        | 213,748,106                              | -                                      | 1,580,788                   | -                        | -                 | -                           | -                  | -  |
| Transfers out to other funds                 | (362,171,712)                   |                                    | (213,748,106)                            |  |                             |                          | <del></del>       |                             |                    |  |
| Total other financing sources (uses), net    | (282,211,251)                   | 247,031,679                        |  |  | 1,580,788                   |                          | <del></del>       |                             |                    |  |
| Net change in fund balances (deficit)        | 13,896,321                      | 1,217,678                          | 6  |  | (717,438)                   | -                        | 11                | (1,087,226)                 | 3                  | 73,277                                       |
| Fund balances (deficit) at beginning of year | (138,631,325)                   | (13,879,770)                       | 5,012                                    | 90,169                                 | 281,750                     | (89,038)                 | (163,789)         | 1,842,500                   | 1,180              | 587,300                                      |
| Fund balances (deficit) at end of year       | \$ <u>(124,735,004)</u> \$      | (12,662,092) \$                    | 5,018 \$                                 | 90,169                                 | (435,688) \$                | (89,038) \$              | (163,778) \$      | 755,274 \$                  | 1,183 \$           | 660,577                                      |
|  | ·                               |                                    |  |  |                             |                          |                   |                             | <del></del>        | (continued)                                  |

# Combining Schedule of Revenues, Expenditures by Function, and Changes in Fund Balance (Deficit) Accounts General Fund Year Ended September 30, 2016

| AS/400 Fund Number                               | 104                      | 299                                  | 229                           | 404                           | 239                  | 659   | 617  | 616   | 201                  | 298   | 303                             | 321                                 |
|--|--------------------------|--------------------------------------|-------------------------------|-------------------------------|----------------------|---|--|---|----------------------|---|---------------------------------|-------------------------------------|
|  | Exxon Fuel<br>Overcharge | Financial<br>Management<br>Revolving | General<br>Services<br>Agency | GSA<br>Inventory<br>Revolving | Government<br>Claims | Guam<br>Memorial<br>Hospital<br>Authority<br>Medicaid | Guam<br>Memorial<br>Hospital<br>Authority<br>Pharmaceuticals | Guam<br>Telephone<br>Authority<br>Privatization<br>Proceeds | Housing<br>Revolving | Human<br>Resources<br>Services<br>Revolving | Income Tax<br>Refund<br>Reserve | Income Tax<br>Efficiency<br>Payment |
| Revenues:  |                          |                                      |                               |                               |                      |   |  |   |                      |   |                                 |                                     |
| Taxes:   |                          |                                      |                               |                               |                      |   |  |   |                      |   |                                 |                                     |
| Income   | \$ - \$                  | - \$                                 | - \$                          | - 4                           | - \$                 | -   | \$ - \$  | - \$  | - :                  | \$ - :                                      | - 9                             | -                                   |
| Gross receipts                                   | -                        | -                                    | -                             | -                             | -                    | -   | -  | -   | -                    | -   | -                               | -                                   |
| Excise Section 30 Federal income tax collections | -                        | -                                    | -                             | -                             | -                    | -   | -  | -   | -                    | -   | -                               | -                                   |
| Intergovernmental                                |                          | -                                    | -                             | -                             | _                    | -   | _  | -   | -                    |   | -                               | -                                   |
| Licenses and permits                             |                          | 62,428                               | 42,270                        | 174,775                       |                      |   |  |   |                      | 45,806                                      |                                 |                                     |
| Charges for services                             |                          | 02,420                               | 42,270                        | 1/4,//3                       |                      |   |  |   |                      | 43,600                                      |                                 |                                     |
| Fines and forfeits                               |                          |                                      |                               |                               |                      |   |  |   |                      |   |                                 |                                     |
| Interest and investment earnings                 | 24                       |                                      |                               |                               |                      |   | 2  |   |                      |   |                                 | 52                                  |
| Indirect cost reimbursement                      | -                        |                                      |                               |                               |                      |   | _  |   |                      |   |                                 | - 52                                |
| Contributions from component units               | _                        | _                                    | _                             | _                             | _                    | _   | _  | _   | _                    | _   | _                               | _                                   |
| Other  | _                        | _                                    | _                             | _                             | _                    | _   | _  | _   | _                    | _   | _                               | _                                   |
|  | 24                       | 62,428                               | 42,270                        | 174,775                       |                      |   | 2  |   |                      | 45,806                                      |                                 | 52                                  |
| Total revenues                                   | 24                       | 02,420                               | 42,270                        | 1/4,//3                       |                      |   |  |   |                      | 43,600                                      |                                 |                                     |
| Expenditures by Function: Current:               |                          |                                      |                               |                               |                      |   |  |   |                      |   |                                 |                                     |
| General government                               | 1,143                    | 64,568                               | 40,219                        | -                             | 200,000              | -   | -  | -   | -                    | 33,570                                      | -                               | -                                   |
| Protection of life and property                  | -                        | -                                    | -                             | -                             | -                    | -   | -  | -   | -                    | -   | -                               | -                                   |
| Public health                                    | -                        | -                                    | -                             | -                             | -                    | -   | -  | -   | -                    | -   | -                               | -                                   |
| Community services                               | -                        | -                                    | -                             | -                             | -                    | -   | -  | -   | -                    | -   | -                               | -                                   |
| Recreation                                       | -                        | -                                    | -                             | -                             | -                    | -   | -  | -   | -                    | -   | -                               | -                                   |
| Individual and collective rights                 | -                        | -                                    | -                             | -                             | -                    | -   | -  | -   | -                    | -   | -                               | -                                   |
| Public education                                 | -                        | -                                    | -                             | -                             | -                    | -   | -  | -   | -                    | -   | -                               | -                                   |
| Environmental protection                         | 79,519                   | -                                    | -                             | -                             | -                    | -   | -  | -   | -                    | -   | -                               | -                                   |
| Economic development                             | -                        | -                                    | -                             | -                             | -                    | -   | -  | -   | -                    | -   | -                               | -                                   |
| Payments to:                                     |                          |                                      |                               |                               |                      |   |  |   |                      |   |                                 |                                     |
| GovGuam Retirement Fund                          | -                        | -                                    | -                             | -                             | -                    | -   | -  | -   | -                    | -   | -                               | -                                   |
| Guam Community College                           | -                        | -                                    | -                             | -                             | -                    |   | 2 022 272  | -   | -                    | -   | -                               | -                                   |
| Guam Memorial Hospital Authority                 | -                        | -                                    | -                             | -                             | -                    | 6,617,951   | 3,833,272  | -   | -                    | -   | -                               | -                                   |
| University of Guam                               | -                        | -                                    | -                             | -                             | -                    | -   | -  | -   | -                    | -   | -                               | -                                   |
| Miscellaneous appropriations                     | -                        | -                                    | -                             | -                             | -                    | -   | -  | -   | -                    | -   | -                               | -                                   |
| Capital projects                                 | -                        | -                                    | -                             | -                             | -                    | -   | -  | -   | -                    | -   | -                               | -                                   |
| Debt service:                                    |                          |                                      |                               |                               |                      |   |  |   |                      |   |                                 |                                     |
| Principal retirement                             | -                        | -                                    | -                             | -                             | -                    | -   | -  | -   | -                    | -   | -                               | -                                   |
| Interest and fiscal charges                      | 80,662                   |                                      | 40.210                        |                               | 200,000              | C C17 0F1   | 2 022 272  |   |                      | 22 570                                      |                                 |                                     |
| Total expenditures                               | 80,002                   | 64,568                               | 40,219                        | <u>-</u>                      | 200,000              | 6,617,951   | 3,833,272  | <del></del>   | <u>-</u>             | 33,570                                      |                                 |                                     |
| Excess (deficiency) of revenues over             | (00, 630)                | (2.140)                              | 2.051                         | 174 775                       | (200,000)            | (6 617 051)   | (2.022.272)  |   |                      | 12.225                                      |                                 | F2                                  |
| (under) expenditures                             | (80,638)                 | (2,140)                              | 2,051                         | 174,775                       | (200,000)            | (6,617,951)   | (3,833,270)  |   |                      | 12,236                                      |                                 | 52                                  |
| Other financing sources (uses):                  |                          |                                      |                               |                               |                      |   |  |   |                      |   |                                 |                                     |
| Capital leases                                   | -                        | -                                    | -                             | -                             | -                    | -   | -  | -   | -                    | -   | -                               | -                                   |
| Proceeds from refunded bonds issued              | -                        | -                                    | -                             | -                             | -                    | -   | -  | -   | -                    | -   | -                               | -                                   |
| Premium on refunded bonds issued                 | -                        | -                                    | -                             | -                             | -                    | -   | -  | -   | -                    | -   | -                               | -                                   |
| Payment to refunding bond escrow agent           | -                        | -                                    | -                             | -                             | -                    | -   | -  | -   | -                    | -   | -                               | -                                   |
| Transfers in from other funds                    | -                        | -                                    | -                             | -                             | 200,000              | 6,617,951   | 10,451,223   | -   | -                    | -   | -                               | -                                   |
| Transfers out to other funds                     |                          |                                      |                               |                               |                      |   | (6,617,951)  |   |                      |   |                                 |                                     |
| Total other financing sources (uses), net        |                          |                                      |                               |                               | 200,000              | 6,617,951   | 3,833,272  |   |                      |   |                                 |                                     |
| Net change in fund balances (deficit)            | (80,638)                 | (2,140)                              | 2,051                         | 174,775                       | -                    | -   | 2  |   | <del>.</del> .       | 12,236                                      |                                 | 52                                  |
| Fund balances (deficit) at beginning of year     | 180,286                  | 87,715                               | 8,166                         | 1,817,484                     |                      |   | 12   | 799,786   | 294,955              | 41,592                                      | 518,983                         | 280,677                             |
| Fund balances (deficit) at end of year           | \$ 99,648 \$             | 85,575 \$                            | 10,217 \$                     | 1,992,259                     | \$ <u> </u>          | <u>-</u>  | \$ <u>14</u> \$  | 799,786 \$  | 294,955              | \$ 53,828                                   | \$ <u>518,983</u>               | 280,729                             |
|  |                          |                                      |                               |                               |                      |   |  |   |                      |   |                                 | (continued)                         |

# Combining Schedule of Revenues, Expenditures by Function, and Changes in Fund Balance (Deficit) Accounts General Fund Year Ended September $30,\,2016$

| AS/400 Fund Number                           |                           | 293  | 329                     |                                       | 225                                  | 504  |  | 314  | 103                        | 607                                 | 645                                       |
|--|---------------------------|--|-------------------------|---------------------------------------|--------------------------------------|--|--|--|----------------------------|-------------------------------------|---|
|  | Legislature<br>Operations | Medically<br>Indigent<br>Program<br>Payment<br>Revolving | Off-Island<br>Treatment | Office of<br>Public<br>Accountability | Parks and<br>Recreation<br>Revolving | Plant<br>Protection and<br>Quarantine<br>Revolving | Public<br>Defender<br>Service<br>Corporation | State<br>Agency for<br>Surplus<br>Property | StripperWell<br>Overcharge | Supplemental<br>Annuity<br>Benefits | Supplemental<br>Appropriations<br>Revenue |
| Revenues:                                    |                           |  |                         |                                       |                                      |  |  |  |                            |                                     |   |
| Taxes:                                       |                           |  |                         |                                       |                                      |  |  |  |                            |                                     |   |
| Income                                       | \$ - \$                   | - \$   | - \$                    | - \$                                  | -                                    | \$ - \$  | - \$   | - 9  | - 5                        | - 9                                 | -   |
| Gross receipts                               | -                         | -  | -                       | -                                     | -                                    | -  | -  | -  | -                          | -                                   | -   |
| Excise                                       | -                         | -  | -                       | -                                     | -                                    | -  | -  | -  | -                          | -                                   | -   |
| Section 30 Federal income tax collections    | -                         | -  | -                       | -                                     | -                                    | -  | -  | -  | -                          | -                                   | -   |
| Intergovernmental                            | -                         | -  | -                       | 16,732                                | -                                    | -  | 73,671                                       | -  | -                          | -                                   | -   |
| Licenses and permits                         | -                         | -  | -                       | -                                     | -                                    | -  | -  | 813  | -                          | -                                   | -   |
| Charges for services                         | -                         | -  | -                       | -                                     | -                                    | -  | -  | -  | -                          | -                                   | -   |
| Fines and forfeits                           | -                         | -  | -                       |                                       | -                                    | -  | -  | -  |                            | -                                   | -   |
| Interest and investment earnings             | 1,637                     | -  | -                       | 2,304                                 | -                                    | -  | -  | 34   | 1                          | -                                   | -   |
| Indirect cost reimbursement                  | -                         | -  | -                       | -                                     | -                                    | -  | -  | -  | -                          | -                                   | -   |
| Contributions from component units           |                           | -  | -                       |                                       | -                                    | -  |  |  | -                          | -                                   | -   |
| Other  | 2,000                     |  |                         | 9,685                                 |                                      | . <u> </u>   | 819,787                                      | 51,571                                     |                            |                                     |   |
| Total revenues                               | 3,637                     |  | -                       | 28,721                                | -                                    |  | 893,458                                      | 52,418                                     | 1                          |                                     |   |
| Expenditures by Function: Current:           |                           |  |                         |                                       |                                      |  |  |  |                            |                                     |   |
| General government                           | 8,625,057                 | -  | 2,314,455               | 1,538,902                             | -                                    | -  | 5,160,573                                    | 104,011                                    | 750                        | 10,105,000                          | -   |
| Protection of life and property              | · · · -                   | -  | · · · -                 | · · · -                               | -                                    | -  | · · · -                                      | · -  | -                          | · · · -                             | -   |
| Public health                                | -                         | -  | _                       | -                                     | -                                    | -  | -  | -  | _                          | _                                   | -   |
| Community services                           | _                         | 11,481,707   | _                       | _                                     | _                                    | _  | _  | _  | _                          | _                                   | _   |
| Recreation                                   | -                         | _  | _                       | -                                     | -                                    | -  | -  | -  | _                          | _                                   | -   |
| Individual and collective rights             | -                         | -  | _                       | -                                     | -                                    | -  | -  | -  | _                          | _                                   | -   |
| Public education                             | -                         | -  | -                       | -                                     | -                                    | -  | -  | -  | -                          | -                                   | -   |
| Environmental protection                     | -                         | -  | -                       | -                                     | -                                    | -  | -  | -  | -                          | -                                   | -   |
| Economic development                         | -                         | -  | -                       | -                                     | -                                    | -  | -  | -  | -                          | -                                   | -   |
| Payments to:                                 |                           |  |                         |                                       |                                      |  |  |  |                            |                                     |   |
| GovGuam Retirement Fund                      | -                         | -  | _                       | -                                     | -                                    | -  | -  | -  | _                          | _                                   | -   |
| Guam Community College                       | -                         | -  | _                       | -                                     | -                                    | -  | -  | -  | _                          | _                                   | -   |
| Guam Memorial Hospital Authority             | -                         | -  | -                       | -                                     | -                                    | -  | -  | -  | -                          | -                                   | -   |
| University of Guam                           | -                         | -  | -                       | -                                     | -                                    | -  | -  | -  | -                          | -                                   | -   |
| Miscellaneous appropriations                 | -                         | -  | -                       | -                                     | -                                    | -  | -  | -  | -                          | -                                   | 200,000                                   |
| Capital projects                             | -                         | -  | -                       | -                                     | -                                    | -  | -  | -  | -                          | -                                   | · -                                       |
| Debt service:                                |                           |  |                         |                                       |                                      |  |  |  |                            |                                     |   |
| Principal retirement                         | -                         | -  | -                       | -                                     | -                                    | -  | -  | -  | -                          | -                                   | -   |
| Interest and fiscal charges                  | -                         | -  | -                       | -                                     | -                                    | -  | -  | -  | -                          | -                                   | -   |
| Total expenditures                           | 8,625,057                 | 11,481,707   | 2,314,455               | 1,538,902                             | -                                    | -  | 5,160,573                                    | 104,011                                    | 750                        | 10,105,000                          | 200,000                                   |
| Excess (deficiency) of revenues over         |                           |  |                         |                                       |                                      | · ·  |  | · · · · · ·                                |                            |                                     |   |
| (under) expenditures                         | (8,621,420)               | (11,481,707)   | (2,314,455)             | (1,510,181)                           | _                                    | _  | (4,267,115)                                  | (51,593)                                   | (749)                      | (10,105,000)                        | (200,000)                                 |
| Other financing sources (uses):              | (0,022, .20)              | (-2).02/.07/   | (2,02.,1.00)            | (1/010/101)                           |                                      | · —— ·   | (.,20,,123)                                  | (32,333)                                   | (, 13)                     | (10/100/000)                        | (200,000)                                 |
| Capital leases                               | _                         | _  | _                       | _                                     | _                                    | _  | _  | _  | _                          | _                                   | _   |
| Proceeds from refunded bonds issued          | _                         | _  | _                       | _                                     | _                                    | _  | _  | _  | _                          | _                                   | _   |
| Premium on refunded bonds issued             | -                         | -  | -                       | -                                     | -                                    | -  | -  | -  | -                          | -                                   | -   |
| Payment to refunding bond escrow agent       | _                         | _  | _                       | _                                     | _                                    | _  | _  | _  | _                          | _                                   | _   |
| Transfers in from other funds                | 8,799,000                 | 11,481,707   | 2,314,455               | 1,611,851                             | _                                    | _  | 5,426,605                                    | _  | _                          | 10,105,000                          | _   |
| Transfers out to other funds                 | 0,755,000                 | 11,701,707   | 2,314,433               | 1,011,031                             | -                                    | -  | J,720,00J                                    | -  | -                          | 10,103,000                          | -   |
|  | 8,799,000                 | 11,481,707   | 2,314,455               | 1,611,851                             |                                      |  | 5,426,605                                    |  |                            | 10,105,000                          |   |
| Total other financing sources (uses), net    |                           | 11,481,707   | 2,314,435               |                                       |                                      |  |  | -<br>(F1 FC2)                              |                            |                                     |   |
| Net change in fund balances (deficit)        | 177,580                   | - 10.252   | (1.40.025)              | 101,670                               | - (4.000)                            | - (2.540)  | 1,159,490                                    | (51,593)                                   | (749)                      | -                                   | (200,000)                                 |
| Fund balances (deficit) at beginning of year | 792,239                   | 18,253   | (148,825)               | 452,045                               | (4,808)                              |  | 662,561                                      | 270,732                                    | 17,046                     |                                     | 4,787                                     |
| Fund balances (deficit) at end of year       | \$ <u>969,819</u> \$      | 18,253 \$  | (148,825) \$            | 553,715 \$                            | (4,808)                              | \$ (3,548) \$                                      | 1,822,051 \$                                 | 219,139                                    | 16,297                     | <u> </u>                            | (//                                       |
|  |                           |  |                         |                                       |                                      |  |  |  |                            |                                     | (continued)                               |

# Combining Schedule of Revenues, Expenditures by Function, and Changes in Fund Balance (Deficit) Accounts General Fund Year Ended September 30, 2016

AS/400 Fund Number 501 355 361 363

|  | _  | Typhoon<br>Chataan &<br>Halong | Unified<br>Courts<br>of Guam | Water Syste<br>Revenue Bor<br>Debt Servic | nd          | General<br>Obligation<br>Series A 2007<br>Debt Service | Limited<br>Obligation<br>Series A 2009<br>Debt Service | Combined<br>Total | Eliminating<br>Entries | Total            |
|--|----|--------------------------------|------------------------------|---|-------------|--|--|-------------------|------------------------|------------------|
| Revenues:                                    |    |                                |                              |   |             |  |  |                   |                        |                  |
| Taxes:                                       |    |                                |                              |   |             |  |  |                   |                        |                  |
| Income                                       | \$ | -                              | \$ -                         | \$ -                                      | \$          | -  | \$ - \$  | , 5.5,050,.05 4   | -                      | \$ 343,836,465   |
| Gross receipts                               |    | -                              | -                            | -   |             | -  | -  | 238,304,786       | -                      | 238,304,786      |
| Excise                                       |    | -                              | -                            | -   |             | -  | -  | 2,937,715         | -                      | 2,937,715        |
| Section 30 Federal income tax collections    |    | -                              | -                            | -   |             | -  | -  | 78,467,450        | -                      | 78,467,450       |
| Intergovernmental                            |    | -                              | 2,165,381                    | -   |             | -  | -  | 4,065,459         | -                      | 4,065,459        |
| Licenses and permits                         |    | -                              | -                            | -   |             | -  | -  | 5,916,066         | -                      | 5,916,066        |
| Charges for services                         |    | -                              | -                            | -   |             | -  | -  | 5,288,057         | -                      | 5,288,057        |
| Fines and forfeits                           |    | -                              | 1,057,450                    | -   |             | -  | -  | 1,057,450         | -                      | 1,057,450        |
| Interest and investment earnings             |    | -                              | -                            | 10  | 12          | 340  | 144,425  | 191,859           | -                      | 191,859          |
| Indirect cost reimbursement                  |    | -                              | -                            | -   |             | -  | -  | 48,475            | -                      | 48,475           |
| Contributions from component units           |    | -                              | -                            | -   |             | -  | -  | 2,478,046         | -                      | 2,478,046        |
| Other  |    |                                |                              |   |             | -  |  | 3,150,719         |                        | 3,150,719        |
| Total revenues                               |    | -                              | 3,222,831                    | 10  | 12          | 340  | 144,425  | 685,742,547       | -                      | 685,742,547      |
| Expenditures by Function: Current:           | _  |                                |                              |   |             |  |  |                   |                        |                  |
| General government                           |    | -                              | -                            | -   |             | -  | -  | 82,630,926        | -                      | 82,630,926       |
| Protection of life and property              |    | -                              | -                            | -   |             | -  | -  | 109,012,247       | -                      | 109,012,247      |
| Public health                                |    | -                              | -                            | -   |             | -  | -  | 17,175,741        | -                      | 17,175,741       |
| Community services                           |    | _                              | _                            | -   |             | -  | _  | 24,374,862        | _                      | 24,374,862       |
| Recreation                                   |    | _                              | _                            | -   |             | -  | -  | 253,889           | _                      | 253,889          |
| Individual and collective rights             |    | _                              | 34,262,468                   | -   |             | -  | _  | 47,304,587        | _                      | 47,304,587       |
| Public education                             |    | _                              |                              | -   |             | -  | _  | 227,213,025       | _                      | 227,213,025      |
| Environmental protection                     |    | _                              | _                            | -   |             | -  | _  | 120,622           | _                      | 120,622          |
| Economic development                         |    | _                              | _                            | -   |             | -  | _  | 4,131,787         | _                      | 4,131,787        |
| Payments to:                                 |    |                                |                              |   |             |  |  | , . , .           |                        | , - , -          |
| GovGuam Retirement Fund                      |    | _                              | _                            | -   |             | -  | -  | 2,655,300         | _                      | 2,655,300        |
| Guam Community College                       |    | _                              | _                            | _   |             | _  | _  | 13,814,950        | _                      | 13,814,950       |
| Guam Memorial Hospital Authority             |    | _                              | _                            | _   |             | _  | _  | 62,620,088        | _                      | 62,620,088       |
| University of Guam                           |    | _                              | _                            | _   |             | _  | _  | 29,917,515        | _                      | 29,917,515       |
| Miscellaneous appropriations                 |    | _                              | _                            | _   |             | _  | _  | 30,151,235        | _                      | 30,151,235       |
| Capital projects                             |    | _                              | _                            | _   |             | _  | _  | 4,947,008         | _                      | 4,947,008        |
| Debt service:                                |    |                                |                              |   |             |  |  | .,,               |                        | ., ,             |
| Principal retirement                         |    | _                              | _                            | _   |             | _  | 5,330,000  | 16,944,055        | _                      | 16,944,055       |
| Interest and fiscal charges                  |    | _                              | _                            | _   |             | _  | 10,339,956   | 61,155,125        | _                      | 61,155,125       |
| Total expenditures                           | _  |                                | 34,262,468                   |   |             |  | 15,669,956   | 734,422,962       |                        | 734,422,962      |
| Excess (deficiency) of revenues over         | _  |                                | 31,202,100                   |   |             |  | 13,003,330   | 751,122,502       |                        | 731,122,302      |
| (under) expenditures                         |    | -                              | (31,039,637                  | ) 10                                      | 12          | 340  | (15,525,531)   | (48,680,415)      |                        | (48,680,415)     |
| Other financing sources (uses):              |    |                                |                              |   |             |  |  |                   |                        |                  |
| Capital leases                               |    | -                              | -                            | -   |             | -  | -  | 4,947,008         | -                      | 4,947,008        |
| Proceeds from refunded bonds issued          |    | -                              | -                            | -   |             | -  | -  | 236,605,000       | -                      | 236,605,000      |
| Premium on refunded bonds issued             |    | -                              | -                            | -   |             | -  | -  | 43,942,958        | -                      | 43,942,958       |
| Payment to refunding bond escrow agent       |    | -                              | -                            | -   |             | -  | -  | (211,658,081)     | -                      | (211,658,081)    |
| Transfers in from other funds                |    | -                              | 33,043,444                   | -   |             | 255,918  | 15,669,956   | 574,461,259       | (537,521,693)          | 36,939,566       |
| Transfers out to other funds                 |    |                                | (1,493,184                   | (2,220,14                                 | 8)          | -  |  | (586,251,101)     | 537,521,693            | (48,729,408)     |
| Total other financing sources (uses), net    |    | -                              | 31,550,260                   | (2,220,14                                 | 8)          | 255,918  | 15,669,956   | 62,047,043        | -                      | 62,047,043       |
| Net change in fund balances (deficit)        |    | -                              | 510,623                      | (2,220,04                                 | 6)          | 256,258  | 144,425  | 13,366,628        | -                      | 13,366,628       |
| Fund balances (deficit) at beginning of year |    | (770)                          | 5,219,420                    | 2,220,04                                  |             | (256,258)  | 17,583,308   | (119,100,127)     | -                      | (119,100,127)    |
| Fund balances (deficit) at end of year       | 4  |                                | \$ 5,730,043                 |   | \$          | -  | \$ 17,727,733  |                   | _                      | \$ (105,733,499) |
| . aa balances (deficie) de end or year       | ۳_ | (,,0)                          | Ψ 3,,30,043                  | = *                                       | <b>-</b> "= |  | T,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,                 | (200,700,100)     |                        | (200,700,700)    |

# Combining Schedule of Revenues, Expenditures by Object, and Changes in Fund Balance (Deficit) Accounts General Fund Year Ended September 30, 2016

| Post-content   | AS/400 Fund Number                           | 100                 |                 | 618           | 309                | 628          | 319         | 255/643      | 214         | 106      | 638                    |
|--|--|---------------------|-----------------|---------------|--------------------|--------------|-------------|--------------|-------------|----------|------------------------|
| Toke   |  |                     | Department      | of Education  | Fractional<br>Lots | Public       |             |              | Inmates     |          | Sanitary<br>Inspection |
| Income   | Revenues:                                    |                     |                 |               |                    |              |             |              |             |          |                        |
| Content   Cont   |  |                     |                 |               |                    |              |             |              |             |          |                        |
| Excise   2,937,715   1,899,675   1,899,6   |  |                     | - \$            | - \$          | - \$               | - \$         | - \$        | - \$         | - \$        | - \$     | -                      |
| Section 30 Federal income tax collections   78,467,450   1,809,675   1,809,6   |  |                     | -               | -             | -                  | -            | -           | -            | -           | -        | -                      |
| Internation   1,809,675   1,   |  |                     | -               | -             | -                  | -            | -           | -            | -           | -        | -                      |
| Licenses and parmits   5,468,388   1,490,852   5,755   2,177,400   5,755   1,769,765   1   |  | /8,467,450          | 1 000 675       | -             | -                  | -            | -           | -            | -           | -        | -                      |
| Charges for services   1,79,795   1,340,852  |  | -<br>E 460 300      | 1,809,675       | -             | -                  | -<br>E 72E   | -           | -            | -           | -        | 115 051                |
| Fine and forfeits Interest and indextment earnings Interest and interest  |  |                     | 1 340 953       | -             | -                  | 5,/35        | -           | -            | 2 177 440   | -        | 115,851                |
| Indirect out interstand investment earnings   12,871   |  | 1,769,763           | 1,340,632       | -             | -                  | -            | -           | -            | 2,177,440   | -        | -                      |
| Indirect cost relimbursement   184,475   1.0     |  | 42 871              |                 | - 6           |                    |              |             | 11           |             | - 3      | 47                     |
| Contributions from component units   |  |                     | _               | -             | _                  | _            | _           | -            | _           | -        |                        |
| Part   |  |                     | 450.000         | _             | _                  | _            | _           | _            | _           | _        | _                      |
| Total revenues by Object: Expenditures by Object: Spanditures by Obj |  |                     | -               | _             | _                  | _            | _           | _            | _           | _        | _                      |
| Expenditures by Object:   Salaries and wages - regular   105,321,946   133,712,681   |  |                     | 3.600.527       | 6             | -                  | 5.735        |             | 11           | 2.177.440   | 3        | 115.898                |
| Salaries and wages - regular   105,321,946   133,712,681   |  |                     | 3/000/32/       |               |                    | 37.33        |             |              | 2/277/110   |          | 115/030                |
| Salaries and wages - overtime  |  | 105 321 046         | 133 713 691     | _             |                    |              |             |              | 60.262      | _        | 7 126                  |
| Salaries and wages - fringe benefits   36,468,965   47,315,423   |  |                     | 133,712,001     | _             |                    |              |             | _            |             |          | 7,130                  |
| Trave  |  |                     | 47 315 423      | _             | _                  | _            | _           | _            |             | _        | 3 572                  |
| Contractual services   19,907,632   19,737,198   .   2,163,132   .   2,163,132   .   2,163,132   .   1,114   |  |                     |                 | _             | _                  | _            | _           | _            | -           | _        |                        |
| Supplies   1,68,756   1,840,535   1,840,535   136,829   103,754   2,984  |  |                     |                 | -             | -                  | 2.163.132    | -           | -            | 2,450,443   | -        |                        |
| Supplies   1,687,756   1,840,533   -   136,829   -   103,754   -   2,984   |  |                     | -               | -             | -                  | -            | -           | -            | -           | -        |                        |
| Communications   | Supplies                                     |                     | 1,840,533       | -             | -                  | 136,829      | -           | -            | 103,754     | -        | 2,984                  |
| Communications 1,500,538 328,486   | Equipment                                    | 578,504             | 1,646,768       | -             | -                  | -            | -           | -            | 44,740      | -        | -                      |
| Capital outlays  | Utilities - power and water                  | 5,099,399           | 12,652,941      | -             | -                  | -            | -           | -            | -           | -        | -                      |
| Capital and subsidies   102,230,599   5,775,000   -   -   -   -   -   -   -   -   -  | Communications                               | 1,500,538           | 328,486         | -             | -                  | -            | -           | -            | -           | -        | -                      |
| Supplemental annuity benefits 13,226,000   | Capital outlays                              |                     |                 | -             | -                  | -            | -           | -            | -           | -        | 19,709                 |
| Retiree healthcare benefits 23,005,981   |  |                     | 5,775,000       | -             | -                  | -            | -           | -            | -           | -        | -                      |
| Principal retirement         14,383,216         3,299,055         -  |  |                     | -               | -             | -                  | -            | -           | -            | -           | -        | -                      |
| Interest and fiscal charges   33,845,506   16,732,236   -   -   -   -   -   -   -   -   -  |  |                     |                 | -             | -                  | -            | -           | -            | -           | -        | -                      |
| Miscellaneous         6,238,094         6,682         -         -         4,000         -  |  |                     |                 | -             | -                  | -            | -           | -            | -           | -        | -                      |
| Total expenditures 379,064,065 249,414,528 2,303,961 3,264,666 - 42,621 Excess (deficiency) of revenues over (under) expenditures 296,107,572 (245,814,001) 6 - (2,298,226) - 11 (1,087,226) 3 73,277 Fund balances (deficit) at help of year 1,3896,321 1,217,678 6 - (2,303,961 3,324,608) \$ (163,778) \$ (153,778) \$ (245,814,001) 6 - 2,303,961 3,264,666 - 42,621   |  |                     |                 | -             | -                  | 4.000        | -           | -            | -           | -        | -                      |
| Excess (deficiency) of revenues over (under) expenditures  |  |                     |                 |               |                    |              |             | <del></del>  | <del></del> |          | <del></del> _          |
| (under) expenditures         296,107,572         (245,814,001)         6         -         (2,298,226)         -         11         (1,087,226)         3         73,277           Other financing sources (uses):         Capital leases         -         4,947,008         - <td>Total expenditures</td> <td>379,064,065</td> <td>249,414,528</td> <td></td> <td>-</td> <td>2,303,961</td> <td></td> <td></td> <td>3,264,666</td> <td></td> <td>42,621</td>   | Total expenditures                           | 379,064,065         | 249,414,528     |               | -                  | 2,303,961    |             |              | 3,264,666   |          | 42,621                 |
| Other financing sources (uses):  Capital leases  - 4,947,008   |  |                     |                 |               |                    |              |             |              |             |          |                        |
| Capital leases Proceeds from refunded bonds issued Premium on refunded bonds issued Premium on refunded bonds issued A3,942,958 Premium on refunding bond escrow agent Call,658,081 Premium on refunding bond escrow agent Call,658,081 Premium on refunded bonds issued A3,942,958 Premium on refunded bonds issued A3,942,948 Premium on | (under) expenditures                         | 296,107,572         | (245,814,001)   | 66_           | -                  | (2,298,226)  | <u> </u>    | 11           | (1,087,226) | 3        | 73,277                 |
| Proceeds from refunded bonds issued 43,942,958   | Other financing sources (uses):              |                     |                 |               |                    |              |             |              |             |          |                        |
| Premium on refunded bonds issued Payment to refunding bond escrow agent Transfers in from other funds         43,942,958 (211,658,081)         -   | Capital leases                               | -                   | 4,947,008       | -             | -                  | -            | -           | -            | -           | -        | -                      |
| Payment to refunding bond escrow agent Transfers in from other funds       (211,658,081)       - <t< td=""><td>Proceeds from refunded bonds issued</td><td>236,605,000</td><td>-</td><td>-</td><td>-</td><td>-</td><td>-</td><td>-</td><td>-</td><td>-</td><td>-</td></t<>   | Proceeds from refunded bonds issued          | 236,605,000         | -               | -             | -                  | -            | -           | -            | -           | -        | -                      |
| Transfers in from other funds         11,070,584         242,084,671         213,748,106         -         1,580,788         -   |  |                     | -               | -             | -                  | -            | -           | -            | -           | -        | -                      |
| Transfers out to other funds         (362,171,712)         -         (213,748,106)         -   |  |                     |                 | <del>.</del>  | -                  |              | -           | -            | -           | -        | -                      |
| Total other financing sources (uses), net         (282,211,251)         247,031,679         -         -         1,580,788         -  |  |                     | 242,084,671     |               | -                  | 1,580,788    | -           | -            | -           | -        | -                      |
| Net change in fund balances (deficit) 13,896,321 1,217,678 6 - (717,438) - 11 (1,087,226) 3 73,277 Fund balances (deficit) at beginning of year (138,631,325) (13,879,770) 5,012 90,169 281,750 (89,038) (163,789) 1,842,500 1,180 587,300 Fund balances (deficit) at end of year \$ (124,735,004) \$ (12,662,092) \$ 5,018 \$ 90,169 \$ (435,688) \$ (89,038) \$ (163,778) \$ 755,274 \$ 1,183 \$ 660,577   |  | <del></del>         |                 | (213,748,106) | -                  |              |             |              |             |          |                        |
| Fund balances (deficit) at beginning of year (138,631,325) (13,879,770) 5,012 90,169 281,750 (89,038) (163,789) 1,842,500 1,180 587,300 Fund balances (deficit) at end of year \$ (124,735,004) \$ (12,662,092) \$ 5,018 \$ 90,169 \$ (435,688) \$ (89,038) \$ (163,778) \$ 755,274 \$ 1,183 \$ 660,577  | Total other financing sources (uses), net    |                     | 247,031,679     |               | -                  | 1,580,788    |             |              |             | <u> </u> | -                      |
| Fund balances (deficit) at end of year \$ (124,735,004) \$ (12,662,092) \$ 5,018 \$ 90,169 \$ (435,688) \$ (89,038) \$ (163,778) \$ 755,274 \$ 1,183 \$ 660,577  |  |                     |                 |               | -                  |              | -           |              |             |          | 73,277                 |
|  | Fund balances (deficit) at beginning of year | (138,631,325)       | (13,879,770)    | 5,012         | 90,169             | 281,750      | (89,038)    | (163,789)    | 1,842,500   | 1,180    | 587,300                |
|  | Fund balances (deficit) at end of year       | \$ (124,735,004) \$ | (12.662.092) \$ | 5.018 \$      | 90.169 \$          | (435,688) \$ | (89,038) \$ | (163,778) \$ | 755,274 \$  | 1.183 \$ | 660,577                |
|  | ,      | · ,, ,, ,           |                 |               |                    |              |             | T_           |             | T =      |                        |

# Combining Schedule of Revenues, Expenditures by Object, and Changes in Fund Balance (Deficit) Accounts General Fund Year Ended September 30, 2016

| AS/400 Fund Number                            | 104                      | 299                                  | 229                           | 404                           | 239                  | 659   | 617  | 616   | 201                  | 298   | 303                             | 321                                 |
|---|--------------------------|--------------------------------------|-------------------------------|-------------------------------|----------------------|---|--|---|----------------------|---|---------------------------------|-------------------------------------|
|   | Exxon Fuel<br>Overcharge | Financial<br>Management<br>Revolving | General<br>Services<br>Agency | GSA<br>Inventory<br>Revolving | Government<br>Claims | Guam<br>Memorial<br>Hospital<br>Authority<br>Medicaid | Guam<br>Memorial<br>Hospital<br>Authority<br>Pharmaceuticals | Guam<br>Telephone<br>Authority<br>Privatization<br>Proceeds | Housing<br>Revolving | Human<br>Resources<br>Services<br>Revolving | Income Tax<br>Refund<br>Reserve | Income Tax<br>Efficiency<br>Payment |
| Revenues:                                     |                          |                                      |                               |                               |                      |   |  |   |                      |   |                                 |                                     |
| Taxes:  |                          |                                      |                               |                               |                      |   |  |   |                      |   |                                 |                                     |
| Income  | \$ - \$                  | - \$                                 | - \$                          | - \$                          | - \$                 | - :   | \$ - \$  | - \$  | -                    | \$ -  | \$ -                            | \$ -                                |
| Gross receipts                                | -                        | -                                    | -                             | -                             | -                    | -   | -  | -   | -                    | -   | -                               | -                                   |
| Excise  | -                        | -                                    | -                             | -                             | -                    | -   | -  | -   | -                    | -   | -                               | -                                   |
| Section 30 Federal income tax collections     | -                        | -                                    | -                             | -                             | -                    | -   | -  | -   | -                    | -   | -                               | -                                   |
| Intergovernmental<br>Licenses and permits     |                          | 62,428                               | -<br>42,270                   | -<br>174,775                  | _                    | -   | _  | _   | -                    | 45,806                                      | -                               | -                                   |
| Charges for services                          |                          | 02,420                               | 42,270                        | 1/4,//3                       |                      |   |  |   |                      | 45,600                                      |                                 |                                     |
| Fines and forfeits                            | _                        | _                                    | _                             | _                             | _                    | _   | _  | _   | _                    | _   | _                               | _                                   |
| Interest and investment earnings              | 24                       | _                                    | _                             | _                             | _                    | _   | 2  | _   | _                    | _   | _                               | 52                                  |
| Indirect cost reimbursement                   | -                        | -                                    | -                             | -                             | -                    | -   | -  | -   | -                    | -   | -                               | -                                   |
| Contributions from component units            | -                        | -                                    | -                             | -                             | -                    | -   | -  | -   | -                    | -   | -                               | -                                   |
| Other   | -                        | -                                    | -                             | -                             | -                    | -   | -  | -   | -                    | -   | -                               | -                                   |
| Total revenues                                | 24                       | 62,428                               | 42,270                        | 174,775                       |                      | -   | 2  | -   | -                    | 45,806                                      | -                               | 52                                  |
| Expenditures by Object:                       |                          |                                      |                               |                               |                      |   |  |   | <u>.</u>             |   |                                 |                                     |
| Salaries and wages - regular                  | 36,823                   | 1,561                                | 7,139                         | -                             | -                    | -   | -  | -   | -                    | -   | -                               | -                                   |
| Salaries and wages - overtime                 | -                        | 19,042                               | 31,444                        | -                             | -                    | -   | -  | -   | -                    | -   | -                               | -                                   |
| Salaries and wages - fringe benefits          | 14,590                   | 1,427                                | 1,636                         | -                             | -                    | -   | -  | -   | -                    | -   | -                               | -                                   |
| Travel  |                          |                                      | -                             | -                             | -                    | -   | -  | -   | -                    | -   | -                               | -                                   |
| Contractual services                          | 8,372                    | 17,333                               | -                             | -                             | -                    | -   | -  | -   | -                    | -   | -                               | -                                   |
| Building rent                                 | -                        | -                                    | -                             | -                             | -                    | -   | -  | -   | -                    | -   | -                               | -                                   |
| Supplies                                      | 7,959                    | 3,229                                | -                             | -                             | -                    | -   | -  | -   | -                    | 1,900                                       | -                               | -                                   |
| Equipment                                     | 9,650                    | 495                                  | -                             | -                             | -                    | -   | -  | -   | -                    | -   | -                               | -                                   |
| Utilities - power and water<br>Communications | 2,125                    | -                                    | -                             | -                             | _                    | -   | _  | _   | -                    |   | -                               | -                                   |
| Capital outlays                               | 2,123                    | 21,481                               | _                             | _                             | _                    | _   | _  | _   | _                    | _   | _                               | _                                   |
| Grants and subsidies                          | _                        | -                                    | _                             | _                             | _                    | 6,617,951   | 3,833,272  | _   | _                    | _   | _                               | _                                   |
| Supplemental annuity benefits                 | -                        | -                                    | -                             | -                             | -                    | -   | -  | -   | -                    | -   | -                               | -                                   |
| Retiree healthcare benefits                   | -                        | -                                    | -                             | -                             | -                    | -   | -  | -   | -                    | -   | -                               | -                                   |
| Principal retirement                          | -                        | -                                    | -                             | -                             | -                    | -   | -  | -   | -                    | -   | -                               | -                                   |
| Interest and fiscal charges                   | -                        | -                                    | -                             | -                             | -                    | -   | -  | -   | -                    | -   | -                               | -                                   |
| Miscellaneous                                 | 1,143                    |                                      | -                             | -                             | 200,000              |   |  |   | -                    | 31,670                                      |                                 |                                     |
| Total expenditures                            | 80,662                   | 64,568                               | 40,219                        | -                             | 200,000              | 6,617,951   | 3,833,272  |   | -                    | 33,570                                      |                                 |                                     |
| Excess (deficiency) of revenues over          |                          |                                      |                               |                               |                      |   |  |   |                      |   |                                 |                                     |
| (under) expenditures                          | (80,638)                 | (2,140)                              | 2,051                         | 174,775                       | (200,000)            | (6,617,951)   | (3,833,270)  |   | -                    | 12,236                                      |                                 | 52                                  |
| Other financing sources (uses):               |                          |                                      |                               |                               |                      |   |  |   |                      |   |                                 |                                     |
| Capital leases                                | -                        | -                                    | -                             | -                             | -                    | -   | -  | -   | -                    | -   | -                               | -                                   |
| Proceeds from refunded bonds issued           | -                        | -                                    | -                             | -                             | -                    | -   | -  | -   | -                    | -   | -                               | -                                   |
| Premium on refunded bonds issued              | -                        | -                                    | -                             | -                             | -                    | -   | -  | -   | -                    | -   | -                               | -                                   |
| Payment to refunding bond escrow agent        | -                        | -                                    | -                             | -                             |                      |   |  | -   | -                    | -   | -                               | -                                   |
| Transfers in from other funds                 | -                        | -                                    | -                             | -                             | 200,000              | 6,617,951   | 10,451,223   | -   | -                    | -   | -                               | -                                   |
| Transfers out to other funds                  |                          |                                      | <del></del> .                 |                               |                      |   | (6,617,951)  |   |                      |   |                                 |                                     |
| Total other financing sources (uses), net     |                          |                                      | <del></del> .                 |                               | 200,000              | 6,617,951   | 3,833,272  |   |                      |   |                                 |                                     |
| Net change in fund balances (deficit)         | (80,638)                 | (2,140)                              | 2,051                         | 174,775                       | -                    | -   | 2  | -   | -                    | 12,236                                      | -                               | 52                                  |
| Fund balances (deficit) at beginning of year  | 180,286                  | 87,715                               | 8,166                         | 1,817,484                     |                      |   | 12   | 799,786   | 294,955              | 41,592                                      | 518,983                         | 280,677                             |
| Fund balances (deficit) at end of year        | \$ 99,648 \$             | 85,575 \$                            | 10,217 \$                     | 1,992,259                     | <u> </u>             | <u> </u>  | \$ <u>14</u> \$  | \$ <u>799,786</u> \$  | 294,955              | \$ 53,828                                   | \$ 518,983                      | \$ 280,729                          |
|   |                          |                                      |                               |                               |                      |   |  |   |                      |   | <del></del>                     | (continued)                         |

# Combining Schedule of Revenues, Expenditures by Object, and Changes in Fund Balance (Deficit) Accounts General Fund Year Ended September 30, 2016

| AS/400 Fund Number  |                           | 293  | 329                     |                                       | 225                                  | 504  |  | 314  | 103                        | 607                                 | 645                                       |
|---|---------------------------|--|-------------------------|---------------------------------------|--------------------------------------|--|--|--|----------------------------|-------------------------------------|---|
|   | Legislature<br>Operations | Medically<br>Indigent<br>Program<br>Payment<br>Revolving | Off-Island<br>Treatment | Office of<br>Public<br>Accountability | Parks and<br>Recreation<br>Revolving | Plant<br>Protection and<br>Quarantine<br>Revolving | Public<br>Defender<br>Service<br>Corporation | State<br>Agency for<br>Surplus<br>Property | StripperWell<br>Overcharge | Supplemental<br>Annuity<br>Benefits | Supplemental<br>Appropriations<br>Revenue |
| Revenues:   |                           |  |                         |                                       |                                      |  |  |  |                            |                                     |   |
| Taxes:  |                           |  |                         |                                       |                                      |  |  |  |                            |                                     |   |
| Income  | \$ -                      | \$ - \$  | - 9                     | - \$                                  | -                                    | \$ - \$  | - \$   | - :  | \$ - \$                    | - :                                 | -   |
| Gross receipts  | -                         | -  | -                       | -                                     | -                                    | -  | -  | -  | -                          | -                                   | -   |
| Excise  | -                         | -  | -                       | -                                     | -                                    | -  | -  | -  | -                          | -                                   | -   |
| Section 30 Federal income tax collections Intergovernmental   | -                         | -  | -                       | -<br>16,732                           | -                                    | -  | -<br>73,671                                  | -  | -                          | -                                   | -   |
| Licenses and permits  | -                         | -  | -                       | 10,/32                                | -                                    | -  | /3,6/1                                       | 813  | -                          | -                                   | -   |
| Charges for services  | -                         | -  | -                       |                                       | -                                    | -  | -  | 013  | -                          | -                                   |   |
| Fines and forfeits  |                           |  |                         |                                       |                                      |  |  | _  |                            | _                                   | _   |
| Interest and investment earnings                              | 1,637                     | _  | _                       | 2,304                                 | _                                    | _  | _  | 34   | 1                          | _                                   | _   |
| Indirect cost reimbursement                                   | -                         | _  | _                       | -                                     | _                                    | _  | _  | -  | -                          | _                                   | _   |
| Contributions from component units                            | _                         | _  | _                       | _                                     | _                                    | _  | _  | _  | _                          | _                                   | _   |
| Other   | 2,000                     | _  | _                       | 9,685                                 | _                                    | _  | 819,787                                      | 51,571                                     | _                          | _                                   | _   |
| Total revenues  | 3,637                     |  | -                       | 28,721                                | -                                    |  | 893,458                                      | 52,418                                     |                            |                                     |   |
| Expenditures by Object:                                       | 5,037                     |  |                         |                                       |                                      |  | 0337.30                                      | 32/120                                     |                            |                                     |   |
| Salaries and wages - regular                                  | 5,958,360                 |  | _                       | 764,529                               |                                      |  | 3,315,896                                    | 21,495                                     |                            | _                                   | _   |
| Salaries and wages - regular<br>Salaries and wages - overtime | 3,930,300                 |  |                         | 704,329                               |                                      |  | 3,313,690                                    | 32,796                                     |                            | _                                   | _   |
| Salaries and wages - fringe benefits                          | 1,228,377                 | _  | _                       | 266,453                               | _                                    | _  | 1,171,070                                    | 9,428                                      | _                          | _                                   | _   |
| Travel  | 5,572                     | 31,464   | 57,348                  | 12,922                                | _                                    | _  | 189  | 20,250                                     | _                          | _                                   | _   |
| Contractual services  | 347,077                   |  |                         | 254,051                               | -                                    | -  | 141,004                                      | 7,159                                      | -                          | -                                   | -   |
| Building rent   | 536,280                   | -  | -                       | 117,659                               | -                                    | -  | 337,190                                      | -  | -                          | -                                   | -   |
| Supplies  | 78,602                    | -  | -                       | 26,568                                | -                                    | -  | 45,777                                       | 5,714                                      | -                          | -                                   | -   |
| Equipment   | 34,048                    | -  | -                       | 63,886                                | -                                    | -  | 19,237                                       | 7,169                                      | -                          | -                                   | -   |
| Utilities - power and water                                   | 121,197                   | -  | -                       | -                                     | -                                    | -  | 28,800                                       | -  | -                          | -                                   | -   |
| Communications  | 70,473                    | -  | -                       | 2,659                                 | -                                    | -  | 64   | -  | -                          | -                                   | -   |
| Capital outlays   | -                         | -  | -                       | -                                     | -                                    | -  | 26,765                                       | -  | -                          | -                                   | -   |
| Grants and subsidies  | -                         | -  | -                       | -                                     | -                                    | -  | -  | -  | -                          | <del>-</del>                        | -   |
| Supplemental annuity benefits                                 | -                         | -  | -                       | -                                     | -                                    | -  | -  | -  | -                          | 10,105,000                          | -   |
| Retiree healthcare benefits                                   | -                         | -  | -                       | -                                     | -                                    | -  | -  | -  | -                          | -                                   | -   |
| Principal retirement  | -                         | -  | -                       | -                                     | -                                    | -  | -  | -  | -                          | -                                   | -   |
| Interest and fiscal charges<br>Miscellaneous                  | -<br>245,071              | -<br>11,450,243  | -<br>2,257,107          | -<br>30,175                           | -                                    | -  | -<br>74,581                                  | -  | -<br>750                   | -                                   | 200,000                                   |
|   |                           |  |                         |                                       |                                      | - <del></del> -                                    |  | <del></del>                                |                            | <del></del>                         |   |
| Total expenditures  | 8,625,057                 | 11,481,707   | 2,314,455               | 1,538,902                             | -                                    | - <del></del> -                                    | 5,160,573                                    | 104,011                                    | 750                        | 10,105,000                          | 200,000                                   |
| Excess (deficiency) of revenues over<br>(under) expenditures  | (8,621,420)               | (11,481,707)   | (2,314,455)             | (1,510,181)                           | -                                    | -  | (4,267,115)                                  | (51,593)                                   | (749)                      | (10,105,000)                        | (200,000)                                 |
| Other financing sources (uses):                               |                           |  | •                       |                                       |                                      |  |  |  |                            |                                     |   |
| Capital leases  | _                         | _  | _                       | _                                     | _                                    | _  | _  | _  | _                          | _                                   | _   |
| Proceeds from refunded bonds issued                           | _                         | _  | _                       | _                                     | _                                    | _  | _  | _  | _                          | _                                   | _   |
| Premium on refunded bonds issued                              | -                         | -  | -                       | -                                     | -                                    | -  | _  | -  | _                          | -                                   | _   |
| Payment to refunding bond escrow agent                        | -                         | -  | -                       | -                                     | -                                    | -  | -  | -  | -                          | -                                   | -   |
| Transfers in from other funds                                 | 8,799,000                 | 11,481,707   | 2,314,455               | 1,611,851                             | -                                    | -  | 5,426,605                                    | -  | -                          | 10,105,000                          | -   |
| Transfers out to other funds                                  |                           |  | -                       |                                       | -                                    |  |  | -  |                            |                                     |   |
| Total other financing sources (uses), net                     | 8,799,000                 | 11,481,707   | 2,314,455               | 1,611,851                             | -                                    | -  | 5,426,605                                    | -  | -                          | 10,105,000                          | -   |
| Net change in fund balances (deficit)                         | 177,580                   |  | -                       | 101,670                               | -                                    | -  | 1,159,490                                    | (51,593)                                   | (749)                      | <del></del>                         | (200,000)                                 |
| Fund balances (deficit) at beginning of year                  | 792,239                   | 18,253   | (148,825)               | 452,045                               | (4,808)                              | (3,548)  | 662,561                                      | 270,732                                    | 17,046                     | -                                   | 4,787                                     |
| Fund balances (deficit) at end of year                        |                           |  |                         |                                       |                                      |  |  |  |                            | ·                                   |   |
| rund balances (delicit) at end of year                        | \$ <u>969,819</u>         | \$ <u>18,253</u> \$                                      | (148,825)               | 553,715 \$                            | (4,808)                              | φ <u>(3,348)</u> \$                                | 1,822,051 \$                                 | 219,139                                    | P 10,297 S                 | ·                                   | (195,213)<br>(continued)                  |
|   |                           |  |                         |                                       |                                      |  |  |  |                            |                                     | (continued)                               |

# Combining Schedule of Revenues, Expenditures by Object, and Changes in Fund Balance (Deficit) Accounts General Fund Year Ended September 30, 2016

AS/400 Fund Number 501 355 361 363

| _   | Typhoon<br>Chataan &<br>Halong | Unified<br>Courts<br>of Guam | Water System<br>Revenue Bond<br>Debt Service | General<br>Obligation<br>Series A 2007<br>Debt Service | Limited<br>Obligation<br>Series A 2009<br>Debt Service | Combined<br>Total | Eliminating<br>Entries | Total                   |
|---|--------------------------------|------------------------------|--|--|--|-------------------|------------------------|-------------------------|
| Revenues:   |                                |                              |  |  |  |                   |                        |                         |
| Taxes:  |                                |                              |  |  |  |                   |                        |                         |
| Income \$   | - \$                           | _                            | \$ - 9                                       | \$ - 9   | s - s  | 343,836,465 \$    | - :                    | \$ 343,836,465          |
| Gross receipts  |                                | _                            |  | ' - '  | ·  | 238,304,786       | _                      | 238,304,786             |
| Excise  | _                              | _                            | _  | _  | _  | 2,937,715         | _                      | 2,937,715               |
| Section 30 Federal income tax collections                 | _                              | _                            | _  | _  | _  | 78,467,450        | _                      | 78,467,450              |
| Intergovernmental   | _                              | 2,165,381                    | _  | _  | _  | 4,065,459         | _                      | 4,065,459               |
| Licenses and permits                                      | _                              | 2,103,301                    | _  | _  | _  | 5,916,066         | _                      | 5,916,066               |
| Charges for services                                      |                                | _                            | _  | _  | _  | 5,288,057         | _                      | 5,288,057               |
| Fines and forfeits  |                                | 1,057,450                    |  |  |  | 1,057,450         |                        | 1,057,450               |
| Interest and investment earnings                          |                                | 1,037,430                    | 102  | 340  | 144,425  | 191,859           |                        | 191,859                 |
| Indirect cost reimbursement                               | =                              | _                            | 102  | 340  | 144,423  | 48,475            | _                      | 48,475                  |
| Contributions from component units                        | -                              | -                            | -  | -  | -  |                   | -                      | 2,478,046               |
| Other   | -                              | -                            | -  | -  | -  | 2,478,046         | -                      |                         |
|   | <del></del> _                  |                              |  |  |  | 3,150,719         |                        | 3,150,719               |
| Total revenues  |                                | 3,222,831                    | 102  | 340  | 144,425  | 685,742,547       |                        | 685,742,547             |
| Expenditures by Object:                                   |                                |                              |  |  |  |                   |                        |                         |
| Salaries and wages - regular                              | -                              | 21,283,690                   | -  | -  | -  | 270,500,518       | -                      | 270,500,518             |
| Salaries and wages - overtime                             | -                              | 890,447                      | -  | -  | -  | 10,445,878        | -                      | 10,445,878              |
| Salaries and wages - fringe benefits                      | -                              | 7,379,462                    | -  | -  | -  | 93,945,018        | -                      | 93,945,018              |
| Travel  | -                              | 392,137                      | -  | -  | -  | 1,303,504         | -                      | 1,303,504               |
| Contractual services                                      | -                              | 1,770,828                    | -  | -  | -  | 46,805,543        | -                      | 46,805,543              |
| Building rent   | -                              | -                            | -  | -  | -  | 6,027,878         | -                      | 6,027,878               |
| Supplies  | -                              | 548,880                      | -  | -  | -  | 4,490,485         | -                      | 4,490,485               |
| Equipment   | -                              | 151,998                      | -  | -  | -  | 2,546,845         | -                      | 2,546,845               |
| Utilities - power and water                               | -                              | 739,973                      | -  | -  | -  | 18,651,960        | -                      | 18,651,960              |
| Communications  | -                              | 106,425                      | -  | -  | -  | 2,010,770         | -                      | 2,010,770               |
| Capital outlays   | -                              | 431,092                      | -  | -  | -  | 7,663,739         | -                      | 7,663,739               |
| Grants and subsidies                                      | -                              | - ,                          | _  | -  | -  | 118,456,822       | _                      | 118,456,822             |
| Supplemental annuity benefits                             | -                              | -                            | -  | -  | -  | 23,331,000        | -                      | 23,331,000              |
| Retiree healthcare benefits                               | -                              | -                            | _  | -  | -  | 23,005,981        | _                      | 23,005,981              |
| Principal retirement                                      | -                              | -                            | _  | -  | 5,330,000  | 23,012,271        | _                      | 23,012,271              |
| Interest and fiscal charges                               | -                              | _                            | _  | _  | 10,339,956   | 60,917,698        | _                      | 60,917,698              |
| Miscellaneous   | -                              | 567,536                      | _  | _  |  | 21,307,052        | _                      | 21,307,052              |
| Total expenditures  |                                | 34,262,468                   |  |  | 15,669,956   | 734,422,962       |                        | 734,422,962             |
| · -   |                                | 5 1/202/ 100                 |  |  | 25/005/550   | 75171227502       |                        | 75 17 122/302           |
| Excess (deficiency) of revenues over (under) expenditures |                                | (31,039,637)                 | 102  | 340  | (15,525,531)   | (48,680,415)      |                        | (48,680,415)            |
| Other financing sources (uses):                           |                                |                              |  |  |  |                   |                        |                         |
| Capital leases  | -                              | -                            | -  | -  | -  | 4,947,008         | -                      | 4,947,008               |
| Proceeds from refunded bonds issued                       | -                              | -                            | -  | -  | -  | 236,605,000       | -                      | 236,605,000             |
| Premium on refunded bonds issued                          | -                              | -                            | -  | -  | -  | 43,942,958        | -                      | 43,942,958              |
| Payment to refunding bond escrow agent                    | -                              | -                            | -  | -  | -  | (211,658,081)     | -                      | (211,658,081)           |
| Transfers in from other funds                             | -                              | 33,043,444                   | -  | 255,918  | 15,669,956   | 574,461,259       | (537,521,693)          | 36,939,566              |
| Transfers out to other funds                              |                                | (1,493,184)                  | (2,220,148)                                  |  |  | (586,251,101)     | 537,521,693            | (48,729,408)            |
| Total other financing sources (uses), net                 | -                              | 31,550,260                   | (2,220,148)                                  | 255,918  | 15,669,956   | 62,047,043        |                        | 62,047,043              |
| Net change in fund balances (deficit)                     | -                              | 510,623                      | (2,220,046)                                  | 256,258  | 144,425  | 13,366,628        |                        | 13,366,628              |
| Fund balances (deficit) at beginning of year              | (770)                          | 5,219,420                    | 2,220,046                                    | (256,258)  | 17,583,308   | (119,100,127)     | -                      | (119,100,127)           |
| Fund balances (deficit) at end of year \$_                | (770) \$                       | 5,730,043                    | \$ <u> </u>                                  | \$ <u> </u>  | \$ <u>17,727,733</u> \$                                | (105,733,499) \$  | <u> </u>               | \$ <u>(105,733,499)</u> |

Statement of Revenues, Expenditures by Department, and Changes in Deficit - General Fund Year Ended September 30, 2016 (With comparatives for the year ended September 30, 2015)

|   |    | 2016                   | _  | 2015                   |
|---|----|------------------------|----|------------------------|
| Revenues:                                     |    |                        |    |                        |
| Taxes:  |    |                        |    |                        |
| Income  | \$ | 343,836,465            | \$ | 324,402,280            |
| Gross receipts                                |    | 238,304,786            |    | 226,592,159            |
| Income - COLA                                 |    | -                      |    | 112                    |
| Excise  |    | 2,937,715              |    | 2,690,851              |
| Section 30 Federal income tax collections     |    | 78,467,450             |    | 71,446,424             |
| Intergovernmental                             |    | 4,065,459              |    | 2,839,778              |
| Licenses and permits Charges for services     |    | 5,916,066<br>5,288,057 |    | 5,636,191<br>3,430,433 |
| Fines and forfeits                            |    | 1,057,450              |    | 714,299                |
| Interest and investment earnings              |    | 191,859                |    | 312,597                |
| Indirect cost reimbursement                   |    | 48,475                 |    | 1,082,042              |
| Contributions from component units            |    | 2,478,046              |    | 2,028,046              |
| Other   |    | 3,150,719              |    | 6,573,379              |
| Total revenues                                | _  | 685,742,547            |    | 647,748,591            |
| Expenditures by Department:                   | _  | , ,                    |    | , ,                    |
| General Government:                           |    |                        |    |                        |
| Office of I Maga'lahen Guahan:                |    |                        |    |                        |
| Office of the Governor                        |    | 5,171,124              |    | 4,506,807              |
| Office of the Governor - Guam Liaison Office  |    | 216,523                |    | 221,682                |
| Government House                              |    | 751,062                |    | 791,462                |
| Medical Referral Offices                      |    | 750,444                |    | 759,758                |
| Office of Civil Defense                       |    | 215,180                |    | 813,778                |
| Office of Veteran's Affairs                   | _  | 710,039                |    | 612,316                |
|   | _  | 7,814,372              |    | 7,705,803              |
| Office of I Segundu Na Maga'lahen Guahan:     |    |                        |    |                        |
| Office of the Lieutenant Governor             | _  | 1,079,324              |    | 992,965                |
| Bureau of Budget and Management Research:     |    |                        |    |                        |
| Office of the Director                        |    | 418,342                |    | 428,252                |
| Internal Audit Division                       | _  | 707,802                |    | 821,342                |
|   | _  | 1,126,144              |    | 1,249,594              |
| Civil Service Commission:                     |    |                        |    |                        |
| Office of the Director                        |    | 398,543                |    | 359,495                |
| Board of Commissioners                        |    | 61,274                 |    | 63,510                 |
| Legal Office                                  |    | 131,448                |    | 96,152                 |
| Personnel Management                          | _  | 245,178                |    | 345,703                |
|   | _  | 836,443                |    | 864,860                |
| Department of Administration:                 |    |                        |    |                        |
| Office of the Director                        |    | 4,925,757              |    | 3,928,823              |
| Office of the Director - COLA                 |    | 13,226,000             |    | 12,556,449             |
| Office of the Director - Supplemental Annuity |    | 10,105,000             |    | 10,465,000             |
| Office of the Director - Child Support        |    | 857,260                |    | 684,052                |
| Office of the Director - Upgrade Network      |    | 4,026                  |    |                        |
| Personnel Management                          |    | 1,776,182              |    | 1,886,184              |
| Personnel Management - Hay Study adjustment   |    | - 64 560               |    | 1,000,000              |
| Financial Management                          |    | 64,568                 |    | 54,397                 |
| Data Processing                               |    | 3,447,445              |    | 1,857,833              |
| General Services Agency                       |    | 1,075,598              |    | 1,160,678              |
| Division of Accounts                          | _  | 2,626,058              |    | 2,565,393              |
|   | _  | 38,107,894             |    | 36,158,809             |

Statement of Revenues, Expenditures by Department, and Changes in Deficit - General Fund, Continued Year Ended September 30, 2016 (With comparatives for the year ended September 30, 2015)

|  | 2016                 | 2015               |
|--|----------------------|--------------------|
| Expenditures by Department, continued:                     |                      |                    |
| General Government, continued:                             |                      |                    |
| Department of Public Works:                                |                      | . ====             |
| Office of the Director                                     | 1,435,259            | 1,530,207          |
| Capital Improvement Projects<br>Bus Maintenance            | 1,200,787<br>100,270 | 1,159,319          |
| Building Construction and Facilities Maintenance           | 1,128,281            | 1,237,811          |
| building constituction and racintles maintenance           | 3,864,597            | 3,927,337          |
| Department of Devenue and Tayatian                         |                      | 3,327,337          |
| Department of Revenue and Taxation: Office of the Director | 4,923,477            | 3,909,549          |
| Office of the Director - Vacancies and Overtime            | 1,610,582            | 2,613,635          |
| Tax Enforcement Division                                   | 2,166,180            | 2,368,223          |
| Real Property Tax Division                                 | 715,797              | 813,730            |
| Taxpayer Services Division                                 | 1,720,505            | 1,629,887          |
| Regulatory Division  | 1,033,256            | 1,446,505          |
| Motor Vehicle Division                                     | 653,423              | 753,795            |
|  | 12,823,220           | 13,535,324         |
| Department of Land Management:                             |                      |                    |
| Office of the Director                                     | 411,204              | 334,012            |
| Ancestral Land Trust Commission                            | 91,139               | 113,174            |
|  | 502,343              | 447,186            |
| Legislative Branch:  |                      | <u> </u>           |
| Guam Legislature   | 8,625,057            | 9,040,525          |
| Public Auditor:  |                      |                    |
| Office of Public Accountability                            | 1,538,902            | 1,274,424          |
| Legal Services::   |                      | _                  |
| Public Defender Services Corporation                       | 5,160,573            | 5,976,624          |
| Total General Government                                   | 81,478,869           | 81,173,451         |
| Protection of Life and Property:                           |                      |                    |
| Department of Corrections:                                 |                      |                    |
| Office of the Director                                     | 6,945,773            | 6,043,140          |
| Office of the Director - Bureau of Prisons                 | 480,004              | 485,683            |
| Office of the Director - Food Contract                     | 1,620,000            | 3,125,011          |
| Office of the Director - Vacancy Pool                      | 24,280               | -                  |
| Office of the Director - Overtime                          | 648,000              | -                  |
| Adult Correctional Facility                                | 12,493,202           | 12,151,702         |
| Rosario Detention Center                                   | 2,865,478            | 2,774,930          |
| Casework and Counseling Service Division                   | 341,855              | 272,615            |
| Forensic Division Parole Service Division                  | 332,056<br>578,630   | 561,643<br>485,145 |
| ratule Setvice Division                                    | 578,620              |                    |
|  | 26,329,268           | 25,899,869         |

Statement of Revenues, Expenditures by Department, and Changes in Deficit - General Fund, Continued Year Ended September 30, 2016 (With comparatives for the year ended September 30, 2015)

|  | 2016                 | 2015                                  |
|--|----------------------|---------------------------------------|
| Expenditures by Department, continued:                                   |                      |                                       |
| Protection of Life and Property, continued:                              |                      |                                       |
| Department of Youth Affairs:   |                      |                                       |
| Office of the Director   | 231,432              | 209,660                               |
| Office of the Director - Nursing and Medication                          | -                    | 13,819                                |
| Division of Youth Development  | 1,056,563            | 1,021,181                             |
| Division of Youth Corrections  | 3,172,910            | 3,360,166                             |
| Division of Vocational Rehabilitation and Support Services               | 1,059,703            | 1,199,526                             |
|  | 5,520,608            | 5,804,352                             |
| Guam Fire Department:  |                      |                                       |
| Office of the Fire Chief   | 180,860              | 182,756                               |
| Administrative and Logistical Support                                    | 1,367,793            | 1,455,376                             |
| Emergency Medical Service/Rescue Operations Bureau                       | 10,934,491           | 10,391,131                            |
| Fire Suppression Bureau  | 20,575,560           | 21,527,203                            |
|  | 33,058,704           | 33,556,466                            |
| Guam Police Department:  | · · · · · ·          | · · · · · · · · · · · · · · · · · · · |
| Office of the Chief  | 3,762,238            | 7,187,572                             |
| Office of the Chief - Police Commander                                   | 4,055,361            | 1,899,235                             |
| Office of the Chief - Administration Division                            | 1,018,570            | 1,765,402                             |
| Office of the Chief - Overtime   | 2,079,272            | 4,134,620                             |
| Office of the Chief - Purchase of New Vehicles                           | -                    | 247,300                               |
| Office of the Chief - Workers' Compensation Disability                   | 11,279               | 11,713                                |
| Office of the Chief - Radios for Police Vehicles                         | -                    | 43,075                                |
| Office of the Chief - Fuel   | 222,497              | 297,671                               |
| Criminal Investigation Division  | 4,169,396            | 3,271,302                             |
| Neighborhood Patrol Division   | 11,692,418           | 11,780,066                            |
| Support Division   | 1,504,451            | 1,344,027                             |
| Forensic Science Division  | 1,903,011            | 1,954,103                             |
| Highway Patrol Division  | 1,221,433            | 1,544,147                             |
|  | 31,639,926           | 35,480,233                            |
| Office of the Attorney-General:  |                      |                                       |
| Attorney-General's Office  | 12,049,595           | 10,381,738                            |
| Chief Medical Examiner:  |                      |                                       |
| Medical Examiner's Office  | 414,146              | 413,436                               |
| Total Protection of Life and Property                                    | 109,012,247          | 111,536,094                           |
| • •  | 105,012,247          | 111,550,054                           |
| Public Health:   |                      |                                       |
| Guam Behavioral Health and Wellness Center:                              | 2 000 067            | 2 072 504                             |
| Office of the Director   | 2,888,867            | 2,872,584                             |
| Office of the Director - Permanent Injunction Clinical Services Division | 5,170,801<br>527,097 | 4,922,202<br>4,234,071                |
| Child and Adolescent Services Division                                   | 1,222,413            | 1,060,199                             |
| Nursing Services Division  | 1,653,965            | 1,969,581                             |
| Nationing Services Division  | •                    |                                       |
|  | 11,463,143           | 15,058,637                            |

Statement of Revenues, Expenditures by Department, and Changes in Deficit - General Fund, Continued Year Ended September 30, 2016 (With comparatives for the year ended September 30, 2015)

| _  | 2016              | 2015                |
|--|-------------------|---------------------|
| Expenditures by Department, continued:                               |                   |                     |
| Public Health, continued:  |                   |                     |
| Department of Public Health and Social Services:                     | 772 577           | 602.455             |
| Office of the Director   | 772,577           | 683,455             |
| Chief Public Health Office<br>Nutrition Services                     | 456,031<br>85,945 | 197,898             |
| Communicable Disease Control   | 821,578           | 51,600<br>719,229   |
| Community Health Services  | 10,969            | 16,095              |
| Primary Care Services  | -                 | 685,596             |
| Family Health and Nursing  | 608,677           | 547                 |
| Physical Activity Action Team  | 198,242           | -                   |
| Division of Environmental Health                                     | 717,380           | 721,446             |
| Financial Management Services  | 214,155           | 174,946             |
| Supply Section   | 149,400           | 147,455             |
| Management Support Services  | 148,544           | 72,745              |
| Facilities and Maintenance   | 1,197,423         | 1,123,975           |
| Systems Group  | 331,677           | 123,863             |
|  | 5,712,598         | 4,718,850           |
| Total Public Health  | 17,175,741        | 19,777,487          |
| Community Services:  |                   |                     |
| Department of Public Health and Social Services:                     |                   |                     |
| Medically Indigent Program   | 11,511,554        | 10,959,750          |
| Public Assistance Program  | 1,607,444         | -                   |
| Foster Care  | 2,678,868         | 1,947,102           |
| Division of Senior Citizens  | 7,431,768         | 1,396,571           |
| Adult Protective Services  | 635,644           | 422,783             |
| D  | 23,865,278        | 14,726,206          |
| Department of Integrated Services for Individuals with Disabilities: |                   | 200 200             |
| Office of the Director Fiscal Support                                | 467,064           | 390,308             |
| riscai Support   | 42,520            | 200 200             |
| T. I.C   | 509,584           | 390,308             |
| Total Community Services   | 24,374,862        | 15,116,514          |
| Recreation:  |                   |                     |
| Department of Parks and Recreation: Office of the Director           | 1 005             | 1 250 202           |
| Memorial Services  | 1,085             | 1,250,393<br>44,133 |
| Community Programs   | 2,085             | 334,761             |
| Pool and Beach Programs  | 11                | 339,397             |
| Paseo Stadium  | -                 | 24,512              |
| Parks Administration and Planning                                    | -                 | 80,651              |
| Historic Preservation Division                                       | 10,704            | 252,254             |
| Parks Maintenance  | 474               | 870,712             |
| Territorial Park Protection  | 239,530           | 189,113             |
| Total Recreation   | 253,889           | 3,385,926           |
| Individual and Collective Rights:                                    |                   |                     |
| Office of I Maga'lahen Guahan:                                       |                   |                     |
| Commission on Decolonization   | 190,572           | 209,396             |

Statement of Revenues, Expenditures by Department, and Changes in Deficit - General Fund, Continued Year Ended September 30, 2016 (With comparatives for the year ended September 30, 2015)

|   | 2016              | 2015              |
|---|-------------------|-------------------|
| Expenditures by Department, continued: Individual and Collective Rights, continued: Department of Chamorro Affairs: |                   |                   |
| Office of the Director  | 931,349           | 729,991           |
| Guam Public Library   | 1,065,802         | 1,088,706         |
| Guam Council on the Arts and Humanities   | 35,225            | 8,840             |
| Research Publication and Training   | 88,342            | 87,782            |
| Guam Educational Telecommunications Corporation   | 573,814           | 622,645           |
| Guam Museum   | 174,050           | 117,396           |
|   | 2,868,582         | 2,655,360         |
| Department of Labor:  |                   |                   |
| Office of the Director  | 575,369           | 348,479           |
| Wage and Hour Division  | 208,910           | 200,271           |
| Bureau of Labor Statistics  | 219,078           | 244,596           |
| Fair Employment Practice Office   | 34,098<br>261,862 | 61,922<br>246,191 |
| Worker's Compensation Commission Fiscal and Support Office  | 244,208           | 157,836           |
| riscal and Support Office   |                   | 1,259,295         |
| Danautus ant of Military, Affaire.  | 1,543,525         | 1,259,295         |
| Department of Military Affairs: Office of the Adjutant General  | 197,844           | 162,919           |
| Other:  |                   |                   |
| Unified Courts of Guam  | 34,262,468        | 34,741,912        |
| Guam Election Commission  | 1,776,645         | 1,325,431         |
| Mayor's Council of Guam   | 6,464,951         | 6,488,764         |
| Takal Individual and Callegative Bioles   | 42,504,064        | 42,556,107        |
| Total Individual and Collective Rights  | 47,304,587        | 46,843,077        |
| Transportation: Department of Public Works:   |                   |                   |
| Tiyan Parkway Project   | _                 | 4,360             |
| Total Transportation  |                   | 4,360             |
| Public Education:   |                   | 1,500             |
| Guam Commission for Educator Certification  | 219,111           | 224,779           |
| Department of Education: Guam Public School System  | 229,383,237       | 221,444,111       |
| Department of Public Works:   | 223,303,237       | 221,777,111       |
| Bus Operations  | 2,557,685         | 2,643,565         |
| Total Public Education  | 232,160,033       | 224,312,455       |
| Environmental Protection:   |                   |                   |
| Guam Energy Office  | 120,622           | 69,274            |
| Total Environmental Protection  | 120,622           | 69,274            |
| Economic Development:   |                   |                   |
| Bureau of Statistics and Plans:   |                   | 242.25            |
| Administration  | 338,007           | 269,253           |
| Chief Economist's Office  | -<br>186,045      | 427<br>192,113    |
| Planning Information<br>Socio-Economic Planning   | 209,594           | 205,185           |
| Business and Economic Statistics Division   | 314,609           | 446,003           |
| Dusiness and Economic Statistics Division   | 1,048,255         |                   |
|   | 1,040,233         | 1,112,981         |

Statement of Revenues, Expenditures by Department, and Changes in Deficit - General Fund, Continued Year Ended September 30, 2016 (With comparatives for the year ended September 30, 2015)

|   | 2016                 | 2015                 |
|---|----------------------|----------------------|
| Expenditures by Department, continued:  |                      |                      |
| Economic Development, continued:  |                      |                      |
| Department of Agriculture:  | 755 505              | 1 100 027            |
| Office of the Director Forestry and Soil Resources  | 755,505<br>787,317   | 1,189,927<br>630,445 |
| Aquatic and Wildlife Resources Division   | 178,062              | 160,405              |
| Animal and Plant Industry Division  | 435,213              | 442,482              |
| Plant Inspection Station  | 139,336              | 316,452              |
| Crop Damage Compensation  | 212,500              | 387,433              |
| Animal Health Section   | 575,599              | 412,851              |
|   | 3,083,532            | 3,539,995            |
| Total Economic Development  | 4,131,787            | 4,652,976            |
| Payments to Component Units:  |                      |                      |
| Government of Guam Retirement Fund:   |                      |                      |
| Medicare Reimbursement  | 2,100,000<br>251,000 | 1,925,000            |
| Governor and Lieutenant Governor Pension Contributions Judge and Justice Retirement Annuities | 304,300              | 251,000<br>358,000   |
| Judge and Justice Remement Annualies  | 2,655,300            | 2,534,000            |
| Guam Community College  | 13,814,950           | 18,291,991           |
| Guam Memorial Hospital Authority  | 62,620,088           | 19,956,848           |
| University of Guam  | 29,917,515           | 33,994,707           |
| Total Payments to Component Units   | 109,007,853          | 74,777,546           |
| Miscellaneous Appropriations:   |                      | _                    |
| Retiree Healthcare Premiums   | 23,005,981           | 14,287,310           |
| Law Enforcement Officers Retro Pay  | -                    | 30,421               |
| Landfill Tax Credits - Principal  | 738,216              | 13,800,175           |
| Landfill Tax Credits - Interest   | 413,841              | 132,485              |
| Guam Football Association   | 200,000              |                      |
| Total Miscellaneous Appropriations  | 24,358,038           | 28,250,391           |
| Interest and Other Charges:   | 4 520 555            | 1 021 750            |
| Interest on tax refunds   | 1,529,555            | 1,021,759            |
| Court judgments for attorney's fees<br>Other  | 1,870,124<br>652,316 | 177,691              |
| Total Interest and Other Charges  | 4,051,995            | 1,199,450            |
| Debt Service:   | <u> </u>             |                      |
| Principal retirement  | 16,944,055           | 16,020,851           |
| Bond issuance costs   | 2,893,259            | 4,229,436            |
| Interest and fiscal charges   | 61,155,125           | 68,719,991           |
| Total Debt Service  | 80,992,439           | 88,970,278           |
| Total expenditures  | 734,422,962          | 700,069,279          |
| Deficiency of revenues under expenditures   | (48,680,415)         | (52,320,688)         |

Statement of Revenues, Expenditures by Department, and Changes in Deficit - General Fund, Continued Year Ended September 30, 2016 (With comparatives for the year ended September 30, 2015)

|   | 2016           | 2015               |
|---|----------------|--------------------|
| Other financing sources (uses):                           |                | _                  |
| Capital leases  | 4,947,008      | -                  |
| Proceeds from refunded bonds issued                       | 236,605,000    | 410,485,000        |
| Premium on refunded bonds issued                          | 43,942,958     | 44,650,254         |
| Payment to refunding bond escrow agent                    | (211,658,081)  | (454,758,932)      |
|   | 73,836,885     | 376,322            |
| Transfers in from other funds:                            |                |                    |
| Air Pollution Control Fund                                | -              | 36,672             |
| Carrier Off-duty Services Revolving Fund                  | _              | 125,986            |
| Census 2010 Fund  | -              | 11,094             |
| Contractors' License Board Fund                           | -              | 209,206            |
| Controlled Substance Diversion Fund                       | -              | 155,480            |
| Dededo Buffer Strip Revolving Fund                        | -              | 169,260            |
| DPW Building and Design Fund                              | -              | 569,718            |
| Drivers' Education Fund                                   | -              | 188,556            |
| Enhanced 911 Emergency Reporting System Fund              | 488,779        | 712,501            |
| Environmental Health Fund                                 | -              | 561,883            |
| Examiner Off-Duty Services Fund                           | -              | 29,198             |
| GOB Series 1993 Capital Projects Fund                     | -              | 769,216            |
| GFD Capital Revolving Fund                                | 397,144        | -                  |
| Guam Charter Schools Fund                                 | 5,775,000      | 4,795,548          |
| Guam Environmental Trust Fund                             | 31,578         | 309,490            |
| Guam Geodetic Network Fund                                | -              | 10,130             |
| Guam Plant Inspection and Permit Fund                     | -              | 149,713            |
| Guam Unarmed Combat Commission Fund                       | -              | 9,130              |
| Health and Human Services Fund                            | -              | 385                |
| Health Professional Licensure Fund                        | -              | 176,780            |
| Healthy Futures Fund                                      | 4,148,499      | 11,252,180         |
| Limited Gaming Fund                                       | -              | 1,834,259          |
| Office of Vital Statistics Revolving Fund                 | -              | 413,395            |
| Pesticide Management Fund                                 | -              | 306,481            |
| Plant Nursery Revolving Fund                              | -              | 43,559             |
| Police and Patrol Vehicle Revolving Fund                  | -              | 124,237            |
| Police Services Fund                                      | -              | 694,485            |
| Professional Engineers', Architects', and Surveyors' Fund | - 071 002      | 42,144             |
| Public Library System Fund                                | 871,983        | 1,370,112          |
| Public Recreation Services Fund                           | -              | 138,649            |
| Rabies Prevention Fund                                    | -<br>2 224 E62 | 119,698            |
| Recycling Revolving Fund<br>Safe Drinking Water Fund      | 2,224,563      | 2,020,624<br>9,774 |
| Safe Homes Safe Streets Fund                              | -              | 4,300              |
| Safe Streets Fund   | _              | 77,822             |
| Solid Waste Management Plan Fund                          |                | 58,555             |
| Tax Collection Fund                                       | 190,269        | 369,795            |
| Territorial Education Facilities Fund                     | 19,563,869     | 27,104,342         |
| Territorial Highway Fund                                  | 3,247,882      | 904,109            |
| Underground Storage Tank Management Fund                  | 5,247,002      | 554,734            |
| Water Protection Fund                                     | _              | 79,164             |
| Water Research and Development Fund                       | _              | 88,969             |
| Water System Revenue Bond Fund                            | _              | 567,255            |
| Workman's Compensation Fund                               | _              | 40,557             |
|   | 36 030 566     | 57,209,145         |
|   | 36,939,566     | 37,209,143         |

Statement of Revenues, Expenditures by Department, and Changes in Deficit - General Fund, Continued Year Ended September 30, 2016 (With comparatives for the year ended September 30, 2015)

|  | 2016             | 2015          |
|--|------------------|---------------|
| Other financing sources (uses), continued:                   |                  |               |
| Transfers out to other funds:                                |                  |               |
| Air Pollution Control Fund                                   | 309,000          | -             |
| Capitol District Fund  | -                | 1,256,556     |
| Criminal Injuries Compensation Fund                          | -                | 1,296,564     |
| Customs, Agriculture and Quarantine Inspection Services Fund | -                | 630,425       |
| Federal Grants Assistance Fund                               | 25,758,980       | 33,758,511    |
| Guam Charter Schools Fund                                    | 5,775,000        | 4,090,455     |
| Indirect Cost Fund   | 908,363          | 776,258       |
| Land Survey Revolving Fund                                   | -                | 633,079       |
| Public Market Revolving Fund                                 | 11,966           | -             |
| Section 2718 Fund  | 14,921,655       | 19,351,074    |
| Streetlight Fund   | -                | 747,373       |
| Unified Courts of Guam Trust Fund                            | 385,454          | 1,621,070     |
| Village Streets Fund   | 112,700          |               |
| Worker's Compensation Fund                                   | 546,290          | 588,476       |
|  | 48,729,408       | 64,749,841    |
| Total other financing sources (uses), net                    | 62,047,043       | (7,164,374)   |
| Net change in deficit  | 13,366,628       | (59,485,062)  |
| Deficit at the beginning of the year                         | (119,100,127)    | (59,615,065)  |
| Deficit at the end of the year                               | (105,733,499) \$ | (119,100,127) |

|  | Budgeted      |                   |                |              |
|--|---------------|-------------------|----------------|--------------|
|  | Daagetea      | Amounts           | Actual         |              |
|  | Original      | Final             | Amounts        | Variance     |
| Revenues:  | Original      |                   | Amounts        | variance     |
| Taxes:   |               |                   |                |              |
| Income tax:  |               |                   |                |              |
| Corporate \$   | 126,021,447   | \$ 126,021,447 \$ | 139,390,122 \$ | 13,368,675   |
| Individual   | 97,151,179    | 97,151,179        | 72,608,940     | (24,542,239) |
| Withholding taxes, interest and penalties                                    | 264,617,545   | 264,617,545       | 262,516,185    | (2,101,360)  |
|  |               |                   |                |              |
|  | 487,790,171   | 487,790,171       | 474,515,247    | (13,274,924) |
| Provision for tax refund payments  | (125,000,000) | (125,000,000)     | (130,678,782)  | (5,678,782)  |
| Total income taxes   | 362,790,171   | 362,790,171       | 343,836,465    | (18,953,706) |
| Gross receipts   | 247,707,347   | 247,707,347       | 238,304,786    | (9,402,561)  |
| Excise   | 2,140,436     | 2,140,436         | 2,937,715      | 797,279      |
| Section 30 Federal income tax collections                                    | 77,951,796    | 77,951,796        | 78,467,450     | 515,654      |
| Immigration fees   | 2,102,965     | 2,102,965         | 1,769,765      | (333,200)    |
| Indirect cost reimbursement  | -             | -                 | 48,475         | 48,475       |
| Contributions from component units   | 2,028,046     | 2,028,046         | 2,028,046      | -            |
| Other  | 7,305,287     | 7,305,287         | 7,778,935      | 473,648      |
| Total revenues   | 702,026,048   | 702,026,048       | 675,171,637    | (26,854,411) |
| Expenditures by Department: Executive Branch: Office of I Maga'lahen Guahan: |               |                   |                |              |
| Office of the Governor   | 7,382,101     | 5,178,653         | 5,209,457      | (30,804)     |
| Office of the Governor - Guam Liaison Office                                 | 624           | 217,149           | 217,147        | 2            |
| Commission on Decolonization   | 391,455       | 484,140           | 209,414        | 274,726      |
| Government House   | 4,828         | 769,377           | 768,404        | 973          |
| Medical Referral Offices   | 540           | 751,015           | 751,013        | 2            |
| Office of Civil Defense  | 225,355       | 475,355           | 268,456        | 206,899      |
| Office of Veteran's Affairs  | 645,464       | 860,464           | 731,904        | 128,560      |
|  | 8,650,367     | 8,736,153         | 8,155,795      | 580,358      |
| Office of I Segundu Na Maga'lahen Guahan:                                    |               |                   |                |              |
| Office of the Lieutenant Governor  | 11,416        | 1,092,140         | 1,094,929      | (2,789)      |
| Duranu of Dudoot and Managament December                                     |               |                   |                |              |
| Bureau of Budget and Management Research: Office of the Director             | 1 207 742     | 423,786           | 421,183        | 2,603        |
| Office of the Director - Public Safety Vacancy                               | 1,207,742     | 2,784,260         | 421,103        | 2,784,260    |
| Internal Audit Division  | -             | 714,204           | -<br>707,802   | 6,402        |
|  |               |                   |                |              |
|  | 1,207,742     | 3,922,250         | 1,128,985      | 2,793,265    |
| Civil Service Commission:  |               |                   |                |              |
| Office of the Director   | 1,057,872     | 445,694           | 409,186        | 36,508       |
| Board of Commissioners   | -,,           | 62,552            | 61,274         | 1,278        |
| Legal Office   | -             | 228,012           | 201,613        | 26,399       |
| Personnel Management   |               | 249,614           | 245,178        | 4,436        |
|  | 1,057,872     | 985,872           | 917,251        | 68,621       |

| <u>-</u>  | Budgeted Amounts |                    |                    |                  |
|---|------------------|--------------------|--------------------|------------------|
|   |                  |                    | Actual             |                  |
| <u> </u>  | Original         | Final              | Amounts            | Variance         |
| Expenditures by Department, continued:  |                  |                    |                    |                  |
| Executive Branch, continued:  |                  |                    |                    |                  |
| Department of Administration:   |                  |                    |                    |                  |
| Office of the Director  | 11,170,025       | 2,684,497          | 2,671,311          | 13,186           |
| Office of the Director - COLA   | 12,977,334       | 12,977,334         | 13,226,000         | (248,666)        |
| Office of the Director - Child Support  | 861,068          | 861,068            | 857,260            | 3,808            |
| Office of the Director - Drug Free Workplace Office of the Director - Upgrade Network | -                | 8,997<br>4,026     | -<br>4,026         | 8,997            |
| Personnel Management  | -                | 1,740,179          | 1,742,612          | (2,433)          |
| Data Processing   | 831,599          | 3,885,978          | 3,829,690          | 56,288           |
| General Services Agency   | -                | 901,465            | 931,368            | (29,903)         |
| Division of Accounts  | _                | 2,639,479          | 2,624,165          | 15,314           |
|   |                  | 2,033,173          | 2,021,103          | 13,311           |
|   | 25,840,026       | 25,703,023         | 25,886,432         | (183,409)        |
| <del>-</del>  | · · ·            |                    | · · · · · ·        |                  |
| Guam Election Commission  | 1,493,508        | 2,221,110          | 1,804,198          | 416,912          |
|   |                  |                    |                    |                  |
| Department of Revenue and Taxation:   |                  |                    |                    |                  |
| Office of the Director  | 9,347,035        | 2,746,368          | 2,745,459          | 909              |
| Office of the Director - Vacancies and Overtime                                       | -                | 2,159,744          | 1,632,846          | 526,898          |
| Office of the Director - Vacancies and Tax Attorney                                   | 3,522            | 17,169             | 3,522              | 13,647           |
| Office of the Director - Stimulus Tax Rebates   | 2 104            | 2 104              | 2 104              | 2                |
| Office of the Director - Real Property Assessment Bond<br>Tax Enforcement Division    | 3,104            | 3,104<br>2,179,531 | 3,104<br>2,166,180 | -<br>13,351      |
| Real Property Tax Division  | -                | 724,450            | 715,797            | 8,653            |
| Taxpayer Services Division  | _                | 1,753,018          | 1,720,505          | 32,513           |
| Regulatory Division   | _                | 1,033,257          | 1,033,256          | 52,515<br>1      |
| Motor Vehicle Division  | _                | 710,411            | 653,423            | 56,988           |
| _   |                  |                    |                    |                  |
| _   | 9,353,661        | 11,327,054         | 10,674,092         | 652,962          |
|   |                  |                    |                    |                  |
| Bureau of Statistics and Plans:   |                  | 054 000            | 222 242            |                  |
| Administration  | 1,229,212        | 351,329            | 339,968            | 11,361           |
| Chief Economist's Office  | 256              | 259                | 256                | 3                |
| Planning Information<br>Socio-Economic Planning                                       | -                | 209,252<br>231,428 | 186,045<br>209,594 | 23,207<br>21,834 |
| Business and Economic Statistics Division   | -                | 332,203            | 314,609            | 17,594           |
| Dusiness and Economic Statistics Division   |                  | 332,203            | 314,009            | 17,334           |
|   | 1,229,468        | 1,124,471          | 1,050,472          | 73,999           |
| =   | , , , , , , , ,  |                    |                    | - /              |
| Department of Public Works:   |                  |                    |                    |                  |
| Office of the Director  | 6,806,060        | 1,539,856          | 1,463,972          | 75,884           |
| Capital Improvement Projects  | 85,593           | 1,321,078          | 1,258,526          | 62,552           |
| Bus Maintenance   | -                | 817,049            | 534,434            | 282,615          |
| Bus Operations Division   | 3,103            | 2,561,220          | 2,560,788          | 432              |
| Building Construction and Facilities Maintenance                                      | 5,887            | 1,176,914          | 1,131,054          | 45,860           |
| Tiyan Parkway Project   |                  | 35,640             | <del></del> .      | 35,640           |
|   | 6 000 642        | 7 451 757          | C 040 774          | F02 002          |
| <u> </u>  | 6,900,643        | 7,451,757          | 6,948,774          | 502,983          |

| <u>-</u>   | Budgeted Amounts |            |                   |             |
|--|------------------|------------|-------------------|-------------|
|  | Original         | Final      | Actual<br>Amounts | Variance    |
| Expenditures by Department, continued:                 |                  |            |                   |             |
| Executive Branch, continued:                           |                  |            |                   |             |
| Office of the Attorney-General:                        |                  |            |                   |             |
| Attorney-General's Office                              | 17,350,990       | 16,632,075 | 13,546,420        | 3,085,655   |
| Guam Police Department:                                |                  |            |                   |             |
| Office of the Chief                                    | 33,411,817       | 4,564,138  | 3,858,566         | 705,572     |
| Office of the Chief                                    | -                | -          | -                 | -           |
| Office of the Chief - Police Commander                 | -                | 4,055,363  | 4,055,361         | 2           |
| Office of the Chief - Administration Division          | -                | 1,018,345  | 1,018,570         | (225)       |
| Office of the Chief - Overtime                         | -                | 1,200,359  | 2,079,272         | (878,913)   |
| Office of the Chief - Equipment and Training           | 3,201            | 3,201      | 3,201             | -           |
| Office of the Chief - Workers' Compensation Disability | -                | 11,279     | 11,279            | -           |
| Office of the Chief - Portable Radios                  | 9,060            | 9,060      | 9,060             | -           |
| Office of the Chief - Fuel                             | -                | 222,497    | 222,497           | -           |
| Criminal Investigation Division                        | -                | 4,168,511  | 4,169,396         | (885)       |
| Neighborhood Patrol Division                           | -                | 11,691,165 | 11,692,418        | (1,253)     |
| Support Division                                       | 101,973          | 1,513,110  | 1,516,776         | (3,666)     |
| Forensic Science Division                              | -                | 2,339,736  | 2,340,129         | (393)       |
| Highway Patrol Division                                | <del>-</del>     | 1,221,434  | 1,221,433         | 1           |
| -  | 33,526,051       | 32,018,198 | 32,197,958        | (179,760)   |
| Department of Corrections:                             |                  |            |                   |             |
| Office of the Director                                 | 23,127,409       | 3,671,111  | 3,737,701         | (66,590)    |
| Office of the Director - Bureau of Prisons             | -                | 480,019    | 480,004           | 15          |
| Office of the Director - Food Service Contract         | _                | 1,620,000  | 1,620,000         | -           |
| Office of the Director - Vacancy Pool                  | _                | 473,960    | 24,280            | 449,680     |
| Office of the Director - Electronic Locking System     | -                | 1,700,000  | 110,000           | 1,590,000   |
| Office of the Director - Overtime                      | -                | -          | 648,000           | (648,000)   |
| Adult Correctional Facility                            | -                | 12,483,973 | 12,493,202        | (9,229)     |
| Rosario Detention Center                               | -                | 2,508,228  | 2,865,478         | (357,250)   |
| Casework and Counseling Service Division               | -                | 341,856    | 341,855           | 1           |
| Forensic Division                                      | -                | 332,057    | 332,056           | 1           |
| Parole Service Division                                |                  | 578,605    | 578,620           | (15)        |
| _  | 23,127,409       | 24,189,809 | 23,231,196        | 958,613     |
| Department of Agriculture:                             |                  |            |                   |             |
| Office of the Director                                 | 3,162,605        | 901,688    | 776,307           | 125,381     |
| Forestry and Soil Resources                            | 3,102,003        | 864,572    | 787,317           | 77,255      |
| Aguatic and Wildlife Resources Division                | -                | 178,063    | 178,062           | //,233<br>1 |
| Animal and Plant Industry Division                     | _                | 436,664    | 435,213           | 1,451       |
| Plant Inspection Station                               | _                | 182,003    | 139,336           | 42,667      |
| Crop Damage Compensation                               | _                | 250,000    | 212,500           | 37,500      |
| Animal Health Section                                  |                  | 599,615    | 575,599           | 24,016      |
|  | 3,162,605        | 3,412,605  | 3,104,334         | 308,271     |
| <del>-</del>   | 3,102,003        | 3,712,003  | 3,104,334         | 300,271     |

|  | Budgeted Amounts |                      |                                       |           |
|--|------------------|----------------------|---------------------------------------|-----------|
|  | Original         | Final                | Actual<br>Amounts                     | Variance  |
| Expenditures by Department, continued:                                   | Original         | Tillai               | Timounts                              | Variatice |
| Executive Branch, continued:   |                  |                      |                                       |           |
| Department of Public Health and Social Services:                         |                  |                      |                                       |           |
| Office of the Director   | 43,614,679       | 1,828,889            | 816,863                               | 1,012,026 |
| Chief Public Health Office   | 60,325           | 695,605              | 527,556                               | 168,049   |
| Nutrition Services   | -                | 796,000              | 107,713                               | 688,287   |
| Communicable Disease Control   | 43,934           | 1,056,466            | 892,784                               | 163,682   |
| Community Health Services  | -                | 20,000               | 17,000                                | 3,000     |
| Primary Care Services  | 97,059           | 1,428,409            | 161,761                               | 1,266,648 |
| Family Health and Nursing  | -                | 774,857              | 613,378                               | 161,479   |
| Physical Activity Action Team  | 221,242          | 300,000              | 241,242                               | 58,758    |
| Division of Environmental Health   | 5,450            | 825,577              | 686,669                               | 138,908   |
| Financial Management Services  | 24               | 252,703              | 215,511                               | 37,192    |
| Supply Section   | 532              | 196,507              | 150,294                               | 46,213    |
| Management Support Services  | 412              | 272,067              | 151,877                               | 120,190   |
| Facilities and Maintenance   | 140,101          | 1,694,981            | 1,393,572                             | 301,409   |
| Systems Group  | 257,749          | 620,670              | 489,974                               | 130,696   |
| Medically Indigent Program   |                  | 765,131              | 29,847                                | 735,284   |
| Medicaid Assistance Program  | -                | -                    | -                                     | -         |
| Employment and Training Program  | -                | _                    | _                                     | _         |
| Foster Care  | 21,486           | 3,064,841            | 2,719,735                             | 345,106   |
| Public Assistance Program  | ,                | 1,981,773            | 1,607,444                             | 374,329   |
| Food Stamps  | -                | -                    | -                                     | -         |
| Division of Senior Citizens  | 188,512          | 8,396,547            | 7,921,826                             | 474,721   |
| Adult Protective Services  | 34,639           | 767,382              | 710,104                               | 57,278    |
|  | <del></del>      | <u> </u>             | · · · · · · · · · · · · · · · · · · · | <u> </u>  |
|  | 44,686,144       | 25,738,405           | 19,455,150                            | 6,283,255 |
| Department of Education:   |                  |                      |                                       |           |
| Guam Public School System  | 223,202,346      | 215,494,856          | 214,993,424                           | 501,432   |
| duan rubic school system   | 223,202,340      | 213,757,030          | 214,555,424                           | 301,432   |
| Department of Youth Affairs:   |                  |                      |                                       |           |
| Office of the Director   | 6,239,538        | 231,544              | 231,432                               | 112       |
| Office of the Director - Nursing and Medication                          | -                | 5,249                |                                       | 5,249     |
| Division of Youth Development  | -                | 1,284,081            | 1,056,563                             | 227,518   |
| Division of Youth Corrections  | 1,089            | 3,565,788            | 3,173,999                             | 391,789   |
| Division of Vocational Rehabilitation                                    | ,                | -,,                  | -, -,                                 | ,         |
| and Support Services   | 122,809          | 1,282,023            | 1,107,774                             | 174,249   |
|  | 6 262 426        | 6 260 605            | F F60 760                             | 709.017   |
|  | 6,363,436        | 6,368,685            | 5,569,768                             | 798,917   |
| Guam Behavioral Health and Wellness Center:                              |                  |                      |                                       |           |
| Office of the Director   | 14,091,403       | 3,904,486            | 3,288,738                             | 615,748   |
|  |                  |                      |                                       | ,         |
| Office of the Director - Permanent Injunction Clinical Services Division | 11,299           | 5,583,427<br>575,060 | 5,182,100<br>527,097                  | 401,327   |
| Child and Adolescent Services Division                                   | 38,371           | 575,960              |                                       | 48,863    |
|  | 4.000            | 1,225,348            | 1,222,413                             | 2,935     |
| Nursing Services Division  | 4,099            | 1,716,944            | 1,653,965                             | 62,979    |
|  | 14,145,172       | 13,006,165           | 11,874,313                            | 1,131,852 |
|  | 11,113,172       | 15,555,155           | 11,0,1,010                            | 1,131,032 |

|  | Budgeted Amounts  |                   |                   |                   |
|--|-------------------|-------------------|-------------------|-------------------|
|  | Original          | Final             | Actual<br>Amounts | Variance          |
| Expenditures by Department, continued:                 |                   |                   |                   |                   |
| Executive Branch, continued:                           |                   |                   |                   |                   |
| Department of Labor: Office of the Director            | 1,668,005         | 669,424           | 601,390           | 68,034            |
| Wage and Hour Division                                 | -                 | 204,963           | 208,910           | (3,947)           |
| Bureau of Labor Statistics                             | -                 | 218,561           | 219,078           | (517)             |
| Fair Employment Practice Office                        | -                 | 45,844            | 34,098            | 11,746            |
| Worker's Compensation Commission                       | -                 | 257,395           | 261,862           | (4,467)           |
| Fiscal and Support Office                              |                   | 225,918           | 244,208           | (18,290)          |
|  | 1,668,005         | 1,622,105         | 1,569,546         | 52,559            |
| Department of Parks and Recreation:                    |                   |                   |                   |                   |
| Office of the Director                                 | 264,085           | 20,982            | 12,532            | 8,450             |
| Community Programs                                     | -                 | -                 | 2,085             | (2,085)           |
| Pool and Beach Programs                                | -                 | -                 | 11                | (11)              |
| Historic Preservation Division Parks Maintenance       | -                 | -                 | 10,704<br>474     | (10,704)<br>(474) |
| Historic Resources Division                            | <del>-</del>      | 250,053_          | 242,067           | 7,986             |
|  | 264,085           | 271,035           | 267,873           | 3,162             |
|  |                   |                   |                   |                   |
| Department of Integrated Services for Individuals      |                   |                   |                   |                   |
| with Disabilities:                                     |                   | 560.456           | 460.050           |                   |
| Office of the Director                                 | 1,260,329         | 568,156           | 469,253           | 98,903            |
| Fiscal Support   |                   | 74,753            | 42,520            | 32,233            |
|  | 1,260,329         | 642,909           | 511,773           | 131,136           |
| Managla Council of Council                             |                   |                   |                   |                   |
| Mayor's Council of Guam:                               | 6 070 225         | C 000 001         | C C12 142         | 206 050           |
| Mayors' Council Consolidated Accounts                  | 6,970,335         | 6,999,001         | 6,612,142         | 386,859           |
| Department of Land Management:                         | 412.674           | 504.074           | 411 454           | 172 520           |
| Office of the Director Ancestral Land Trust Commission | 413,674<br>91,733 | 584,974<br>91,733 | 411,454<br>91,779 | 173,520<br>(46)   |
| Alicestral Land Trust Commission                       | 91,733            | 91,733            | 91,779            | (40)              |
|  | 505,407           | 676,707           | 503,233           | 173,474           |
| Chief Medical Examiner:                                |                   |                   |                   |                   |
| Medical Examiner's Office                              | 428,950           | 428,950           | 418,580           | 10,370            |
| Department of Chamorro Affairs:                        |                   |                   |                   |                   |
| Office of the Director                                 | 1,013,300         | 907,700           | 941,581           | (33,881)          |
| Guam Public Library                                    | 1,286,785         | 1,204,785         | 1,176,789         | 27,996            |
| Guam Council on the Arts and Humanities Agency         | 411,064           | 118,564           | 35,225            | 83,339            |
| Research Publication and Training                      | ,<br>-            | 88,343            | 88,342            | 1                 |
| Guam Educational Telecommunications Corporation        | 624,063           | 624,063           | 588,924           | 35,139            |
| Guam Museum  |                   | 205,982           | 205,981           | 1_                |
|  | 3,335,212         | 3,149,437         | 3,036,842         | 112,595           |

|  | Budgeted           | Amounts            |                    |             |
|--|--------------------|--------------------|--------------------|-------------|
|  |                    |                    | Actual             |             |
|  | Original           | Final              | Amounts            | Variance    |
| Expenditures by Department, continued: Department of Military Affairs: |                    |                    |                    |             |
| Office of the Adjutant General   | 910,000            | 480,644            | 204,963            | 275,681     |
| Const. Fire Describerants  |                    |                    |                    |             |
| Guam Fire Department: Office of the Fire Chief                         | 33,406,948         | 180,974            | 180,972            | 2           |
| Administrative and Logistical Support                                  | 108,323            | 1,566,079          | 1,559,681          | 6,398       |
| Emergency Medical Service/Rescue Operations                            | 100/020            | 2,000,075          | 2,000,001          | 3,333       |
| Bureau   | -                  | 10,934,493         | 10,934,491         | 2           |
| Fire Suppression Bureau  |                    | 19,800,438         | 20,575,560         | (775,122)   |
|  | 33,515,271         | 32,481,984         | 33,250,704         | (768,720)   |
| Daymanka ka Cammanank Unita  |                    |                    |                    |             |
| Payments to Component Units: Guam Community College                    | 19,413,623         | 19,424,134         | 13,814,950         | 5,609,184   |
| Guam Memorial Hospital Authority                                       | 19,413,023         | 68,837,822         | 52,168,865         | 16,668,957  |
| University of Guam   | 35,222,328         | 35,159,285         | 29,917,515         | 5,241,770   |
|  | E4 62E 0E1         | 122 421 241        | 05 001 330         | 27 510 011  |
|  | 54,635,951         | 123,421,241        | 95,901,330         | 27,519,911  |
| Government of Guam Retirement Fund Appropriations:                     |                    |                    |                    |             |
| Medicare Reimbursement   | 2,100,000          | 2,100,000          | 2,100,000          | -           |
| Governor and Lieutenant Governor Pension                               | 254 222            | 254 000            | 251 000            |             |
| Contributions Judge and Justice Retirement Annuities                   | 251,000<br>358,000 | 251,000<br>358,000 | 251,000<br>304,300 | -<br>53,700 |
| Judge and Justice Retirement Annuities                                 | 336,000            | 336,000            | 304,300            | 33,700      |
|  | 2,709,000          | 2,709,000          | 2,655,300          | 53,700      |
|  |                    |                    |                    |             |
| Total Executive Branch   | 527,511,401        | 572,307,641        | 526,565,777        | 45,741,864  |
| Miscellaneous Appropriations:  |                    |                    |                    |             |
| Retiree Healthcare Premiums  | 23,005,981         | 23,005,981         | 23,005,981         | _           |
| Landfill Tax Credits - Principal                                       | -                  | -                  | 738,216            | (738,216)   |
| Landfill Tax Credits - Interest  | -                  | -                  | 413,841            | (413,841)   |
| Make Work Pay Tax Credit repayment<br>Guam Energy Office               | 5,500,000          | 100,000            | -<br>41,103        | -<br>58,897 |
| Guam Commission for Educator Certification                             | 283,853            | 283,853            | 221,557            | 62,296      |
|  | ,                  |                    | <u> </u>           | ,           |
| Total Miscellaneous Appropriations                                     | 28,789,834         | 23,389,834         | 24,420,698         | (1,030,864) |
| Interest and other charges:  |                    |                    |                    |             |
| Interest and other enarges.  Interest on tax refunds                   | -                  | -                  | 1,529,555          | (1,529,555) |
| Court judgments for attorney's fees                                    | -                  | -                  | 1,870,124          | (1,870,124) |
| Bond fees  | -                  | 2,893,259          | 2,893,259          | -           |
| Nonappropriated expenditures   | -                  | -                  | 661,751            | (661,751)   |
| Other  |                    |                    | (9,435)            | 9,435       |
| Total Interest and other charges                                       |                    | 2,893,259          | 6,945,254          | (4,051,995) |

Schedule of Revenues, Expenditures by Department, and Changes in Deficit - Budget and Actual - General Fund, Continued Year Ended September 30, 2016

|  | Budgeted     | Amounts       |               |                       |
|--|--------------|---------------|---------------|-----------------------|
|  |              |               | Actual        |                       |
|  | Original     | Final         | Amounts       | Variance              |
| Expenditures by Department, continued: Debt Service:     |              |               |               |                       |
| Principal retirement                                     | 13,645,000   | 8,315,000     | 8,315,000     | _                     |
| Interest and fiscal charges                              | 45,560,131   | 35,516,847    | 34,082,933    | 1,433,914             |
| •  |              |               |               |                       |
|  | 59,205,131   | 43,831,847    | 42,397,933    | 1,433,914             |
| Total expenditures                                       | 615,506,366  | 642,422,581   | 600,329,662   | 42,092,919            |
| Excess of revenues over expenditures                     | 86,519,682   | 59,603,467    | 74,841,975    | 15,238,508            |
| Other financing sources (uses):                          |              |               |               |                       |
| Proceeds from refunded bonds issued                      | _            | 236,605,000   | 236,605,000   | _                     |
| Premium on refunded bonds issued                         | -            | 43,942,958    | 43,942,958    | _                     |
| Payment to refunding bond escrow agent                   | -            | (211,658,081) | (211,658,081) | -                     |
|  |              |               |               |                       |
|  |              | 68,889,877    | 68,889,877    |                       |
| Transfers in from other funds:                           |              |               |               |                       |
| DPW Building and Design Fund                             | _            | _             | _             | _                     |
| Enhanced 911 Emergency Reporting System Fund             | _            | _             | 488,779       | 488,779               |
| GFD Capital Revolving Fund                               | _            | _             | 397,144       | 397,144               |
| Guam Highway Fund  | _            | _             | 2,292,936     | 2,292,936             |
| Healthy Futures Fund                                     | -            | -             | 3,256,745     | 3,256,745             |
| Recycling Revolving Fund                                 | -            | -             | 2,224,563     | 2,224,563             |
| Solid Waste Operations Fund                              | 11,978,394   | 11,978,394    | · -           | (11,978,394)          |
| Tax Collection Fund                                      | -            | -             | 190,269       | 190,269               |
| Water System Revenue Bond Fund                           |              |               | 2,220,148     | 2,220,148             |
|  | 11,978,394   | 11,978,394    | 11,070,584    | (907,810)             |
| T 6 11 11 6 1  |              |               |               |                       |
| Transfers out to other funds: Air Pollution Control Fund |              |               | 309,000       | (200,000)             |
| Better Public Service Fund                               | -<br>550,478 | 550,478       | 594,264       | (309,000)<br>(43,786) |
| Federal Grants Assistance Fund                           | 205,905      | 28,751,664    | 25,946,826    | 2,804,838             |
| General Obligation Series A 2007 Debt Service Fund       | 203,303      | 20,731,004    | 255,918       | (255,918)             |
| Government Claims Fund                                   | 250,000      | 200,000       | 200,000       | (233/310)             |
| GMHA Pharmaceuticals Fund                                | 15,333,085   | 15,333,085    | 10,451,223    | 4,881,862             |
| Guam Charter Schools Fund                                | -            | 5,775,000     | 5,775,000     | -                     |
| Guam Legislature Fund                                    | 8,799,000    | 8,799,000     | 8,799,000     | -                     |
| Indirect Cost Fund                                       | -            | -             | 908,363       | (908,363)             |
| Limited Obligation Series A 2009 Debt Service Fund       | -            | 15,669,958    | 15,669,956    | 2                     |
| MIP Payment Revolving Fund                               | 16,380,671   | 14,418,447    | 11,481,707    | 2,936,740             |
| Office of Public Accountability                          | 1,389,743    | 1,611,851     | 1,611,851     | -                     |
| Off-island Treatment Fund                                | 1,600,000    | 2,350,000     | 2,314,455     | 35,545                |
| Public Defender Service Corporation Fund                 | 4,318,875    | 4,318,875     | 4,318,875     | -                     |

Schedule of Revenues, Expenditures by Department, and Changes in Deficit - Budget and Actual - General Fund, Continued Year Ended September 30, 2016

|   | _  | Budgeted     | d A | mounts       |     |              |     |              |
|---|----|--------------|-----|--------------|-----|--------------|-----|--------------|
|   |    |              |     |              |     | Actual       |     |              |
|   |    | Original     |     | Final        | _   | Amounts      | _   | Variance     |
| Other financing sources (uses), continued:<br>Transfers out to other funds, continued:  |    |              |     |              |     |              |     |              |
| Public Market Revolving Fund  |    | -            |     | -            |     | 11,966       |     | (11,966)     |
| Section 2718 Fund   |    | -            |     | -            |     | 14,921,655   |     | (14,921,655) |
| Supplemental Annuity Benefits Fund  |    | 9,155,000    |     | 9,155,000    |     | 10,105,000   |     | (950,000)    |
| Unified Courts of Guam Fund   |    | 33,043,444   |     | 33,043,444   |     | 33,043,444   |     | -            |
| Village Street Fund   |    | -            |     | -            |     | 112,700      |     | (112,700)    |
| Worker's Compensation Fund  |    | 798,593      |     | 748,593      |     | 546,290      |     | 202,303      |
|   |    | 91,824,794   | -   | 140,725,395  | _   | 147,377,493  |     | (6,652,098)  |
| Total other financing sources (uses), net   |    | (79,846,400) | _   | (59,857,124) | _   | (67,417,032) | _   | 5,744,288    |
| Encumbrances for supplies and equipment ordered but not received are reported in the year the order is placed for budgetary purposes, but in the year the |    |              |     |              |     |              |     |              |
| supplies are received for financial reporting purposes  |    | 5,649,007    | _   | 5,649,007    | _   | 6,471,378    | _   | 822,371      |
| Net change in deficit   | \$ | 12,322,289   | \$_ | 5,395,350    | \$_ | 13,896,321   | \$_ | 8,500,971    |

Nonmajor Governmental Funds September 30, 2016

The Nonmajor Governmental Funds statements include the combining balance sheet and combining statement of revenues, expenditures and changes in fund balance for nonmajor special revenue funds, nonmajor capital projects funds, and nonmajor debt service funds that comprise the other governmental funds column in the basic financial statements. The combining nonmajor special revenue funds statements, the combining nonmajor capital projects funds statements, and the combining nonmajor debt service funds are detailed behind the special revenue funds, capital project funds and debt service funds dividers.

## Nonmajor Governmental Funds Combining Balance Sheet September 30, 2016

| <u>ASSETS</u>   | <u>.</u>   | Other<br>Special Revenue               | Other<br>Capital Project |     | Other<br>Debt Service   |    | Total                                   |
|---|------------|--|--------------------------|-----|-------------------------|----|---|
| Cash and cash equivalents<br>Investments<br>Receivables, net: | \$         | 37,269,614 \$<br>6,651,776             | 936,171<br>-             | \$  | -                       | \$ | 38,205,785<br>6,651,776                 |
| Taxes<br>Other  |            | 8,213,722<br>6,863,494                 | -<br>-                   |     | -                       |    | 8,213,722<br>6,863,494                  |
| Due from other funds<br>Prepayments                           |            | 23,515,426<br>85,350                   | 175,899<br>-             |     | -                       |    | 23,691,325<br>85,350                    |
| Deposits and other assets Restricted assets:                  |            | -                                      | 1,172                    |     | -                       |    | 1,172                                   |
| Cash and cash equivalents Investments                         |            | 4,115,186<br>300,000                   | 113,234<br>17,481,569    |     | 1,616,000<br>10,621,130 |    | 5,844,420<br>28,402,699                 |
| Total assets  | \$         | 87,014,568 \$                          | 18,708,045               | \$  | 12,237,130              | \$ | 117,959,743                             |
| LIABILITIES AND FUND BALANCES                                 |            |  |                          |     |                         |    |   |
| Liabilities:<br>Accounts payable                              | \$         | 3,185,436 \$                           | 1,610,191                | \$  | -                       | \$ | 4,795,627                               |
| Accrued payroll and other Due to other funds Unearned revenue |            | 2,230,316<br>12,540,541<br>447,126     | 1,393,356                |     | -<br>-<br>-             |    | 2,230,316<br>13,933,897<br>447,126      |
| Deposits and other liabilities                                |            | 1,153,841                              | -                        | _   | -                       | _  | 1,153,841                               |
| Total liabilities   | _          | 19,557,260                             | 3,003,547                |     |                         |    | 22,560,807                              |
| Fund balances:<br>Restricted<br>Committed<br>Unassigned       | _          | 9,325,924<br>59,206,117<br>(1,074,733) | 15,704,498<br>-<br>-     | _   | 12,237,130<br>-<br>-    |    | 37,267,552<br>59,206,117<br>(1,074,733) |
| Total fund balances   | _          | 67,457,308                             | 15,704,498               |     | 12,237,130              |    | 95,398,936                              |
| Total liabilities and fund balances                           | \$ <u></u> | 87,014,568 \$                          | 18,708,045               | \$_ | 12,237,130              | \$ | 117,959,743                             |

### Nonmajor Governmental Funds Combining Statement of Revenues, Expenditures by Function, and Changes in Fund Balances Year Ended September 30, 2016

|   |    | Other           | Other                  | Other         |              |
|---|----|-----------------|------------------------|---------------|--------------|
|   |    | Special Revenue | Capital Project        | Debt Service  | Total        |
| <b>D</b>                                  |    | Special Revenue | <u>Capital Froject</u> | Debt Service  | Total        |
| Revenues:                                 |    |                 |                        |               |              |
| Taxes:<br>Property                        | \$ | 26,320,474 \$   | - \$                   | - \$          | 26,320,474   |
| Hotel                                     | Ф  | 40,864,063      | ·                      | - 4           | 40,864,063   |
| Liquid fuel                               |    | 10,051,209      | _                      | _             | 10,051,209   |
| Tobacco                                   |    | 20,104,227      | _                      | _             | 20,104,227   |
| Alcoholic beverages                       |    | 2,895,727       | =                      | =             | 2,895,727    |
| Limited gaming                            |    | 1,505,520       | =                      | =             | 1,505,520    |
| Licenses and permits                      |    | 56,200,632      | 1,829,683              | -             | 58,030,315   |
| Charges for services                      |    | 20,157,431      | · · -                  | =             | 20,157,431   |
| Interest and investment earnings          |    | 291,628         | 72,866                 | 3,194         | 367,688      |
| Intergovernmental                         |    | 4,051,665       | -                      | -             | 4,051,665    |
| Other                                     |    | 963,162         |                        | -             | 963,162      |
| Total revenues                            | -  | 183,405,738     | 1,902,549              | 3,194         | 185,311,481  |
| Expenditures by Function:                 |    |                 |                        |               |              |
| Current:                                  |    |                 |                        |               |              |
| General government                        |    | 14,661,035      | -                      | 12,952        | 14,673,987   |
| Protection of life and property           |    | 20,131,811      | -                      | -             | 20,131,811   |
| Public health                             |    | 15,671,771      | -                      | =             | 15,671,771   |
| Community services                        |    | 5,000           | =                      | =             | 5,000        |
| Recreation                                |    | 4,352,352       |                        | -             | 4,352,352    |
| Individual and collective rights          |    | 8,459,044       | 777,802                | =             | 9,236,846    |
| Transportation                            |    | 9,678,855       | -                      | -             | 9,678,855    |
| Public education                          |    | 5,271,759       | -                      | -             | 5,271,759    |
| Environmental protection                  |    | 16,603,168      | -                      | -             | 16,603,168   |
| Economic development Payments to:         |    | 4,561,293       | <del>-</del>           | <del>-</del>  | 4,561,293    |
| Guam Community College                    |    | 1,382,982       | _                      | _             | 1,382,982    |
| Guam Memorial Hospital Authority          |    | 10,523,569      | _                      | _             | 10,523,569   |
| Guam Preservation Trust                   |    | 615,000         | _                      | _             | 615,000      |
| Guam Visitors Bureau                      |    | 30,550,346      | =                      | =             | 30,550,346   |
| University of Guam                        |    | 2,480,151       | <del>-</del>           | =             | 2,480,151    |
| Miscellaneous appropriations              |    | 15,243,673      | -                      | -             | 15,243,673   |
| Capital projects                          |    | · · · -         | 8,090,569              | =             | 8,090,569    |
| Debt service:                             |    |                 |                        |               |              |
| Principal retirement                      |    | -               | 613,571                | 1,920,000     | 2,533,571    |
| Interest and fiscal charges               |    |                 | 379,434                | 5,078,625     | 5,458,059    |
| Total expenditures                        |    | 160,191,809     | 9,861,376              | 7,011,577     | 177,064,762  |
| Excess (deficiency) of revenues over      |    |                 |                        |               |              |
| (under) expenditures                      |    | 23,213,929      | (7,958,827)            | (7,008,383)   | 8,246,719    |
| Other financing sources (uses):           |    |                 |                        |               |              |
| Proceeds from issuance of long-term debt  |    | 2,123,188       | _                      | _             | 2,123,188    |
| Transfers in from other funds             |    | 29,200,142      | -                      | 6,961,077     | 36,161,219   |
| Transfers out to other funds              |    | (50,624,599)    | _                      | -             | (50,624,599) |
| Total other financing sources (uses), net | •  | (19,301,269)    |                        | 6,961,077     | (12,340,192) |
| Net change in fund balances               | •  | 3,912,660       | (7,958,827)            | (47,306)      | (4,093,473)  |
| Fund balances at beginning of year        |    | 63,544,648      | 23,663,325             | 12,284,436    | 99,492,409   |
| Fund balances at end of year              | \$ | 67,457,308 \$   |                        | 12,237,130 \$ | <u>-</u>     |
|   | Ψ. | φ               |                        | ,,            | ,555,550     |

## Nonmajor Governmental Funds Combining Statement of Revenues, Expenditures by Object, and Changes in Fund Balances Year Ended September 30, 2016

|   | Other                 | Other                   | Other        |                       |          |
|---|-----------------------|-------------------------|--------------|-----------------------|----------|
|   | Special Revenue       | Capital Project         | Debt Service | Total                 |          |
| Revenues:   |                       |                         |              |                       |          |
| Taxes:  |                       |                         |              |                       |          |
| Property  | \$<br>26,320,474      | \$ - \$                 | - 9          | 26,320,474            | 4        |
| Hotel   | 40,864,063            | -                       | -            | 40,864,063            |          |
| Liquid fuel   | 10,051,209            | -                       | -            | 10,051,209            |          |
| Tobacco   | 20,104,227            | -                       | -            | 20,104,227            |          |
| Alcoholic beverages                                   | 2,895,727             | -                       | -            | 2,895,727             |          |
| Limited gaming  | 1,505,520             | -                       | -            | 1,505,520             |          |
| Licenses and permits                                  | 56,200,632            | 1,829,683               | -            | 58,030,315            |          |
| Charges for services                                  | 20,157,431            | 72.000                  | 2 104        | 20,157,431            |          |
| Interest and investment earnings<br>Intergovernmental | 291,628<br>4,051,665  | 72,866                  | 3,194        | 367,688<br>4,051,665  |          |
| _   |                       | -                       | -            |                       |          |
| Other   | 963,162               |                         | - 2 104      | 963,162               |          |
| Total revenues  | 183,405,738           | 1,902,549               | 3,194        | 185,311,481           | <u>T</u> |
| Expenditures by Object:                               |                       |                         |              |                       | _        |
| Salaries and wages - regular                          | 31,801,027            | 1,295                   | =            | 31,802,322            |          |
| Salaries and wages - overtime                         | 1,624,957             | 384                     | -            | 1,625,341             |          |
| Salaries and wages - fringe benefits<br>Travel        | 12,372,080            | -                       | -            | 12,372,080            |          |
| Contractual services                                  | 322,225<br>27,857,167 | 1,432,415               | -            | 322,225<br>29,289,582 |          |
| Building rent   | 3,455,394             | 371,541                 |              | 3,826,935             |          |
| Supplies  | 4,018,503             | 7,462                   | _            | 4,025,965             |          |
| Equipment   | 1,313,287             | 198,800                 | _            | 1,512,087             |          |
| Utilities - power and water                           | 7,764,890             | -                       | -            | 7,764,890             |          |
| Communications  | 358,944               | =                       | -            | 358,944               |          |
| Capital outlays                                       | 6,527,758             | 6,771,719               | -            | 13,299,477            |          |
| Grants and subsidies                                  | 45,552,048            | , , ,                   | -            | 45,552,048            | 8        |
| Retiree healthcare benefits                           | 15,243,673            | =                       | -            | 15,243,673            | 3        |
| Principal retirement                                  | -                     | 613,571                 | 1,920,000    | 2,533,571             | 1        |
| Interest and fiscal charges                           | -                     | 379,434                 | 5,078,625    | 5,458,059             | 9        |
| Other   | 1,979,856             | 84,755                  | 12,952       | 2,077,563             | 3_       |
| Total expenditures                                    | 160,191,809           | 9,861,376               | 7,011,577    | 177,064,762           | 2        |
| Excess (deficiency) of revenues over                  |                       |                         |              |                       |          |
| (under) expenditures                                  | 23,213,929            | (7,958,827)             | (7,008,383)  | 8,246,719             | 9        |
| Other financing sources (uses):                       |                       |                         |              |                       |          |
| Proceeds from issuance of long-term debt              | 2,123,188             | -                       | -            | 2,123,188             |          |
| Transfers in from other funds                         | 29,200,142            | =                       | 6,961,077    | 36,161,219            | 9        |
| Transfers out to other funds                          | (50,624,599)          | <u> </u>                | =            | (50,624,599           | 9)       |
| Total other financing sources (uses), net             | (19,301,269)          | <u> </u>                | 6,961,077    | (12,340,192           | 2)       |
| Net change in fund balances                           | 3,912,660             | (7,958,827)             | (47,306)     | (4,093,473            | 3)       |
| Fund balances at beginning of year                    | 63,544,648            | 23,663,325              | 12,284,436   | 99,492,409            | 9_       |
| Fund balances at end of year                          | \$<br>67,457,308      | \$ <u>15,704,498</u> \$ | 12,237,130   | 95,398,936            | 6        |

Nonmajor Governmental Funds - Special Revenue Funds September 30, 2016

Special revenue funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes. A brief discussion of GovGuam's nonmajor governmental funds - special revenue funds as of September 30, 2016, follows.

<u>Accessible Parking Fund</u> - The fund was created by Public Law 18-28 to ensure that disabled persons are given equal access to government offices and services. Revenues are generated from fines collected from those parked illegally in handicapped parking spaces. Expenditures are authorized for maintenance of disabled parking areas.

<u>Air Pollution Control Fund</u> - This fund was created by Public Law 24-40 to provide a coordinated Territory-wide program of air pollution prevention, abatement, and control. Revenues are derived primarily from permit application fees and annual emission fees.

<u>Board of Accountancy Fund</u> - This fund was created for the purpose of regulating aspects of the practice of public accountancy. The Guam Code Annotated Title 22, Subsection 35104(d) states, "all monies collected by the Board ... shall be deposited with the Treasurer of Guam to the credit of the Board." Sources of revenues are from the issuance of certificates and permit fees collected from public accountants and firms practicing public accountancy. Monies shall be expended for administering the Public Accountancy Act of 1990.

<u>Capitol District Fund</u> - This fund was created by Public Law 29-69 for the sole purpose of funding the repair, restoration, renovation, or refurbishment of the Guam Congress Building or other Capitol District properties. Income received pursuant to any lease of property within the Capitol District shall be deposited into this fund.

<u>Carrier Off-Duty Services Revolving Fund</u> - This fund was created by Public Law 25-138. Charges from this fund are from services performed by Customs and Quarantine Officers, in the performance of their duties on any day of the week upon special request by the Director of Customs and Quarantine outside of normal working hours.

<u>Chamorro Land Trust Operations Fund</u> - This fund was created by Public Law 28-68 to account for the proceeds from all land use permits, monetary contributions and fees for the benefit of the Chamorro Land Trust Commission (CLTC).

<u>Chamorro Loan Guarantee Fund</u> - This fund was created by Public Law 12-226 to account for loans made by governmental agencies or lending institutions to those holding leases or licenses issued by the Chamorro Land Trust Commission that may be guaranteed. This guarantee may be for home or commercial loan purposes. The loan guarantees shall be subject to certain restrictions.

<u>Chamorro Land Trust Survey and Infrastructure Fund</u> - This fund was created for the purpose of accounting for the receipt of all proceeds from the sale of bull cart trails and land remnants and proceeds from the sale of land under the Land for the Landless program that will be used solely for the surveying of unsurveyed CLTC land and for the operational needs in support thereof.

<u>Child Care Revolving Fund</u> - This fund was created by Public Law 31-73 to account for all funds received under the Child Welfare Services Act.

<u>Community Health Centers Fund</u> - This fund was created to provide for the Southern Community Health Center. Revenues are derived from fees charged to health service recipients utilizing the Center. Revenues are applied to expenditures applicable to the operation of the Center.

<u>Consumer Protection Fund</u> - This fund was created by Public Law 21-18 to account for fees collected by the Attorney General's Office under the Consumer Protection Act.

<u>Contractors' License Board Fund</u> - This fund was created to protect the public by licensing the contractors of Guam. Revenues are derived from both license fees and local appropriations.

<u>Controlled Substance Diversion Fund</u> – This fund was created by Public Law 24-149 for use by the Department of Public Health for programs to monitor controlled substances, to identify and detect its diversion, equipment, supplies and contracts necessary to monitor controlled substances, and training of employees tasked with administering the Act. Revenues for this fund are provided for by fees assessed in relation to the registration and control of the manufacture, distribution and dispensing of controlled substances in Guam.

# Nonmajor Governmental Funds - Special Revenue Funds, Continued September 30, 2016

<u>Criminal Injuries Compensation Fund</u> - The Criminal Injuries Compensation Fund was enacted under Public Law 20-155. The fund was created for the purpose of compensating victims injured through criminal mischief. Public Law 20-155 created the Criminal Injuries Commission which was created to determine, on a case by case basis, who is worthy of compensation. Sources of funding are prosecuted criminals (offenders) and Government appropriations. Per Public Law 20-155, compensation must be made within 18 months of date of injury. In addition, no claim will be awarded in excess of \$10,000.

<u>Customs, Agriculture, and Quarantine Inspection Services Fund</u> - This fund was created by Public Law 23-45 and amended by Public Law 23-96 Section 73145 of the Government Code of Guam. The law requires that each aircraft landing at the Guam International Airport Terminal (GIAT) shall be levied a customs, agriculture, and quarantine inspection service charge reasonably related to the cost incurred by the Customs and Quarantine Agency and the Department of Agriculture in providing, maintaining and operating the service charge facilities, and shall be allocated among air carriers in such a manner reasonably related to the relative demand for such services attributable to each carrier. All expenditures of the Fund shall be made exclusively by appropriation of the Guam Legislature. The Fund shall not be commingled with the General Fund and shall be kept in a separate bank account.

<u>Dededo Buffer Strip Revolving Fund</u> - This fund was created as a result of the re-enactment of Section 68901(1) of Title 21 of the Guam Code Annotated as amended by Public Law 24-59. This authorizes the Department of Land Management to enter into commercial leases, not exceeding ten (10) years, for the use of the Dededo and Yigo Municipal Planning Councils (two-thirds to Dededo and one-third to Yigo) for the upkeep and maintenance of sports and recreational facilities.

<u>DLM Building Construction Fund</u> - This fund was created by Public Law 29-46 to account for all monies received from FEMA for the construction of the Department of Land Management building.

<u>DPW Building and Design Fund</u> - This fund was created by Public Law 20-221 to be used for review and building inspection operational expenditures. Any fees collected from plan review and building inspection shall be deposited to the special fund.

<u>Drivers' Education Fund</u> - This fund was created by Public Law 22-20 to be expended on personnel, travel, purchase of vehicles, insurance, fuel and maintenance, textbooks and materials, driving simulators, a consultant and for teachers' stipends.

<u>Enhanced 911 Emergency Reporting System Fund</u> - This fund was created by Public Law 25-55. The fund is created to provide a source of funding for cost associated with the "911" Emergency Reporting System by charging a monthly surcharge known as the "911 Surcharge" paid by Local Exchange Telephone and Commercial Mobil Radio Service subscribers. All money and interest earned by this fund will be used by the Guam Fire Department solely for enhanced "911" equipment and systems.

<u>Environmental Health Fund</u> - This fund was created by Public Law 25-120 to account for all fees and penalties collected pursuant to laws enforced by the Division of Environmental Health of the Department of Public Health and Social Services.

<u>Examiner Off-Duty Services Fund</u> - This fund was created by Public Law 30-140 to account for hourly charges for services required by Department of Revenue and Taxation examiners outside of normal working hours.

<u>First Generation Trust Fund</u> - This fund was created for the purpose of encouraging GDOE high school students to pursue post-secondary learning.

<u>GFD Capital Revolving Fund - This fund was created by Public Law 22-52 to establish a capital outlay revolving fund within the Guam Fire Department to purchase essential emergency rescue and firefighting vehicles and emergency and life support equipment.</u>

<u>GMHA Healthcare Trust and Development Fund</u> - This fund was created by Public Law 32-60 to account for license fees, business privilege tax, and income tax collected from companies involved in gaming to be used by designated public healthcare agencies of GovGuam.

<u>Guam Ancestral Lands Commission Funds</u> - These funds were established by Public Law 25-45 for the purpose of investigating, recording, filing, and reporting claims for ancestral lands, and to respond to requests for remedy from claimants for lands taken by the United States or by GovGuam on or after January 1, 1930.

# Nonmajor Governmental Funds - Special Revenue Funds, Continued September 30, 2016

<u>Guam Landowner's Recovery Fund</u> - This fund was created for the purpose of accounting for the purpose of granting loans, loan guarantees or grant-in-aid to landowners, or to defer costs or fees for professional services required by those landowners or class of landowners who have ancestral land claims.

<u>Guam Cancer Trust Fund</u> - This fund was created to provide financial assistance to organizations that provide patient directed services for the prevention of cancers, its treatment, diagnosis, and other services that *may* be required to access treatment, including, but *not limited to*, off-island transportation and temporary housing.

<u>Guam Charter Schools Fund</u> - This fund was created by Public Law 29-140 to account for all funds received under the Guam Academy Charter Schools Act of 2009.

<u>GCC Capital Improvements Fund</u> - This fund was created by Public Law 31-229 to account for lease rental payments payable pursuant to the lease-back agreement entered into to secure financing for the construction, expansion, renovation, and/or hardening of the Gregorio G. Perez Crime Lab Building, and GCC Building # 100 and # 200.

<u>Guam Environmental Trust Fund</u> - This fund was created through Public Law 21-10. The fund is administered by the Guam Environmental Protection Agency and was created to clean up hazardous materials and to restore and repair damage to the environment. Revenues are generated through collection of a 2% assessment fee on all commercial and industrial liability insurance premiums which will be collected by the Department of Revenue and Taxation.

<u>Guam Plant Inspection and Permit Fund</u> - This fund was created by Public Law 27-29 for the administration, operation, maintenance and improvement of the Plant Inspection Station of the Department of Agriculture.

<u>Guam Invasive Species Inspection Fee Fund</u> - This fund was created by Public Law 31-43 to account for fees collected by the Guam Department of Agriculture for the inspection, quarantine, and eradication of invasive species contained in any freight brought into Guam.

<u>Guam Museum Fund</u> - This fund was created by Public Law 25-69 to account for funds received separate and apart from other funds of the Guam Museum to fund the operations of the Guam Museum Board of Advisors.

<u>Guam Preservation Trust Fund</u> - This fund was created by Public Law 20-151 for the purpose of the preservation of the island's many historical and cultural locations. Revenues are derived from building permit fees assessed to contractors before the issuance of any type of building permit.

<u>Guam Procurement Advisory Council Support Fund</u> - This fund was created by Public Law 31-93 to account for the operations of the Guam Procurement Advisory Council.

<u>Health and Human Services Fund</u> - This fund was created by Public Law 24-174 to account for 10% of proceeds from the sale and securitization of the allocation under the Master Settlement Agreement for settlements received from the tobacco industry.

<u>Healthy Futures Fund</u> – This fund was created by Public Law 27-05 to account for 50% of proceeds received on alcoholic beverages excise taxes and all tobacco-related taxes to be expended for health and education programs relating to tobacco and alcohol prevention, cessation, treatment and control, and to improving overall health and well-being.

<u>Health Professional Licensure Fund</u> - This fund was created by Public Law 21-33 to defray the cost of obtaining standardized examination materials and services for the healing arts and cosmetology licensor and the cost of proctoring examination at the testing site.

<u>Health and Security Trust Fund</u> - This fund was created by Public Law 24-174 to account for 50% of proceeds from the sale and securitization of the allocation under the Master Settlement Agreement to be expended for the operations and capital expenditures of the Guam Memorial Hospital Authority.

<u>Host Community Benefits Fund</u> - This fund was created by Public Law 30-165 to recognize the impact on the villages of Inarajan and Ordot as host communities to the Leyon landfill and the Ordot Dump and funded by revenue from tipping fees.

<u>Hotel Occupancy Tax Surplus Fund</u> - This fund was created by Public Law 32-68 to account for hotel occupancy tax collections received by the Tourist Attraction Fund in excess of Bureau of Budget and Management Research revenue estimates.

# Nonmajor Governmental Funds - Special Revenue Funds, Continued September 30, 2016

<u>Indirect Cost Fund</u> - This fund was created by Public Law 29-113 to account for appropriations for the following purposes: (a) training such as Continuing Professional Education Credits, CPE; (b) negotiating and administering GovGuam's indirect cost rate; (c) purchasing of supplies and equipment associated with negotiating and administering GovGuam's indirect cost rate; and (d) automated budget development and maintenance.

<u>Land Acquisition Fund</u> - This fund was created by Public Law 9-170 to account for all costs of acquiring private land for public purposes.

<u>Land Survey Revolving Fund</u> - This fund was created in order to administer the surveying, mapping, and registration of all government-owned properties. Revenues are derived from certain documentary fees and proceeds from leases of government land. Funds are expended after allotments authorizing their expenditure are created by the Bureau of Budget and Management Research.

Limited Gaming Fund - This fund was created by Public Law 26-52 to account for activities under the Gaming Control Act.

<u>Manpower Development Fund</u> - This fund was created by Public Law 18-48 to enhance manpower training programs. The fund receives revenues from registration fees of non-immigrant workers.

<u>Mental Health and Substance Abuse Fund</u> - This fund was created by Public Law 26-68 to account for all proceeds received by the Youth Tobacco Education and Prevention Fund to be expended for youth compliance monitoring and tobacco and drug prevention and education programs.

<u>MHSA Services Fund</u> - This fund was created by Public Law 31-233 to account for proceeds from the collection of any fees by the Department of Mental Health and Substance Abuse.

Notary Public Revolving Fund - This fund was created by Public Law 21-106 to account for revenues received under the Model Notary Law.

Office of Vital Statistics Revolving Fund - This fund was created by Public Law 31-213 to account for revenues received by the Territorial Registrar, Office of Vital Statistics, within the Department of Public Health and Social Services.

<u>Pesticide Management Fund</u> - This fund was created by Public Law 29-46 to account for fees collected by the Guam Environmental Protection Agency to be used for the purchase of equipment, payment of personnel costs, public outreach, training, contracts, and disposal of confiscated pesticides and devices associated with the Pesticide Enforcement program.

<u>Plant Nursery Revolving Fund</u> - This fund was created by Public Law 26-140 to account for fees collected under the Department of Agriculture's Fee Schedule for plant nursery services and activities.

<u>Police Patrol Vehicle and Equipment Revolving Fund</u> - This fund was created by Public Law 32-205 to account for the collection of vehicle safety inspection fees to be used for the acquisition of vehicles and associated equipment by the Guam Police Department.

<u>Police Services Fund</u> - This fund was created by Public Law 24-23 for the purpose of funding the general operational needs of the Guam Police Department. Revenues are derived mainly from miscellaneous services and fees provided by the department.

<u>Prison Industries Revolving Fund</u> - This fund was created by Public Law 29-94 to account for all revenues collected under the Department of Correction's Prison Industries program that was established as a means for inmates to receive job training and skills development.

<u>Professional Engineers', Architects' and Surveyors' Fund</u> - This fund was created to receive fees from licenses and license renewals and to use those funds to administer and enforce the laws relating to professional engineers, architects and land surveyors.

<u>Public Library System Fund</u> – This fund accounts for the operations of all libraries in the Library System on Guam in accordance with the rules and regulations promulgated by the Library Board.

## Nonmajor Governmental Funds - Special Revenue Funds, Continued September 30, 2016

<u>Public Market Revolving Fund</u> – This fund was created by Public Law 28-68 to account for fees paid by producers or sellers for the use of space at public markets under the control of the Department of Chamorro Affairs.

<u>Public Recreation Services Fund</u> – This fund was created by Public Law 27-106 to account for the maintenance, upgrade and upkeep of all parks and recreational facilities within the jurisdiction of the Department of Parks and Recreation, and the creation and continuance of existing community related programs and activities for the benefit of the island.

<u>Public Transit Fund</u> – This fund was created by Public Law 26-76 under the authority of the Department of Administration to operate Guam's mass transit system.

<u>Rabies Prevention Fund</u> – This fund was created by Public Law 24-216 to maintain, enhance and secure the prevention of rabies on Guam. Revenues are derived from issuance of entry permits for any dog or cat imported into Guam.

<u>Recycling Revolving Fund</u> – This fund was created by Public Law 28-171 to account for recycling fees levied upon the registered owner of a motor vehicle to assist in the recycling and disposal of motor vehicles and other recyclable materials.

<u>Safe Drinking Water Fund</u> – This fund was created to account for fees, monetary charges and other funds collected or received by the Guam Environmental Protection Agency pursuant to the Safe Drinking Water Act to be used for the administration and implementation of the Safe Drinking Water Program; for public education and similar outreach programs; and promotions aimed at increasing awareness of the dangers of using pipes, plumbing fittings or fixtures containing lead over the acceptable limit set by this Act or regulations.

<u>Safe Streets Fund</u> - This fund was created by Public Law 22-41 to account for fines collected for certain offenses involving alcohol and controlled substances, convictions involving children, vehicular negligence and homicide, and drinking while driving a motor vehicle. So much of the Fund as is required is appropriated to the Department of Corrections to be used to compensate staff and provide supplies or facilities to house incarcerated persons convicted of misdemeanors and persons convicted of abovementioned offenses.

<u>Section 2718 Fund</u> - This fund was created by Public Law 31-77 to account for all proceeds from rebates paid to and entitled to GovGuam pursuant to Section 2718(b)(1)(A) of the Public Health Services Act, as amended by the Patient Protection and Affordable Care Act (PPACA), Public Law 111-148.

<u>Solid Waste Management Plan</u> - This fund was created by Public Law 25-175 to be administered by the Guam Environmental Protection Agency to deal with solid waste management.

<u>Solid Waste Operations Fund</u> - This fund was created by Public Law 24-272 to provide a financing source for GovGuam's costs and expenses directly related to the closure and post-closure of the solid waste landfill.

<u>Special Assets Forfeiture Fund</u> - This fund was created by Public Law 26-120 to account for property that is forfeited under any local law enforced or administered by the Guam Police Department.

<u>Stray Dog Revolving Fund</u> - This fund was created by Public Law 28-108 to account for the imposition of mandatory fines on owners of impounded dogs.

<u>Street Light Fund</u> - This fund was created by Public Law 27-38 to pay for the installation and operation of public street lights.

<u>Tax Collection Fund</u> - This fund was created by Public Law 27-05. Fifty percent (50%) of the fund is earmarked for the purposes of employing tax technicians, revenue agents, revenue officers, and for other related expenses in order to increase collection of taxes and for the salaries of employees serving as Passport Acceptance Agents. The remaining fifty percent (50%) is to be deposited in the Public School Library Resources Fund.

<u>Territorial Educational Facilities Fund (TEF)</u> - TEF was created by Public Law 22-19 (as amended by Public Law 23-14) to account for all real property tax revenues received by or on behalf of GovGuam. These revenues are used for the debt service payments of the General Obligation Bonds, 1993 Series A and 1995 Series A.

# Nonmajor Governmental Funds - Special Revenue Funds, Continued September 30, 2016

<u>Territorial Highway Fund</u> - This fund was created for the purpose of obtaining proper maintenance and construction of highways and for the implementation of Highway Safety plans, programs and projects. Revenues are derived from Federal grants, certain liquid fuels taxes, vehicle registration fees and local appropriations.

<u>Tourist Attraction Fund</u> - This fund was created to finance the improvement of the physical facilities of Guam's parks and recreation areas. Financing is provided by the imposition of an 11 percent tax on lodging provided to transients.

<u>Underground Storage Tank Management Fund</u> – This fund was created by Public Law 20-106 to account for collections received under the Underground Storage of Regulated Substances Act.

<u>UOG Capital Improvements Fund</u> – This fund was created by Public Law 26-48 to account for the design, construction and collateral equipment of the College of Business and Public Administration, and for the replacement of the roof of the Fine Arts Building.

<u>Victim/Witness Travelling-Housing Fund</u> – This fund was created by Public Law 30-60 to account for fees received by the Office of the Attorney General for requested statements issued about the disposition of a person's criminal arrest or criminal case.

<u>Village Streets Fund</u> - This fund was created by Public Law 23-128. This Fund shall be used exclusively for the purpose of payment to vendors for village road planning, design, construction, reconstruction, improvement, repair and maintenance services, the acquisition of rights of way, or to service debt payments of revenue bonds which may be issued to fund the construction, repair and maintenance of secondary and tertiary roads.

<u>Water Protection Fund</u> - This fund was created by Public Law 22-47 to provide funding for the administration and implementation and enforcement of the Water Pollution Control Act and regulations promulgated from said Act, for educational programs and grants for research and development, advertisement promotions, and inspections of facilities to prevent or minimize erosion that contributes to pollution of the waters.

<u>Water Research and Development Fund</u> – This fund was created by Public Law 22-47 to conduct water resource research which will contribute to the effective planning and management of Guam's underground and surface water, and to the development of programs which promote the best use of these resources.

<u>Wildlife Conservation Fund</u> - This fund was created to preserve, manage, enhance and protect the Government's wildlife resources and their environment. Revenues are derived principally from the sale of hunting, fishing and harvesting licenses, fees and permits.

<u>Workmen's Compensation Fund</u> - This fund was authorized to be created by Public Law 1-88. Section 37042 of the Government Code of Guam requires a fund sufficient to secure compensation payments under Title XXXIII of the Government Code in respect to employees of GovGuam, its agencies and instrumentalities, including any public corporation. Funds are disbursed upon the order of the Workers Compensation Commission, of which the Director of Labor is the Commissioner.

<u>Youth Tobacco Education and Prevention Fund</u> – This fund was created by Public Law 25-187 to account for 10% of proceeds from the sale and securitization of the allocation under the Master Settlement Agreement to be utilized by the Department of Mental Health and Substance Abuse, for youth compliance monitoring and tobacco and drug prevention and education programs.

#### Nonmajor Governmental Funds - Special Revenue Funds Combining Balance Sheet September 30, 2016

| AS/400 Fund Number   | 236                        | 265                         | 266                           | NEW                 | 282  | 624                                     | 669  | 415                           | 646                     | 105                            | 250                    | 213                              |
|--|----------------------------|-----------------------------|-------------------------------|---------------------|--|---|--|-------------------------------|-------------------------|--------------------------------|------------------------|----------------------------------|
| ASSETS   | cessible<br>'arking        | Air<br>Pollution<br>Control | Board of<br>Accountancy       | Capitol<br>District | Carrier<br>Off-duty<br>Services<br>Revolving | Chamorro<br>Land<br>Trust<br>Operations | Chamorro<br>Land Trust<br>Survey and<br>Infrastructure | Chamorro<br>Loan<br>Guarantee | Child Care<br>Revolving | Community<br>Health<br>Centers | Consumer<br>Protection | Contractors'<br>License<br>Board |
| Cash and cash equivalents<br>Investments<br>Receivables, net:  | \$<br>- \$<br>-            | - \$<br>-                   | 644,962 \$<br>751,505         | 1,378,102 \$        | - \$<br>-                                    | 1,716,450 \$<br>-                       | ; - \$<br>-  | - \$<br>-                     | - \$<br>-               | 7,151,785 \$<br>-              | - \$<br>-              | 35,053<br>-                      |
| Taxes<br>Other<br>Due from other funds<br>Prepayments  | -<br>-<br>9,752<br>-       | -<br>-<br>337,242<br>-      | 69,790<br>-<br>-              | 191,250<br>165,483  | -<br>-<br>86,272<br>-                        | 467,000<br>421,568                      | -<br>-<br>173,742<br>-                                 | -<br>-<br>306,567<br>-        | -<br>-<br>29,377<br>-   | -<br>-<br>-<br>-               | -<br>-<br>4,522<br>-   | -<br>-<br>271,033<br>-           |
| Restricted assets:  Cash and cash equivalents  Investments   | <br>                       | -<br>-<br>-                 | -<br>-<br>-                   |                     | -<br>-                                       |   |  | 213,511<br>300,000            | -<br>-<br>-             | -                              |                        | -                                |
| Total assets <u>LIABILITIES AND FUND BALANCES</u> (DEFICIT)  | \$<br>9,752 \$             | 337,242 \$                  | 1,466,257_\$                  | 1,734,835_\$        | 86,272 \$                                    | <u>2,605,018</u> \$                     | 173,742 \$   | 820,078 \$                    | 29,377 \$               | <u>7,151,785</u> \$            | <u>4,522</u> \$        | 306,086                          |
| Liabilities: Accounts payable Accrued payroll and other Due to other funds Unearned revenue Deposits and other liabilities | \$<br>- \$<br>-<br>-<br>-  | - \$<br>2,830<br>-<br>-     | 25,264 \$<br>-<br>-<br>-<br>- | - \$<br>-<br>-<br>- | - \$<br>78,616<br>-<br>-                     | - \$<br>8,321<br>-<br>365,981<br>-      | ; - \$<br>-<br>-<br>-                                  | 77,817 \$<br>-<br>-<br>-      | - \$<br>-<br>-<br>-     | 106,250 \$ 98,521 365,605      | 5 - \$<br>-<br>-<br>-  | 19,053<br>-<br>-<br>-            |
| Total liabilities  | <br>                       | 2,830                       | 25,264                        | <u> </u>            | 78,616                                       | 374,302                                 |  | 77,817                        | <u> </u>                | 570,376                        |                        | 19,053                           |
| Fund balances (deficit):<br>Restricted<br>Committed<br>Unassigned  | <br>-<br>9,752<br><u>-</u> | -<br>334,412<br>-           | -<br>1,440,993<br>-           | -<br>1,734,835<br>- | -<br>7,656<br>-                              | -<br>2,230,716<br>-                     | -<br>173,742<br>                                       | 513,511<br>228,750<br>-       | -<br>29,377<br>-        | -<br>6,581,409<br>-            | -<br>4,522<br>-        | -<br>287,033<br>-                |
| Total fund balances (deficit)  | <br>9,752                  | 334,412                     | 1,440,993                     | 1,734,835           | 7,656  | 2,230,716                               | 173,742  | 742,261                       | 29,377                  | 6,581,409                      | 4,522                  | 287,033                          |
| Total liabilities and fund balances (deficit)  | \$<br>9,752 \$             | 337,242 \$                  | 1,466,257 \$                  | 1,734,835 \$        | 86,272 \$                                    | 2,605,018 \$                            | 173,742 \$   | 820,078 \$                    | 29,377 \$               | 7,151,785                      | 4,522 \$               | 306,086                          |

#### Nonmajor Governmental Funds - Special Revenue Funds Combining Balance Sheet September 30, 2016

| Substance Injuries Inspection Buffer Strip Building Building Drivers' Reporting Environmental Off-Duty Generation Capital 1  |  |
|--|--|
|  | GMHA<br>ealthcare<br>rust and<br>velopment |
| Cash and cash equivalents \$ - \$ - \$ 458,197 \$ - \$ 2,931 \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$   |  |
| Investments  | -<br>-<br>73,852                           |
| Other - 2,752,664  | 73,032                                     |
| Due from other funds 73,549 1,786,454 - 10,950 599,700 917,256 7,650 199,618 716,794 133,570   | 104,634                                    |
| Prepayments         -         -         85,350         - | -  |
| Cash and cash equivalents  | -  |
| Investments <u></u>  |  |
| Total assets \$ 73,549 \$ 1,786,454 \$ 3,296,211 \$ 10,950 \$ 602,631 \$ 917,256 \$ 7,650 \$ 199,618 \$ 716,794 \$ - \$ - \$ 133,570 \$  | 178,486                                    |
| LIABILITIES AND FUND BALANCES (DEFICIT)  |  |
| Liabilities:   |  |
| Accounts payable \$ - \$ 169 \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$   | -  |
| Accrued payroll and other 357,637 13,750 - 82,972 38,846 380  Due to other funds 2,963.810 5.954 450.000 -   | -  |
| Due to other funds     -     -     2,963,810     -     -     -     -     -     -     -     5,954     450,000     -       Unearned revenue     -     -     -     -     -     -     -     -     -     -     -  | -  |
| Deposits and other liabilities - 207,543   | =  |
| Total liabilities - 207,712 3,321,447 13,750 - 82,972 38,846 6,334 450,000 -   |  |
| Fund balances (deficit):  Restricted   | -  |
| Committed       73,549       1,578,742       -       10,950       602,631       903,506       7,650       116,646       677,948       -       -       133,570         Unassigned       -       -       -       -       -       -       (6,334)       (450,000)       -   | 178,486                                    |
| Total fund balances (deficit) 73,549 1,578,742 (25,236) 10,950 602,631 903,506 7,650 116,646 677,948 (6,334) (450,000) 133,570   | 178,486                                    |
| Total liabilities and fund balances (deficit) \$ 73,549 \$ 1,786,454 \$ 3,296,211 \$ 10,950 \$ 602,631 \$ 917,256 \$ 7,650 \$ 199,618 \$ 716,794 \$ - \$ - \$ 133,570 \$   | 178,486                                    |

#### Nonmajor Governmental Funds - Special Revenue Funds Combining Balance Sheet September 30, 2016

| AS/400 Fund Number                             | Curr               | Curr                    | Guam                    | 641            | 639             | 657<br>Guam  | 245                   | 608                      | 662<br>Guam<br>Invasive               | 244        | 326                  | 651<br>Guam             |
|--|--------------------|-------------------------|-------------------------|----------------|-----------------|--------------|-----------------------|--------------------------|---------------------------------------|------------|----------------------|-------------------------|
|  | Guam               | Guam                    |                         | •              |                 | Community    |                       | 0 8 .                    |                                       |            | 6                    |                         |
|  | Ancestral<br>Lands | Ancestral<br>Land       | Ancestral<br>Landowners | Guam<br>Cancer | Guam<br>Charter | College      | Guam<br>Environmental | Guam Plant               | Species                               | Guam       | Guam<br>Preservation | Procurement<br>Advisory |
|  | Operations         |                         |                         | Trust          | Schools         | Capital      | Trust                 | Inspection<br>and Permit | Inspection<br>Fee                     | Museum     | Trust                | •                       |
|  | Operations         | Bank                    | Recovery                | Trust          | Schools         | Improvements | Irust                 | and Permit               | ree                                   | Museum     | Trust                | Council Support         |
| <u>ASSETS</u>                                  |                    |                         |                         |                |                 |              |                       |                          |                                       |            |                      |                         |
| Cash and cash equivalents                      | \$ 8               | \$ 4,464,669 \$         | 8,431 \$                | 30 \$          | 500             | \$ - \$      | 3,437 \$              | 37,154 \$                | - \$                                  | - \$       | 102,512              | \$ -                    |
| Investments                                    | =                  | -                       | =                       | -              | -               | -            | =                     | -                        | =                                     | -          | -                    | -                       |
| Receivables, net:                              |                    |                         |                         |                |                 |              |                       |                          |                                       |            |                      |                         |
| Taxes  | -                  | -                       | -                       | -              | -               | -            | -                     | -                        | -                                     | -          | -                    | -                       |
| Other  | -                  | 257,586                 | -                       | -              | -               | -            | -                     | =                        | -                                     | -          | -                    | -                       |
| Due from other funds                           | -                  | -                       | -                       | -              | 1,000           | -            | 147,695               | 21,266                   | 528,692                               | 929,872    | 390,263              | 1,931                   |
| Prepayments                                    | -                  | -                       | -                       | -              | -               | -            | -                     | -                        | · -                                   | · -        | -                    | · -                     |
| Restricted assets:                             |                    |                         |                         |                |                 |              |                       |                          |                                       |            |                      |                         |
| Cash and cash equivalents                      | -                  | -                       | -                       | -              | -               | -            | -                     | =                        | -                                     | -          | -                    | -                       |
| Investments                                    | -                  | -                       | -                       | -              | -               | -            | -                     | -                        | -                                     | -          | -                    | -                       |
| Total assets                                   | \$ 8               | \$ 4,722,255 \$         | 8,431 \$                | 30 \$          | 1,500           | \$ - S       | 151,132 \$            | 58,420 \$                | 528,692 \$                            | 929,872 \$ | 492,775              | \$ 1,931                |
| LIABILITIES AND FUND BALANCES                  |                    |                         | ,                       |                | •               |              | ·                     |                          | · · · · · · · · · · · · · · · · · · · |            | ,                    |                         |
| (DEFICIT)                                      |                    |                         |                         |                |                 |              |                       |                          |                                       |            |                      |                         |
| Liabilities:                                   |                    |                         |                         |                |                 |              |                       |                          |                                       |            |                      |                         |
| Accounts payable                               | \$ -               | \$ 13,706 \$            | - \$                    | - \$           | -               | \$ - \$      | - \$                  | - \$                     | - \$                                  | - \$       | -                    | \$ -                    |
| Accrued payroll and other                      | -                  | -                       | -                       | -              | -               | -            | 2,869                 | -                        | -                                     | -          | -                    | -                       |
| Due to other funds                             | -                  | -                       | -                       | 45             | -               | -            | -                     | =                        | -                                     | -          | -                    | -                       |
| Unearned revenue                               | -                  | 81,145                  | -                       | -              | -               | -            | -                     | -                        | -                                     | -          | -                    | -                       |
| Deposits and other liabilities                 |                    | 75,310                  |                         |                |                 |              |                       | <u> </u>                 |                                       | <u> </u>   |                      |                         |
| Total liabilities                              |                    | 170,161                 | <u> </u>                | 45             |                 |              | 2,869                 |                          | <u> </u>                              |            |                      |                         |
| Fund balances (deficit):                       |                    |                         |                         |                |                 |              |                       |                          |                                       |            |                      |                         |
| Restricted                                     | _                  | 4,552,094               | 8,431                   | -              | _               | _            | _                     | _                        | _                                     | _          | _                    | _                       |
| Committed                                      | 8                  | -                       | -,                      | -              | 1,500           | _            | 148,263               | 58,420                   | 528,692                               | 929,872    | 492,775              | 1,931                   |
| Unassigned                                     | -                  | _                       | -                       | (15)           | -               | _            | -                     | -                        | -                                     | -          | -                    | -                       |
| Total fund balances (deficit)                  | 8                  | 4,552,094               | 8,431                   | (15)           | 1,500           |              | 148,263               | 58,420                   | 528,692                               | 929,872    | 492,775              | 1,931                   |
| Total liabilities and fund balances (deficit)  | \$ 8               | \$ 4,722,255 \$         | 8,431 \$                | 30 \$          | 1,500           |              | 151,132 \$            | 58,420 \$                | 528,692 \$                            | 929,872 \$ | 492,775              | \$ 1,931                |
| rotal liabilities and fulld balances (deficit) | э <u>о</u>         | <del>ч,/22,233</del> \$ | 3,431 \$                | 30 \$          | 1,300           | P            | 131,132 \$            | 30,420 \$                | 320,092 \$                            | 727,072 \$ | 432,773              | a 1,931                 |

#### Nonmajor Governmental Funds - Special Revenue Funds Combining Balance Sheet September 30, 2016

| AS/400 Fund Number   | 2    | 70                     | 602                               | 241                                 | 311                             | 652                 | 658                               | 632                      | 351                 | 222                         | 655                      | 232                                 | 294  |
|--|------|------------------------|-----------------------------------|-------------------------------------|---------------------------------|---------------------|-----------------------------------|--------------------------|---------------------|-----------------------------|--------------------------|-------------------------------------|--|
| ASSETS   | Hur  | ch and<br>man<br>vices | Healthy<br>Futures                | Health<br>Professional<br>Licensure | Health and<br>Security<br>Trust | Host<br>Community   | Hotel<br>Occupancy<br>Tax Surplus | Indirect<br>Cost         | Land<br>Acquisition | Land Survey<br>Revolving    | Limited<br>Gaming        | Manpower<br>Development             | Mental<br>Health and<br>Substance<br>Abuse |
| Cash and cash equivalents Investments Receivables, net: Taxes Other  | \$ 3 | 36,063 \$<br>-<br>-    | 8,939 \$<br>-<br>1,879,910        | - \$<br>-<br>-                      | 21,029 \$                       | - \$<br>-<br>-      | 31 \$<br>-<br>-                   | 43 \$<br>-<br>-          | 181 \$<br>-<br>-    | - \$<br>-<br>-              | - s<br>-<br>301,534      | 332,972 \$                          |  |
| Other  Due from other funds  Prepayments  Restricted assets:  Cash and cash equivalents  Investments                       |      | -<br>4,028<br>-<br>-   | 2,371,399<br>-<br>-<br>-          | 233,041<br>-<br>-<br>-              | -<br>-<br>-                     | -<br>53<br>-<br>-   | -<br>1,285,865<br>-<br>-<br>-     | 56,360<br>-<br>-<br>-    | 70<br>-<br>-        | 166,323<br>-<br>-<br>-      | 1,580,883<br>-<br>-<br>- | 582,660<br>-<br>-<br>-              | -<br>-<br>-                                |
| Total assets   | \$ 3 | 40,091 \$              | 4,260,248 \$                      | 233,041 \$                          | 21,029 \$                       | 53 \$               | 1,285,896 \$                      | 56,403 \$                | 251 \$              | 166,323 \$                  | 1,882,417                | 915,632 \$                          | -  |
| LIABILITIES AND FUND BALANCES (DEFICIT)  |      |                        |                                   |                                     |                                 |                     |                                   |                          |                     |                             |                          |                                     |  |
| Liabilities: Accounts payable Accrued payroll and other Due to other funds Unearned revenue Deposits and other liabilities | \$   | - \$<br>-<br>-<br>-    | 181,957 \$<br>204,799 -<br>-<br>- | - \$<br>1,826<br>-<br>-             | - \$<br>-<br>10,907<br>-        | - \$<br>-<br>-<br>- | - \$<br>-<br>-<br>-               | 9 \$<br>56,474<br>-<br>- | - \$<br>-<br>-<br>- | 5 - \$<br>107,361<br>-<br>- | - \$<br>-<br>-<br>-      | - \$<br>16,431<br>-<br>-<br>870,988 | -<br>-<br>989<br>-<br>-                    |
| Total liabilities  | -    |                        | 386,756                           | 1,826                               | 10,907                          | <u> </u>            |                                   | 56,483                   |                     | 107,361                     |                          | 887,419                             | 989  |
| Fund balances (deficit):<br>Restricted<br>Committed<br>Unassigned  | 3    | 40,091<br>-<br>-       | 3,873,492<br>-                    | 231,215<br>                         | 10,122<br>-<br>-                | -<br>53<br>-        | 1,285,896<br>-                    | -<br>-<br>(80)           | -<br>251<br>-       | -<br>58,962<br>             | -<br>1,882,417<br>-      | -<br>28,213<br>                     | -<br>-<br>(989)                            |
| Total fund balances (deficit)  | 3    | 40,091                 | 3,873,492                         | 231,215                             | 10,122                          | 53                  | 1,285,896                         | (80)                     | 251                 | 58,962                      | 1,882,417                | 28,213                              | (989)                                      |
| Total liabilities and fund balances (deficit)  | \$3  | 40,091 \$              | 4,260,248 \$                      | 233,041 \$                          | 21,029 \$                       | 53 \$               | 1,285,896 \$                      | 56,403 \$                | 251 \$              | 166,323 \$                  | 1,882,417                | 915,632 \$                          |  |

#### Nonmajor Governmental Funds - Special Revenue Funds Combining Balance Sheet September 30, 2016

| AS/400 Fund Number  |          | 653<br>MHSA<br>Services | 261<br>Notary<br>Public<br>Revolving | 650  Office of  Vital Statistics  Revolving | 629  Pesticide  Management      | 211  Plant  Nursery  Revolving    | 663 Police Patrol Vehicle and Equipment Revolving | 263 Police Services           | 644  Prison Industries Revolving | 215  Professional Engineers', Architects' and Surveyors' | 604  Public  Library  System  | 666  Public  Market  Revolving    | 620  Public Recreation Services | 317 Public Transit         |
|---|----------|-------------------------|--------------------------------------|---|---------------------------------|-----------------------------------|---|-------------------------------|----------------------------------|--|-------------------------------|-----------------------------------|---------------------------------|----------------------------|
| ASSETS  |          | Jei vices               | Revolving                            | Revolving                                   | Hanagement                      | Revolving                         | Revolving   | Services                      | Revolving                        | <u> </u>   | System                        | Revolving                         | Services                        | Hansic                     |
| Cash and cash equivalents Investments Receivables, net: Taxes Other Due from other funds Prepayments Restricted assets: Cash and cash equivalents Investments | \$       | 3,948                   | 120,603                              | 129,346<br>-<br>-<br>-<br>-<br>-            | -<br>-<br>78,299<br>-<br>-<br>- | - \$<br>-<br>-<br>6,989<br>-<br>- | 318,016   | - \$<br>-<br>-<br>-<br>-<br>- | 1,569                            | 95,931<br>-<br>-<br>-<br>-                               | 138,474 \$                    | - \$<br>-<br>-<br>2,635<br>-<br>- | 77,482 \$                       | :<br>:<br>:<br>:           |
| Total assets <u>LIABILITIES AND FUND BALANCES</u> (DEFICIT)   | <b>*</b> | 3,948 \$_               | 120,603 \$                           | 129,346 \$                                  | 78,299 \$                       | <u>6,989</u> \$                   | 318,016 \$  | \$ <sub>_</sub>               | 1,569                            | <u>95,931</u> \$   | 138,474 \$                    | 2,635 \$                          | 77,482 \$                       |                            |
| Liabilities: Accounts payable Accrued payroll and other Due to other funds Unearned revenue Deposits and other liabilities                                    | \$       | - \$<br>-<br>-<br>-     | - \$<br>-<br>-<br>-                  | 3,515<br>-<br>-<br>                         | - \$<br>2,646<br>-<br>-         | - \$<br>-<br>-<br>-               | - \$<br>-<br>-<br>-                               | - \$<br>-<br>475,759<br>-     | - 4<br>-<br>-<br>-               | 7,192<br>-<br>-<br>-                                     | - \$<br>-<br>93,155<br>-<br>- | - \$<br>2,635<br>-<br>-           | - \$<br>-<br>14,558<br>-        | -<br>-<br>11,467<br>-<br>- |
| Total liabilities   |          | <u> </u>                |                                      | 3,515                                       | 2,646                           | <u> </u>                          |   | 475,759                       |                                  | 7,192  | 93,155                        | 2,635                             | 14,558                          | 11,467                     |
| Fund balances (deficit):<br>Restricted<br>Committed<br>Unassigned   |          | -<br>3,948<br>-         | 120,603<br>-                         | 125,831<br>                                 | -<br>75,653<br>-                | -<br>6,989<br>-                   | 318,016<br>-                                      | -<br>-<br>(475,759)           | -<br>1,569<br>-                  | -<br>88,739<br>  | -<br>45,319<br>-              | -<br>-<br>-                       | -<br>62,924<br>-                | -<br>-<br>(11,467)         |
| Total fund balances (deficit)   | _        | 3,948                   | 120,603                              | 125,831                                     | 75,653                          | 6,989                             | 318,016   | (475,759)                     | 1,569                            | 88,739   | 45,319                        | <u> </u>                          | 62,924                          | (11,467)                   |
| Total liabilities and fund balances (deficit)   | \$       | 3,948 \$                | 120,603 \$                           | 129,346 \$                                  | 78,299 \$                       | 6,989 \$                          | 318,016 \$  | \$                            | 1,569                            | 95,931 \$  | 138,474 \$                    | 2,635 \$                          | 77,482 \$                       |                            |

#### Nonmajor Governmental Funds - Special Revenue Funds Combining Balance Sheet September 30, 2016

| AS/400 Fund Number   | 285                  | 619                    | 289                       | 217                | 330                  | 647                | 284                               | 416                       | 605                             | 625                    | 202            | 603               |
|--|----------------------|------------------------|---------------------------|--------------------|----------------------|--------------------|-----------------------------------|---------------------------|---------------------------------|------------------------|----------------|-------------------|
|  | Rabies<br>Prevention | Recycling<br>Revolving | Safe<br>Drinking<br>Water | Safe<br>Streets    | School<br>Operations | Section 2718       | Solid Waste<br>Management<br>Plan | Solid Waste<br>Operations | Special<br>Assets<br>Forfeiture | Stray Dog<br>Revolving | Street Light   | Tax<br>Collection |
| <u>ASSETS</u>  |                      |                        |                           |                    |                      |                    |                                   |                           |                                 |                        |                |                   |
| Cash and cash equivalents<br>Investments<br>Receivables, net:<br>Taxes | \$ - :<br>-          | \$ 60,529 \$<br>-<br>- | - \$<br>-<br>-            | 6,809 \$<br>-<br>- | - \$<br>-            | 1,526 \$<br>-<br>- | - \$<br>-<br>-                    | -                         | 153,998 \$<br>-<br>-            | - \$<br>-              | - \$<br>-<br>- | -<br>-            |
| Other<br>Due from other funds  | -<br>51,641          | 744,363                | 9,983                     | -                  | _                    | -                  | 17,718                            | 3,054,647                 | -<br>577,244                    | 1,108                  | 100,852        | 107,127           |
| Prepayments Restricted assets:   | -                    | 744,303                | -                         | -                  | -                    | -                  | -                                 | -                         | -                               | -                      | 100,832        | 107,127           |
| Cash and cash equivalents Investments                                  | <u> </u>             | <u> </u>               | <u> </u>                  | <u> </u>           | <del>-</del>         | <del>-</del>       | <u>-</u>                          | 3,901,675                 | <u> </u>                        | -<br>-                 | <u> </u>       | -<br>-            |
| Total assets   | \$ 51,641            | \$ 804,892 \$          | 9,983 \$                  | 6,809 \$           | <u>-</u> \$          | 1,526 \$           | 17,718 \$                         | 26,661,148 \$             | 731,242 \$                      | 1,108 \$               | 100,852 \$     | 107,127           |
| LIABILITIES AND FUND BALANCES (DEFICIT)                                |                      |                        |                           |                    |                      |                    |                                   |                           |                                 |                        |                |                   |
| Liabilities:   |                      |                        |                           |                    |                      |                    |                                   |                           |                                 |                        |                |                   |
| Accounts payable   | \$ - :               |                        | - \$                      | - \$               | - \$                 | - \$               | - \$                              | 2,624,974 \$              | - \$                            | - \$                   | - \$           | -                 |
| Accrued payroll and other  Due to other funds                          | -                    | 2,350                  | -                         | 15,138             | (833)<br>833         | 1,526              | -                                 | 96,541<br>537,036         | -                               | -                      | -              | 18,390            |
| Unearned revenue   | -                    | -                      | -                         | -                  | -                    | -                  | -                                 | -                         | -                               | -                      | -              | -                 |
| Deposits and other liabilities   |                      |                        | <u> </u>                  | <u> </u>           | <u> </u>             |                    |                                   |                           |                                 | <u> </u>               |                |                   |
| Total liabilities  |                      | 2,350                  |                           | 15,138             | <u> </u>             | 1,526              |                                   | 3,258,551                 |                                 | <u> </u>               |                | 18,390            |
| Fund balances (deficit): Restricted                                    | -                    | -                      | -                         | -                  | -                    | -                  | -                                 | 3,901,675                 | -                               | -                      | -              | -                 |
| Committed<br>Unassigned  | 51,641               | 802,542                | 9,983                     | (8,329)            | -<br>-               | <del>-</del>       | 17,718                            | 19,500,922                | 731,242<br><u>-</u>             | 1,108                  | 100,852        | 88,737<br>-       |
| Total fund balances (deficit)  | 51,641               | 802,542                | 9,983                     | (8,329)            | -                    | -                  | 17,718                            | 23,402,597                | 731,242                         | 1,108                  | 100,852        | 88,737            |
| Total liabilities and fund balances (deficit)                          | \$ 51,641            | \$ 804,892 \$          | 9,983 \$                  | 6,809 \$           | <u>-</u> \$          | 1,526 \$           | 17,718 \$                         |                           | 731,242 \$                      | 1,108 \$               | 100,852 \$     | 107,127           |
|  |                      |                        |                           |                    |                      |                    |                                   |                           |                                 |                        |                | (continued)       |

## Nonmajor Governmental Funds - Special Revenue Funds Combining Balance Sheet September 30, 2016

| AS/400 Fund Number  | 205                                      | 208                    | 206                   | 636                                       | 297  | 637                              | 247                | 283                 | 300                                  | 203                      | 310                       | 276   |  |
|---|--|------------------------|-----------------------|---|--|----------------------------------|--------------------|---------------------|--------------------------------------|--------------------------|---------------------------|---|--|
|   | Territorial<br>Educational<br>Facilities | Territorial<br>Highway | Tourist<br>Attraction | Underground<br>Storage Tank<br>Management | University<br>of Guam<br>Capital<br>Improvements | Victim/Witness<br>Travel-Housing | Village<br>Streets | Water<br>Protection | Water<br>Research and<br>Development | Wildlife<br>Conservation | Workman's<br>Compensation | Youth<br>Tobacco<br>Education and<br>Prevention | Total                                  |
| <u>ASSETS</u>   |  |                        |                       |   |  |                                  |                    |                     |                                      |                          |                           |   |  |
| Cash and cash equivalents<br>Investments<br>Receivables, net:     | \$ 266,767 9                             | \$ 135,710 \$<br>-     | - \$<br>5,900,271     | 14,899 \$<br>-                            | - \$<br>-  | - \$<br>-                        | - \$<br>-          | - \$<br>-           | - \$<br>-                            | = §<br>-                 | - 9                       | \$ 5,115 \$<br>-                                | 37,269,614<br>6,651,776                |
| Taxes<br>Other  | 1,496,388                                | 874,118                | 3,587,920<br>-        | -   |  | -                                | -                  | -                   |                                      | -                        | -<br>70,557               |   | 8,213,722<br>6,863,494                 |
| Due from other funds<br>Prepayments<br>Restricted assets:         | 3,973,782<br>-                           | 2,396,294              | -                     | 7,424<br>-                                | 28,476<br>-                                      | 7,105<br>-                       | -                  | 18,772<br>-         | 19,873<br>-                          | 39,194<br>-              | -                         | -   | 23,515,426<br>85,350                   |
| Cash and cash equivalents Investments                             | <u> </u>                                 |                        | <u>-</u> .            | -   | <u> </u>   | <u> </u>                         | <u>-</u> <u>-</u>  | -                   |                                      | <u>-</u>                 | <u>-</u>                  |   | 4,115,186<br>300,000                   |
| Total assets  | \$ 5,736,937                             | 3,406,122 \$           | 9,488,191 \$          | 22,323 \$                                 | 28,476   | 7,105 \$                         | - \$               | 18,772 \$           | 19,873 \$                            | 39,194                   | 70,557                    | \$ 5,115 \$                                     | 87,014,568                             |
| <u>LIABILITIES AND FUND BALANCES</u> (DEFICIT)                    |  |                        |                       |   |  |                                  |                    |                     |                                      |                          |                           |   |  |
| Liabilities:<br>Accounts payable                                  | \$ - 5                                   | \$ 30,290 \$           | - \$                  | - \$                                      | 125,000 \$                                       | ; - \$                           | - \$               | - \$                | - \$                                 | - 5                      | ; - <u>:</u>              | \$ - \$   | 3,185,436                              |
| Accrued payroll and other  Due to other funds                     | -  | 891,281                | 111,803<br>7,555,121  | -   | -  | -                                | -                  | 2,226               | 1,884                                | -                        | 38,638                    | -   | 2,230,316<br>12,540,541                |
| Unearned revenue  | -  | -                      | -                     | -   | -  | -                                | -                  | -                   | -                                    | -                        | -                         | -   | 447,126                                |
| Deposits and other liabilities                                    |  |                        | <del></del> .         | <del>-</del>                              |  | <del></del>                      | <del></del> -      | <u> </u>            | <u>-</u>                             |                          |                           |   | 1,153,841                              |
| Total liabilities   |  | 921,571                | 7,666,924             | <u> </u>                                  | 125,000  |                                  | <u> </u>           | 2,226               | 1,884                                |                          | 38,638                    |   | 19,557,260                             |
| Fund balances (deficit):<br>Restricted<br>Committed<br>Unassigned | -<br>5,736,937<br>-                      | -<br>2,484,551<br>-    | -<br>1,821,267<br>-   | -<br>22,323<br>-                          | -<br>-<br>(96,524)                               | -<br>7,105<br>-                  | -<br>-<br>-        | -<br>16,546<br>-    | -<br>17,989<br>-                     | 39,194<br>-              | -<br>31,919<br>-          | 5,115<br>-                                      | 9,325,924<br>59,206,117<br>(1,074,733) |
| Total fund balances (deficit)                                     | 5,736,937                                | 2,484,551              | 1,821,267             | 22,323                                    | (96,524)   | 7,105                            |                    | 16,546              | 17,989                               | 39,194                   | 31,919                    | 5,115   | 67,457,308                             |
| Total liabilities and fund balances (deficit)                     | \$ 5,736,937                             | 3,406,122 \$           |                       | 22,323 \$                                 | 28,476   |                                  | <u> </u>           | 18,772 \$           | 19,873 \$                            |                          | 70,557                    |   | 87,014,568                             |

| AS/400 Fund Number   | 236                   | 265                         | 266                     | NEW                 | 282  | 624                                     | 669  | 415                           | 646                     | 105                            | 250                    | 213                              |
|--|-----------------------|-----------------------------|-------------------------|---------------------|--|---|--|-------------------------------|-------------------------|--------------------------------|------------------------|----------------------------------|
|  | Accessible<br>Parking | Air<br>Pollution<br>Control | Board of<br>Accountancy | Capitol<br>District | Carrier<br>Off-duty<br>Services<br>Revolving | Chamorro<br>Land<br>Trust<br>Operations | Chamorro<br>Land Trust<br>Survey and<br>Infrastructure | Chamorro<br>Loan<br>Guarantee | Child Care<br>Revolving | Community<br>Health<br>Centers | Consumer<br>Protection | Contractors'<br>License<br>Board |
| Revenues:  | Tarking               | Control                     | recountaincy            | District            | Revolving                                    | Орегистопа                              | Im use decare  | Guarantee                     | Revolving               | Centers                        | 110000001              | Bourd                            |
| Taxes:   |                       |                             |                         |                     |  |   |  |                               |                         |                                |                        |                                  |
|  | \$ - \$               | - 9                         | s - s                   | - \$                | - \$   | -                                       | ¢  | \$ 91,646 \$                  | - 9                     | - 4                            | :                      | ¢ -                              |
| Hotel  | Ψ Ψ<br>-              | -                           | γ                       | -                   | -  | _                                       | · ·  | φ 51,040 ψ<br>-               | _ 1                     | , t                            | ,<br>-                 | · -                              |
| Liquid fuel  | _                     | _                           | _                       | _                   | _  | _                                       | _  | _                             | _                       | _                              | _                      | _                                |
| Tobacco  | _                     | _                           | _                       | _                   | _  | _                                       | _  | _                             | _                       | _                              | _                      | _                                |
| Alcoholic beverages  | =                     | -                           | =                       | _                   | _  | =                                       | -  | -                             | -                       | =                              | _                      | -                                |
| Limited gaming   | -                     | -                           | -                       | -                   | _  | -                                       | -  | -                             | _                       | -                              | _                      | -                                |
| Licenses and permits   | 12,952                | 141,918                     | 883,635                 | -                   | 814,462                                      | 860,526                                 | =  | =                             | 4,330                   | 4,260,664                      | -                      | 786,816                          |
| Charges for services   | ,<br>-                | -                           | , -                     | 236,965             | · -  | -                                       | -  | -                             | -                       | -                              | -                      |                                  |
| Interest and investment earnings                             | -                     | -                           | -                       | 1,626               | -  | 1,006                                   | 206,369  | 615                           | -                       | -                              | -                      | 127                              |
| Intergovernmental  | -                     | -                           | -                       | 2,032,198           | -  | -                                       | -  | -                             | -                       | 2,019,467                      | -                      | -                                |
| Other  | -                     | -                           | 12,301                  | -                   | -  | -                                       | -  | -                             | -                       | -                              | -                      | -                                |
| Total revenues   | 12,952                | 141,918                     | 895,936                 | 2,270,789           | 814,462                                      | 861,532                                 | 206,369  | 92,261                        | 4,330                   | 6,280,131                      |                        | 786,943                          |
| Expenditures by Function:                                    |                       |                             |                         |                     | <u> </u>                                     |   |  |                               |                         |                                |                        |                                  |
| Current:   |                       |                             |                         |                     |  |   |  |                               |                         |                                |                        |                                  |
| General government   | _                     | _                           | 500,893                 | 164,207             | _  | 906,943                                 | 32,627   | _                             | _                       | _                              | _                      | 560,260                          |
| Protection of life and property                              | _                     | _                           | -                       | -                   | 806,806                                      | -                                       | -  | _                             | _                       | _                              | 388                    | 500,200                          |
| Public health  | _                     | _                           | _                       | _                   | -  | _                                       | _  | _                             | _                       | 4,625,578                      | -                      | _                                |
| Community services   | 5,000                 | -                           | -                       | -                   | _  | -                                       | -  | -                             | _                       | -                              | _                      | -                                |
| Recreation   | ,<br>=                | =                           | =                       | -                   | =  | =                                       | =  | =                             | =                       | =                              | -                      | =                                |
| Individual and collective rights                             | -                     | -                           | -                       | -                   | -  | -                                       | -  | -                             | _                       | -                              | -                      | -                                |
| Transportation   | -                     | -                           | -                       | -                   | -  | -                                       | -  | -                             | -                       | -                              | -                      | -                                |
| Public education   | =                     | =                           | =                       | -                   | -  | =                                       | =  | =                             | =                       | =                              | =                      | -                                |
| Environmental protection                                     | -                     | 131,594                     | -                       | -                   | -  | -                                       | -  | -                             | -                       | -                              | -                      | -                                |
| Economic development   | =                     | =                           | =                       | 4,155,386           | =  | =                                       | =  | =                             | =                       | =                              | =                      | =                                |
| Payments to:   |                       |                             |                         |                     |  |   |  |                               |                         |                                |                        |                                  |
| Guam Community College                                       | -                     | -                           | -                       | -                   | -  | -                                       | -  | -                             | -                       | -                              | -                      | -                                |
| Guam Memorial Hospital Authority                             | -                     | -                           | -                       | -                   | -  | -                                       | -  | -                             | -                       | -                              | -                      | -                                |
| Guam Preservation Trust                                      | -                     | -                           | -                       | -                   | -  | -                                       | -  | -                             | -                       | -                              | -                      | -                                |
| Guam Visitors Bureau<br>University of Guam                   | -                     | -                           | -                       | -                   | -  | -                                       | -  | -                             | -                       | -                              | -                      | -                                |
| Miscellaneous appropriations                                 |                       | _                           | _                       | _                   | _  | _                                       |  | _                             |                         | _                              | _                      | _                                |
|  |                       | 121 501                     |                         | 1 210 502           | 200 000                                      |   | 22.627   |                               |                         | 4.625.570                      |                        | 560.260                          |
| Total expenditures   | 5,000                 | 131,594                     | 500,893                 | 4,319,593           | 806,806                                      | 906,943                                 | 32,627   |                               |                         | 4,625,578                      | 388                    | 560,260                          |
| Excess (deficiency) of revenues over<br>(under) expenditures | 7,952                 | 10,324                      | 395,043                 | (2,048,804)         | 7,656  | (45,411)                                | 173,742  | 92,261                        | 4,330                   | 1,654,553                      | (388)                  | 226,683                          |
| Other financing sources (uses):                              |                       |                             |                         |                     | ,      |   |  |                               | ,                       |                                |                        |                                  |
| Proceeds from long-term debt                                 | _                     | _                           | _                       | 2,123,188           | _  | _                                       | _  | _                             | _                       | _                              | _                      | _                                |
| Transfers in from other funds                                | _                     | 309,000                     | _                       | 2,123,100           | _  | _                                       | _  | _                             | _                       | _                              | _                      | _                                |
| Transfers out to other funds                                 | _                     | -                           | _                       | _                   | _  | _                                       | _  | -                             | _                       | _                              | _                      | _                                |
| Total other financing sources (uses), net                    |                       | 309,000                     |                         | 2,123,188           |  |   |  |                               |                         |                                |                        |                                  |
|  | 7.055                 |                             | 205.040                 |                     | 7.555  |   |  |                               | 4 222                   | 1 654 550                      |                        | 226.652                          |
| Net change in fund balances (deficit)                        | 7,952                 | 319,324                     | 395,043                 | 74,384              | 7,656  | (45,411)                                | 173,742  | 92,261                        | 4,330                   | 1,654,553                      | (388)                  | 226,683                          |
| Fund balances (deficit) at beginning of year                 | 1,800                 | 15,088                      | 1,045,950               | 1,660,451           |  | 2,276,127                               |  | 650,000                       | 25,047                  | 4,926,856                      | 4,910                  | 60,350                           |
| Fund balances (deficit) at end of year                       | \$ 9,752 \$           | 334,412                     | 1,440,993 \$            | 1,734,835 \$        | 7,656 \$                                     | 2,230,716                               | \$ 173,742   | \$ 742,261 \$                 | 29,377                  | 6,581,409                      | 4,522                  | \$ 287,033                       |

| AS/400 Fund Number                           | 272                     | 325                  | 209<br>Customs,                             | 267                    | 630             | 235             | 246       | 281                                    | 600           | 640                  | 668                 | 231            | 656                             |
|--|-------------------------|----------------------|---|------------------------|-----------------|-----------------|-----------|--|---------------|----------------------|---------------------|----------------|---------------------------------|
|  | Controlled<br>Substance | Criminal<br>Injuries | Agriculture and<br>Quarantine<br>Inspection | Dededo<br>Buffer Strip | DLM<br>Building | DPW<br>Building | Drivers'  | Enhanced 911<br>Emergency<br>Reporting | Environmental | Examiner<br>Off-Duty | First<br>Generation | GFD<br>Capital | GMHA<br>Healthcare<br>Trust and |
|  | Diversion               | Compensation         | Services                                    | Revolving              | Construction    | and Design      | Education | System                                 | Health        | Services             | Trust               | Revolving      | Development                     |
| Revenues:                                    |                         |                      |   |                        |                 |                 |           |  |               |                      |                     |                |                                 |
| Taxes:                                       |                         |                      |   |                        |                 |                 |           |  |               |                      |                     |                |                                 |
| Property \$                                  | - :                     | \$ - \$              | - \$  | - \$                   | - \$            | - \$            | = :       | \$ -                                   | \$ - \$       | - \$                 | - \$                | -              | \$ -                            |
| Hotel  | =                       | =                    | =   | -                      | =               | =               | =         | =                                      | =             | =                    | =                   | =              | =                               |
| Liquid fuel                                  | =                       | =                    | =   | -                      | =               | =               | =         | =                                      | =             | =                    | =                   | =              | =                               |
| Tobacco                                      | -                       | -                    | -   | -                      | -               | -               | -         | -                                      | -             | -                    | -                   | -              | -                               |
| Alcoholic beverages                          | -                       | -                    | -   | -                      | -               | -               | -         | -                                      | -             | -                    | -                   | -              | -                               |
| Limited gaming                               | -                       | -                    | -   | -                      | -               | -               | -         | -                                      | -             | -                    | -                   | -              | -                               |
| Licenses and permits                         | 71,430                  | 2,740                | 13,563,238                                  | 10,950                 | -               | 1,340,508       | 7,650     | 2,102,423                              | 1,221,707     | 9,824                | -                   | 924,597        | 776,196                         |
| Charges for services                         | -                       | -                    | -   | -                      | -               | -               | -         | -                                      | -             | -                    | -                   | -              | -                               |
| Interest and investment earnings             | -                       | -                    | 139   | -                      | 4               | -               | -         | -                                      | -             | -                    | -                   | -              | -                               |
| Intergovernmental                            | -                       | -                    | -   | -                      | -               | -               | -         | -                                      | -             | -                    | -                   | -              | -                               |
| Other  | =                       | 337,396              |   |                        | =               |                 | =         |  |               |                      |                     |                |                                 |
| Total revenues                               | 71,430                  | 340,136              | 13,563,377                                  | 10,950                 | 4               | 1,340,508       | 7,650     | 2,102,423                              | 1,221,707     | 9,824                | _                   | 924,597        | 776,196                         |
| Expenditures by Function:                    |                         |                      |   |                        |                 |                 |           |  |               |                      |                     |                |                                 |
| Current:                                     |                         |                      |   |                        |                 |                 |           |  |               |                      |                     |                |                                 |
| General government                           |                         |                      |   |                        |                 | 448,118         |           |  |               | 16,158               |                     |                |                                 |
| Protection of life and property              |                         | 57,958               | 13,588,613                                  | _                      |                 | 440,110         | _         | 1,548,495                              | _             | 10,136               | _                   | 960,217        |                                 |
| Public health                                |                         | 37,330               | 13,300,013                                  |                        |                 |                 |           | 1,540,495                              | 697,400       |                      |                     | 300,217        |                                 |
| Community services                           | _                       | _                    | _   | _                      | _               | _               | _         | _                                      | 037,400       | _                    | _                   | _              | _                               |
| Recreation                                   | _                       | _                    | _   | _                      | _               | _               | _         | _                                      | _             | _                    | _                   | _              | _                               |
| Individual and collective rights             | _                       | _                    | _   | _                      | _               | _               | _         | _                                      | _             | _                    | _                   | _              | _                               |
| Transportation                               | _                       | _                    | _   | _                      | _               | _               | _         | _                                      | _             | _                    | _                   | _              | _                               |
| Public education                             | _                       | _                    | _   | _                      | _               | _               | _         | _                                      | _             | _                    | _                   | _              | _                               |
| Environmental protection                     | _                       | -                    | -   | -                      | _               | -               | -         | -                                      | -             | -                    | -                   | _              | _                               |
| Economic development                         | _                       | -                    | -   | -                      | _               | -               | -         | -                                      | -             | -                    | -                   | _              | _                               |
| Payments to:                                 |                         |                      |   |                        |                 |                 |           |  |               |                      |                     |                |                                 |
| Guam Community College                       | =                       | =                    | =   | -                      | -               | =               | =         | =                                      | =             | =                    | 200,000             | =              | =                               |
| Guam Memorial Hospital Authority             | -                       | -                    | -   | -                      | -               | -               | -         | -                                      | -             | -                    | , -                 | -              | 1,066,226                       |
| Guam Preservation Trust                      | -                       | -                    | -   | -                      | -               | -               | -         | -                                      | -             | -                    | -                   | -              | -                               |
| Guam Visitors Bureau                         | -                       | -                    | -   | -                      | -               | -               | -         | -                                      | -             | -                    | -                   | -              | -                               |
| University of Guam                           | -                       | -                    | -   | -                      | -               | -               | -         | -                                      | -             | -                    | 250,000             | -              | -                               |
| Miscellaneous appropriations                 |                         |                      |   |                        |                 |                 |           |  |               |                      |                     |                |                                 |
| Total expenditures                           | -                       | 57,958               | 13,588,613                                  | =                      | =               | 448,118         | =         | 1,548,495                              | 697,400       | 16,158               | 450,000             | 960,217        | 1,066,226                       |
| Excess (deficiency) of revenues over         |                         |                      |   |                        |                 |                 |           |  |               |                      |                     |                |                                 |
| (under) expenditures                         | 71,430                  | 282,178              | (25,236)                                    | 10,950                 | 4               | 892,390         | 7,650     | 553,928                                | 524,307       | (6,334)              | (450,000)           | (35,620)       | (290,030)                       |
| Other financing sources (uses):              |                         |                      |   |                        | ,               |                 |           |  |               |                      |                     |                |                                 |
| Proceeds from long-term debt                 | _                       | _                    | _   | _                      | _               | _               | _         | _                                      | _             | _                    | _                   | _              | _                               |
| Transfers in from other funds                |                         | _                    | _   | _                      | _               | _               | _         |  |               | _                    | _                   |                |                                 |
| Transfers out to other funds                 | -                       | -<br>-               | -<br>-                                      | -                      | -               | -               | -         | (488,779)                              | -             | -                    | -<br>-              | (397,144)      |                                 |
| Total other financing sources (uses), net    |                         |                      |   |                        |                 |                 |           | (488,779)                              |               |                      |                     | (397,144)      |                                 |
| •  | 71 422                  | 202.172              | (25.225)                                    | 10.050                 | 4               |                 | 7.650     |  |               | - (6.224)            | (450,000)           |                | (200,022)                       |
| Net change in fund balances (deficit)        | 71,430                  | 282,178              | (25,236)                                    | 10,950                 | •               | 892,390         | 7,650     | 65,149                                 | 524,307       | (6,334)              | (450,000)           | (432,764)      | (290,030)                       |
| Fund balances (deficit) at beginning of year | 2,119                   | 1,296,564            |   |                        | 602,627         | 11,116          |           | 51,497                                 | 153,641       |                      |                     | 566,334        | 468,516                         |
| Fund balances (deficit) at end of year \$    | 73,549                  | \$ 1,578,742 \$      | (25,236) \$                                 | 10,950 \$              | 602,631 \$      | 903,506 \$      | 7,650     | \$ 116,646                             | \$ 677,948 \$ | (6,334) \$           | (450,000) \$        | 133,570        | \$ 178,486                      |

| AS/400 Fund Number                                       | Guam        | Guam         | Guam       | 641         | 639         | 657<br>Guam<br>Community | 245           | 608        | 662<br>Guam<br>Invasive | 244         | 326          | 651<br>Guam     |
|--|-------------|--------------|------------|-------------|-------------|--------------------------|---------------|------------|-------------------------|-------------|--------------|-----------------|
|  | Ancestral   | Ancestral    | Ancestral  | Guam        | Guam        | College                  | Guam          | Guam Plant | Species                 |             | Guam         | Procurement     |
|  | Lands       | Land         | Landowners | Cancer      | Charter     | Capital                  | Environmental | Inspection | Inspection              | Guam        | Preservation | Advisory        |
|  | Operations  | Bank         | Recovery   | Trust       | Schools     | Improvements             | Trust         | and Permit | Fee                     | Museum      | Trust        | Council Support |
| Revenues:  |             |              |            |             |             |                          |               |            |                         |             |              |                 |
| Taxes:   |             |              |            |             |             |                          |               |            |                         |             |              |                 |
| Property   | \$ - \$     | - \$         | - \$       | - \$        | - \$        | - :                      | \$ - \$       | - \$       | - \$                    | - 5         | -            | \$ -            |
| Hotel  | =           | =            | =          | =           | =           | =                        | -             | =          | =                       | =           | =            | =               |
| Liquid fuel  | -           | -            | -          | -           | -           | -                        | -             | -          | -                       | -           | -            | -               |
| Tobacco  | -           | -            | -          | -           | -           | -                        | -             | -          | -                       | -           | -            | -               |
| Alcoholic beverages                                      | =           | =            | =          | =           | =           | =                        | =             | =          | =                       | =           | =            | =               |
| Limited gaming   | -           | -            | -          | -           | -           | -                        | -             | =          | -                       | -           | -            | -               |
| Licenses and permits                                     | -           | -            | -          | -           | -           | -                        | 315,776       | 90,219     | 519,691                 | 360,557     | 721,056      | -               |
| Charges for services                                     | -           | 572,014      |            | -           | -           | -                        |               | -          | -                       | -           | -            | -               |
| Interest and investment earnings                         | =           | 21,323       | 3          | -           | =           | -                        | 75            | 57         | =                       | =           | 178          | =               |
| Intergovernmental  | -           | =            | -          | -           | -           | -                        | -             | =          | -                       | -           | -            | -               |
| Other  |             | 50           |            | <u> </u>    |             |                          |               |            | <del>-</del> .          |             |              |                 |
| Total revenues   |             | 593,387      | 3          | <u> </u>    | <u>-</u>    |                          | 315,851       | 90,276     | 519,691                 | 360,557     | 721,234      |                 |
| Expenditures by Function:                                |             |              |            |             |             |                          |               |            |                         |             |              |                 |
| Current:   |             |              |            |             |             |                          |               |            |                         |             |              |                 |
| General government                                       | 207         | 91,341       | -          | -           | -           | -                        | -             | -          | -                       | -           | -            | -               |
| Protection of life and property                          | -           | -            | =          | -           | -           | -                        | -             | -          | -                       | -           | -            | -               |
| Public health  | -           | =            | =          | =           | -           | =                        | -             | =          | -                       | =           | =            | -               |
| Community services                                       | -           | -            | -          | -           | -           | -                        | -             | -          | -                       | -           | -            | -               |
| Recreation   | -           | -            | -          | -           | -           | -                        | -             | -          | -                       | -           | -            | -               |
| Individual and collective rights                         | -           | -            | =          | -           | -           | -                        | -             | -          | -                       | 1,905,476   | -            | -               |
| Transportation   | -           | -            | =          | -           | -           | -                        | -             | -          | -                       | -           | -            | -               |
| Public education   | -           | -            | -          | -           | -           | -                        | -             | -          | -                       | -           | -            | -               |
| Environmental protection                                 | -           | -            | -          | -           | -           | -                        | 150,821       | -          | -                       | -           | -            | -               |
| Economic development                                     | -           | -            | -          | -           | -           | -                        | -             | 43,173     | -                       | -           | -            | -               |
| Payments to:   |             |              |            |             |             |                          |               |            |                         |             |              |                 |
| Guam Community College                                   | -           | -            | -          | -           | -           | 278,922                  | -             | -          | -                       | -           | -            | -               |
| Guam Memorial Hospital Authority Guam Preservation Trust | -           | -            | -          | -           | -           | -                        | -             | -          | -                       | -           | 615,000      | -               |
| Guam Visitors Bureau                                     | -           | -            | -          | -           | =           | -                        | -             | -          | -                       | -           | 615,000      | -               |
| University of Guam                                       | -           | -            | -          | _           | -           | -                        | -             | -          | -                       | _           | _            | -               |
|  |             |              |            |             |             |                          |               |            |                         |             |              |                 |
| Miscellaneous appropriations                             | <del></del> |              |            | <del></del> |             |                          |               |            | <del></del>             |             |              | <del></del>     |
| Total expenditures                                       | 207         | 91,341       |            |             |             | 278,922                  | 150,821       | 43,173     |                         | 1,905,476   | 615,000      |                 |
| Excess (deficiency) of revenues over                     |             |              |            |             |             |                          |               |            |                         |             |              |                 |
| (under) expenditures                                     | (207)       | 502,046      | 3          | <u> </u>    | <u> </u>    | (278,922)                | 165,030       | 47,103     | 519,691                 | (1,544,919) | 106,234      |                 |
| Other financing sources (uses):                          |             |              |            |             |             |                          |               |            |                         |             |              |                 |
| Proceeds from long-term debt                             | -           | =            | =          | -           | -           | =                        | _             | =          | _                       | -           | -            | =               |
| Transfers in from other funds                            | =           | =            | =          | -           | 5,775,000   | 278,922                  | -             | =          | =                       | 2,601,987   | -            | =               |
| Transfers out to other funds                             | -           | -            | -          | -           | (5,775,000) | -                        | (31,578)      | -          | -                       |             | -            | _               |
| Total other financing sources (uses), net                |             | _            |            |             | =           | 278,922                  | (31,578)      |            |                         | 2,601,987   |              |                 |
| =  |             |              |            |             |             | 278,922                  |               |            |                         |             |              |                 |
| Net change in fund balances (deficit)                    | (207)       | 502,046      | 3          | -           | -           | -                        | 133,452       | 47,103     | 519,691                 | 1,057,068   | 106,234      | -               |
| Fund balances (deficit) at beginning of year             | 215         | 4,050,048    | 8,428      | (15)        | 1,500       |                          | 14,811        | 11,317     | 9,001                   | (127,196)   | 386,541      | 1,931           |
| Fund balances (deficit) at end of year                   | \$\$        | 4,552,094 \$ | 8,431 \$   | (15) \$     | 1,500 \$    |                          | \$ 148,263 \$ | 58,420 \$  | 528,692 \$              | 929,872     | 492,775      | \$ 1,931        |
|  |             | _            |            |             | _           |                          |               |            |                         |             |              | (continued)     |

| AS/400 Fund Number   | 270                             | 602                     | 241                                 | 311                             | 652               | 658                                     | 632              | 351                 | 222                      | 655               | 232                     | 294  |
|--|---------------------------------|-------------------------|-------------------------------------|---------------------------------|-------------------|---|------------------|---------------------|--------------------------|-------------------|-------------------------|--|
|  | Health and<br>Human<br>Services | Healthy<br>Futures      | Health<br>Professional<br>Licensure | Health and<br>Security<br>Trust | Host<br>Community | Hotel<br>Occupancy<br>Tax Surplus       | Indirect<br>Cost | Land<br>Acquisition | Land Survey<br>Revolving | Limited<br>Gaming | Manpower<br>Development | Mental<br>Health and<br>Substance<br>Abuse |
| Revenues:  |                                 |                         |                                     |                                 |                   |   |                  |                     |                          |                   |                         |  |
| Taxes:   |                                 |                         |                                     |                                 |                   |   |                  |                     |                          |                   |                         |  |
|  | \$ - \$                         | - \$                    | - \$                                | - \$                            | - \$              | - \$                                    | =                | \$ - \$             | - \$                     | - \$              | - \$                    | =  |
| Hotel  | -                               | -                       | -                                   | -                               | -                 | -                                       | -                | -                   | -                        | -                 | -                       | -  |
| Liquid fuel  | -                               | 20 104 227              | -                                   | -                               | -                 | -                                       | -                | -                   | -                        | -                 | -                       | -  |
| Tobacco<br>Alcoholic beverages                               | _                               | 20,104,227<br>2,895,727 | -                                   | _                               | -                 | -                                       | _                | _                   | -                        | _                 | -                       | -  |
| Limited gaming   | _                               | 2,093,727               | _                                   | _                               | _                 | _                                       | _                | _                   | _                        | 1,505,520         | _                       | _  |
| Licenses and permits   | _                               | _                       | 203,229                             | _                               | _                 | _                                       | _                | _                   | 3,215,706                | 1,303,320         | 1,384,231               | _  |
| Charges for services   | _                               | _                       | -                                   | _                               | _                 | _                                       | _                | _                   | -                        | _                 | -                       | _  |
| Interest and investment earnings                             | 709                             | 587                     | -                                   | 50                              | _                 | 107                                     | -                | _                   | -                        | 916               | 152                     | -  |
| Intergovernmental  | -                               | -                       | -                                   | -                               | -                 | -                                       | -                | -                   | _                        | -                 | -                       | -  |
| Other  | -                               | -                       | -                                   | -                               | _                 | _                                       | 668,886          | 39                  | _                        | _                 | _                       | _  |
|  | 700                             | 22 000 E41              | 202 220                             | 50                              |                   | 107                                     |                  | 39                  | 2 21F 706                | 1 506 436         | 1 204 202               | _  |
| Total revenues   | 709                             | 23,000,541              | 203,229                             | 30                              |                   | 107                                     | 668,886          |                     | 3,215,706                | 1,506,436         | 1,384,383               |  |
| Expenditures by Function:                                    |                                 |                         |                                     |                                 |                   |   |                  |                     |                          |                   |                         |  |
| Current:   |                                 |                         |                                     |                                 |                   |   | 4 500 000        |                     | 2.456.744                |                   |                         |  |
| General government   | -                               |                         | -                                   | -                               | -                 | -                                       | 1,582,238        | -                   | 3,156,744                | -                 | -                       | -  |
| Protection of life and property                              | -                               | 6,613                   | 14 100                              | -                               | -                 | -                                       | -                | -                   | -                        | -                 | -                       | -  |
| Public health  | -                               | 10,191,772              | 14,100                              | -                               | -                 | -                                       | -                | -                   | -                        | -                 | -                       | -  |
| Community services Recreation                                | _                               |                         | _                                   | _                               | _                 |   | _                |                     | -                        | 655,806           | _                       | _  |
| Individual and collective rights                             |                                 | _                       | _                                   |                                 | _                 |   | _                |                     |                          | 123,215           | 438,494                 | _  |
| Transportation   | _                               | _                       | _                                   | _                               | _                 | _                                       | _                | _                   | _                        | 125,215           |                         | _  |
| Public education   | _                               | _                       | _                                   | _                               | _                 | _                                       | _                | _                   | _                        | _                 | _                       | _  |
| Environmental protection                                     | _                               | _                       | _                                   | _                               | _                 | _                                       | _                | _                   | _                        | _                 | -                       | _  |
| Economic development Payments to:                            | -                               | -                       | -                                   | -                               | -                 | -                                       | -                | -                   | -                        | -                 | -                       | -  |
| •  |                                 |                         |                                     |                                 |                   |   |                  |                     |                          |                   | 879,906                 |  |
| Guam Community College<br>Guam Memorial Hospital Authority   |                                 | 8,238,668               | _                                   |                                 | _                 |   | _                |                     |                          | _                 | 679,900                 | _  |
| Guam Preservation Trust                                      | _                               | -                       | _                                   | _                               | _                 | _                                       | _                | _                   | _                        | _                 | _                       | _  |
| Guam Visitors Bureau   | _                               | _                       | _                                   | _                               | _                 | 4,050,000                               | _                | _                   | _                        | _                 | _                       | _  |
| University of Guam   | _                               | 1,433,627               | -                                   | _                               | _                 | -                                       | -                | _                   | -                        | _                 | -                       | -  |
| Miscellaneous appropriations                                 | -                               | -                       | _                                   | -                               | _                 | _                                       | _                | _                   | _                        | _                 | -                       | _  |
| Total expenditures   |                                 | 19,870,680              | 14,100                              |                                 |                   | 4,050,000                               | 1,582,238        |                     | 3,156,744                | 779,021           | 1,318,400               |  |
|  |                                 |                         |                                     |                                 |                   | .,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, |                  | ·                   |                          | ,                 |                         |  |
| Excess (deficiency) of revenues over<br>(under) expenditures | 709                             | 3,129,861               | 189,129                             | 50                              | =                 | (4,049,893)                             | (913,352)        | 39                  | 58,962                   | 727,415           | 65,983                  | =  |
| Other financing sources (uses):                              |                                 |                         |                                     |                                 |                   |   |                  |                     |                          |                   |                         |  |
| Proceeds from long-term debt                                 | -                               | -                       | -                                   | -                               | -                 | -                                       | -                | -                   | -                        | -                 | -                       | -  |
| Transfers in from other funds                                | -                               | 1,997,802               | -                                   | -                               | -                 | 903,944                                 | 908,363          | -                   | -                        | -                 | -                       | -  |
| Transfers out to other funds                                 | (1,997,802)                     | (4,148,499)             |                                     | <u> </u>                        |                   | (1,520,000)                             |                  |                     | <u> </u>                 | <u> </u>          |                         | <del>-</del>                               |
| Total other financing sources (uses), net                    | (1,997,802)                     | (2,150,697)             | <u> </u>                            |                                 |                   | (616,056)                               | 908,363          |                     | -                        | -                 |                         | <u>-</u>                                   |
| Net change in fund balances (deficit)                        | (1,997,093)                     | 979,164                 | 189,129                             | 50                              | -                 | (4,665,949)                             | (4,989)          | 39                  | 58,962                   | 727,415           | 65,983                  | -  |
| Fund balances (deficit) at beginning of year                 | 2,337,184                       | 2,894,328               | 42,086                              | 10,072                          | 53                | 5,951,845                               | 4,909            | 212                 |                          | 1,155,002         | (37,770)                | (989)                                      |
| Fund balances (deficit) at end of year                       | \$ 340,091 \$                   | 3,873,492 \$            | 231,215 \$                          | 10,122 \$                       | 53 \$             | 1,285,896 \$                            | (80)             | \$ 251 \$           | 58,962 \$                | 1,882,417 \$      | 28,213 \$               | (989)                                      |
|  | · ' -                           | <u> </u>                | ' <u>'</u>                          |                                 |                   | <u> </u>                                | <u>, / / </u>    |                     | <u> </u>                 | <u> </u>          |                         | (continued)                                |

## Nonmajor Governmental Funds - Special Revenue Funds Combining Statement of Revenues, Expenditures by Function, and Changes in Fund Balances (Deficit) Year Ended September 30, 2016

| AS/400 Fund Number                           | 653              | 261                           | 650  | 629                     | 211                           | 663<br>Police<br>Patrol         | 263                | 644                               | 215<br>Professional                    | 604                         | 666                           | 620                              | 317               |
|--|------------------|-------------------------------|--|-------------------------|-------------------------------|---------------------------------|--------------------|-----------------------------------|--|-----------------------------|-------------------------------|----------------------------------|-------------------|
|  | MHSA<br>Services | Notary<br>Public<br>Revolving | Office of<br>Vital Statistics<br>Revolving | Pesticide<br>Management | Plant<br>Nursery<br>Revolving | Vehicle and Equipment Revolving | Police<br>Services | Prison<br>Industries<br>Revolving | Engineers', Architects' and Surveyors' | Public<br>Library<br>System | Public<br>Market<br>Revolving | Public<br>Recreation<br>Services | Public<br>Transit |
| Revenues:                                    | Services         | Revolving                     | Revolving                                  | Management              | Revolving                     | Revolving                       | Services           | Revolving                         | Surveyors                              | System                      | Revolving                     | Services                         | Hallsit           |
| Taxes:                                       |                  |                               |  |                         |                               |                                 |                    |                                   |  |                             |                               |                                  |                   |
| Property                                     | \$ -             | \$ - :                        | \$ - \$                                    | - \$                    | - \$                          | - \$                            | - \$               | -                                 | \$ - \$                                | - \$                        | - \$                          | - \$                             | _                 |
| Hotel  | -                | -                             | - T  | ·                       | -                             | -                               | -                  | _                                 | - ·                                    | - "                         | - "                           | -                                | _                 |
| Liquid fuel                                  | _                | _                             | _  | _                       | _                             | _                               | _                  | _                                 | _                                      | _                           | _                             | _                                | _                 |
| Tobacco                                      | _                | _                             | _  | _                       | _                             | _                               | _                  | _                                 | _                                      | _                           | _                             | _                                | _                 |
| Alcoholic beverages                          | _                | -                             | -  | -                       | -                             | -                               | _                  | -                                 | _                                      | -                           | _                             | _                                | _                 |
| Limited gaming                               | _                | _                             | _  | _                       | _                             | _                               | _                  | _                                 | _                                      | _                           | _                             | _                                | _                 |
| Licenses and permits                         | 837              | 40,525                        | 252,231                                    | 158,332                 | 12,192                        | 296,786                         | 1,207,951          | _                                 | 312,491                                | 917,185                     | 20,000                        | 162,793                          | _                 |
| Charges for services                         | -                | -                             |  | ,                       | ,                             |                                 | -,,                | _                                 | ,                                      | -                           | ,                             |                                  | 38,772            |
| Interest and investment earnings             | _                | _                             | _  | _                       | _                             | _                               | _                  | _                                 | _                                      | 117                         | _                             | 73                               | -                 |
| Intergovernmental                            | _                | _                             | _  | _                       | _                             | _                               | _                  | _                                 | _                                      |                             | _                             | , s                              | _                 |
| Other  | _                | _                             | _  | _                       | _                             | _                               | _                  | _                                 | _                                      | _                           | _                             | _                                | _                 |
|  |                  | 40.535                        | 252.224                                    | 450,333                 | 12.102                        | 206 706                         | 1 207 051          | -                                 | 242.404                                | 047.202                     | 20.000                        | 462.066                          | 20.772            |
| Total revenues                               | 837              | 40,525                        | 252,231                                    | 158,332                 | 12,192                        | 296,786                         | 1,207,951          |                                   | 312,491                                | 917,302                     | 20,000                        | 162,866                          | 38,772            |
| Expenditures by Function: Current:           |                  |                               |  |                         |                               |                                 |                    |                                   |  |                             |                               |                                  |                   |
| General government                           | -                | -                             | -  | -                       | -                             | -                               | -                  | -                                 | 255,197                                | -                           | -                             | -                                | -                 |
| Protection of life and property              | -                | 31,539                        | -  | =                       | -                             | 165,471                         | 1,713,618          | -                                 | -                                      | -                           | -                             | -                                | -                 |
| Public health                                | -                | -                             | 142,921                                    | -                       | -                             | -                               | -                  | -                                 | -                                      | -                           | -                             | -                                | -                 |
| Community services                           | -                | -                             | -  | -                       | -                             | -                               | -                  | -                                 | -                                      | -                           | -                             | -                                | -                 |
| Recreation                                   | -                | -                             | -  | -                       | -                             | -                               | -                  | -                                 | -                                      | -                           | -                             | 100,340                          | -                 |
| Individual and collective rights             | -                | -                             | -  | -                       | -                             | -                               | -                  | -                                 | -                                      | -                           | 31,437                        | -                                | -                 |
| Transportation                               | -                | -                             | -  | -                       | -                             | -                               | -                  | -                                 | -                                      | -                           | -                             | -                                | 502,578           |
| Public education                             | -                | -                             | -  | -                       | -                             | -                               | -                  | -                                 | -                                      | -                           | -                             | -                                | -                 |
| Environmental protection                     | -                | -                             | -  | 120,547                 | -                             | -                               | -                  | -                                 | -                                      | -                           | -                             | -                                | -                 |
| Economic development<br>Payments to:         | -                | -                             | -  | -                       | 5,593                         | -                               | -                  | -                                 | -                                      | -                           | -                             | -                                | -                 |
| Guam Community College                       | -                | -                             | -  | =                       | -                             | =                               | -                  | -                                 | -                                      | -                           | -                             | -                                | -                 |
| Guam Memorial Hospital Authority             | -                | =                             | =  | -                       | =                             | -                               | -                  | =                                 | -                                      | =                           | =                             | -                                | -                 |
| Guam Preservation Trust                      | -                | -                             | -  | -                       | -                             | -                               | -                  | -                                 | -                                      | -                           | -                             | -                                | -                 |
| Guam Visitors Bureau                         | -                | -                             | -  | -                       | -                             | -                               | -                  | -                                 | -                                      | -                           | -                             | -                                | -                 |
| University of Guam                           | -                | -                             | -  | -                       | -                             | -                               | -                  | -                                 | -                                      | -                           | -                             | -                                | -                 |
| Miscellaneous appropriations                 |                  | . <u> </u>                    |  |                         | <u> </u>                      |                                 |                    |                                   |  | <u> </u>                    |                               |                                  | -                 |
| Total expenditures                           |                  | 31,539                        | 142,921                                    | 120,547                 | 5,593                         | 165,471                         | 1,713,618          |                                   | 255,197                                | <u> </u>                    | 31,437                        | 100,340                          | 502,578           |
| Excess (deficiency) of revenues over         |                  |                               |  |                         |                               |                                 |                    |                                   |  |                             |                               |                                  |                   |
| (under) expenditures                         | 837              | 8,986                         | 109,310                                    | 37,785                  | 6,599                         | 131,315                         | (505,667)          |                                   | 57,294                                 | 917,302                     | (11,437)                      | 62,526                           | (463,806)         |
| Other financing sources (uses):              |                  |                               |  |                         |                               |                                 |                    |                                   |  |                             |                               |                                  |                   |
| Proceeds from long-term debt                 | _                | -                             | -  | -                       | -                             | -                               | _                  | -                                 | _                                      | -                           | _                             | _                                | _                 |
| Transfers in from other funds                | _                | -                             | -  | -                       | _                             | -                               | _                  | -                                 | _                                      | _                           | 11,966                        | _                                | 332,513           |
| Transfers out to other funds                 | _                | -                             | _  | -                       | _                             | -                               | -                  | _                                 | _                                      | (871,983)                   |                               | _                                | -                 |
| Total other financing sources (uses), ne     | t                | <u> </u>                      |  |                         | <u> </u>                      | <u> </u>                        | =                  |                                   |  | (871,983)                   | 11,966                        | ·                                | 332,513           |
| Net change in fund balances (deficit)        | 837              | 8,986                         | 109,310                                    | 37,785                  | 6,599                         | 131,315                         | (505,667)          |                                   | 57,294                                 | 45,319                      | 529                           | 62,526                           | (131,293)         |
| Fund balances (deficit) at beginning of year |                  | 111,617                       | 16,521                                     | 37,868                  | 390                           | 186,701                         | 29,908             | 1,569                             | 31,445                                 | .5,515                      | (529)                         | 398                              | 119,826           |
|  |                  |                               |  |                         |                               |                                 |                    |                                   |  |                             |                               |                                  |                   |
| Fund balances (deficit) at end of year       | \$ 3,948         | \$ 120,603                    | \$ 125,831 \$                              | 75,653 \$               | 6,989 \$                      | 318,016 \$                      | (475,759) \$       | 1,569                             | \$ 88,739 \$                           | 45,319 \$                   | - \$                          | 62,924 \$                        | (11,467)          |

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| AS/400 Fund Number                           | 285                  | 619                    | 289                       | 217   | 330                  | 647             | 284                               | 416                       | 605                             | 625                    | 202                                     | 603               |
|--|----------------------|------------------------|---------------------------|---|----------------------|-----------------|-----------------------------------|---------------------------|---------------------------------|------------------------|---|-------------------|
|  | Rabies<br>Prevention | Recycling<br>Revolving | Safe<br>Drinking<br>Water | Safe<br>Streets                               | School<br>Operations | Section 2718    | Solid Waste<br>Management<br>Plan | Solid Waste<br>Operations | Special<br>Assets<br>Forfeiture | Stray Dog<br>Revolving | Street Light                            | Tax<br>Collection |
| Revenues:                                    |                      |                        |                           |   |                      |                 |                                   |                           |                                 |                        |   |                   |
| Taxes:                                       |                      |                        |                           |   |                      |                 |                                   |                           |                                 |                        |   |                   |
|  | \$ - \$              | - \$                   | - \$                      | - \$  | -                    | \$ - \$         | -                                 | \$ - \$                   | - \$                            | - 9                    | - \$                                    | =                 |
| Hotel  | -                    | -                      | -                         | -   | -                    | -               | -                                 | -                         | -                               | -                      | -                                       | -                 |
| Liquid fuel                                  | -                    | -                      | -                         | -   | -                    | -               | -                                 | -                         | -                               | -                      | -                                       | -                 |
| Tobacco<br>Alcoholic beverages               | -                    | -                      | -                         | -   | -                    | -               | -                                 | -                         | -                               | -                      | -                                       | -                 |
| Limited gaming                               | _                    |                        |                           | _   | _                    |                 | _                                 | _                         |                                 |                        |   |                   |
| Licenses and permits                         | 54,135               | 2,801,597              | 17,162                    | 72,000  | _                    | _               | 24,100                            |                           | 153,968                         | _                      | 4,209,932                               | 925,526           |
| Charges for services                         | 54,155               | 2,001,397              | 17,102                    | 72,000  | _                    | _               | 24,100                            | 19,309,680                | 133,300                         | _                      | 4,209,932                               | 525,520           |
| Interest and investment earnings             | _                    | 2                      | _                         | 26  | _                    | 2               | _                                 | 53,524                    | 57                              | _                      | _                                       | _                 |
| Intergovernmental                            | _                    | -                      | -                         | -   | _                    | -               | -                                 |                           | -                               | -                      | _                                       | _                 |
| Other  | _                    | _                      | _                         | -   | _                    | _               | _                                 | _                         | 4,239                           | _                      | _                                       | _                 |
| Total revenues                               | 54,135               | 2,801,599              | 17,162                    | 72,026  |                      | 2               | 24,100                            | 19,363,204                | 158,264                         |                        | 4,209,932                               | 925,526           |
|  | 34,133               | 2,001,399              | 17,162                    | 72,026  |                      |                 | 24,100                            | 19,363,204                | 150,204                         |                        | 4,209,932                               | 925,526           |
| Expenditures by Function: Current:           |                      |                        |                           |   |                      |                 |                                   |                           |                                 |                        |   |                   |
| General government                           | -                    | 6,600                  | -                         | -   | -                    | -               | -                                 | 858,818                   | -                               | -                      | 4,109,080                               | 781,681           |
| Protection of life and property              | -                    | -                      | -                         | 94,212  | -                    | -               | -                                 | -                         | 17,706                          | -                      | -                                       | -                 |
| Public health                                | =                    | =                      | =                         | =   | =                    | =               | =                                 | =                         | =                               | =                      | =                                       | =                 |
| Community services                           | -                    | -                      | -                         | -   | -                    | -               | -                                 | -                         | -                               | -                      | -                                       | -                 |
| Recreation                                   | -                    | -                      | -                         | -   | -                    | -               | -                                 | -                         | -                               | -                      | -                                       | -                 |
| Individual and collective rights             | -                    | -                      | -                         | -   | -                    | -               | -                                 | =                         | -                               | -                      | -                                       | -                 |
| Transportation                               | =                    | =                      | =                         | =   | =                    | =               | =                                 | =                         | =                               | =                      | =                                       | =                 |
| Public education                             | -                    | 1,097,375              | 7 170                     | -   | -                    | -               | 7 245                             | 14 012 151                | -                               | -                      | -                                       | -                 |
| Environmental protection                     | 7,567                | 1,097,373              | 7,179                     | -   | -                    | -               | 7,245                             | 14,913,151                | =                               | -                      | =                                       | -                 |
| Economic development<br>Payments to:         | 7,367                | -                      | -                         | -   | -                    | -               | -                                 | -                         | -                               | -                      | -                                       | -                 |
| Guam Community College                       | -                    | -                      | -                         | -   | -                    | -               | -                                 | -                         | -                               | -                      | -                                       | -                 |
| Guam Memorial Hospital Authority             | -                    | -                      | -                         | -   | -                    | -               | -                                 | =                         | -                               | -                      | -                                       | -                 |
| Guam Preservation Trust                      | -                    | -                      | -                         | -   | -                    | -               | -                                 | -                         | -                               | -                      | -                                       | -                 |
| Guam Visitors Bureau<br>University of Guam   | <del>-</del><br>-    | -                      | -                         | -   | -                    | -               | -                                 | <del>-</del>              | -                               | -                      | -                                       | -                 |
| Miscellaneous appropriations                 |                      | <del>-</del> .         | <u> </u>                  | -   |                      | 15,243,673      |                                   |                           |                                 |                        |   |                   |
| Total expenditures                           | 7,567                | 1,103,975              | 7,179                     | 94,212  |                      | 15,243,673      | 7,245                             | 15,771,969                | 17,706                          | <u> </u>               | 4,109,080                               | 781,681           |
| Excess (deficiency) of revenues over         |                      |                        |                           |   |                      |                 |                                   |                           |                                 |                        |   |                   |
| (under) expenditures                         | 46,568               | 1,697,624              | 9,983                     | (22,186)                                      |                      | (15,243,671)    | 16,855                            | 3,591,235                 | 140,558                         |                        | 100,852                                 | 143,845           |
| Other financing sources (uses):              |                      |                        |                           |   |                      |                 |                                   |                           |                                 |                        |   |                   |
| Proceeds from long-term debt                 | -                    | -                      | -                         | -   | -                    | -               | -                                 | -                         | -                               | -                      | -                                       | -                 |
| Transfers in from other funds                | -                    | -                      | -                         | -   | -                    | 14,921,655      | -                                 | -                         | -                               | -                      | -                                       | -                 |
| Transfers out to other funds                 |                      | (2,224,563)            | <u> </u>                  |   |                      |                 |                                   |                           |                                 |                        |   | (190,269)         |
| Total other financing sources (uses), net    | <u> </u>             | (2,224,563)            | <u> </u>                  | -   |                      | 14,921,655      | _                                 | <u> </u>                  |                                 |                        |   | (190,269)         |
| Net change in fund balances (deficit)        | 46,568               | (526,939)              | 9,983                     | (22,186)                                      | -                    | (322,016)       | 16,855                            | 3,591,235                 | 140,558                         | =                      | 100,852                                 | (46,424)          |
| Fund balances (deficit) at beginning of year | 5,073                | 1,329,481              | <u> </u>                  | 13,857  |                      | 322,016         | 863                               | 19,811,362                | 590,684                         | 1,108                  |   | 135,161           |
| Fund balances (deficit) at end of year       | \$ 51,641 \$         | 802,542 \$             | 9,983 \$                  | (8,329) \$                                    | <del></del>          | \$ - \$         | 17,718                            | \$ 23,402,597             | 731,242 \$                      | 1,108                  | 100,852 \$                              | 88,737            |
|  | · · · · · _          |                        | T_                        | <u>, , , , , , , , , , , , , , , , , , , </u> |                      | · <del></del> ' | , ==                              | · <u> </u>                |                                 |                        | , | (continued)       |

| AS/400 Fund Number  | 205                                      | 208                    | 206                   | 636                                       | 297  | 637                              | 247                | 283                 | 300                                  | 203                      | 310                       | 276   |                          |
|---|--|------------------------|-----------------------|---|--|----------------------------------|--------------------|---------------------|--------------------------------------|--------------------------|---------------------------|---|--------------------------|
|   | Territorial<br>Educational<br>Facilities | Territorial<br>Highway | Tourist<br>Attraction | Underground<br>Storage Tank<br>Management | University<br>of Guam<br>Capital<br>Improvements | Victim/Witness<br>Travel-Housing | Village<br>Streets | Water<br>Protection | Water<br>Research and<br>Development | Wildlife<br>Conservation | Workman's<br>Compensation | Youth<br>Tobacco<br>Education and<br>Prevention | Total                    |
| Revenues:   |  |                        |                       |   |  |                                  |                    |                     |                                      |                          |                           |   |                          |
| Taxes:  | 26 220 020 +                             |                        | _                     | _   |  |                                  |                    |                     |                                      |                          |                           |   | 26 220 474               |
|   | 26,228,828 \$                            | - \$                   |                       | - :                                       | \$ - 9   | \$ - \$                          | - \$               | - \$                | - \$                                 | - 4                      | - \$                      | - \$  | 26,320,474               |
| Hotel   | -  | 10.051.200             | 40,864,063            | -   | -  | -                                | -                  | -                   | -                                    | -                        | -                         | -   | 40,864,063               |
| Liquid fuel<br>Tobacco  | -  | 10,051,209             | -                     | -   | -  | -                                | -                  | -                   | -                                    | -                        | -                         | -   | 10,051,209<br>20,104,227 |
| Alcoholic beverages   |  | _                      | _                     | _   | _  | _                                | _                  | _                   | _                                    | _                        | _                         |   | 2,895,727                |
| Limited gaming  | _  | _                      | _                     | _   | _  | _                                | _                  | _                   | _                                    | _                        | _                         | _   | 1,505,520                |
| Licenses and permits  | _  | 9,542,453              | _                     | 80,364                                    | _  | 6,810                            | _                  | 35,182              | 68,629                               | 22,280                   | 193,139                   | 5,001   | 56,200,632               |
| Charges for services  | _  | -                      | _                     | -   | _  | -                                | _                  | -                   | -                                    | -                        | -                         | -   | 20,157,431               |
| Interest and investment earnings                              | 110                                      | 240                    | 3,381                 | 42  | _  | -                                | _                  | -                   | -                                    | -                        | -                         | 11  | 291,628                  |
| Intergovernmental   | =  | =                      | · =                   | -   | =  | =                                | =                  | =                   | =                                    | =                        | =                         | =   | 4,051,665                |
| Other   | (59,749)                                 | -                      | -                     | -   | -  | -                                | -                  | -                   | -                                    | -                        | -                         | -   | 963,162                  |
| Total revenues  | 26,169,189                               | 19,593,902             | 40,867,444            | 80,406                                    | -  | 6,810                            | =                  | 35,182              | 68,629                               | 22,280                   | 193,139                   | 5,012   | 183,405,738              |
| Expenditures by Function:                                     |  |                        |                       |   |  |                                  |                    | <u> </u>            |                                      |                          |                           |   |                          |
| Current:  |  |                        |                       |   |  |                                  |                    |                     |                                      |                          |                           |   |                          |
| General government  | 2,095                                    | 1,177,420              | 10,408                | _   | _  | _                                | _                  | _                   | _                                    | _                        | _                         | _   | 14,661,035               |
| Protection of life and property                               | -,                                       | -,,                    | 1,140,175             | _   | _  | -                                | _                  | -                   | -                                    | -                        | -                         | _   | 20,131,811               |
| Public health   | -  | -                      | -                     | _   | _  | -                                | _                  | -                   | -                                    | -                        | -                         | _   | 15,671,771               |
| Community services  | -  | -                      | -                     | -   | -  | -                                | -                  | -                   | -                                    | -                        | -                         | -   | 5,000                    |
| Recreation  | -  | -                      | 3,596,206             | -   | -  | -                                | -                  | -                   | -                                    | -                        | -                         | -   | 4,352,352                |
| Individual and collective rights                              | -  | 2,077,744              | 3,144,092             | -   | -  | -                                | 33,700             | -                   | =                                    | -                        | 704,886                   | -   | 8,459,044                |
| Transportation  | =  | 9,176,277              | =                     | =   | =  | =                                | -                  | =                   | =                                    | =                        | =                         | =   | 9,678,855                |
| Public education  | -  | 4,735,749              | 536,010               | -   | -  | -                                | -                  | -                   | -                                    | -                        | -                         | -   | 5,271,759                |
| Environmental protection                                      | -  | =                      | 47,541                | 58,083                                    | -  | -                                | -                  | 18,992              | 50,640                               | -                        | -                         | -   | 16,603,168               |
| Economic development  | -  | -                      | 341,248               | -   | -  | -                                | -                  | -                   | -                                    | 8,326                    | -                         | -   | 4,561,293                |
| Payments to: Guam Community College                           |  |                        | 24,154                |   |  |                                  |                    |                     |                                      |                          |                           |   | 1,382,982                |
| Guam Memorial Hospital Authority                              | 1,218,675                                | _                      | 24,134                | _   |  | _                                | _                  | _                   |                                      | _                        | _                         | _   | 10,523,569               |
| Guam Preservation Trust                                       | 1,210,073                                | _                      | _                     | _   | _  | _                                | _                  | _                   | _                                    | _                        | _                         | _   | 615,000                  |
| Guam Visitors Bureau  | _  | _                      | 26,500,346            | _   | _  | _                                | _                  | _                   | _                                    | _                        | _                         | _   | 30,550,346               |
| University of Guam  | -  | -                      | 200,000               | _   | 596,524  | -                                | _                  | -                   | -                                    | -                        | -                         | _   | 2,480,151                |
| Miscellaneous appropriations                                  | =  | =                      | =                     | -   | -  | =                                | -                  | -                   | =                                    | =                        | =                         | -   | 15,243,673               |
| Total expenditures  | 1,220,770                                | 17,167,190             | 35,540,180            | 58,083                                    | 596,524  | -                                | 33,700             | 18,992              | 50,640                               | 8,326                    | 704,886                   | -   | 160,191,809              |
| Excess (deficiency) of revenues over                          |  |                        |                       |   |  |                                  |                    |                     |                                      |                          |                           |   |                          |
| (under) expenditures  | 24,948,419                               | 2,426,712              | 5,327,264             | 22,323                                    | (596,524)  | 6,810                            | (33,700)           | 16,190              | 17,989                               | 13,954                   | (511,747)                 | 5,012   | 23,213,929               |
|   | 24,540,415                               | 2,420,712              | 3,327,204             | 22,323                                    | (390,324)  | 0,010                            | (33,700)           | 10,190              | 17,505                               | 15,554                   | (311,747)                 | 3,012   | 23,213,323               |
| Other financing sources (uses):                               |  |                        |                       |   |  |                                  |                    |                     |                                      |                          |                           | _   | 2,123,188                |
| Proceeds from long-term debt<br>Transfers in from other funds | -  | -                      | -                     | -   | 500,000  | -                                | 112,700            | -                   | -                                    | -                        | -<br>546,290              | -   | 2,123,188<br>29,200,142  |
|   | (40 Eco oco)                             | - (4.460.405)          | (0.047.000)           | =   | 300,000  | =                                | 112,700            | -                   | =                                    | -                        | 340,290                   |   |                          |
| Transfers out to other funds                                  | (19,563,869)                             | (4,468,105)            | (8,947,008)           |   | <del></del>                                      | <del></del>                      | <del></del>        |                     |                                      |                          |                           |   | (50,624,599)             |
| Total other financing sources (uses), net                     | (19,563,869)                             | (4,468,105)            | (8,947,008)           |   | 500,000  |                                  | 112,700            | <del>-</del>        |                                      | <del>-</del>             | 546,290                   |   | (19,301,269)             |
| Net change in fund balances (deficit)                         | 5,384,550                                | (2,041,393)            | (3,619,744)           | 22,323                                    | (96,524)   | 6,810                            | 79,000             | 16,190              | 17,989                               | 13,954                   | 34,543                    | 5,012   | 3,912,660                |
| Fund balances (deficit) at beginning of year                  | 352,387                                  | 4,525,944              | 5,441,011             |   |  | 295                              | (79,000)           | 356                 |                                      | 25,240                   | (2,624)                   | 103   | 63,544,648               |
| Fund balances (deficit) at end of year \$                     | 5,736,937 \$                             | 2,484,551              | 1,821,267             | 22,323                                    | \$ (96,524)                                      | \$ <u>7,105</u> \$               | \$                 | 16,546              | 17,989 \$                            | 39,194                   | 31,919                    | 5,115 \$  | 67,457,308               |

| AS/400 Fund Number                           | 236                   | 265                         | 266                     | NEW                 | 282  | 624                                     | 669  | 415                           | 646                     | 105                            | 250                    | 213                              |
|--|-----------------------|-----------------------------|-------------------------|---------------------|--|---|--|-------------------------------|-------------------------|--------------------------------|------------------------|----------------------------------|
|  | Accessible<br>Parking | Air<br>Pollution<br>Control | Board of<br>Accountancy | Capitol<br>District | Carrier<br>Off-duty<br>Services<br>Revolving | Chamorro<br>Land<br>Trust<br>Operations | Chamorro<br>Land Trust<br>Survey and<br>Infrastructure | Chamorro<br>Loan<br>Guarantee | Child Care<br>Revolving | Community<br>Health<br>Centers | Consumer<br>Protection | Contractors'<br>License<br>Board |
| Revenues:                                    |                       |                             |                         |                     |  |   |  |                               |                         |                                |                        |                                  |
| Taxes:                                       |                       |                             |                         |                     |  |   |  |                               |                         |                                |                        |                                  |
| Property                                     | \$ - \$               | - 9                         | - \$                    | - \$                | - \$   | - :                                     | \$ -   | \$ 91,646 \$                  | - \$                    | - :                            | \$ -                   | \$ -                             |
| Hotel  | -                     | -                           | -                       | -                   | -  | -                                       | -  | -                             | -                       | -                              | -                      | -                                |
| Liquid fuel                                  | -                     | -                           | -                       | -                   | -  | -                                       | -  | -                             | -                       | -                              | -                      | -                                |
| Tobacco                                      | =                     | =                           | =                       | -                   | =  | -                                       | =  | -                             | =                       | -                              | =                      | Ξ                                |
| Alcoholic beverages                          | -                     | -                           | -                       | -                   | -  | -                                       | -  | -                             | -                       | -                              | -                      | =                                |
| Limited gaming                               | -                     | -<br>-                      |                         | -                   | <u>-</u>                                     |   | =  | -                             |                         | -<br>                          | =                      |                                  |
| Licenses and permits                         | 12,952                | 141,918                     | 883,635                 | -                   | 814,462                                      | 860,526                                 | =  | -                             | 4,330                   | 4,260,664                      | =                      | 786,816                          |
| Charges for services                         | -                     | -                           | -                       | 236,965             | -  | -                                       | -  | -                             | -                       | -                              | -                      | -                                |
| Interest and investment earnings             | -                     | -                           | -                       | 1,626               | _  | 1,006                                   | 206,369  | 615                           | -                       | -                              | -                      | 127                              |
| Intergovernmental                            | -                     | -                           | <del>-</del>            | 2,032,198           | _  | -                                       | -  | -                             | -                       | 2,019,467                      | -                      | -                                |
| Other  |                       |                             | 12,301                  | <del>-</del> -      |  |   |  |                               | <del>-</del>            |                                |                        |                                  |
| Total revenues                               | 12,952                | 141,918                     | 895,936                 | 2,270,789           | 814,462                                      | 861,532                                 | 206,369  | 92,261                        | 4,330                   | 6,280,131                      |                        | 786,943                          |
| Expenditures by Object:                      |                       |                             |                         |                     |  |   |  |                               |                         |                                |                        |                                  |
| Salaries and wages - regular                 | =                     | 51,352                      | =                       | -                   | 495,810                                      | 414,455                                 | =  | -                             | =                       | 1,988,994                      | =                      | 357,250                          |
| Salaries and wages - overtime                | -                     | , -                         | -                       | -                   | 298,844                                      | · -                                     | -  | -                             | -                       | 85,531                         | -                      | , -                              |
| Salaries and wages - fringe benefits         | -                     | 22,801                      | -                       | -                   | 12,152                                       | 167,797                                 | -  | -                             | -                       | 705,897                        | -                      | 134,210                          |
| Travel                                       | -                     | 2,375                       | -                       | -                   | _  | -                                       | -  | -                             | -                       | 108,167                        | -                      | -                                |
| Contractual services                         | 5,000                 | 29,123                      | 314,773                 | 118,750             | -  | 168,168                                 | 27,592   | -                             | -                       | 654,927                        | 88                     | 22,842                           |
| Building rent                                | =                     | 8,000                       | 23,868                  | -                   | -  | 124,390                                 | =  | -                             | -                       | -                              | =                      | =                                |
| Supplies                                     | =                     | -                           | 14,426                  | =                   | =  | 30,683                                  | -  | =                             | =                       | 362,680                        | =                      | 8,192                            |
| Equipment                                    | =                     | -                           | 2,384                   | =                   | =  | =                                       | -  | =                             | =                       | 204,570                        | 300                    | 22,611                           |
| Utilities - power and water                  | -                     | 10,000                      | -                       | -                   | -  | -                                       | -  | -                             | -                       | 317,476                        | -                      | 8,993                            |
| Communications                               | -                     | 7,943                       | -                       | -                   | -  | -                                       | -  | -                             | -                       | -                              | -                      | 4,501                            |
| Capital outlays                              | -                     | -                           | -                       | 4,155,386           | -  | -                                       | -  | -                             | -                       | 74,515                         | -                      | -                                |
| Payments to component units                  | =                     | -                           | -                       | -                   | -  | -                                       | -  | -                             | -                       | -                              | -                      | -                                |
| Retiree healthcare benefits                  | =                     | -                           | -                       | -                   | -  | -                                       | -  | -                             | -                       | -                              | -                      | -                                |
| Miscellaneous                                |                       |                             | 145,442                 | 45,457              |  | 1,450                                   | 5,035  |                               |                         | 122,821                        |                        | 1,661                            |
| Total expenditures                           | 5,000                 | 131,594                     | 500,893                 | 4,319,593           | 806,806                                      | 906,943                                 | 32,627   | -                             | -                       | 4,625,578                      | 388                    | 560,260                          |
| Excess (deficiency) of revenues over         |                       |                             |                         |                     |  |   | <u> </u>   |                               |                         |                                |                        |                                  |
| (under) expenditures                         | 7,952                 | 10,324                      | 395,043                 | (2,048,804)         | 7,656  | (45,411)                                | 173,742  | 92,261                        | 4,330                   | 1,654,553                      | (388)                  | 226,683                          |
| Other financing sources (uses):              |                       |                             |                         | (=/= :=/== :/       | .,,,,,,                                      | (10)120                                 |  |                               | .,,                     |                                | (222)                  |                                  |
| Proceeds from long-term debt                 |                       |                             |                         | 2,123,188           |  |   |  |                               |                         |                                |                        |                                  |
| Transfers in from other funds                |                       | 309,000                     |                         | 2,123,166           | _  |   |  |                               |                         | _                              | _                      |                                  |
| Transfers out to other funds                 |                       | 303,000                     |                         |                     |  |   |  |                               |                         |                                |                        |                                  |
|  | <del></del>           |                             |                         | <del></del> -       | <del>-</del>                                 |   |  | <del></del>                   | <u>-</u> _              |                                |                        |                                  |
| Total other financing sources (uses), net    |                       | 309,000                     |                         | 2,123,188           |  |   |  |                               |                         |                                |                        |                                  |
| Net change in fund balances (deficit)        | 7,952                 | 319,324                     | 395,043                 | 74,384              | 7,656  | (45,411)                                | 173,742  | 92,261                        | 4,330                   | 1,654,553                      | (388)                  | 226,683                          |
| Fund balances (deficit) at beginning of year | 1,800                 | 15,088                      | 1,045,950               | 1,660,451           |  | 2,276,127                               |  | 650,000                       | 25,047                  | 4,926,856                      | 4,910                  | 60,350                           |
| Fund balances (deficit) at end of year       | \$ 9,752 \$           | 334,412                     | \$ 1,440,993 \$         | 1,734,835 \$        | 7,656  | 2,230,716                               | \$ 173,742   | \$ 742,261 \$                 | 29,377 \$               | 6,581,409                      | \$ 4,522               | 287,033                          |
| •  |                       |                             |                         |                     |  |   |  | <del></del> `                 |                         |                                |                        | (continued)                      |

## Nonmajor Governmental Funds - Special Revenue Funds Combining Statement of Revenues, Expenditures by Object, and Changes in Fund Balances (Deficit) Year Ended September 30, 2016

| Part  | AS/400 Fund Number                        | 272    | 325                    | 209<br>Customs, | 267    | 630        | 235           | 246      | 281       | 600                  | 640        | 668       | 231       | 656             |
|---|---|--------|------------------------|-----------------|--------|------------|---------------|----------|-----------|----------------------|------------|-----------|-----------|-----------------|
| Property   |   |        |                        | -               |        |            |               |          |           |                      |            |           |           |                 |
| Properly  |   |        |                        |                 |        |            |               |          |           |                      |            |           |           |                 |
| Product   | Revenues:                                 |        | ·                      |                 |        |            |               |          |           |                      |            |           |           |                 |
| Profestor   Prof  | Taxes:                                    |        |                        |                 |        |            |               |          |           |                      |            |           |           |                 |
| Control Column  |   | \$ -   | \$ - \$                | - \$            | - \$   | - \$       | - \$          | - \$     | <b>-</b>  | \$ - \$              | - \$       | - \$      | - :       | \$ <del>-</del> |
| Alcoholic beverages Limeted garming Licenses and permits 71,430 7,450 7,  |   | =      | =                      | =               | =      | =          | =             | =        | =         | =                    | =          | =         | =         | =               |
| Communication   Communicatio  |   | =      | =                      | =               | =      | =          | =             | =        | =         | =                    | =          | =         | =         | =               |
| Licenses and permits   7,430   2,740   13,563,218   10,950   1,340,508   7,650   2,102,423   1,217,07   9,824   9,459   776,198   1,100   1,  |   | -      | -                      | -               | -      | -          | -             | -        | -         | -                    | -          | -         | -         | -               |
| Processed permits   71,430   2,744   13,563,218   10,950   1,340,508   7,650   2,102,423   1,221,707   9,824   924,597   776,196   776,1076   776,1976  | <del>-</del>                              | -      | -                      | -               | -      | -          | -             | -        | -         | -                    | -          | -         | -         | -               |
| Part   |   | -      | -                      | -               | -      | -          | -             | -        | -         | -                    | -          | -         | -         | -               |
| The proper manumata   139   4   130   130   130   130   130   10  | ·   | 71,430 | 2,740                  | 13,563,238      | 10,950 | -          | 1,340,508     | 7,650    | 2,102,423 | 1,221,707            | 9,824      | -         | 924,597   | 776,196         |
| Total revenues  | =   | =      | =                      | -               | =      | -          | =             | -        | =         | =                    | =          | =         | -         | =               |
| Part   | =   | -      | -                      | 139             | -      | 4          | -             | -        | -         | -                    | -          | -         | -         | -               |
| Total revenues 71,430 340,136 13,563,377 10,950 4 1,340,508 7,650 2,102,423 1,221,707 9,824 - 924,597 776,196 Expenditures by Object:  Salaries and wages - regular - 7,066,205 - 7,066,20  | _   | -      | -                      | -               | -      | -          | -             | -        | -         | -                    | -          | -         | -         | -               |
| Expenditures by Object:   Solaries and wages - overtime   7,006,205   270,677   389,287   389,677   | Other                                     | -      | 337,396                |                 |        |            | <del>-</del>  | -        | -         |                      | -          |           |           |                 |
| Salaries and wages - reruptar   5,006,005   5,205   5,007   | Total revenues                            | 71,430 | 340,136                | 13,563,377      | 10,950 | 4          | 1,340,508     | 7,650    | 2,102,423 | 1,221,707            | 9,824      |           | 924,597   | 776,196         |
| Salaries and wages overtime   | Expenditures by Object:                   |        |                        |                 |        |            |               |          |           |                      |            |           |           |                 |
| Salaries and wages - fringe benefits   \$ ,080,812   \$ ,08 | Salaries and wages - regular              | -      | -                      | 7,006,205       | -      | -          | 270,677       | -        | 869,297   | 389,677              | -          | -         | -         | =               |
| Travel  | Salaries and wages - overtime             | =      | -                      | 53,253          | =      | =          | =             | =        | 39,188    | -                    | 11,958     | =         | =         | =               |
| Contractual services  | Salaries and wages - fringe benefits      | -      | -                      | 3,080,812       | -      | -          | 96,120        | -        | 342,583   | 151,379              | 4,200      | -         | -         | -               |
| Pulliding rent  | Travel                                    | -      | -                      | -               | -      | -          | -             | -        | -         | 26,087               | -          | -         | -         | -               |
| Supplies  |   | -      | -                      |                 | -      | -          | 20,123        | -        | 118,304   | 109,872              | -          | -         | 25,838    | -               |
| Equipment 9 991   | 9   | -      | -                      |                 | -      | -          | -             | -        | -         | -                    | -          | -         | -         | -               |
| Full lilies - power and water   | Supplies                                  | -      | -                      | ,               | -      | -          | ,             | -        |           | ,                    | =          | -         | ,         | -               |
| Communications  |   | -      | -                      |                 | -      | -          |               | -        |           |                      | =          | -         | 653,396   | -               |
| Capital outlays Capital outlay  | •   | -      | -                      |                 | -      | -          | 16,191        | -        |           | 1,383                | -          | -         | -         | -               |
| Payments to component units   |   | -      | -                      | 33,420          | -      | -          | -             | -        |           | -                    | -          | -         |           | -               |
| Retiree healthcare benefits 1   |   | =      | =                      | =               | =      | =          | =             | -        | 54,033    | =                    | =          | -         | 192,494   | -               |
| Miscellaneous - 57,958 51,071 3,655   |   | -      | -                      | -               | -      | -          | -             | -        | -         | -                    | -          | 450,000   | -         | 1,066,226       |
| Total expenditures  |   | -      | -                      | -               | -      | -          | -             | -        | -         | -                    | -          | -         | -         | -               |
| Excess (deficiency) of revenues over (under) expenditures 71,430 282,178 (25,236) 10,950 4 892,390 7,650 553,928 524,307 (6,334) (450,000) (35,620) (290,030)  Other financing sources (uses):  Proceeds from long-term debt  | Miscellaneous                             |        | 57,958                 | 51,071          |        |            | <del></del> . | <u> </u> | 3,655     |                      |            |           |           |                 |
| (under) expenditures         71,430         282,78         (25,236)         10,950         4         892,390         7,650         553,928         524,307         (6,334)         (450,000)         (35,620)         (290,030)           Other financing sources (uses):         Proceeds from long-term debt         -  | Total expenditures                        |        | 57,958                 | 13,588,613      |        |            | 448,118       |          | 1,548,495 | 697,400              | 16,158     | 450,000   | 960,217   | 1,066,226       |
| Other financing sources (uses):  Proceeds from long-term debt   | Excess (deficiency) of revenues over      |        |                        |                 |        |            |               |          |           |                      |            |           |           |                 |
| Proceeds from long-term debt         -  | (under) expenditures                      | 71,430 | 282,178                | (25,236)        | 10,950 | 4          | 892,390       | 7,650    | 553,928   | 524,307              | (6,334)    | (450,000) | (35,620)  | (290,030)       |
| Proceeds from long-term debt         -  | Other financing sources (uses):           |        |                        |                 |        |            |               |          |           |                      |            |           |           |                 |
| Transfers out to other funds         -  |   | =      | -                      | =               | =      | =          | =             | _        | =         | =                    | =          | =         | -         | =               |
| Total other financing sources (uses), net         -   | Transfers in from other funds             | -      | -                      | -               | -      | -          | -             | -        | -         | -                    | -          | -         | -         | -               |
| Net change in fund balances (deficit) 71,430 282,178 (25,236) 10,950 4 892,390 7,650 65,149 524,307 (6,334) (450,000) (432,764) (290,030) Fund balances (deficit) at beginning of year \$ 2,119 1,296,564 602,627 11,116 - 51,497 153,641 566,334 468,516 Fund balances (deficit) at end of year \$ 73,549 \$ 1,578,742 \$ (25,236) \$ 10,950 \$ 602,631 \$ 903,506 \$ 7,650 \$ 116,646 \$ 677,948 \$ (6,334) \$ (450,000) \$ 133,570 \$ 178,486  | Transfers out to other funds              | -      | -                      | -               | -      | -          | -             | -        | (488,779) | -                    | -          | -         | (397,144) | -               |
| Net change in fund balances (deficit) 71,430 282,178 (25,236) 10,950 4 892,390 7,650 65,149 524,307 (6,334) (450,000) (432,764) (290,030) Fund balances (deficit) at beginning of year \$ 2,119 1,296,564 602,627 11,116 - 51,497 153,641 566,334 468,516 Fund balances (deficit) at end of year \$ 73,549 \$ 1,578,742 \$ (25,236) \$ 10,950 \$ 602,631 \$ 903,506 \$ 7,650 \$ 116,646 \$ 677,948 \$ (6,334) \$ (450,000) \$ 133,570 \$ 178,486  | Total other financing sources (uses), net |        |                        |                 | _      |            |               | _        | (488,779) |                      |            |           | (397,144) |                 |
| Fund balances (deficit) at beginning of year 2,119 1,296,564 602,627 11,116 - 51,497 153,641 566,334 468,516  Fund balances (deficit) at end of year \$ 73,549 \$ 1,578,742 \$ (25,236) \$ 10,950 \$ 602,631 \$ 903,506 \$ 7,650 \$ 116,646 \$ 677,948 \$ (6,334) \$ (450,000) \$ 133,570 \$ 178,486  |   | 71,430 | 282.178                | (25,236)        | 10.950 | 4          | 892.390       | 7.650    |           | 524.307              | (6.334)    | (450,000) |           | (290.030)       |
| Fund balances (deficit) at end of year \$ 73,549 \$ 1,578,742 \$ (25,236) \$ 10,950 \$ 602,631 \$ 903,506 \$ 7,650 \$ 116,646 \$ 677,948 \$ (6,334) \$ (450,000) \$ 133,570 \$ 178,486  | = : : :                                   |        |                        | (25,250)        | 10,550 |            |               |          |           |                      | (0,554)    | (430,000) |           |                 |
|   |   |        |                        | (3E 33C) #      | 10.050 |            |               | 7.650    |           |                      | (6.224) #  | (450,000) |           |                 |
|   | runu balances (deficit) at end of year    | 73,549 | \$ <u>1,5/8,/42</u> \$ | (25,236) \$     | 10,950 | 502,031 \$ | 903,506 \$    | /,030 \$ | 110,046   | \$ <u>677,948</u> \$ | (6,334) \$ | (450,000) | 133,5/0   | (continued)     |

| AS/400 Fund Number                           | Guam<br>Ancestral<br>Lands<br>Operations | Guam<br>Ancestral<br>Land<br>Bank | Guam<br>Ancestral<br>Landowners<br>Recovery | 641<br>Guam<br>Cancer<br>Trust | 639<br>Guam<br>Charter<br>Schools | 657<br>Guam<br>Community<br>College<br>Capital<br>Improvements | 245<br>Guam<br>Environmental<br>Trust | 608  Guam Plant  Inspection  and Permit | 662 Guam Invasive Species Inspection Fee | 244<br>Guam<br>Museum | 326<br>Guam<br>Preservation<br>Trust | 651  Guam  Procurement  Advisory  Council Support |
|--|--|-----------------------------------|---|--------------------------------|-----------------------------------|--|---------------------------------------|---|--|-----------------------|--------------------------------------|---|
| Revenues:                                    |  |                                   |   |                                |                                   |  |                                       |   |  |                       |                                      |   |
| Taxes:                                       |  |                                   |   |                                |                                   |  |                                       |   |  |                       |                                      |   |
| Property                                     | \$ - \$                                  | -                                 | \$ - \$                                     | - \$                           | - \$                              | - \$   | - 9                                   | - \$                                    | - \$                                     | - 9                   | -                                    | \$ -  |
| Hotel  | -  | -                                 | -   | -                              | -                                 | -  | -                                     | -                                       | -  | -                     | -                                    | -   |
| Liquid fuel                                  | -  | -                                 | -   | -                              | -                                 | -  | -                                     | -                                       | -  | -                     | -                                    | -   |
| Tobacco                                      | -  | -                                 | =   | =                              | -                                 | -  | -                                     | -                                       | -  | -                     | -                                    | -   |
| Alcoholic beverages                          | -  | -                                 | =   | =                              | -                                 | -  | -                                     | -                                       | -  | -                     | -                                    | -   |
| Limited gaming                               | -  | -                                 | -   | -                              | -                                 | -  | -                                     | -                                       | -  | -                     | -                                    | -   |
| Licenses and permits                         | -  | -                                 | -   | -                              | -                                 | -  | 315,776                               | 90,219                                  | 519,691                                  | 360,557               | 721,056                              | -   |
| Charges for services                         | -  | 572,014                           | -   | -                              | -                                 | -  |                                       | -                                       | -  | -                     | -                                    | -   |
| Interest and investment earnings             | Ξ  | 21,323                            | 3   | =                              | =                                 | =  | 75                                    | 57                                      | =  | =                     | 178                                  | =   |
| Intergovernmental                            | Ξ  | =                                 | =   | =                              | =                                 | =  | =                                     | -                                       | =  | =                     | -                                    | =   |
| Other  |  | 50                                |   | <u> </u>                       |                                   |  |                                       |   |  | -                     |                                      |   |
| Total revenues                               |  | 593,387                           | 3   | <u> </u>                       |                                   |  | 315,851                               | 90,276                                  | 519,691                                  | 360,557               | 721,234                              |   |
| Expenditures by Object:                      |  |                                   |   |                                |                                   |  |                                       |   |  |                       |                                      |   |
| Salaries and wages - regular                 | =  | _                                 | =   | =                              | _                                 | _  | 62,581                                | =                                       | _  | =                     | -                                    | =   |
| Salaries and wages - overtime                | -  | _                                 | -   | -                              | -                                 | -  | , -                                   | -                                       | -  | -                     | -                                    | -   |
| Salaries and wages - fringe benefits         | -  | -                                 | -   | -                              | -                                 | -  | 21,380                                | -                                       | _  | -                     | -                                    | -   |
| Travel                                       | -  | -                                 | -   | -                              | -                                 | -  | -                                     | -                                       | _  | -                     | -                                    | -   |
| Contractual services                         | =  | 83,234                            | =   | =                              | -                                 | =  | 2,398                                 | 5,178                                   | =  | 1,892,789             | =                                    | =   |
| Building rent                                | =  | =                                 | =   | -                              | =                                 | =  | =                                     | =                                       | =  | 12,687                | =                                    | =   |
| Supplies                                     | -  | -                                 | -   | -                              | -                                 | -  | -                                     | 1,870                                   | -  | -                     | -                                    | -   |
| Equipment                                    | -  | -                                 | -   | -                              | -                                 | -  | -                                     | -                                       | -  | -                     | -                                    | -   |
| Utilities - power and water                  | -  | -                                 | -   | -                              | -                                 | -  | 51,419                                | 35,921                                  | -  | -                     | -                                    | -   |
| Communications                               | -  | -                                 | =   | =                              | -                                 | -  | 13,043                                | 204                                     | -  | -                     | -                                    | -   |
| Capital outlays                              | -  | -                                 | -   | -                              | -                                 | -  | -                                     | -                                       | -  | -                     | -                                    | -   |
| Payments to component units                  | -  | -                                 | -   | -                              | -                                 | 278,922  | -                                     | -                                       | -  | -                     | 615,000                              | -   |
| Retiree healthcare benefits                  | -  | -                                 | -   | -                              | -                                 | -  | -                                     | -                                       | -  | -                     | -                                    | -   |
| Miscellaneous                                | 207                                      | 8,107                             |   | <del></del>                    |                                   |  |                                       |   |  | <u> </u>              |                                      |   |
| Total expenditures                           | 207                                      | 91,341                            |   | <u> </u>                       | -                                 | 278,922  | 150,821                               | 43,173                                  |  | 1,905,476             | 615,000                              |   |
| Excess (deficiency) of revenues over         |  |                                   |   |                                |                                   |  |                                       |   |  |                       |                                      |   |
| (under) expenditures                         | (207)                                    | 502,046                           | 3   | -                              | -                                 | (278,922)  | 165,030                               | 47,103                                  | 519,691                                  | (1,544,919)           | 106,234                              | -   |
| Other financing sources (uses):              |  |                                   |   |                                |                                   |  |                                       |   |  |                       |                                      |   |
| Proceeds from long-term debt                 | _  | _                                 | _   | _                              | _                                 | _  | _                                     | _                                       | _  | _                     | _                                    | _   |
| Transfers in from other funds                | =  | _                                 | =   | =                              | 5,775,000                         | 278,922  | =                                     | -                                       | =  | 2,601,987             | _                                    | =   |
| Transfers out to other funds                 | =  | =                                 | =   | =                              | (5,775,000)                       | ,<br>=   | (31,578)                              | =                                       | =  | -                     | =                                    | =   |
| Total other financing sources (uses), net    |  | -                                 |   |                                | _                                 | 278,922  | (31,578)                              |   |  | 2,601,987             |                                      |   |
| Net change in fund balances (deficit)        | (207)                                    | 502,046                           | 3   | -                              |                                   |  | 133,452                               | 47,103                                  | 519,691                                  | 1,057,068             | 106,234                              | -   |
| Fund balances (deficit) at beginning of year | 215                                      | 4,050,048                         | 8,428                                       | (15)                           | 1,500                             | -  | 14,811                                | 11,317                                  | 9,001                                    | (127,196)             | 386,541                              | 1,931   |
| Fund balances (deficit) at end of year       | \$ 8 \$                                  | 4,552,094                         |   | (15) \$                        | 1,500                             |  | 148,263                               |   | 528,692 \$                               | 929,872               | \$ 492,775                           |   |
| . 22 22.3mood (demon) at one of year         | ·Ψ_                                      | .,552,654                         | τΨ  | (23) 4                         | 1,550                             | ·  | 1.0,200                               | Ψ_                                      | Ψ_                                       | <i>323,0.2</i>        | .52,75                               | (continued)                                       |

| AS/400 Fund Number                           | 270                             | 602                | 241                                 | 311                             | 652               | 658                               | 632              | 351                 | 222                      | 655               | 232                     | 294  |
|--|---------------------------------|--------------------|-------------------------------------|---------------------------------|-------------------|-----------------------------------|------------------|---------------------|--------------------------|-------------------|-------------------------|--|
|  | Health and<br>Human<br>Services | Healthy<br>Futures | Health<br>Professional<br>Licensure | Health and<br>Security<br>Trust | Host<br>Community | Hotel<br>Occupancy<br>Tax Surplus | Indirect<br>Cost | Land<br>Acquisition | Land Survey<br>Revolving | Limited<br>Gaming | Manpower<br>Development | Mental<br>Health and<br>Substance<br>Abuse |
| Revenues:                                    |                                 |                    |                                     |                                 |                   |                                   |                  |                     |                          |                   |                         |  |
| Taxes: Property                              | \$ - \$                         | - \$               | - \$                                | - \$                            | - \$              | - \$                              | - \$             | - \$                | - \$                     | - \$              | - \$                    | =  |
| Hotel  | -                               | - "                | ·                                   | -                               | -                 | ·                                 | -                | -                   | -                        | - "               | -                       | _  |
| Liquid fuel                                  | -                               | _                  | -                                   | -                               | -                 | -                                 | -                | -                   | -                        | _                 | -                       | _  |
| Tobacco                                      | -                               | 20,104,227         | -                                   | -                               | -                 | -                                 | -                | -                   | -                        | -                 | -                       | -  |
| Alcoholic beverages                          | -                               | 2,895,727          | -                                   | -                               | -                 | -                                 | -                | -                   | -                        | -                 | -                       | -  |
| Limited gaming                               | -                               | -                  | =                                   | -                               | -                 | -                                 | -                | -                   | -                        | 1,505,520         | -                       | -  |
| Licenses and permits                         | =                               | =                  | 203,229                             | -                               | -                 | =                                 | =                | =                   | 3,215,706                | =                 | 1,384,231               | =  |
| Charges for services                         | -                               | -                  | -                                   | -                               | -                 | -                                 | -                | -                   | -                        | -                 | -                       | -  |
| Interest and investment earnings             | 709                             | 587                | -                                   | 50                              | -                 | 107                               | -                | -                   | -                        | 916               | 152                     | -  |
| Intergovernmental                            | =                               | =                  | =                                   | =                               | =                 | =                                 | =                | =                   | =                        | =                 | =                       | =  |
| Other  |                                 | =                  |                                     | =                               |                   |                                   | 668,886          | 39                  | <u> </u>                 | =                 | <u> </u>                | =  |
| Total revenues                               | 709                             | 23,000,541         | 203,229                             | 50                              |                   | 107                               | 668,886          | 39                  | 3,215,706                | 1,506,436         | 1,384,383               |  |
| Expenditures by Object:                      |                                 |                    |                                     |                                 |                   |                                   |                  |                     |                          |                   |                         |  |
| Salaries and wages - regular                 | -                               | 3,782,689          | 4,169                               | -                               | -                 | -                                 | 1,107,715        | -                   | 2,057,757                | -                 | 284,736                 | -  |
| Salaries and wages - overtime                | -                               | 1,532              | -                                   | -                               | -                 | _                                 | 2,325            | -                   | -                        | -                 | -                       | -  |
| Salaries and wages - fringe benefits         | -                               | 1,456,388          | 1,920                               | -                               | -                 | -                                 | 412,169          | -                   | 756,519                  | -                 | 105,232                 | -  |
| Travel                                       | -                               | 9,838              | 4,991                               | -                               | -                 | -                                 | 7,633            | -                   | -                        | -                 | 2,220                   | -  |
| Contractual services                         | -                               | 4,410,308          | 2,640                               | -                               | -                 | -                                 | 33,481           | -                   | 70,271                   | 112,289           | 16,747                  | -  |
| Building rent                                | -                               | -                  | -                                   | -                               | -                 | -                                 | -                | -                   | 245,773                  | -                 | -                       | -  |
| Supplies                                     | -                               | 270,069            | 380                                 | -                               | -                 | -                                 | 5,799            | -                   | 5,989                    | -                 | 28,280                  | -  |
| Equipment                                    | -                               | 538                | -                                   | -                               | -                 | -                                 | 1,988            | -                   | 997                      | -                 | 1,125                   | -  |
| Utilities - power and water                  | =                               | -                  | -                                   | -                               | -                 | -                                 | -                | -                   | -                        | -                 | -                       | -  |
| Communications                               | =                               | -                  | -                                   | -                               | -                 | -                                 | 10,968           | -                   | 17,597                   | -                 | 154                     | -  |
| Capital outlays                              | -                               | -                  | -                                   | -                               | -                 | -                                 | -                | -                   | -                        | -                 | -                       | -  |
| Payments to component units                  | -                               | 9,672,295          | -                                   | -                               | -                 | 4,050,000                         | -                | -                   | -                        | -                 | 879,906                 | -  |
| Retiree healthcare benefits                  | -                               | -                  | -                                   | -                               | -                 | -                                 | -                | -                   | -                        | -                 | -                       | -  |
| Miscellaneous                                |                                 | 267,023            |                                     |                                 |                   |                                   | 160              |                     | 1,841                    | 666,732           |                         |  |
| Total expenditures                           |                                 | 19,870,680         | 14,100                              |                                 |                   | 4,050,000                         | 1,582,238        |                     | 3,156,744                | 779,021           | 1,318,400               |  |
| Excess (deficiency) of revenues over         |                                 |                    |                                     |                                 |                   |                                   |                  |                     |                          |                   |                         |  |
| (under) expenditures                         | 709                             | 3,129,861          | 189,129                             | 50                              | _                 | (4,049,893)                       | (913,352)        | 39                  | 58,962                   | 727,415           | 65,983                  | -  |
| Other financing sources (uses):              |                                 |                    |                                     |                                 |                   |                                   |                  |                     |                          |                   |                         |  |
| Proceeds from long-term debt                 | _                               | _                  | _                                   | _                               | _                 | _                                 | _                | _                   | _                        | _                 | _                       | _  |
| Transfers in from other funds                | -                               | 1,997,802          | -                                   | -                               | _                 | 903,944                           | 908,363          | -                   | -                        | _                 | _                       | _  |
| Transfers out to other funds                 | (1,997,802)                     | (4,148,499)        | _                                   | _                               | _                 | (1,520,000)                       | ,                | _                   | _                        | _                 | -                       | -  |
|  |                                 | (2,150,697)        |                                     |                                 |                   |                                   | 908,363          |                     |                          |                   |                         |  |
| Total other financing sources (uses), net    | (1,997,802)                     |                    |                                     | -                               |                   | (616,056)                         |                  |                     |                          | 727.445           |                         |  |
| Net change in fund balances (deficit)        | (1,997,093)                     | 979,164            | 189,129                             | 50                              | -                 | (4,665,949)                       | (4,989)          | 39                  | 58,962                   | 727,415           | 65,983                  | -  |
| Fund balances (deficit) at beginning of year | 2,337,184                       | 2,894,328          | 42,086                              | 10,072                          | 53                | 5,951,845                         | 4,909            | 212                 | <del></del> _            | 1,155,002         | (37,770)                | (989)                                      |
| Fund balances (deficit) at end of year       | \$ 340,091 \$                   | 3,873,492          | 231,215 \$                          | 10,122 \$                       | 53 \$             | 1,285,896 \$                      | (80) \$          | 251 \$              | 58,962 \$                | 1,882,417         | 28,213 \$               | (989)                                      |
|  |                                 |                    |                                     |                                 |                   |                                   |                  |                     |                          |                   |                         | (continued)                                |

## Nonmajor Governmental Funds - Special Revenue Funds Combining Statement of Revenues, Expenditures by Object, and Changes in Fund Balances (Deficit) Year Ended September 30, 2016

| AS/400 Fund Number                           | 653                | 261                           | 650  | 629                     | 211                           | 663<br>Police<br>Patrol               | 263                | 644                               | 215<br>Professional                    | 604                         | 666                           | 620                              | 317               |
|--|--------------------|-------------------------------|--|-------------------------|-------------------------------|---------------------------------------|--------------------|-----------------------------------|--|-----------------------------|-------------------------------|----------------------------------|-------------------|
|  | MHSA<br>Services   | Notary<br>Public<br>Revolving | Office of<br>Vital Statistics<br>Revolving | Pesticide<br>Management | Plant<br>Nursery<br>Revolving | Vehicle and<br>Equipment<br>Revolving | Police<br>Services | Prison<br>Industries<br>Revolving | Engineers', Architects' and Surveyors' | Public<br>Library<br>System | Public<br>Market<br>Revolving | Public<br>Recreation<br>Services | Public<br>Transit |
| Revenues:                                    |                    |                               |  |                         |                               |                                       |                    |                                   |  |                             |                               |                                  |                   |
| Taxes:                                       |                    |                               |  |                         |                               |                                       |                    |                                   |  |                             |                               |                                  |                   |
| Property                                     | \$ - \$            | - \$                          | - 9  | - \$                    | -                             | \$ - 9                                | -                  | \$ -                              | \$ - \$                                | -                           | \$ -                          | \$ -:                            | \$ -              |
| Hotel  | -                  | -                             | =  | =                       | -                             | -                                     | -                  | -                                 | -                                      | -                           | -                             | -                                | -                 |
| Liquid fuel                                  | -                  | -                             | =  | =                       | -                             | -                                     | -                  | -                                 | -                                      | -                           | -                             | -                                | -                 |
| Tobacco                                      | -                  | -                             | -  | -                       | -                             | -                                     | -                  | -                                 | -                                      | -                           | -                             | =                                | -                 |
| Alcoholic beverages                          | -                  | -                             | =  | =                       | -                             | -                                     | -                  | -                                 | -                                      | -                           | -                             | -                                | -                 |
| Limited gaming                               | -                  | -                             | -  | -                       | -                             | -                                     | -                  | -                                 | -                                      | -                           | -                             | =                                | -                 |
| Licenses and permits                         | 837                | 40,525                        | 252,231                                    | 158,332                 | 12,192                        | 296,786                               | 1,207,951          | -                                 | 312,491                                | 917,185                     | 20,000                        | 162,793                          | -                 |
| Charges for services                         | =                  | =                             | =  | =                       | =                             | =                                     | =                  | =                                 | =                                      | =                           | =                             | =                                | 38,772            |
| Interest and investment earnings             | -                  | -                             | -  | -                       | -                             | -                                     | -                  | -                                 | -                                      | 117                         | -                             | 73                               | -                 |
| Intergovernmental                            | -                  | -                             | -  | -                       | -                             | -                                     | -                  | -                                 | -                                      | -                           | -                             | =                                | -                 |
| Other  |                    |                               |  |                         |                               |                                       |                    |                                   |  |                             |                               |                                  |                   |
| Total revenues                               | 837                | 40,525                        | 252,231                                    | 158,332                 | 12,192                        | 296,786                               | 1,207,951          | <u> </u>                          | 312,491                                | 917,302                     | 20,000                        | 162,866                          | 38,772            |
| Expenditures by Object:                      |                    |                               |  |                         |                               |                                       |                    |                                   |  |                             |                               |                                  |                   |
| Salaries and wages - regular                 | =                  | =                             | 51,007                                     | 52,350                  | =                             | -                                     | 534,346            | -                                 | 136,730                                | =                           | 24,496                        | =                                | =                 |
| Salaries and wages - overtime                | -                  | -                             | -  | , -                     | -                             | -                                     | · -                | -                                 | · -                                    | -                           | -                             | -                                | -                 |
| Salaries and wages - fringe benefits         | -                  | -                             | 28,125                                     | 16,185                  | -                             | _                                     | 172,432            | -                                 | 49,523                                 | -                           | 6,941                         | -                                | -                 |
| Travel                                       | -                  | -                             | 19,658                                     | 15,235                  | -                             | _                                     | -                  | -                                 | -                                      | -                           | -                             | -                                | -                 |
| Contractual services                         | -                  | 27,147                        | 27,639                                     | 590                     | -                             | 58,400                                | 773,538            | -                                 | 42,983                                 | -                           | -                             | 50,849                           | 427,210           |
| Building rent                                | -                  | -                             | -  | -                       | -                             | _                                     | -                  | -                                 | 16,508                                 | -                           | -                             | -                                | -                 |
| Supplies                                     | -                  | 4,392                         | 4,938                                      | 1,187                   | 5,593                         | 107,071                               | 77,616             | -                                 | 2,533                                  | -                           | -                             | 29,798                           | -                 |
| Equipment                                    | -                  | -                             | 11,514                                     | =                       | -                             | -                                     | 99,248             | -                                 | 2,260                                  | -                           | -                             | 19,693                           | -                 |
| Utilities - power and water                  | =                  | =                             | -  | =                       | -                             | -                                     | =                  | -                                 | =                                      | =                           | =                             | =                                | -                 |
| Communications                               | =                  | =                             | -  | =                       | -                             | -                                     | =                  | -                                 | 2,125                                  | =                           | =                             | =                                | -                 |
| Capital outlays                              | -                  | -                             | -  | 35,000                  | -                             | -                                     | 9,000              | -                                 | -                                      | -                           | -                             | -                                | 75,368            |
| Payments to component units                  | -                  | -                             | -  | -                       | -                             | -                                     | -                  | -                                 | -                                      | -                           | -                             | -                                | -                 |
| Retiree healthcare benefits                  | -                  | -                             | -  | -                       | -                             | -                                     | -                  | -                                 | -                                      | -                           | -                             | -                                | -                 |
| Miscellaneous                                | -                  | -                             | 40   | =                       | -                             | -                                     | 47,438             | -                                 | 2,535                                  | -                           | -                             | -                                | -                 |
| Total expenditures                           |                    | 31,539                        | 142,921                                    | 120,547                 | 5,593                         | 165,471                               | 1,713,618          | _                                 | 255,197                                | _                           | 31,437                        | 100,340                          | 502,578           |
| Excess (deficiency) of revenues over         |                    |                               |  |                         |                               |                                       |                    |                                   |  |                             | •                             |                                  |                   |
| (under) expenditures                         | 837                | 8,986                         | 109,310                                    | 37,785                  | 6,599                         | 131,315                               | (505,667)          |                                   | 57,294                                 | 917,302                     | (11,437)                      | 62,526                           | (463,806)         |
| Other financing sources (uses):              |                    |                               |  |                         |                               |                                       |                    |                                   |  |                             |                               |                                  |                   |
| Proceeds from long-term debt                 | -                  | -                             | _  | -                       | -                             | _                                     | _                  | -                                 | -                                      | -                           | -                             | -                                | _                 |
| Transfers in from other funds                | -                  | -                             | -  | -                       | -                             | -                                     | =                  | =                                 | -                                      | -                           | 11,966                        | -                                | 332,513           |
| Transfers out to other funds                 | _                  | _                             | _  | _                       | _                             | _                                     | _                  | _                                 | _                                      | (871,983)                   | , -                           | _                                | · -               |
| Total other financing sources (uses), net    | -                  |                               | =  |                         |                               |                                       | =                  | =                                 |  | (871,983)                   | 11,966                        |                                  | 332,513           |
|  | 837                | 9.000                         | 100 210                                    | 27.705                  | 6 500                         | 121 215                               | (FOE 667)          |                                   | E7 204                                 |                             | 529                           | 63 536                           |                   |
| Net change in fund balances (deficit)        |                    | 8,986                         | 109,310                                    | 37,785                  | 6,599                         | 131,315                               | (505,667)          |                                   | 57,294                                 | 45,319                      |                               | 62,526                           | (131,293)         |
| Fund balances (deficit) at beginning of year | 3,111              | 111,617                       | 16,521                                     | 37,868                  | 390                           | 186,701                               | 29,908             | 1,569                             | 31,445                                 |                             | (529)                         | 398                              | 119,826           |
| Fund balances (deficit) at end of year       | \$ <u>3,948</u> \$ | 120,603                       | 125,831                                    | 75,653 \$               | 6,989                         | \$ 318,016                            | (475,759)          | \$ 1,569                          | \$ 88,739                              | 45,319                      | \$                            | \$ 62,924                        | \$ (11,467)       |

(continued)

# Nonmajor Governmental Funds - Special Revenue Funds Combining Statement of Revenues, Expenditures by Object, and Changes in Fund Balances (Deficit) Year Ended September 30, 2016

AS/400 Fund Number 285 619 289 217 330 647 284 605 625 202 603 416 Safe Solid Waste Special Rabies Recycling Drinking Safe Solid Waste School Management Assets Stray Dog Tax Prevention Revolving Water Streets Operations Section 2718 Plan Operations Forfeiture Revolving Street Light Collection Revenues: Taxes: Property - \$ Hotel Liquid fuel Tobacco Alcoholic beverages Limited gaming 54,135 2,801,597 17,162 72,000 24,100 153,968 Licenses and permits 4,209,932 925,526 19.309.680 Charges for services 26 2 53,524 57 Interest and investment earnings 2 Intergovernmental Other 4,239 54,135 2,801,599 17,162 72,026 24,100 19,363,204 158,264 4,209,932 925,526 Total revenues Expenditures by Object: Salaries and wages - regular 43,626 980.037 332,164 Salaries and wages - overtime 52,951 131,032 Salaries and wages - fringe benefits 15,611 367,740 3.960 12.576 Travel 4.068 6,021 1,044,738 6,845 2,076 11,967,216 130 220,502 Contractual services Building rent Supplies 1,546 334 94,212 1,209 377,683 Equipment 11,393 Utilities - power and water 73,355 4,109,080 Communications 93,915 Capital outlays 1,553,551 Payments to component units Retiree healthcare benefits 15,243,673 388,043 5,000 Miscellaneous Total expenditures 7,567 1,103,975 7,179 94,212 15,243,673 7,245 15,771,969 17,706 4,109,080 781,681 Excess (deficiency) of revenues over 9,983 (22,186)16,855 3,591,235 140,558 143,845 (under) expenditures 46,568 1,697,624 (15,243,671) 100,852 Other financing sources (uses): Proceeds from long-term debt 14,921,655 Transfers in from other funds (2,224,563) Transfers out to other funds (190, 269)(190,269) Total other financing sources (uses), net (2,224,563) 14,921,655 Net change in fund balances (deficit) 46,568 (526,939)9,983 (22,186)(322,016)16,855 3,591,235 140,558 100,852 (46,424)5.073 1,329,481 13,857 322,016 863 19.811.362 590,684 1.108 135,161 Fund balances (deficit) at beginning of year 51,641 802,542 9,983 (8,329) 17,718 23,402,597 731,242 1,108 100,852 88,737 Fund balances (deficit) at end of year

(continued)

| AS/400 Fund Number                           | 205                                      | 208                    | 206                   | 636                                       | 297  | 637                              | 247                | 283                 | 300                                  | 203                      | 310                       | 276   |              |
|--|--|------------------------|-----------------------|---|--|----------------------------------|--------------------|---------------------|--------------------------------------|--------------------------|---------------------------|---|--------------|
|  | Territorial<br>Educational<br>Facilities | Territorial<br>Highway | Tourist<br>Attraction | Underground<br>Storage Tank<br>Management | University<br>of Guam<br>Capital<br>Improvements | Victim/Witness<br>Travel-Housing | Village<br>Streets | Water<br>Protection | Water<br>Research and<br>Development | Wildlife<br>Conservation | Workman's<br>Compensation | Youth<br>Tobacco<br>Education and<br>Prevention | Total        |
| Revenues:                                    |  |                        |                       |   |  |                                  |                    |                     |                                      |                          |                           |   |              |
| Taxes:<br>Property                           | \$ 26,228,828 \$                         | - \$                   | ; - !                 | <b>-</b> :                                | \$ - :   | \$ - \$                          | - \$               | -                   | \$ - \$                              |                          | \$ -                      | \$ - \$   | 26,320,474   |
| Hotel  | φ 20,220,020 φ<br>-                      | - 4<br>-               | 40,864,063            | P -                                       | φ <u> </u>                                       | φ - φ<br>-                       | - <del>-</del>     | ,<br>_              | Ψ - 4<br>-                           | ,<br>-                   | -                         | φ - φ<br>-                                      | 40,864,063   |
| Liquid fuel                                  | _  | 10,051,209             | -                     | _   | -  | _                                | -                  | _                   | _                                    | _                        | _                         | _   | 10,051,209   |
| Tobacco                                      | -  |                        | -                     | -   | -  | _                                | -                  | _                   | -                                    | -                        | -                         | -   | 20,104,227   |
| Alcoholic beverages                          | -  | _                      | -                     | -   | -  | _                                | -                  | _                   | -                                    | -                        | -                         | -   | 2,895,727    |
| Limited gaming                               | =  | =                      | =                     | =   | =  | =                                | -                  | -                   | =                                    | =                        | =                         | =   | 1,505,520    |
| Licenses and permits                         | =  | 9,542,453              | =                     | 80,364                                    | =  | 6,810                            | -                  | 35,182              | 68,629                               | 22,280                   | 193,139                   | 5,001   | 56,200,632   |
| Charges for services                         | -  |                        | -                     | , -                                       | -  | -                                | -                  | , -                 | · -                                  | · -                      | -                         | , -   | 20,157,431   |
| Interest and investment earnings             | 110                                      | 240                    | 3,381                 | 42  | -  | -                                | -                  | -                   | -                                    | -                        | -                         | 11  | 291,628      |
| Intergovernmental                            | -  | -                      | -                     | -   | -  | -                                | -                  | -                   | -                                    | -                        | -                         | -   | 4,051,665    |
| Other  | (59,749)                                 | =                      |                       | =   |  | <u> </u>                         | =                  |                     |                                      |                          |                           | <u> </u>  | 963,162      |
| Total revenues                               | 26,169,189                               | 19,593,902             | 40,867,444            | 80,406                                    |  | 6,810                            |                    | 35,182              | 68,629                               | 22,280                   | 193,139                   | 5,012   | 183,405,738  |
| Expenditures by Object:                      |  |                        |                       |   |  |                                  |                    |                     |                                      |                          |                           |   |              |
| Salaries and wages - regular                 | =  | 7,593,300              | 2,888,299             | 1,359                                     | =  | =                                | -                  | 2,310               | 17,639                               | =                        | =                         | =   | 31,801,027   |
| Salaries and wages - overtime                | -  | 271,146                | 808,229               | , -                                       | -  | -                                | -                  | , -                 | · -                                  | -                        | -                         | -   | 1,624,957    |
| Salaries and wages - fringe benefits         | -  | 2,947,052              | 1,159,244             | 538                                       | -  | -                                | -                  | 682                 | 5,416                                | -                        | -                         | -   | 12,372,080   |
| Travel                                       | -  | 21,599                 | 82,814                | 1,004                                     | -  | -                                | -                  | -                   | -                                    | -                        | -                         | -   | 322,225      |
| Contractual services                         | -  | 3,048,415              | 793,155               | 54,234                                    | -  | -                                | 33,700             | -                   | 2,585                                | 2,745                    | 702,022                   | -   | 27,857,167   |
| Building rent                                | -  | -                      | 113,034               | -   | -  | -                                | -                  | 16,000              | 16,000                               | -                        | -                         | -   | 3,455,394    |
| Supplies                                     | -  | 1,595,323              | 755,224               | 948                                       | -  | -                                | -                  | -                   | -                                    | 5,581                    | -                         | -   | 4,018,503    |
| Equipment                                    | -  | 34,056                 | 191,248               | -   | -  | -                                | -                  | -                   | -                                    | -                        | -                         | -   | 1,313,287    |
| Utilities - power and water                  | -  | 1,413,685              | 1,609,942             | -   | -  | -                                | -                  | -                   | 9,000                                | -                        | -                         | -   | 7,764,890    |
| Communications                               | -  | 17,350                 | 108,123               | -   | -  | -                                | -                  | -                   | -                                    | -                        | -                         | -   | 358,944      |
| Capital outlays                              | -  | 218,827                | 159,584               | -   | -  | -                                | -                  | -                   | -                                    | -                        | -                         | -   | 6,527,758    |
| Payments to component units                  | 1,218,675                                | -                      | 26,724,500            | -   | 596,524  | -                                | -                  | -                   | -                                    | -                        | -                         | -   | 45,552,048   |
| Retiree healthcare benefits                  | -  | -                      | -                     | -   | -  | -                                | -                  | -                   | -                                    | -                        | -                         | -   | 15,243,673   |
| Miscellaneous                                | 2,095                                    | 6,437                  | 146,784               |   |  |                                  | =                  |                     | <u> </u>                             | =                        | 2,864                     | <u> </u>  | 1,979,856    |
| Total expenditures                           | 1,220,770                                | 17,167,190             | 35,540,180            | 58,083                                    | 596,524  |                                  | 33,700             | 18,992              | 50,640                               | 8,326                    | 704,886                   |   | 160,191,809  |
| Excess (deficiency) of revenues over         |  |                        |                       |   |  |                                  |                    |                     |                                      |                          |                           |   |              |
| (under) expenditures                         | 24,948,419                               | 2,426,712              | 5,327,264             | 22,323                                    | (596,524)  | 6,810                            | (33,700)           | 16,190              | 17,989                               | 13,954                   | (511,747)                 | 5,012   | 23,213,929   |
| Other financing sources (uses):              |  |                        |                       |   |  |                                  |                    |                     |                                      |                          |                           |   |              |
| Proceeds from long-term debt                 | =  | _                      | =                     | -   | -  | =                                | -                  | _                   | -                                    | -                        | -                         | =   | 2,123,188    |
| Transfers in from other funds                | =  | =                      | =                     | =   | 500,000  | -                                | 112,700            | =                   | =                                    | =                        | 546,290                   | =   | 29,200,142   |
| Transfers out to other funds                 | (19,563,869)                             | (4,468,105)            | (8,947,008)           |   |  | <u> </u>                         | <u> </u>           |                     |                                      |                          | <u> </u>                  |   | (50,624,599) |
| Total other financing sources (uses), net    | (19,563,869)                             | (4,468,105)            | (8,947,008)           |   | 500,000  |                                  | 112,700            |                     |                                      |                          | 546,290                   |   | (19,301,269) |
| Net change in fund balances (deficit)        | 5,384,550                                | (2,041,393)            | (3,619,744)           | 22,323                                    | (96,524)   | 6,810                            | 79,000             | 16,190              | 17,989                               | 13,954                   | 34,543                    | 5,012   | 3,912,660    |
| Fund balances (deficit) at beginning of year | 352,387                                  | 4,525,944              | 5,441,011             |   |  | 295                              | (79,000)           | 356                 |                                      | 25,240                   | (2,624)                   | 103   | 63,544,648   |
| Fund balances (deficit) at end of year       | \$ <u>5,736,937</u> \$                   | 2,484,551 \$           | 1,821,267             | 22,323                                    | \$ (96,524)                                      | \$ <u>7,105</u> \$               | <u>-</u> \$        | 16,546              | \$ 17,989 \$                         | 39,194                   | \$ 31,919                 | \$ 5,115 \$                                     | 67,457,308   |

Nonmajor Governmental Funds - Capital Project Funds September 30, 2016

Capital projects funds are used to account for the acquisition and construction of major capital facilities other than those financed by proprietary funds and trust funds. A brief discussion of GovGuam's nonmajor governmental funds - capital projects funds as of September 30, 2016, follows:

<u>Limited Obligation Highway Improvement Bonds Fund</u> – This fund is used to account for the construction of highway improvement projects from Limited Obligation Highway Improvement bond proceeds.

<u>Limited Obligation Infrastructure Improvement Bonds Fund</u> – This fund is used to account for the construction of capital improvement projects from Limited Obligation Infrastructure Improvement bond proceeds.

<u>Judicial Building Fund</u> – This fund is used to account for the construction of miscellaneous capital improvements of the Superior Court of Guam and to redeem loan principal and to pay loan interest as such becomes due.

# Nonmajor Governmental Funds - Capital Projects Funds Combining Balance Sheet September 30, 2016

| AS/400 Fund Number                  |    | 224         |    | 251            |     |           |    |            |
|-------------------------------------|----|-------------|----|----------------|-----|-----------|----|------------|
|                                     |    | Limited     |    | Limited        |     |           |    |            |
|                                     |    | Obligation  |    | Obligation     |     |           |    |            |
|                                     |    | Highway     |    | Infrastructure |     |           |    |            |
|                                     |    | Improvement |    | Improvement    |     | Judicial  |    |            |
|                                     |    | Bonds       |    | Bonds          |     | Building  |    | Total      |
| ASSETS:                             | -  |             | •  |                | _   |           |    |            |
| Cash and cash equivalents           | \$ | _           | \$ | _              | \$  | 936,171   | \$ | 936,171    |
| Due from other funds                |    | 175,899     |    | _              |     | -         |    | 175,899    |
| Deposits and other assets           |    | ,<br>-      |    | _              |     | 1,172     |    | 1,172      |
| Restricted assets:                  |    |             |    |                |     | ,         |    | ,          |
| Cash and cash equivalents           |    | _           |    | 113,234        |     | _         |    | 113,234    |
| Investments                         |    | -           |    | 16,579,465     |     | 902,104   |    | 17,481,569 |
| Total assets                        | \$ | 175,899     | \$ | 16,692,699     | \$  | 1,839,447 | \$ | 18,708,045 |
| LIABILITIES AND FUND BALANCES       |    |             |    |                |     |           |    |            |
| Liabilities:                        |    |             |    |                |     |           |    |            |
| Accounts payable                    | \$ | -           | \$ | 1,551,582      | \$  | 58,609    | \$ | 1,610,191  |
| Due to other funds                  | _  | -           | -  | 83,733         | _   | 1,309,623 | _  | 1,393,356  |
| Total liabilities                   | _  | -           | -  | 1,635,315      |     | 1,368,232 |    | 3,003,547  |
| Fund balances:                      |    |             |    |                |     |           |    |            |
| Restricted                          | _  | 175,899     |    | 15,057,384     | _   | 471,215   |    | 15,704,498 |
| Total liabilities and fund balances | \$ | 175,899     | \$ | 16,692,699     | \$_ | 1,839,447 | \$ | 18,708,045 |

Nonmajor Govenmental Funds - Capital Projects Funds
Combining Statement of Revenues, Expenditures by Function,
and Changes in Fund Balances
Year Ended September 30, 2016

| AS/400 Fund Number                  | 224 Limited Obligation Highway Improvement Bonds | •  | 251 Limited Obligation Infrastructure Improvement Bonds | -  | Judicial<br>Building | <br>Total        |
|-------------------------------------|--|----|---|----|----------------------|------------------|
| Revenues:                           |  |    |   |    |                      |                  |
| Licenses and permits                | \$<br>-  | \$ | -   | \$ | 1,829,683            | \$<br>1,829,683  |
| Interest and investment earnings    |  |    | 72,866  | •  | -                    | <br>72,866       |
| Total revenues                      |  |    | 72,866  |    | 1,829,683            | <br>1,902,549    |
| Expenditures by function:  Current: |  |    |   |    |                      |                  |
| Individual and collective rights    | -  |    | -   |    | 777,802              | 777,802          |
| Capital projects Debt service:      | 1,679  |    | 8,088,890   |    | -                    | 8,090,569        |
| Principal retirement                | -  |    | -   |    | 613,571              | 613,571          |
| Interest and fiscal charges         | _  |    | -   | •  | 379,434              | <br>379,434      |
| Total expenditures                  | 1,679  |    | 8,088,890   |    | 1,770,807            | <br>9,861,376    |
| Net change in fund balances         | (1,679)  |    | (8,016,024)   |    | 58,876               | (7,958,827)      |
| Fund balances at beginning of year  | 177,578  |    | 23,073,408  |    | 412,339              | <br>23,663,325   |
| Fund balances at end of year        | \$<br>175,899                                    | \$ | 15,057,384  | \$ | 471,215              | \$<br>15,704,498 |

Nonmajor Govenmental Funds - Capital Projects Funds Combining Statement of Revenues, Expenditures by Object, and Changes in Fund Balances Year Ended September 30, 2016

| AS/400 Fund Number                 | 224 Limited Obligation Highway Improvement Bonds | 251 Limited Obligation Infrastructure Improvement Bonds | <br>Judicial<br>Building | _   | Total       |
|------------------------------------|--|---|--------------------------|-----|-------------|
| Revenues:                          |  |   |                          |     |             |
| Licenses and permits               | \$<br>-  | \$<br>-   | \$<br>1,829,683          | \$  | 1,829,683   |
| Interest and investment earnings   |  | 72,866  | <br>                     | _   | 72,866      |
| Total revenues                     |  | 72,866  | <br>1,829,683            | _   | 1,902,549   |
| Expenditures by object:            |  |   |                          |     |             |
| Salaries and wages - regular       | 1,295  | -   | -                        |     | 1,295       |
| Salaries and wages - overtime      | 384  | -   | -                        |     | 384         |
| Contractual services               | -  | 1,386,141   | 46,274                   |     | 1,432,415   |
| Building rent                      | -  | -   | 371,541                  |     | 371,541     |
| Supplies                           | -  | -   | 7,462                    |     | 7,462       |
| Equipment                          | -  | -   | 198,800                  |     | 198,800     |
| Capital outlays                    | -  | 6,702,749   | 68,970                   |     | 6,771,719   |
| Principal retirement               | -  | -   | 613,571                  |     | 613,571     |
| Interest and fiscal charges        | -  | -   | 379,434                  |     | 379,434     |
| Miscellaneous                      |  |   | <br>84,755               | _   | 84,755      |
| Total expenditures                 | 1,679  | 8,088,890   | <br>1,770,807            | _   | 9,861,376   |
| Net change in fund balances        | (1,679)  | (8,016,024)   | 58,876                   |     | (7,958,827) |
| Fund balances at beginning of year | 177,578  | 23,073,408  | <br>412,339              | _   | 23,663,325  |
| Fund balances at end of year       | \$<br>175,899                                    | \$<br>15,057,384  | \$<br>471,215            | \$_ | 15,704,498  |

Nonmajor Governmental Funds - Debt Service Funds September 30, 2016

Debt service funds are used to account for the accumulation of resources and payment of general obligation bond principal and interest from governmental resources when the government is obligated in some manner for the payment. A brief discussion of GovGuam's nonmajor governmental funds - debt service funds as of September 30, 2016, follows:

<u>Limited Obligation Infrastructure Improvement Bonds Fund</u> – This fund is used to account for funds required by the Limited Obligation Infrastructure Improvement bond indenture to redeem bond principal and to pay bond interest as such becomes due.

Fiduciary Funds - Pension Trusts September 30, 2016

Pension trusts are used to report resources that are required to be held in trust for the members and beneficiaries of defined benefit pension plans and defined contribution plans. A brief discussion of GovGuam's fiduciary funds - pension trusts as of September 30, 2016, follows:

<u>Defined Benefits Plan</u> - GovGuam participates in the GovGuam Defined Benefit (DB) Plan, a single-employer defined benefit pension plan administered by the GovGuam Retirement Fund (GGRF). The DB Plan provides retirement, disability, and survivor benefits to plan members who enrolled in the plan prior to October 1, 1995.

<u>Defined Contributions Plan</u> - All employees of GovGuam, including employees of GovGuam public corporations, whose employment commences on or after October 1, 1995, are required to participate in the Defined Contribution Retirement System (DCRS) administered by GGRF.

Combining Statement of Fiduciary Net Position Fiduciary Funds - Pension Trusts September 30, 2016

|   |    | Defined<br>Benefit      |     | Defined<br>Contribution |    | Total                   |
|---|----|-------------------------|-----|-------------------------|----|-------------------------|
| ASSETS  | _  |                         |     |                         | _  |                         |
| Cash and cash equivalents   | \$ | 4,061,906               | \$  | 2,567,499               | \$ | 6,629,405               |
| Investments at fair value:  | •  |                         |     |                         |    |                         |
| Common stocks   |    | 956,950,473             |     | -                       |    | 956,950,473             |
| U.S. Government securities  |    | 246,567,269             |     | -                       |    | 246,567,269             |
| Corporate bonds and notes   |    | 295,367,509             |     | -                       |    | 295,367,509             |
| Money market funds  |    | 40,801,515              |     | -                       |    | 40,801,515              |
| Mutual funds  |    | 100,615,203             |     | 448,581,018             |    | 549,196,221             |
| DC plan forfeitures   | -  | -                       |     | 7,351,220               |    | 7,351,220               |
| Total investments   | -  | 1,640,301,969           |     | 455,932,238             |    | 2,096,234,207           |
| Accounts receivable:  |    | 2 407 252               |     | 2 242                   |    | 2 400 564               |
| Employer contributions, net                                       |    | 2,487,352               |     | 2,212                   |    | 2,489,564               |
| Member contributions  |    | 366,991                 |     | 806                     |    | 367,797                 |
| Interest and penalties on contributions Accrued investment income |    | 372,402                 |     | -                       |    | 372,402                 |
| Due from brokers for unsettled trades                             |    | 5,008,642<br>32,067,172 |     | _                       |    | 5,008,642<br>32,067,172 |
| Service credits   |    | 537,788                 |     | _                       |    | 537,788                 |
| Notes receivable - ERIP   |    | 3,118                   |     | _                       |    | 3,118                   |
| Supplemental/COLA benefits  |    | 32,557,914              |     | _                       |    | 32,557,914              |
| Supplemental/Insurance benefits advanced                          |    | 3,511,215               |     | =                       |    | 3,511,215               |
| Other   |    | 538,764                 |     | 17,205                  |    | 555,969                 |
| Due from DC plan  |    | 615,612                 |     | ,<br>-                  |    | 615,612                 |
| Total receivables   |    | 78,066,970              |     | 20,223                  |    | 78,087,193              |
| Capital assets  | _  | 805,458                 |     | 11,233                  | _  | 816,691                 |
| Total assets  | _  | 1,723,236,303           |     | 458,531,193             |    | 2,181,767,496           |
| DEFERRED OUTFLOWS OF RESOURCES                                    |    |                         |     |                         |    |                         |
| Deferred outflows of resources from pensions                      | _  | 538,866                 |     | -                       |    | 538,866                 |
|   | _  | 1,723,775,169           |     | 458,531,193             |    | 2,182,306,362           |
| LIABILITIES   |    |                         |     |                         |    |                         |
| Unearned revenue  |    | 705,023                 |     | -                       |    | 705,023                 |
| Accounts payable and accrued expenses                             |    | 2,772,336               |     | -                       |    | 2,772,336               |
| Due to DB plan  |    | -                       |     | 615,612                 |    | 615,612                 |
| Due to brokers for unsettled trades                               | -  | 40,724,796              |     | 643,033                 |    | 41,367,829              |
| Total current liabilities   |    | 44,202,155              |     | 1,258,645               |    | 45,460,800              |
| Net pension liability   |    | 4,454,068               |     | -                       | _  | 4,454,068               |
| Total liabilities   |    | 48,656,223              |     | 1,258,645               |    | 49,914,868              |
| DEFERRED INFLOWS OF RESOURCES                                     | -  |                         |     |                         | _  |                         |
| Deferred inflows of resources from pensions                       |    | -                       |     | -                       |    | -                       |
| NET POSITION  | •  |                         |     |                         |    |                         |
| Restricted for:   |    |                         |     |                         |    |                         |
| Employees' pension benefits                                       | \$ | 1,675,118,946           | \$_ | 457,272,548             | \$ | 2,132,391,494           |

Combining Statement of Changes in Fiduciary Net Position Fiduciary Funds - Pension Trusts Year Ended September 30, 2016

|   |     | Defined<br>Benefit | Defined<br>Contribution | Total         |
|---|-----|--------------------|-------------------------|---------------|
| Additions:                                |     |                    |                         |               |
| Contributions:                            |     |                    |                         |               |
| Employer                                  | \$  | 118,432,015 \$     | 18,552,941 \$           | 136,984,956   |
| Member                                    | _   | 13,812,825         | 18,536,053              | 32,348,878    |
| Total contributions                       |     | 132,244,840        | 37,088,994              | 169,333,834   |
| Net investment income:                    |     |                    |                         |               |
| Net increase in fair value of investments |     | 107,455,032        | 16,967,995              | 124,423,027   |
| Interest                                  |     | 26,886,457         | 22,443,894              | 49,330,351    |
| Dividends                                 |     | 13,459,859         | -                       | 13,459,859    |
| Other                                     | _   | 3,224,611          | 467,670                 | 3,692,281     |
| Total investment income                   |     | 151,025,959        | 39,879,559              | 190,905,518   |
| Less: investment expenses                 | _   | 4,790,928          | 119,325                 | 4,910,253     |
| Net investment income                     |     | 146,235,031        | 39,760,234              | 185,995,265   |
| Total additions                           | _   | 278,479,871        | 76,849,228              | 355,329,099   |
| Deductions:                               |     |                    |                         |               |
| Benefits                                  |     | 207,497,350        | -                       | 207,497,350   |
| Refunds                                   |     | 2,035,400          | 19,847,080              | 21,882,480    |
| Interest on refunded contributions        |     | 1,284,833          | -                       | 1,284,833     |
| Administrative and general expenses       | _   | 3,111,254          | 2,107,552               | 5,218,806     |
| Total deductions                          | _   | 213,928,837        | 21,954,632              | 235,883,469   |
| Change in net position held in trust for  |     |                    |                         |               |
| employees' pension benefits               |     | 64,551,034         | 54,894,596              | 119,445,630   |
| Net position at beginning of year         | _   | 1,610,567,912      | 402,377,952             | 2,012,945,864 |
| Net position at end of year               | \$_ | 1,675,118,946 \$   | 457,272,548 \$          | 2,132,391,494 |

Fiduciary Funds - Private Purpose Trusts September 30, 2016

Private purpose trusts are used to report any trust arrangement not properly reported in a pension trust fund or an investment trust fund under which principal and income benefit individuals, private organizations, or other governments. A brief discussion of GovGuam's fiduciary funds - private purpose trusts as of September 30, 2016, follows:

<u>Trust Fund</u> - this fund was established to account for judgments compelling individuals to award payments arising from various civil and criminal cases.

<u>Traffic Court Trust Fund</u> - this fund was established to account for deposits made by accused traffic offenders who are contesting charges against them.

<u>Guardianship Trust Fund</u> - this fund was established by Public Law 25-103 to account for the financial affairs of individuals for whom the Court has been petitioned to act as a guardian.

<u>Land Condemnation Trust Fund</u> - this fund was established as an escrow account for governmental land acquisitions.

<u>Jury Trust Fund</u> - this fund was established by Public Law 19-28 to account for funds awarded and to be awarded to citizens who serve on juries. Funding is derived from local appropriations.

<u>Judicial Client Service Trust Fund</u> - this fund was established by Public Law 27-55 to account for funds collected for: (i) the appointment of Counsel of Indigent Defendants including, but not limited to, attorney fees, investigator fees, interpreter fees, expert fees, jury fees, and any other related expenses approved by the Superior Court of Guam or the Supreme Court of Guam; (ii) Law Enforcement Escort Costs; and (iii) operations of Erica's House.

## Fiduciary Funds - Private Purpose Trusts Combining Statement of Fiduciary Net Position September 30, 2016

| ASSETS:  | Trust                         | Traffic<br>Court<br>Trust | Guardianship<br>Trust | Land<br>Condemnation<br>Trust | Jury<br>Trust    | Judicial<br>Client<br>Service<br>Trust | Combined<br>Total          | Eliminating<br>Entries | Total      |
|--|-------------------------------|---------------------------|-----------------------|-------------------------------|------------------|--|----------------------------|------------------------|------------|
| Cash and cash equivalents Time certificates of deposit         | \$ 16,889,172 \$<br>1,000,000 | 9,288                     | 1,393,881             | \$ 2,391,033 \$               | 442,835 \$       | 2,199,990                              | 23,326,199 \$<br>1,000,000 | \$ - \$<br>-           | 23,326,199 |
| Due from other funds   |                               | 716                       |                       | 66                            |                  | 255,198                                | 255,980                    | (255,980)              | -          |
| Total assets   | 17,889,172                    | 10,004                    | 1,393,881             | 2,391,099                     | 442,835          | 2,455,188                              | 24,582,179                 | (255,980)              | 24,326,199 |
| <u>LIABILITIES</u>   |                               |                           |                       |                               |                  |  |                            |                        |            |
| Due to other funds   | 2,753,402                     | -                         | 56,982                | -                             | 414,058          | -                                      | 3,224,442                  | (255,980)              | 2,968,462  |
| Deposits and other liabilities                                 | 15,135,770                    | 10,004                    | 1,336,899             | 2,391,099                     | 11,760           | 155,751                                | 19,041,283                 |                        | 19,041,283 |
| Total liabilities  | 17,889,172                    | 10,004                    | 1,393,881             | 2,391,099                     | 425,818          | 155,751                                | 22,265,725                 | (255,980)              | 22,009,745 |
| NET POSITION  Restricted for:  Individuals, organizations, and | <b>.</b>                      | ,                         |                       | <b>.</b>                      | 17 017 +         | 2 200 427 4                            | 2 216 454 4                |                        | 2 216 454  |
| other governments  | \$ <u> </u>                   |                           | -                     | \$ <u> </u>                   | <u>17,017</u> \$ | 2,299,437                              | 2,316,454                  | \$\$                   | 2,316,454  |

## Fiduciary Funds - Private Purpose Trusts Combining Statement of Changes in Fiduciary Net Position Year Ended September 30, 2016

|  |       | Traffic   | C a undia un albitu   |    | Land                  |    | 1         | Judicial<br>Client | Cambinad          |                        |           |
|--|-------|-----------|-----------------------|----|-----------------------|----|-----------|--------------------|-------------------|------------------------|-----------|
|  | Trust | Court     | Guardianship<br>Trust | ,  | Condemnation<br>Trust |    | Jury      | Service<br>Trust   | Combined<br>Total | Eliminating<br>Entries | Total     |
| -  | Trust | <br>Trust | Trust                 |    | Hust                  |    | Trust     | Hust               | Total             | Entries                | TOLAI     |
| Additions: Use of money and property \$                              | -     | \$<br>-   | \$ -                  | \$ | -                     | \$ | 785 \$    | 1,898,136 \$       | 1,898,921 \$      | - \$                   | 1,898,921 |
| Transfers in from other funds  | -     | <br>-     | <u> </u>              |    | -                     |    | 385,454   |                    | 385,454           | <u> </u>               | 385,454   |
| Total additions  | -     | <br>-     | <u> </u>              |    | -                     | _  | 386,239   | 1,898,136          | 2,284,375         |                        | 2,284,375 |
| Deductions: Individual and collective rights                         | -     | <br>-     |                       |    | -                     |    | 385,349   | 1,154,973          | 1,540,322         |                        | 1,540,322 |
| Total deductions   | -     | <br>-     | -                     |    | -                     |    | 385,349   | 1,154,973          | 1,540,322         |                        | 1,540,322 |
| Change in net position held in trust for individuals, organizations, |       |           |                       |    |                       |    |           |                    |                   |                        |           |
| and other governments  | -     | -         | -                     |    | -                     |    | 890       | 743,163            | 744,053           | -                      | 744,053   |
| Net position at beginning of year                                    | -     | <br>-     |                       |    | -                     | _  | 16,127    | 1,556,274          | 1,572,401         |                        | 1,572,401 |
| Net position at end of year \$_                                      | -     | \$<br>-   | \$                    | \$ | -                     | \$ | 17,017 \$ | 2,299,437 \$       | 2,316,454 \$      | <u> </u>               | 2,316,454 |

Fiduciary Funds - Agency September 30, 2016

Agency funds are used to report resources held by GovGuam in a purely custodial capacity (assets equal liabilities).

Statement of Changes in Assets and Liabilities Fiduciary Funds - Agency September 30, 2016

|                                | Balance<br>October 1,<br>2015 | Additions   | Deductions | Balance<br>September 30,<br>2016 |
|--------------------------------|-------------------------------|-------------|------------|----------------------------------|
| <u>ASSETS</u>                  |                               |             |            |                                  |
| Deposits and other assets      | \$ <u>17,517,256</u> \$       | \$          | \$         | 17,517,256                       |
| Total assets                   | \$ <u>17,517,256</u> \$       | <u>-</u> \$ | <u> </u>   | 17,517,256                       |
| <u>LIABILITIES</u>             |                               |             |            |                                  |
| Deposits and other liabilities | \$ <u>17,517,256</u> \$       | \$          | \$         | 17,517,256                       |
| Total liabilities              | \$ <u>17,517,256</u> \$       | <u>-</u> \$ | <u> </u>   | 17,517,256                       |

Nonmajor Component Units September 30, 2016

Component units are legally separate organizations for which the elected officials of GovGuam are financially accountable. Nonmajor component units are defined as those component units whose activities are not significant or material to that of the primary government or to all component units as a whole. Proprietary funds are used to account for a government's ongoing organizations and activities that are similar to those often found in the private sector. All assets, liabilities, equities, revenues, expenses, and transfers relating to the government's business and quasi - business activities - where net income and capital maintenance are measured - are accounted for through proprietary funds. The generally accepted accounting principles here are generally those applicable to similar businesses in the private sector: the measurement focus is on determination of the change in net position, financial position and cash flows. A brief discussion of GovGuam's nonmajor component units as of September 30, 2016, follows:

<u>Guam Housing Corporation (GHC)</u> - GHC was organized under the authority of Public Law 8-80 to promote the general welfare of GovGuam by encouraging investment in and development of low-cost housing. GHC provides for its operating needs by charging points on its low cost loans. Interest rates are determined by its Board of Directors. GovGuam has the ability to impose its will on GHC.

<u>Guam Economic Development Authority (GEDA)</u> - GEDA was created to assist in the implementation of an integrated program for the economic development of Guam. Enabling legislation set forth several specific purposes for the establishment of GEDA to include:

a) Aiding private enterprise without competing with it;

b) Expansion of the money supply to finance housing facilities; and

c) Providing the means necessary for acquisition of hospital facilities.

To accomplish the stated purposes, GEDA is authorized to conduct research, invest in, provide loans, operate and provide technical assistance to industries and/or agricultural projects; issue revenue bonds; obtain GovGuam land; purchase mortgages; and recommend to the Governor of Guam businesses qualifying for tax rebates and abatements. GEDA utilizes various Trust Funds to accomplish its stated purposes.

<u>Guam Preservation Trust (GPT)</u> - This fund was created by Public Law 20-151 to establish a program for historic preservation at all levels of government and to promote the use and conservation of such preservations for education, inspiration, pleasure and enrichment of the residents of the Territory. GovGuam has the ability to impose its will on GPT.

<u>Guam Visitors Bureau (GVB)</u> - GVB is a public corporation created for the purpose of promoting the visitor industry in Guam. Funding is provided from transfers of appropriations from the Tourist Attraction Fund and interest income. GovGuam provides financial support to GVB through legislative appropriations.

Guam Educational Telecommunications Corporation (GETC) - GETC, also known as KGTF-TV, was created as a public corporation by Public Law 12-194, as approved on January 2, 1975. The law sets forth the purpose of the Corporation to present educational television to the people of Guam and involve the people of Guam in its activities to the maximum extent possible. Funding is primarily derived from appropriations from the General Fund, community service grants and contributions from the public. GovGuam provides financial support to GETC through legislative appropriations.

# Nonmajor Component Units Combining Statement of Net Position September 30, 2016

|   |               |   |             |                  |                     | Guam        |     |             |
|---|---------------|---|-------------|------------------|---------------------|-------------|-----|-------------|
|   |               |   | Guam        |                  | 0                   | Educational |     |             |
|   | Guam          |   | Economic    | Guam             | Guam                | Telecomm-   |     |             |
| ACCETS AND DEFENDED OUTELOWS OF                 | Housing       |   | Development | Preservation     | Visitors            | unications  |     |             |
| ASSETS AND DEFERRED OUTFLOWS OF                 | Corporation   | _   | Authority   | <br>Trust        | <br>Bureau          | Corporation | _   | Total       |
| RESOURCES                                       |               |   |             |                  |                     |             |     |             |
| Current assets:                                 |               |   |             |                  |                     |             |     |             |
| Cash and cash equivalents                       | \$ 4,447,526  | \$  | 12,023,736  | \$<br>957,232    | \$<br>9,302,906 \$  | 275,542     | \$  | 27,006,942  |
| Investments                                     | -             |   | 5,213,078   | 2,579,606        | 2,525,177           | -           |     | 10,317,861  |
| Receivables, net                                | 1,704,425     | 5   | 828,546     | 259,760          | 400,499             | 40,044      |     | 3,233,274   |
| Due from primary government                     | -             |   | -           | -                | 3,829,000           | -           |     | 3,829,000   |
| Inventories                                     | 136,639       | )   | 7,706       | -                | -                   | -           |     | 144,345     |
| Prepayments                                     | 68,664        | ļ   | -           | 9,622            | 6,452               | -           |     | 84,738      |
| Restricted assets:                              |               |   |             |                  |                     |             |     |             |
| Cash and cash equivalents                       | 2,656,591     |   | 3,520,376   | -                | 5,019,174           | -           |     | 11,196,141  |
| Investments                                     | 3,105,444     | <u> </u>                                      |             | <br>-            | <br><del>-</del>    | -           | _   | 3,105,444   |
| Total current assets                            | 12,119,289    | <u> </u>                                      | 21,593,442  | <br>3,806,220    | <br>21,083,208      | 315,586     | _   | 58,917,745  |
| Noncurrent assets:                              |               |   |             |                  |                     |             |     |             |
| Receivables, net                                | 27,281,173    | 3   | -           | -                | -                   | -           |     | 27,281,173  |
| Capital assets:                                 |               |   |             |                  |                     |             |     |             |
| Nondepreciable capital assets                   | 2,934,227     | ,   | -           | 10,223,748       | 5,992,415           | 18,000      |     | 19,168,390  |
| Capital assets, net of accumulated depreciation | 3,564,818     | 3   | 490,378     | 55,467           | 656,977             | 1,831,678   |     | 6,599,318   |
| Other assets                                    |               | _   | 3,500       | <br>-            | <br>118,202         | -           | _   | 121,702     |
| Total noncurrent assets                         | 33,780,218    | 3   | 493,878     | <br>10,279,215   | <br>6,767,594       | 1,849,678   | _   | 53,170,583  |
| Total assets                                    | 45,899,507    | <u>,                                     </u> | 22,087,320  | <br>14,085,435   | <br>27,850,802      | 2,165,264   | _   | 112,088,328 |
| Deferred outflows of resources:                 |               |   |             |                  |                     |             |     |             |
| Deferred outflows from pensions                 | 394,852       | <u>-</u>                                      | 571,955     | <br>-            | <br>648,508         | 165,468     | _   | 1,780,783   |
| Total deferred outflows of resources            | 394,852       | <u>-</u>                                      | 571,955     | <br>-            | <br>648,508         | 165,468     | _   | 1,780,783   |
|   | \$ 46,294,359 | <u></u> \$                                    | 22,659,275  | \$<br>14,085,435 | \$<br>28,499,310 \$ | 2,330,732   | \$_ | 113,869,111 |
|   |               |   |             |                  |                     |             |     |             |

## Nonmajor Component Units Combining Statement of Net Position, Continued September 30, 2016

|  |          |           |             |        |              |     |            | Guam        |             |             |
|--|----------|-----------|-------------|--------|--------------|-----|------------|-------------|-------------|-------------|
|  |          |           | Guam        |        |              |     |            | Educational |             |             |
|  | Gua      | am        | Economic    |        | Guam         |     | Guam       | Telecomm-   |             |             |
|  | Hou      | sing      | Development |        | Preservation |     | Visitors   | unications  |             |             |
| LIABILITIES, DEFERRED INFLOWS OF RESOURCES   | Corpo    | ration    | Authority   |        | Trust        |     | Bureau     | Corporation |             | Total       |
| AND NET POSITION                             |          | <u>.</u>  |             |        |              |     |            |             |             |             |
| Current liabilities:                         |          |           |             |        |              |     |            |             |             |             |
| Current portion of bonds payable             | \$ 18    | 80,000 \$ | 2,430,000   | \$     | -            | \$  | - 9        | -           | \$          | 2,610,000   |
| Accounts payable                             | 45       | 7,691     | 517,836     |        | 459,734      |     | 3,445,602  | 25,129      |             | 4,905,992   |
| Accrued interest payable                     | 1        | .8,851    | 458,000     |        | -            |     | -          | -           |             | 476,851     |
| Accrued payroll and other                    |          | -         | 284,862     |        | -            |     | -          | 8,679       |             | 293,541     |
| Unearned revenues                            | g        | 7,957     | 12,916,513  |        | -            |     | 71,905     | 60,088      |             | 13,146,463  |
| Compensated absences                         | g        | 0,600     | -           |        | -            |     | 159,693    | 16,222      |             | 266,515     |
| Deposits and other liabilities               | 56       | 55,351    | 38,898      |        | 8,000        | _   |            | -           |             | 612,249     |
| Total current liabilities                    | 1,41     | .0,450    | 16,646,109  |        | 467,734      |     | 3,677,200  | 110,118     |             | 22,311,611  |
| Noncurrent liabilities:                      |          |           |             |        |              |     |            |             |             |             |
| Compensated absences                         | 4        | 12,623    | -           |        | -            |     | -          | 33,856      |             | 76,479      |
| Noncurrent portion of bonds payable          | 3,90     | 5,000     | 28,175,029  |        | -            |     | -          | -           |             | 32,080,029  |
| Net pension liability                        | 3,31     | 1,417     | 4,668,169   |        | -            |     | 4,513,916  | 1,027,203   |             | 13,520,705  |
| DCRS sick leave liability                    | 15       | 50,908    | 162,218     |        | -            |     | 170,108    | 11,660      |             | 494,894     |
| Other noncurrent liabilities                 | 22       | 27,599    | 167,732     |        | -            | -   |            |             |             | 395,331     |
| Total noncurrent liabilities                 | 7,63     | 37,547    | 33,173,148  |        | -            | _   | 4,684,024  | 1,072,719   |             | 46,567,438  |
| Total liabilities                            | 9,04     | 17,997    | 49,819,257  |        | 467,734      |     | 8,361,224  | 1,182,837   |             | 68,879,049  |
| Deferred inflows of resources:               |          |           |             |        |              |     |            |             |             |             |
| Deferred inflows from pensions               |          |           | 856         |        | -            |     | -          | -           |             | 856         |
| Net position:                                |          |           |             |        |              |     |            |             |             |             |
| Net investment in capital assets Restricted: | 6,49     | 99,045    | 490,378     |        | 10,294,068   |     | 6,649,392  | 1,849,678   |             | 25,782,561  |
| Other purposes                               | 3,64     | 16,948    | -           |        | -            |     | 5,239,037  | -           |             | 8,885,985   |
| Unrestricted (deficit)                       | 27,10    | 0,369     | (27,651,216 | )      | 3,323,633    |     | 8,249,657  | (701,783)   |             | 10,320,660  |
| Total net position                           | 37,24    | 16,362    | (27,160,838 | )      | 13,617,701   |     | 20,138,086 | 1,147,895   |             | 44,989,206  |
|  | \$ 46,29 | 94,359 \$ | 22,659,275  | = \$ = | 14,085,435   | \$_ | 28,499,310 | 2,330,732   | <b>\$</b> = | 113,869,111 |

## Nonmajor Component Units Combining Statement of Revenues, Expenses, and Changes in Net Position Year Ended September 30, 2016

|   |      |             |                    |                  |                  |    | Guam        |     |              |
|---|------|-------------|--------------------|------------------|------------------|----|-------------|-----|--------------|
|   |      |             | Guam               |                  |                  |    | Educational |     |              |
|   |      | Guam        | Economic           | Guam             | Guam             |    | Telecomm-   |     |              |
|   |      | Housing     | Development        | Preservation     | Visitors         |    | unications  |     |              |
|   | -    | Corporation | Authority          | <br>Trust        | Bureau           | -  | Corporation |     | Total        |
| Operating revenues:                         |      |             |                    |                  |                  |    |             |     |              |
| Charges for services                        | \$   | 2,397,541   | \$<br>2,056,771    | \$<br>-          | \$<br>-          | \$ | -           | \$  | 4,454,312    |
| Grants and contracts                        |      | -           | 90,662             | -                | 195,688          |    | 695,521     |     | 981,871      |
| Other                                       | _    |             | 3,477,431          | <br>-            | 1,145,631        | _  | 315,820     |     | 4,938,882    |
| Total operating revenues                    | _    | 2,397,541   | 5,624,864          | <br>-            | <br>1,341,319    | _  | 1,011,341   | _   | 10,375,065   |
| Operating expenses:                         |      |             |                    |                  |                  |    |             |     |              |
| Cost of services                            |      | 2,460,958   | 3,336,698          | 3,088,071        | 21,687,152       |    | 176,929     |     | 30,749,808   |
| Depreciation and amortization               |      | 180,994     | 44,514             | 12,915           | 87,531           |    | 180,929     |     | 506,883      |
| General and administrative                  | _    | -           |                    | <br>510,540      |                  | _  | 1,395,313   |     | 1,905,853    |
| Total operating expenses                    | _    | 2,641,952   | 3,381,212          | <br>3,611,526    | <br>21,774,683   | _  | 1,753,171   | _   | 33,162,544   |
| Operating income (loss)                     | _    | (244,411)   | 2,243,652          | <br>(3,611,526)  | <br>(20,433,364) | _  | (741,830)   |     | (22,787,479) |
| Nonoperating revenues (expenses):           |      |             |                    |                  |                  |    |             |     |              |
| Contributions from the primary government   |      | -           | -                  | 721,233          | 29,174,846       |    | 573,814     |     | 30,469,893   |
| Investment income                           |      | 54,219      | 86,639             | 48,026           | 18,397           |    | -           |     | 207,281      |
| Interest expense                            |      | (232,278)   | (2,143,624)        | -                | -                |    | -           |     | (2,375,902)  |
| Other income (expenses), net                | _    | 60,118      | 81,241             | <br>200,626      | <br>(5,928,241)  | _  | -           |     | (5,586,256)  |
| Total nonoperating revenues (expenses), net | _    | (117,941)   | (1,975,744)        | <br>969,885      | <br>23,265,002   | _  | 573,814     |     | 22,715,016   |
| Change in net position                      |      | (362,352)   | 267,908            | (2,641,641)      | 2,831,638        |    | (168,016)   |     | (72,463)     |
| Net position at beginning of year           | _    | 37,608,714  | (27,428,746)       | <br>16,259,342   | <br>17,306,448   | _  | 1,315,911   |     | 45,061,669   |
| Net position at end of year                 | \$ _ | 37,246,362  | \$<br>(27,160,838) | \$<br>13,617,701 | \$<br>20,138,086 | \$ | 1,147,895   | \$_ | 44,989,206   |

Other Information September 30, 2016

A brief discussion of other information presented for additional analysis as of September 30, 2016, follows:

Combining Schedule of Expenditures By Object: All Governmental Funds

Schedule of Outstanding Debt: Primary Government Component Units

## All Governmental Funds Combining Schedule of Expenditures By Object Year Ended September 30, 2016

|                               |     |                | Special Revenue                 |     | Capital Projects Permanen |    |                    |                   |    |                                |               |
|-------------------------------|-----|----------------|---------------------------------|-----|---------------------------|----|--------------------|-------------------|----|--------------------------------|---------------|
|                               |     | -              | Special Revenue                 |     | /enue                     | -  | Projects Permanent |                   |    |                                |               |
|                               |     | General        | Federal<br>Grants<br>Assistance |     | GDOE<br>Federal<br>Grants |    | Landfill<br>CIP    | Chamorro<br>Lands |    | Other<br>Governmental<br>Funds | Total         |
| Expenditures by Object:       |     |                |                                 |     |                           |    |                    |                   |    |                                |               |
| Salaries and wages:           |     |                |                                 |     |                           |    |                    |                   |    |                                |               |
| _                             | \$  | 270,500,518 \$ | 30,139,028                      | \$  | 24,728,034                | \$ | -                  | \$ -              | \$ | 31,802,322 \$                  | 357,169,902   |
| Overtime                      |     | 10,445,878     | 450,162                         |     | -                         |    | -                  | _                 |    | 1,625,341                      | 12,521,381    |
| Fringe benefits               |     | 93,945,018     | 10,265,625                      |     | 8,836,059                 |    | -                  | -                 |    | 12,372,080                     | 125,418,782   |
| Travel                        |     | 1,303,504      | 2,530,051                       |     | 747,733                   |    | -                  | -                 |    | 322,225                        | 4,903,513     |
| Contractual services          |     | 46,805,543     | 39,190,490                      |     | 16,418,189                |    | 3,895,606          | -                 |    | 29,289,582                     | 135,599,410   |
| Building rent                 |     | 6,027,878      | 2,059,146                       |     | -                         |    | -                  | -                 |    | 3,826,935                      | 11,913,959    |
| Supplies                      |     | 4,490,485      | 1,585,471                       |     | 2,373,644                 |    | 77,034             | -                 |    | 4,025,965                      | 12,552,599    |
| Equipment                     |     | 2,546,845      | 1,005,820                       |     | 739,520                   |    | -                  | -                 |    | 1,512,087                      | 5,804,272     |
| Utilities - power and water   |     | 18,651,960     | 1,455,171                       |     | 958,475                   |    | -                  | -                 |    | 7,764,890                      | 28,830,496    |
| Communications                |     | 2,010,770      | 287,970                         |     | -                         |    | -                  | -                 |    | 358,944                        | 2,657,684     |
| Capital outlays               |     | 7,663,739      | 8,767,788                       |     | 806,553                   |    | 317,775            | -                 |    | 13,299,477                     | 30,855,332    |
| Grants and subsidies          |     | 118,456,822    | 110,411,902                     |     | -                         |    | -                  | -                 |    | 45,552,048                     | 274,420,772   |
| Supplemental annuity benefits |     | 23,331,000     | -                               |     | -                         |    | -                  | -                 |    | -                              | 23,331,000    |
| Retiree healthcare benefits   |     | 23,005,981     | -                               |     | -                         |    | -                  | -                 |    | 15,243,673                     | 38,249,654    |
| Principal retirement          |     | 23,012,271     | -                               |     | 3,695,000                 |    | -                  | -                 |    | 2,533,571                      | 29,240,842    |
| Interest and fiscal charges   |     | 60,917,698     | -                               |     | 3,405,000                 |    | -                  | -                 |    | 5,458,059                      | 69,780,757    |
| Miscellaneous                 | _   | 21,307,052     | 110,844,335                     | _   | 1,223,286                 |    | 13                 |                   | _  | 2,077,563                      | 135,452,249   |
|                               | \$_ | 734,422,962 \$ | 318,992,959                     | \$_ | 63,931,493                | \$ | 4,290,428          | \$                | \$ | 177,064,762 \$                 | 1,298,702,604 |

# Schedule of Outstanding Debt September 30, 2016

|   | Outstanding                             | Fiscal Y      | Final Maturity |             |                            |
|---|---|---------------|----------------|-------------|----------------------------|
|   | Principal Amount                        | Principal     | Interest       | Total       | (Year Ending September 30) |
| Primary Government:                                 |   |               |                |             |                            |
| General Obligation Bonds:                           |   |               |                |             |                            |
| 2009 Series A                                       | \$ 19,740,000 \$                        | 4,510,000 \$  | 1,049,100 \$   | 5,559,100   | 2020                       |
| Limited Obligation Bonds:                           |   |               |                |             |                            |
| 2011 Series A Hotel Tax Revenue Bonds               | 81,705,000                              | 2,010,000     | 4,988,775      | 6,998,775   | 2041                       |
| 2011 Series A Business Privilege Tax Revenue Bonds  | 235,000,000                             | 4,515,000     | 11,835,513     | 16,350,513  | 2042                       |
| 2012 Series B Business Privilege Tax Revenue Bonds  | 108,700,000                             | 2,305,000     | 5,212,243      | 7,517,243   | 2042                       |
| 2013 Series C Business Privilege Tax Revenue Bonds  | 13,370,000                              | 4,240,000     | 562,500        | 4,802,500   | 2019                       |
| 2015 Series D Business Privilege Tax Revenue Bonds  | 410,485,000                             | -             | 20,214,750     | 20,214,750  | 2040                       |
| 2016 Series A Section 30 Bonds                      | 236,605,000                             | 1,630,000     | 9,277,876      | 10,907,876  | 2047                       |
| Other Loans Payable:                                |   |               |                |             |                            |
| 2014 Bank loan                                      | 2,388,871                               | 88,183        | 105,701        | 193,884     | 2020                       |
| 2006 Bank loan                                      | 7,058,360                               | 647,425       | 345,580        | 993,005     | 2018                       |
|   | 1,115,052,231                           | 19,945,608    | 53,592,038     | 73,537,646  |                            |
| Component Units:                                    |   |               |                |             |                            |
| Antonio B. Won Pat International Airport Authority: |   |               |                |             |                            |
| 2012 Bank loan                                      | 9,361,040                               | 1,057,000     | 510,500        | 1,567,500   | 2024                       |
| 2013 Series A, B and C Revenue Bonds                | 227,025,000                             | 10,890,000    | 12,712,250     | 23,602,250  | 2044                       |
| Guam Power Authority:                               |   |               |                |             |                            |
| 2010 Series A Revenue Bonds                         | 150,440,000                             | -             | 7,999,200      | 7,999,200   | 2041                       |
| 2012 Series A Revenue Bonds                         | 339,945,000                             | 115,000       | 16,981,425     | 17,096,425  | 2035                       |
| 2014 Series A Revenue Bonds                         | 76,470,000                              | -             | 5,083,500      | 5,083,500   | 2045                       |
| Guam Waterworks Authority:                          |   |               |                |             |                            |
| 2010 Series A Revenue Bonds                         | 116,180,000                             | 1,655,000     | 8,065,600      | 9,720,600   | 2040                       |
| 2010 Bank loan                                      | 11,452,191                              | 2,873,988     | 546,012        | 3,420,000   | 2020                       |
| 2013 Series A Revenue Bonds                         | 172,630,000                             | =             | 9,331,687      | 9,331,687   | 2043                       |
| 2014 Series A and B Revenue Bonds                   | 79,380,000                              | 3,385,000     | 3,780,014      | 7,165,014   | 2035                       |
| 2016 Series A Revenue Bonds                         | 143,310,000                             | -             | 7,165,500      | 7,165,500   | 2046                       |
| Port Authority of Guam:                             |   |               |                |             |                            |
| 2010, 2012, 2014 and 2015 Bank loans                | 19,833,424                              | 1,788,527     | 991,584        | 2,780,111   | 2028                       |
| University of Guam:                                 | , ,                                     |               | ,              |             |                            |
| Rural development loan                              | 11,548,805                              | 230,631       | 519,429        | 750,060     | 2043                       |
| Guam Community College:                             | , ,                                     | ,             | ,              | •           |                            |
| Rural development loans                             | 4,415,389                               | 121,336       | 148,760        | 270,096     | 2053                       |
| Guam Housing and Urban Renewal Authority:           | , ,                                     | ,             | ,              | •           |                            |
| Rural development loan                              | 1,095,072                               | 62,000        | 64,480         | 126,480     | 2030                       |
| Guam Housing Corporation:                           | ,,.                                     | ,             | ,              | ,           |                            |
| 1998 Series A Mortgage-Backed Revenue Bonds         | 4,085,000                               | 180,000       | 223,807        | 403,807     | 2031                       |
| Guam Economic Development Authority:                | , ,                                     | ,             | ,              | •           |                            |
| 2007 Series A and B Tobacco Settlement              |   |               |                |             |                            |
| Revenue Bonds                                       | 41,778,618                              | 2,430,000     | 996,380        | 3,426,380   | 2034                       |
|   | 1,408,949,539                           | 24,788,482    | 75,120,128     | 99,908,610  |                            |
|   | \$ 2,524,001,770 \$                     | 44,734,090 \$ | 128,712,166 \$ | 173,446,256 |                            |
|   | , |               | -, -, +        | -,,         |                            |